



SAFETY AND SERVICES OVERSIGHT COMMISSION (SSOC)
SSOC created by the Public Safety and Services Violence Prevention Act of 2014 (Measure Z)

SPECIAL MEETING
Monday, November 18, 2024 at 6:30pm

Mount Zion Missionary Baptist Church
1203 Willow St Oakland, CA 94607

Oversight Commission Members:

*Kelly Cure (D-1), Chair: Omar Farmer (D-2), Paula Hawthorn (D-3),
Vice Chair: Yoana Tchoukleva (D-4), VACANT (D-5), Samuel Dawit, (D6), VACANT
(D-7), Michael Wallace (Mayoral), Sonya Mehta (At-Large)*

The Oakland Public Safety and Services Oversight Commission encourages public participation in the online board meetings. The public may observe and/or participate in this meeting in several ways.

**You may appear in person on Monday, November 18th, 2024, at 6:30pm at
Mount Zion Missionary Baptist Church: 1203 Willow St Oakland, CA 94607**

OR

**To observe, the public may view the televised meeting by viewing
KTOP channel 10 on Xfinity (Comcast) or ATT Channel 99 and locating
City of Oakland KTOP – Channel 10**

**Please note: The ZOOM link and access numbers below are to view / listen
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+1 312 626 6799 US (Chicago), +1 360 209 5623 US, +1 386 347 5053 US

Webinar ID: 884 3669 0045

**CITY OF OAKLAND
PUBLIC SAFETY AND SERVICES OVERSIGHT COMMISSION**

**SPECIAL MEETING AGENDA
MONDAY, November 18, 2024 at 6:30 PM**

**Mount Zion Missionary Baptist Church
1203 Willow St Oakland, CA 94607**

International numbers available: <https://us02web.zoom.us/j/84461212693>

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<https://support.zoom.us/hc/en-us/articles/201362663>, which is a webpage entitled "Joining a Meeting by Phone."

PUBLIC COMMENT:

The Oversight Commission welcomes you to its meetings and your interest is appreciated.

- If you wish to speak before the Oversight Commission, please fill out a speaker card and hand it to the Oversight Commission Staff.
- If you wish to speak on a matter not on the agenda, please sign up for Open Forum and wait for your name to be called.
- If you wish to speak on a matter on the agenda, please approach the Commission when called, give your name, and your comments.
- Please be brief and limit your comments to the specific subject under discussion. Only matters within the Oversight Commission's jurisdictions may be addressed. Time limitations shall be at the discretion of the Chair.
- Comment in advance. To send your comment directly to the Commissioner's and staff BEFORE the meeting starts, please send your comment, along with your full name and agenda item number you are commenting on, to Felicia Verdin at fverdin@oaklandca.gov.

Please note that eComment submissions close one (1) hour before posted meeting time. All submitted public comment will be provided to the Commissioners prior to the meeting.

If you have any questions about these protocols,
please e-mail Felicia Verdin at fverdin@oaklandca.gov.

Do you need an ASL, Cantonese, Mandarin or Spanish interpreter or other assistance to participate? Please email fverdin@oaklandca.gov or call (510) 238-3128 or (510) 238-2007 for TDD/TTY five days in advance.

**CITY OF OAKLAND
PUBLIC SAFETY AND SERVICES OVERSIGHT COMMISSION**

**SPECIAL MEETING AGENDA
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¿Necesita un intérprete en español, cantonés o mandarín, u otra ayuda para participar? Por favor envíe un correo electrónico a fverdin@oaklandca.gov o llame al (510) 238-3128 o al (510) 238-2007 para TDD/TTY por lo menos cinco días antes de la reunión. Gracias.

你需要手語, 西班牙語, 粵語或國語翻譯服務嗎? 請在會議前五個工作天電郵 fverdin@oaklandca.gov 或 致電 (510) 238-3128 或 (510) 238-2007 TDD/TTY.

*Each person wishing to speak on items must complete a Speaker Card
Persons addressing the Safety and Services Oversight Commission may state their names and the organization they are representing, if any.*

ITEM	TIME	TYPE	ATTACHMENTS
1. Call to Order	6:30 PM	AD	
2. Roll Call	1 Minute	AD	
3. Welcome & Introductions (Wallace)	10 Minutes	A	
4. Open Forum – For items not listed on the Agenda.	8 Minutes	I	
5. Approve Minutes: June and July	1 Minute	A	Attachment 5a and 5b
6. Joint Meeting Presentation & Feedback (Farmer)	40 Minutes	A	Attachment 6
7. Measure Z Audit Findings	30 Minutes	I	Attachment 7a, 7b, 7c, 7d, 7e
8. Measure Z Expenses, Strategies & Reports for OPD & OFD (Farmer)	40 Minutes	I	Attachment 8a, 8b, 8c, 8d
9. Oakland Police Department, Financial Reports Follow up (DC Tedesco)	20 Minutes	I	
10. Campaign Season Results (Farmer)	5 Minutes	I	Attachment 10
11. SSOC Initiatives (Farmer)	20 Minutes	I	Attachment 11a, 11b, 11c
12. Report from Staff – Schedule Planning	1 Minute	I	
13. New Business, December meeting, Future of SSOC	1 Minute	I	Attachment 13a, 13b
14. Adjournment	1 Minute	I	

A = Action Item / I = Informational Item / AD = Administrative Item /



SAFETY AND SERVICES OVERSIGHT COMMISSION (SSOC)
SSOC created by the Public Safety and Services Violence Prevention Act of 2014 (Measure Z)

DRAFT Regular Meeting Minutes
Monday, June 24, 2024, at 6:30pm

1 Frank H. Ogawa Plaza, Oakland, CA 94612
City Council Chamber, 3rd Floor

Oversight Commission Members:

Kelly Cure (D-1), Chair: Omar Farmer (D-2), Paula Hawthorn (D-3),
Vice Chair: *Yoana Tchoukleva (D-4), VACANT (D-5), Samuel Dawit (D6), Gloria*
Bailey-Ray, (D-7), Michael Wallace (Mayoral), Sonya Mehta (At-Large)

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1. Chair Farmer called the meeting to order.
2. Roll Call
In attendance: Chair Farmer, Commissioner Hawthorn, Commissioner Dawit, Commissioner Bailey-Ray, Commissioner Wallace, Commissioner Mehta

Absent: Commissioner Tchoukleva and Commissioner Cure
3. Open Forum: No comments
4. 911 Improvement Plan: ASAP to PSAP (Farmer, Bob Finney)
Chair Farmer made a detailed PowerPoint presentation regarding ASAP to PSAP. He provided an updated on calls for service and response times. The technology can improve processing times, reduces human error, and improve call answering times.

Bob Finney, Director of Communications and Technology with the Collier County Sherriff Department in Naples area of southwest Florida made a presentation on how they were able to impact call response times using ASAP to PSAP. Their goal was to reduce call answer times. They went live with the technology in 2018. They received about 20,000 alarm calls last year. He explained that about 30 percent of the calls go through ASAP. Not all businesses are signed up for the program in their area. They will implement a Motorola Premier 1 system.

Commissioners asked a range of questions about the technology. Chair Farmer explained that 184 agencies have adopted the technology and that it works as advertised. He explained that he learned about the technology through the Verified Response working group. This is the only technology being presented to the City addressing and reducing false alarm burglary calls.

Public Comment:
Millie Cleveland

5. **Floyd Mitchell Introduction, the new OPD Chief**

New Police Chief Floyd Mitchell introduced himself to members of the SSOC and the public. He provided background on his experience prior to joining OPD. At the time of this meeting, he was Chief for six weeks. Members of the SSOC asked him a variety of questions about his priorities. One area that he will work to address is 911 response times. The Chief responded and expressed interest in engaging with the SSOC again in the future.

Public Comment:
Millie Cleveland
Anne Janks

6. **CARE Presentations: 35x & Rockridge NCPD**

Chair Farmer provided an update on this agenda item. CARE is the SSOCs outreach team. The Chair reported that he made a presentation to 35x, and it went well. Future outreach includes possibly creating a survey to get feedback from the community on the CARE presentations.

7. **911 Improvement Plan: MACRO ad hoc**

A status report was provided in the agenda packet. There was a MACRO spreadsheet in the packet and the goal is to recommend a MACRO committee/commission that is governed by the Brown Act. The SSOC will request a councilmember to sponsor it, if not perhaps get on the Council's, Public Safety Committee agenda. Also, in the packet was a draft MACRO oversight ordinance that the City Attorney will review. Commissioner Hawthorn indicated that a request can also be made to schedule the item during the Council's Rule Committee. Public comment reflected a variety of concerns regarding the program ranging from training, community input on the program, supervision and clinical support.

Public Comment:
Millie Cleveland
Anne Janks

8. **SSOC dashboard – Initiatives, Agenda Plan**

Chair Farmer provided an update on this item.

The Chair provided a brief update on this item and recommended that Commissioners provide feedback following the meeting.

9. **Joint Meeting Presentation Prep**

Commissioner Cure, Mehta and Dawit agreed to work on the joint presentation. They had several questions regarding the presentation. The chair recommended that Commissioners review the letter that was included in the agenda packet that explains what needs to be done. An ad hoc committee was created to address the creation of the joint presentation.

Commissioner Mehta moved to create a ad hoc committee to work on the joint meeting presentation. Seconded by Commissioner Dawit. The motion passed unanimously.

10. **Farewell Commissioner Bailey-Ray**

Commissioners and staff thanked Commissioner Bailey-Ray for her service to the SSOC. There was a thank you page on the final page of the agenda packet that recognized Commissioner Bailey-Ray for her contributions to the Commission.

11. Report from Staff – Schedule Planning, Remote Participation, etc

Staff provided an update on remote participation and indicated that a board and commissions training is scheduled for staff where further guidance will be provided on the process.

12. New Business

Commissioner Hawthorn requested an updated spending plan from the DVP. Commissioners also requested updates on financial plans from OPD and DVP.

13. Adjournment

The meeting was adjourned.



SAFETY AND SERVICES OVERSIGHT COMMISSION (SSOC)
SSOC created by the Public Safety and Services Violence Prevention Act of 2014 (Measure Z)

DRAFT Meeting Minutes
Monday, July 22, 2024 at 6:30pm

1 Frank H. Ogawa Plaza, Oakland, CA 94612
City Council Chamber, 3rd Floor

Oversight Commission Members:

Kelly Cure (D-1), Chair: Omar Farmer (D-2), Paula Hawthorn (D-3),
Vice Chair: *Yoana Tchoukleva (D-4), VACANT (D-5), Samuel Dawit, (D6), VACANT*
(D-7), Michael Wallace (Mayoral), Sonya Mehta (At-Large)

The Oakland Public Safety and Services Oversight Commission encourages public participation in the online board meetings. The public may observe and/or participate in this meeting in several ways.

- 1. Call to Order**
- 2. Roll Call**
Chair Farmer, Vice Chair Tchoukleva Commissioner Hawthorn, Commissioner Wallace, Commissioner Cure, Commissioner Samuel Dawit, Commissioner Mehta
- 3. Approve April and May Meeting Minutes**
Vice Chair Tchoukleva made a motion to approve the April and May meeting minutes. Second by Commissioner Mehta. The minutes were approved unanimously.
- 4. Open Forum – For items not listed on the Agenda**
No comments during open forum.
- 5. SSOC 911 Improvement Recommendations: ASAP to PSAP (Nashville ECC)**
Chair Farmer presented a PowerPoint presentation on ASAP to PSAP. Chair Farmer provided an overview of comparable counties that have adopted ASAP to PSAP. He shared comparable counties with similar populations that have implemented ASAP to PSAP. The technology helped to improved their call answering times. The counties included Colliers County, Riverside County and Nashville. The PowerPoint was included in the agenda packet.

Stephen Martini, Emergency Communications Director, Metropolitan Government of Nashville and Davidson County presented an overview of their implementation of ASAP to PSAP. He indicated that automated burglary alarm calls are non-

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PUBLIC SAFETY AND SERVICES OVERSIGHT COMMISSION**

**DRAFT REGULAR MEETING MINUTES
MONDAY, July 22, 2024 at 6:30 PM**

emergency, unverified emergencies. The goal is to reduce the amount of time it takes to make phone calls to alarm companies to verify if there is an actual emergency or if the alarm is triggered the burglary alarm calls. Many alarm companies participate, but there are others that do not. Mr. Martini presented a PowerPoint with a range of other data regarding the effectiveness of ASAP to PSAP.

The Commission asked Mr. Martini questions about his presentation including staffing and training to implement the program.

Chair Farmer indicated that funds need to be identified to purchase the technology and buy-in is needed from OPD. The SSOC will discuss this further with OPD once the CAD upgrades are complete. ASAP to PSAP could address false alarm calls in Oakland. Chair Farmer thanked Mr. Martini for his presentation.

Public Comment:
None

6. SSOC 911 Improvement Recommendations: MACRO, Self-Triage 911, CAL OES Standards (Farmer, Dawit)

Chair Farmer reported that CM Kaplan agreed to sponsor the SSOC recommendation for implementation of a Macro oversight board or commission. There are questions about funding the proposed MACRO commission. The PowerPoint in the agenda packet included an analysis of how the cost could be covered to staff the proposed MACRA commission.

Commissioners had several questions related to funding staff time and emphasized the need for adequate staffing. The City currently has 40 boards and commissions that all require staff to support them. Commissioners will further explore the availability of staffing. SSOC staff requested that any request regarding MACRO are submitted to Felicia Verdin, Assistant to the City Administrator.

Michael Alvarenga with the at-large council office provided an update on this item and indicated that there is an exploratory phase to either form a MACRO Commission or full fill the requests of the current advisory board.

Commissioner Dawit provided an update on the California Offices of Emergency Standards. He indicated that the CAL OES director will meet with OPD leadership regarding ASAP to PSAP at a later date.

**CITY OF OAKLAND
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**DRAFT REGULAR MEETING MINUTES
MONDAY, July 22, 2024 at 6:30 PM**

Public Comment:

Anne Janks
Millie Cleveland

7. New SSOC OPD Liaison, DC Tedesco Introduction

Deputy Chief Tedesco introduced himself to the SSOC. He was promoted to Assistant Chief replacing DC Beere. Tedesco has worked in a variety of departments in OPD most recently the Captain of Internal Affairs and Risk Management.

Commissioners asked a range of questions ranging from ASAP to PSAP and the Ceasefire. Commissioner Hawthorn did request to know that the Ceasefire Audit recommendations are moving forward. DC Tedesco indicated that he worked on Ceasefire, the recommendations are being addressed and he also shared that the strategy is effective.

DC Tedesco is schedule to return in August.

Public Comment

Anne Janks

8. Joint Meeting Presentation Preparation: July 18th ad hoc Meeting recap and next steps (Mehta, Cure, Dawit)

Commissioner Cure provided an update on this item and indicated that work on the presentation has started. She had a total of (8) eight questions for Commissioners for clarification on what information needs to be included in the presentation. Commissioners provided feedback including past work and accomplishments of the SSOC, including the development of the strategic plan, recommendations for MACRO and ASAP to PSAP.

Chair Farmer shared a memo with recommendations for the Ad Hoc committee to develop a presentation for the Joint public safety meeting that will likely occur in November. He also requested that the presentation is made to the SSOC prior to the joint meeting.

9. SSOC Resolution recommendation (Farmer)

Chair Farmer shared that the resolution recommendations were included in the agenda packet and were taken from the Reimagining Public Safety process. A potential SSOC resolution could be developed, and recommendations made to the new Commission. Commissioner Hawthorn indicated that the recommendation with funding to the DVP needs to be revised. She recommended that continued funding needs to be allocated to the DVP beyond Measure Z to include funding from the general fund.

**CITY OF OAKLAND
PUBLIC SAFETY AND SERVICES OVERSIGHT COMMISSION**

**DRAFT REGULAR MEETING MINUTES
MONDAY, July 22, 2024 at 6:30 PM**

Vice Chair Tchoukleva recommended moving this item to the next meeting agenda. The items that need to be updated are #67, #69, #107, #149. The Vice Chair agreed to take the lead on this item.

10. Report from Staff – Schedule Planning

Staff provided an update on hybrid and indicated that all staff will be trained on boards and commissions. She indicated that hybrid participation for commissioners and the public is in process.

11. New Business

Update from Urban Strategies and the Urban Institute evaluation

Fiscal reports from OPD and DVP

Update on geographical policing from OPD

Spending Plan from DVP

12. Adjournment

FISCAL TRANSPARENCY

Accountability & Transparency

To prevent a Department from circumventing an oversight body and to provide that group with sufficient time to adequately review proposals, we propose the following:

1. That each Department verify they have disclosed their information to the appropriate body prior to scheduling a council review.
2. Require that all plans and reports be action items that need to be approved at the Commission level at least two (2) commission meetings prior to any city deadline so they can have time to sufficiently review items and make amendments.
3. Intentionally, circumventing an oversight body shall be grounds to disqualify their request, and/or for reclassifying their portion of the proceeds.

Fiscal Audit Inquiry

- The audits states that 1-3% of the funds appropriated shall be set aside for performance evaluations and administration costs.
- Measure Z states that amount is fixed at 3%.
- When was this MZ line item proposed and approved from a fixed 3% to 1-3% and who was it approved by?
- Or where does it say in MZ that it's a 1-3% range and not a fixed 3% amount?

OFD & OPD MZ Staffing

- MZ requires the City to maintain a minimum of 678 sworn police officers unless some sudden, unforeseen event sharply affects the City's financial status. If the City fails to budget for at least this many officers in any given year, the City would be prohibited from levying either the parcel tax or the parking tax. We believe there was at least one (1) year (2021?) where this wasn't accomplished and an exception was made via City Council.
- In accordance with the annual audits OPD is also tasked with hiring and maintaining at least a total of sixty-three (63) community and neighborhood police officers to act as or assist with neighborhood beat officers, school safety, crime reduction teams, domestic violence and child abuse interventions, officer training and equipment. However, there are three (3) years where the sixty-three (63) officer requirement was changed and no known reasons were provided.
- The Fire Department primarily uses it's proceeds to maintain staffing and equipment to operate twenty-five (25) fire engine companies and seven (7) truck companies, to expand paramedic services, and to establish a peer mentorship program at each station. However, the FY 21-22, and 22-23 audits state that twenty-four (24) fire engine companies were maintained. Why was that changed & what was the reason?

OPD MZ Staffing Inquiry

- The FY 20-21 audit states that sixty-three (63) officers were required but only fifty-four (54) were maintained. The FY 21-22 audit states fifty-four (54) officers. The FY 22-23 audit states fifty-two (52) officers required. We believe the FY 21-23 changes (page 14) are due to OPD being tasked with reducing its MZ budget by 14 percent due to anticipated drops in MZ revenues related to Covid-19. **Are the FY 20-21 results related to the same issue?**
- **In May 2022 the SSOC received a report (page 23) from OPD stating that in 2020 there were eleven (11) CRO's and sixteen (16) CRT's out of the fifty-three (53) authorized MZ officers. However, the audit states there were seventeen (17) CRO's and 28.02 CRT's.**
- **In the same report it stated in 2021 there were seventeen (17) CRO's and thirty-seven (37) CRT's but the audit reflects seven (7) and 19.72 respectively. Which report is correct?**

• <u>FY 15-16:</u>	66	<u>FY 19-20:</u>	61.81
• <u>FY 16-17:</u>	67.50	<u>FY 20-21:</u>	53.02
• <u>FY 17-18:</u>	65.50	<u>FY 21-22:</u>	53.72
• <u>FY 18-19:</u>	66	<u>FY 22-23:</u>	52.72

CITY OF OAKLAND - MEASURE Z

Measure Z - Public Safety and Services Violence Prevention Act of 2014
(A Fund of the City of Oakland)
Budgetary Comparison Schedule and Other Information

Year Ended June 30, 2023

(With Independent Auditor's Report Thereon)



WILLIAMS, ADLEY & COMPANY-CA, LLP
Certified Public Accountants / Management Consultants

CITY OF OAKLAND – MEASURE Z
Measure Z – Public Safety and Services Violence Prevention Act of 2014
(A Fund of the City of Oakland)
Budgetary Comparison Schedule (On a Budgetary Basis)
Year Ended June 30, 2023

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INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council
City of Oakland, California

Report on the Audit of the Financial Schedule

Opinion

We have audited the accompanying budgetary comparison schedule of the City of Oakland's (City) Measure Z – Public Safety and Services Violence Prevention Act of 2014 fund (Measure Z), a fund of the City, for the year ended June 30, 2023, and the related notes to the budgetary comparison schedule, which collectively comprise the financial schedule, as listed in the table of contents.

In our opinion, the financial schedule referred to above presents fairly, in all material respects, the revenues and expenditures of Measure Z for the year ended June 30, 2023 in conformity with the basis of accounting described in Note B.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Schedule section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

The financial schedule was prepared to present the total revenues and expenditures of the Measure Z fund, as described in Note B, and does not purport to, and does not, present fairly the changes in the City's financial position for the year ended June 30, 2023 in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Schedule

Management is responsible for the preparation and fair presentation of the financial schedule in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial schedule that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Schedule

Our objectives are to obtain reasonable assurance about whether the financial schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.



Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial schedule.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial schedule, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial schedule.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial schedule.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the reports on pages 11 through 19 but does not include the financial schedule and our auditor's report thereon. Our opinion on the financial schedule does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial schedule, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial schedule, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exist, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 15, 2024, on our consideration of the City's internal control over financial reporting as it pertains to Measure Z and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Williams, Adley & Company-CA, LLP

Oakland, California
May 15, 2024

CITY OF OAKLAND - MEASURE Z
Measure Z-Public Safety and Services Violence Prevention Act of 2014
(A Fund of the City of Oakland)
Budgetary Comparison Schedule (On a Budgetary Basis)
For Year Ended June 30, 2023

	Original Budget	Final Budget	Actual	Positive (Negative) Variance
Revenues:				
Parcel tax	\$ 19,598,935	\$ 19,598,935	\$ 19,798,577	\$ 199,642
Parking tax surcharge	9,603,041	9,603,041	10,222,500	619,459
Right-to-use asset proceeds	-	-	349,300	349,300
Total revenues	<u>29,201,976</u>	<u>29,201,976</u>	<u>30,370,377</u>	<u>1,168,401</u>
Expenditures:				
Community and Neighborhood Policing				
Salaries and employee benefits	14,911,236	15,497,422	13,072,065	2,425,357
Other supplies and commodities	76,611	261,654	38,874	222,780
Other contract services	355,000	40,220	13,803	26,417
Other expenditures	282,735	786,688	424,072	362,616
Total Community and Neighborhood Policing expenditures	<u>15,625,582</u>	<u>16,585,984</u>	<u>13,548,814</u>	<u>3,037,170</u>
Violence Prevention with an Emphasis on Youth and Children				
Salaries and employee benefits	2,852,487	2,735,907	1,683,694	1,052,213
Other supplies and commodities	7,000	238,862	15,345	223,517
Other contract services	7,395,724	12,491,116	6,661,403	5,829,713
Other expenditures	242,195	585,056	274,941	310,115
Total Violence Prevention expenditures	<u>10,497,406</u>	<u>16,050,941</u>	<u>8,635,383</u>	<u>7,415,558</u>
Fire Services				
Salaries and employee benefits	2,000,000	2,000,000	2,000,000	-
Evaluation	744,746	1,484,508	422,784	1,061,724
Administration	334,242	367,878	368,895	(1,017)
Total expenditures	<u>\$ 29,201,976</u>	<u>\$ 36,489,311</u>	<u>\$ 24,975,876</u>	<u>\$ 11,513,435</u>
Excess of revenues over expenditures			<u>5,394,501</u>	
Change in fund balance, on a budgetary basis			5,394,501	
Items not budgeted:				
Investment income			<u>258,298</u>	
Change in fund balance, on a GAAP basis			5,652,799	
Fund balance, beginning of year, as restated			<u>3,787,808</u>	
Fund balance, end of year			<u>\$ 9,440,607</u>	

See accompanying notes to financial schedule.

CITY OF OAKLAND – MEASURE Z
Measure Z – Public Safety and Services Violence Prevention Act of 2014
(A Fund of the City of Oakland)
Notes to the Budgetary Comparison Schedule
Year Ended June 30, 2023

NOTE A – DESCRIPTION OF REPORTING ENTITY

The Oakland City Council (the City Council) approved Resolution No. 78734 on July 20, 2004 submitting the Public Safety and Services Violence Prevention Act of 2004 – Measure Y (Measure Y) and the citizens of the City of Oakland (the City) approved Measure Y in November 2004.

In November 2014, voters in the City of Oakland approved the City’s Measure Z, which replaced Measure Y starting from July 1, 2015. Measure Z renews a parcel tax ranging between \$51.09 and \$99.77 per property unit and a parking tax of 8.5 percent for ten years. It requires the City to maintain a minimum of 678 sworn police officers unless some sudden, unforeseen event sharply affects the City's financial status. If the City fails to budget for at least this many officers in any given year, the City would be prohibited from levying either the parcel tax or the parking tax.

The parcel tax is collected with the annual Alameda County property taxes, beginning on July 1, 2015. The annual parcel tax is levied to pay for all activities and services for Measure Z (see below) in accordance with the terms and conditions outlined in the approved ballot measure. Measure Z shall be in existence for a period of ten (10) years. Beginning in Fiscal Year 2015-2016, and each year thereafter, the City Council may increase the tax imposed based on the cost of living for the San Francisco Bay Area, as shown on the Consumer Price Index (CPI). The percentage increase of the tax shall not exceed such increase, using Fiscal Year 2014-2015 as the index year, and in no event shall any adjustment exceed 5% (five percent).

Measure Z provides for the following services:

1. *Community and Neighborhood Policing* – Hire and maintain at least a total of 63 officers assigned to the following specific community- policing areas: neighborhood beat officers, school safety, crime reduction team, domestic violence and child abuse intervention, and officer training and equipment. For further detail of the specific community - policing areas see Oakland City Council Resolution No. 85149.
2. *Violence Prevention Services With an Emphasis on Young Adults and Youth* – Expand preventive social services provided by the City of Oakland, or by adding capacity to community-based nonprofit programs with demonstrated past success for the following objectives: Adult and Youth Family Life Coaching, Adult and Youth Employment, Violent Incident and Crisis Response, Gender-Based Violence and Community Healing. For further detail of the social services, see Oakland City Council Resolution No. 85149.
3. *Fire Services* – Maintain staffing and equipment to operate 24 (twenty-four) fire engine companies and 7 (seven) truck companies, expand paramedic services, and establish a mentorship program at each station with an amount not to exceed \$2,000,000 annually from funds collected under Measure Z.
4. *Evaluation* – Not less than 1% or no more than 3% of funds appropriated to each police service or social service program shall be set aside for the purpose of independent evaluation of the program, including the number of people served and the rate of crime or violence reduction achieved.

CITY OF OAKLAND – MEASURE Z
Measure Z – Public Safety and Services Violence Prevention Act of 2014
(A Fund of the City of Oakland)
Notes to the Budgetary Comparison Schedule
Year Ended June 30, 2023

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Presentation

The accompanying financial schedule presents only the revenues and expenditures of the Measure Z activities and does not purport to, and does not present fairly the changes in the City’s financial position for the year ended June 30, 2023 in conformity with accounting principles generally accepted in the United States of America.

A special revenue fund (governmental fund) is used to account for the City’s Measure Z activities. The measurement focus is based upon the determination of changes in financial position rather than upon the determination of net income. A special revenue fund is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

Basis of Accounting

In accordance with the provisions of the City Charter, the City adopts an annual budget for Measure Z activity, which must be approved through a resolution by the City Council. The budget for Measure Z is prepared on a modified accrual basis.

Measure Z activity is reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when “susceptible to accrual” (i.e., when they become both measurable and available). “Measurable” means that the amount of the transaction can be determined, and “available” means that revenues are collected within the current period or soon enough thereafter to pay liabilities of the current period. Revenues susceptible to accrual include the parcel tax and parking tax surcharge. The City considers the parcel tax revenues and the parking tax surcharge revenues to be available for the year levied and if they are collected within 60 and 120 days, respectively, of the end of the current year. Expenditures are recorded when a liability is incurred, as under accrual accounting.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make certain estimates and assumptions that affect the reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

NOTE C – BUDGET

Measure Z – Public Safety and Services Violence Prevention Act of 2014, as approved by the voters in November 2014, requires the adoption of an annual budget, which must be approved by the City Council of the City. The City budgets annually for Measure Z activities. The budget is prepared on the modified accrual basis, except that the City does not budget for charges for services or investment earnings on Measure Z investments.

CITY OF OAKLAND – MEASURE Z
Measure Z – Public Safety and Services Violence Prevention Act of 2014
(A Fund of the City of Oakland)
Notes to the Budgetary Comparison Schedule
Year Ended June 30, 2023

NOTE C – BUDGET (Continued)

When the budget is prepared, the City allocates the funds to each program in accordance with the Measure Z Ordinance. Thus, the City ensures that of the total proceeds spent on programs enumerated in the *Community and Neighborhood Policing* and the *Violence Prevention Services with an Emphasis on Young Adults and Youth* sections above, no less than 40% of such proceeds is allocated to programs enumerated in the *Violence Prevention Services with an Emphasis on Young Adults and Youth* section each year Measure Z is in effect.

Budgetary control is maintained at the fund level. Line item reclassification amendments to the budget may be initiated and reviewed by the City Council, but approved by the City Administrator. Any shifting of appropriations between separate funds must be approved by the City Council. Annual appropriations for the budget lapse at the end of the fiscal year to the extent that they have not been expended. At year-end, unobligated appropriations may lapse and remain within the authorized program.

Supplemental budgetary changes made to Measure Z throughout the year, if any, are reflected in the “final budget” column of the accompanying budgetary comparison schedule.

NOTE D – FUND BALANCE RESTATEMENT

The beginning fund balance has been adjusted for expenditures charged to Measure Z in previous years which were funded by other funding sources in the current year.

Fund balance as of June 30, 2022, as reported	\$	3,563,297
Expenditures charged to another fund		224,511
Fund balance as of June 30, 2022, as restated	\$	3,787,808



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Mayor and Members of the City Council
City of Oakland, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the budgetary comparison schedule of the City of Oakland’s (City) Measure Z – Public Safety and Services Violence Prevention Act of 2014 (Measure Z), a fund of the City, for the year ended June 30, 2023, and the related notes to the financial schedule which collectively comprise the financial schedule and have issued our report thereon dated May 15, 2024

Internal Control over Financial Reporting

In planning and performing our audit of the financial schedule, we considered the City’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial schedule, but not for the purpose of expressing an opinion on the effectiveness of the City’s internal control. Accordingly, we do not express an opinion on the effectiveness of the City’s internal control over financial reporting as it pertains to Measure Z.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City’s Measure Z financial schedule is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial schedule.

However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City’s internal control or on compliance as it pertains to Measure Z. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City’s internal control and compliance as it pertains to Measure Z. Accordingly, this communication is not suitable for any other purpose.

Williams, Adley & Company, LLP

Oakland, CA
May 15, 2024

CITY OF OAKLAND – MEASURE Z
Measure Z – Public Safety and Services Violence Prevention Act of 2014
(A Fund of the City of Oakland)
Schedule of Findings and Responses
Year Ended June 30, 2023

There are no findings reported in the current year.

CITY OF OAKLAND – MEASURE Z
Measure Z – Public Safety and Services Violence Prevention Act of 2014
(A Fund of the City of Oakland)
Status of Prior Year Findings and Recommendations
Year Ended June 30, 2023

There were no findings reported in the prior year.

OTHER INFORMATION

CITY OF OAKLAND – MEASURE Z
Measure Z – Public Safety and Services Violence Prevention Act of 2014
(A Fund of the City of Oakland)
Annual Reporting (Unaudited)
Year Ended June 30, 2023

The following pages provide the financial and program status reports for Measure Z - Public Safety and Services Violence Prevention Act of 2014 for the year ended June 30, 2023 in accordance with Measure Z, Part 1 Section 3.4 and Part 2 Section 1; and Government Code Section 50075.3 (a) and (b).

The program status report is provided for each of the four sections of Measure Z:

a. Community and Neighborhood Policing: \$13,548,814

Hire and maintain at least a total of 52 officers assigned to the following specific community policing areas: Neighborhood beat officers, school safety, crime reduction team, domestic violence and child abuse intervention and officer training and equipment.

b. Violence Prevention Services with an Emphasis on Young Adults and Youth: \$8,635,383

Expand preventive social services provided by the City of Oakland, or by adding capacity to community-based nonprofit programs with demonstrated past success for the following objectives: Adult and Youth Family Life Coaching, Adult and Youth Employment, Violent Incident and Crisis Response, Gender-Based Violence and Community Healing.

c. Fire Services: \$2,000,000

Maintain staffing and equipment to operate 24 (twenty-four) fire engine companies and 7 (seven) truck companies, expand paramedic services, and establish a mentorship program at each station.

d. Program Audit and Oversight: \$791,679

Evaluation: Not less than 1% or no more than 3% of funds appropriated to each police service or social service program shall be set aside for the purpose of independent evaluation of the program, including the number of people served and the rate of crime or violence reduction achieved.

Audit / Administration: In addition to the evaluation amount, tax proceeds may be used to pay for the audit specified by Government Code Section 50075.3.

MEASURE Z ANNUAL REPORTING - FISCAL YEAR 2022-2023 (Unaudited)

POLICE DEPARTMENT

A. Status Report ("status of projects required or authorized to be funded")

Program Name & Description (According to Measure Z language)	Dollar Amount Expended	City Personnel Employed (FTEs for Full Year)	22-23 Status		Outcomes	Comments (Program achievements, issues, etc.)
			Completed	On-going		
Geographic Policing (OPD)					Services Performed	NOTES:
Crime Reduction Team (CRT) Program	\$3,997,754.52	18.72		xx	Strategically geographically deployed officers to investigate and respond to the commission of violent crimes in identified violence hot spots using intelligence-based policing.	
Community Resource Officers (CRO) Program	\$1,747,338.26	7.00		xx	Engage in problem solving projects, attend Neighborhood Crime Prevention Council meetings, serve as a liaison with city services teams, provide foot/bike patrol, answer calls for service if needed, lead targeted enforcement projects and coordinate these projects with CRTs, Patrol units and other sworn personnel.	
Intelligence-based Violence Suppression Operations Program	\$1,726,869.37	6.00		xx	Conduct intelligence-based violence suppression operations such as field interviews, surveillance, undercover operations, high visibility patrol, probation/parole compliance checks, search warrants, assist Community Resource Officers projects, violent crime investigation and general follow-up.	
Domestic Violence and Child Abuse Intervention Program				xx	Officers to team with social service providers to intervene in situations of domestic violence and child abuse, including sexual exploitation of children.	
Operation Ceasefire Strategy Program	\$6,076,851.38	21.00		xx	Strategy is partnership-based, intelligence-led, and data-driven violence reduction strategy. The major goal is to reduce homicides and shootings. Coordinating law enforcement, social services, and community. Ceasefire actively engages with the community partners to build public trust between the community and OPD.	

Subtotal Comm & Neigh Policing – FY22-23 \$13,548,813.53 52.72

MEASURE Z ANNUAL REPORTING - FISCAL YEAR 2022-2023 (Unaudited)

FIRE DEPARTMENT

A. Status Report ("status of projects required or authorized to be funded")

Program Name & Description (According to Measure Z language)	Dollar Amount Expended	City Personnel Employed (FTEs for Full Year)	22-23 Status		Outcomes	Comments (Program achievements, issues, etc.)
			Completed	On-going		
Fire Services (Fire)					Services Performed: Number of fire companies retained, paramedic and mentorship services provided	Number of People Served During the Year
Minimum staffing and equipment	\$ 2,000,000			xx	24 engines all Advance Life Support (All ALS), 7 trucks, all Basic Life Support (7 BLS) units on Jun 4, 2023 we upgraded 2 trucks to Advance Life Support (ALS) and 1 ARFF (BLS) unit	69,065 Calls for service 53,031 EMS response calls; 5,532 fire response calls; 9,126 other response calls; 1,376 Encampment / Homeless fire calls
Paramedic services	<i>included in above</i>			xx	138 FTE total licensed Paramedic positions (filled by 64 Firefighter Paramedic and 64 Support Paramedic staff)	148 total licensed Paramedics maintained accreditation standards and skills (including 19 Admin, not PSP)
Mentorship program	<i>included in above</i>			xx	In a total of 450 on-site education training, fire safety education, and careers in fire service	47,573 students and residents served

Subtotal Fire Svcs – FY22-23

\$ 2,000,000

472

**MEASURE Z ANNUAL REPORTING - FISCAL YEAR 2022-2023
(Unaudited)**

VIOLENCE PREVENTION DEPARTMENT

A. Status Report ("status of projects required or authorized to be funded")

Summary	Administration	Service Strategies	MZ-Evaluation
Salaries	703,063.90	888,194.22	92,435.64
Supplies	7,663.69	7,681.91	-
Contracts	223,074.01	6,438,325.73	-
Other	59,550.51	213,699.96	1,693.00
Total	993,352.11	7,547,901.82	94,128.64

Detail	Salaries	Supplies	Contracts	Other	Total
1004313 MZ SERVICE PRIOR YEAR RESERVE	-	589.93	-	-	589.93
1004485 MZ20-21 ADMIN	-	-	-	6,414.00	6,414.00
1005363 DVP Implementation	2,125.00	1,053.26	85,150.00	17,476.71	105,804.97
1005644 MZ 21-22 ADMIN	236,709.90	693.41	5,590.00	56.00	243,049.31
1005645 MZ 22-23 ADMIN	464,229.00	5,327.09	132,334.01	35,603.80	637,493.90
Sub-total Administration	703,063.90	7,663.69	223,074.01	59,550.51	993,352.11
1001362 MEASURE Z EVALUATION	92,435.64	-	-	1,693.00	94,128.64
Sub-total Evaluation	92,435.64			1,693.00	94,128.64
1004492 MZ20-21 CONTRACT GBV CSEC	-	-	-	107,226.45	107,226.45
1004500 MZ20-21 STAFF GV COACHING	962.85	-	-	-	962.85
1005646 MZ21-22 CONTRACT YTH COACH DIV	-	-	270,000.00	-	270,000.00
1005647 MZ22-23 CONTRACT YTH COACH DIV	-	-	1,281,249.23	584.03	1,281,833.26
1005649 MZ22-23 CONTRACT YOUTH EMPLOY	-	-	150,000.00	-	150,000.00
1005651 MZ22-23 CONTRACT GV COACHING	-	-	1,472,963.20	538.54	1,473,501.74
1005654 MZ21-22 CONTRACT GV CRISIS INT	-	-	75,124.68	288.21	75,412.89
1005655 MZ22-23 CONTRACT GV CRISIS INT	-	-	2,931,487.14	161.54	2,931,648.68
1005664 MZ21-22 STAFF CMTY HEALING	7,426.52	-	-	-	7,426.52
1005665 MZ 22-23 STAFF CMTY HEALING	139,733.09	-	-	6,852.00	146,585.09
1005666 MZ 21-22 STAFF GV COACHING	9,926.21	-	-	-	9,926.21
1005667 MZ 22-23 STAFF GV COACHING	347,222.05	-	-	79,299.00	426,521.05
1005668 MZ 21-22 STAFF GV COORDINATOR	14,701.73	7,681.91	2,504.48	4,753.19	29,641.31
1005669 MZ 22-23 STAFF GV COORDINATOR	368,221.77	-	-	13,995.00	382,216.77
1005688 MZ 22-23 CNTRCT TRNG & CPCITY	-	-	255,000.00	-	255,000.00
Sub-total Service Strategies	888,194.22	7,681.91	6,438,328.73	213,697.96	7,547,902.82
Total	1,683,693.76	15,345.60	6,661,402.74	274,941.47	8,635,383.57

MEASURE Z ANNUAL REPORTING - FISCAL YEAR 2022-2023 (Unaudited)

PROGRAM AUDIT & OVERSIGHT

A. Status Report ("status of projects required or authorized to be funded")

Program Name & Description (According to Measure Z language)	Dollar Amount Expended	City Personnel Employed (FTEs for Full Year)	22-23 Status		Outcomes	Comments (Program achievements, issues, etc.)
			Completed	On-going		
Evaluation						
	\$0			X	<p>Resource Development Associates Professional Service. Amendment 3 extended from 12/31/19 to 12/31/20 for the amount of \$131,598 for the annual evaluation of the Police Department's geographic and community policing programs. RDA developed and presented a preliminary findings document, draft evaluation report, and final evaluation report during Year 4 to the SSOC and final evaluation report to the Public Safety Committee and the Council. The report focused on findings from Year 4, and provided a summation of findings and recommendations over the course of the evaluation, recognizing existing operational strengths as well as opportunities for growth as they relate to the objectives of Measure Z. The previous contract ended in December of 2020.</p> <p>Staff issued a Request for Qualifications (RFQ) #267688 on December 3, 2021, and received four (4) proposals by the January 13, 2022, deadline.</p> <p>Urban Institute And Subcontractor Urban Strategies were approved by Council Resolution 89139 to "Evaluate Annually, The Oakland Police Department's Geographic Policing, Community Policing, And Special Victims Services' Programs From May 2022 Through March 2025 for A Total Amount Of Four Hundred Eleven Thousand Five Hundred And Twenty-Two Dollars (\$411,522)."</p> <p>OPD and Urban Institute/Strategies Council are preparing the scope of the upcoming evaluation of OPD.</p>	Provides an annual evaluation of the Police Department's geographic and community policing programs.
	\$0			X	<p>Mathematica Policy Research Resolution 86487 Professional Service evaluated select Department of Violence Prevention (Oakland Unite) strategies and programs. Amendment 5 extended from 12/31/19 to 12/31/20 for the amount of \$364,000. The final Comprehensive Evaluation Report was produced in December 2020. The comprehensive evaluation report presented the results of each stage of the analysis and discussed overarching findings. The existing contract ended in December of 2020. Oakland Unite's program year was expanded by the City Council and a new program year will begin in July of 2022. Staff issued a Request for Qualifications (RFQ) #267688 on December 3, 2021, and received four (4) proposals by the January 13, 2022, deadline.</p> <p>Urban Institute And Subcontractor Urban Strategies were approved by Council Resolution 89139 to "Evaluate Annually, All Department Of Violence Prevention Programs And Services From May 2022 Through March 2025, For A Total Amount Of One Million Four Hundred And Eight Thousand Two Hundred And Seventy-Six Dollars (\$1,408,276)."</p> <p>The DVP and Urban Institute/Strategies Council are preparing the scope of the upcoming evaluation of OPD.</p>	Evaluates select Oakland Unite strategies and programs for insight on program impacts.

MEASURE Z ANNUAL REPORTING - FISCAL YEAR 2022-2023 (Unaudited)

PROGRAM AUDIT & OVERSIGHT
(continued)

A. Status Report ("status of projects required or authorized to be funded")

Program Name & Description (According to Measure Z language)	Dollar Amount Expended	City Personnel Employed (FTEs for Full Year)	22-23 Status		Outcomes	Comments (Program achievements, issues, etc.)
			Completed	On- going		
Cityspan Contract Management Software	\$72,025.00	N/A		X	Cityspan provided the City with a hosted web-based contract management and client-level tracking system to support the City's Measure Z-funded programs. The contract management system assisted the City with managing grantee background information, scopes of work, budgets, progress reports and cost reimbursement requests. Independent evaluators used data entered by grantees in the database developed by Cityspan to conduct detailed participation and outcome analyses, and for statistical reports that summarize grantee services.	A web-based contract management and client service tracking system that supports oversight and evaluation of the City's Measure Z-funded programs administered by Oakland Unite.
Apricot Data Management System	\$349,299.61	N/A		X	Bonterra (Social Solutions Inc.) provided the City with a hosted web-based contract management and client-level tracking system, Apricot 360, to support the City's Measure Z-funded programs. The contract management system assisted the City with managing grantee scopes of work, budgets, progress reports and cost reimbursement requests. Internal DVP Data and Evaluation staff use data entered by grantees in the database for internal evaluation, and independent evaluators use data entered by grantees in the database developed by Cityspan to conduct detailed participation and outcome analyses, and for statistical reports that summarize grantee services. *This amount is reflected for the GASB96 Subscription-Based Information Technology Arrangements deadline. FY23- Apricot 360 - Social Solutions Global Inc.	Apricot Data Management System
	\$1,460.00	N/A	X		Consulting for Retreat Planning (Ceasefire Partnership)	
	\$11,119.52	N/A			Assessment Engineering Costs (Francisco & Associates)	
AUDIT (CONTROLLER'S BUREAU)	\$ 29,050.00	N/A		X	<u>Measure Z annual financial audit is in process</u>	
ADMINISTRATION	\$328,725.14	N/A		X	Administration fees (County of Alameda)	

Subtotal Oversight & Evaluation FY22-23 \$791,679.27

MEASURE Z ANNUAL REPORTING - FISCAL YEAR 2022-2023 (Unaudited)

DEPARTMENT OF VIOLENCE PREVENTION

A. Status Report ("status of projects required or authorized to be funded")

Program Name & Description (According to Measure Z language)	Dollar Amount Expended	City Personnel Employed (FTEs for Year)	Grantees Providing Services During the Year under Each Category*	Outcomes Number of People Served During the Year*	Comments, Program achievements, issues etc.
Youth Career Exploration and Education Support					
1005649 - MZ22-23 CONTRACT YOUTH EMPLOY	150,000.00		The Youth Employment Partnership	86	Enhance the long-term employability of high-risk youth through the development of skills and education, with a focus on subsidized work experience, successful placement and retention.
Youth Diversion and Reentry					
1005646 - MZ21-22 CONTRACT YTH COACH DIV	270,000.00		Youth Alive!	28	Re-direct highest risk young adults towards healthy participation in their families and communities through coaching and mentoring, system navigation, advocacy, and connection to needed resources.
1005647 - MZ22-23 CONTRACT YTH COACH DIV	200,000.00		Community Work West	11	
1005647 - MZ22-23 CONTRACT YTH COACH DIV	368,222.26		East Bay Asian Youth Center	82	
1005647 - MZ22-23 CONTRACT YTH COACH DIV	160,000.00		NATIONAL INSTITUTE FOR CRIMINAL JUSTICE REFORM	19	
1005647 - MZ22-23 CONTRACT YTH COACH DIV	85,000.00		OAKLAND UNIFIED SCHOOL DISTRICT	255	
1005647 - MZ22-23 CONTRACT YTH COACH DIV	274,549.85		SAFE PASSAGES	35	
1005647 - MZ22-23 CONTRACT YTH COACH DIV	133,477.12		THE MENTORING CENTER	38	
1005647 - MZ22-23 CONTRACT YTH COACH DIV - Others (53xxx, 54xxx, 55xxx,56XXX, and 58XXX (exclude 549xxx))	584.03				
Capacity Building					
1005688 - MZ 22-23 CNTRCT TRNG & CPCITY	255,000.00		Bright Research Group	130	Training and capacity building for DVP staff and the grantee network
School Site Violence Intervention and Prevention Teams					
1005647 - MZ22-23 CONTRACT YTH COACH DIV	60,000.00		EAST BAY ASIAN YOUTH CENTER		School-based violence intervention, life coaching, and gender-based violence (GBV) services at seven high schools
Adult Life Coaching					
1005651 - MZ22-23 CONTRACT GV COACHING	136,643.10		ABODE SERVICES	24	Re-direct highest risk young adults towards healthy participation in their families and communities through coaching and mentoring, system navigation, advocacy, and connection to needed resources.
1005651 - MZ22-23 CONTRACT GV COACHING	299,708.66		COMMUNITIES UNITED FOR RESTORATIVE YOUTH JUST	52	
1005651 - MZ22-23 CONTRACT GV COACHING	435,069.76		COMMUNITY & YOUTH OUTREACH INC	92	
1005651 - MZ22-23 CONTRACT GV COACHING	193,885.00		ROOTS COMMUNITY HEALTH CENTER	42	
1005651 - MZ22-23 CONTRACT GV COACHING	407,656.68		THE MENTORING CENTER	60	
1005667 - MZ 22-23 STAFF GV COACHING - Salaries (51xxx)	347,222.05	3			
1004500 - MZ20-21 STAFF GV COACHING - Salaries (51xxx)	962.85				
1005666 - MZ 21-22 STAFF GV COACHING - Salaries (51xxx)	9,926.21				
1005651 - MZ22-23 CONTRACT GV COACHING - Others (53xxx,55xxx,56XXX, and 58XXX)	538.54				
1005667 - MZ 22-23 STAFF GV COACHING - Others (53xxx, 55xxx,56XXX, and 58XXX)	79,299.00				

MEASURE Z ANNUAL REPORTING - FISCAL YEAR 2022-2023 (Unaudited)

DEPARTMENT OF VIOLENCE PREVENTION

(Continued)

A. Status Report ("status of projects required or authorized to be funded")

Program Name & Description (According to Measure Z language)	Dollar Amount Expended	City Personnel Employed (FTEs for Year)	Outcomes Grantees Providing Services During the Year under Each Category*	Number of People Served During the Year*	Comments, Program achievements, issues etc.
Violence Incident Reponse					
1005654 - MZ21-22 CONTRACT GV CRISIS INT	70,000.00		CATHOLIC CHARITIES OF THE EAST BA	43	Provide response and support, including social-emotional support, for those who have lost a loved one to gun violence in Oakland, or who have themselves been injured by gun violence or other serious physical
1005654 - MZ21-22 CONTRACT GV CRISIS INT	5,124.68		YOUTH ALIVE!	DNA	
1005655 - MZ22-23 CONTRACT GV CRISIS INT	480,000.00		BUILDING OPPORTUNITIES FOR SELF SU	91	
1005655 - MZ22-23 CONTRACT GV CRISIS INT	300,000.00		COMMUNITIES UNITED FOR RESTORAT	51	
1005655 - MZ22-23 CONTRACT GV CRISIS INT	381,019.64		COMMUNITY & YOUTH OUTREACH INC	52	
1005655 - MZ22-23 CONTRACT GV CRISIS INT	300,000.00		TRYBE INC	17	
1005655 - MZ22-23 CONTRACT GV CRISIS INT	1,470,467.50		YOUTH ALIVE!	711	
1005668 - MZ 21-22 STAFF GV COORDINATOR	170.98		ACCENT ON LANGUAGES INC	DNA	
1005668 - MZ 21-22 STAFF GV COORDINATOR	2,238.50		KATHLEEN M HARGAN	DNA	
1005668 - MZ 21-22 STAFF GV COORDINATOR	95.00		CONSTANT CONTACT	DNA	
1005668 - MZ 21-22 STAFF GV COORDINATOR - Salaries (51xxx)	14,701.73				Translation service for Violence Incident Crisis Response
1005669 - MZ 22-23 STAFF GV COORDINATOR - Salaries (51xxx)	368,221.77	2			Training and capacity building for DVP staff and the grantee network
1005668 - MZ 21-22 STAFF GV COORDINATOR - Supplies (52xxx)	7,681.91				
1005654 - MZ21-22 CONTRACT GV CRISIS INT - Others (53xxx, 55xxx,56XXX, and 58XXX)	288.21				
1005655 - MZ22-23 CONTRACT GV CRISIS INT - Others (53xxx,55xxx,56XXX, and 58XXX)	161.54				
1005668 - MZ 21-22 STAFF GV COORDINATOR - Others (53xxx,55xxx,56XXX, and 58XXX)	4,753.19				
1005669 - MZ 22-23 STAFF GV COORDINATOR - Others (53xxx,55xxx,56XXX, and 58XXX)	13,995.00				
Community Healing					
1005665 - MZ 22-23 STAFF CMTY HEALING - Salaries (51xxx)	7,426.52				
1005665 - MZ 22-23 STAFF CMTY HEALING - Salaries (51xxx)	139,733.09	1.50			
1005665 - MZ 22-23 STAFF CMTY HEALING - Others (53xxx, 55xxx,56XXX, and 58XXX)	6,852.00				
Gender-Based Violence Response					
1004492 - MZ20-21 CONTRACT GBV CSEC - Others (53xxx, 55xxx,56XXX, and 58XXX)	107,226.45				Budget adjustment
Salaries & Benefits					
1001362 - MEASURE Z EVALUATION	92,435.64	0.40			
1005363 - DVP Implementation	2,125.00	0.32			
1005644 - MZ 21-22 ADMIN	236,709.90	1.80			
1005645 - MZ 22-23 ADMIN	464,229.00	4.20			

MEASURE Z ANNUAL REPORTING - FISCAL YEAR 2022-2023 (Unaudited)

DEPARTMENT OF VIOLENCE PREVENTION
(Continued)

A. Status Report ("status of projects required or authorized to be funded")

Program Name & Description (According to Measure Z language)	Dollar Amount Expended	City Personnel Employed (FTEs for Year)	Grantees Providing Services During the Year under Each Category*	Outcomes Number of People Served During the Year*	Comments, Program achievements, issues etc.
Supporting All Categories					
1004313 - MZ SERVICE PRIOR YEAR RESERVE - Supplies (52xxx)	589.93				
1005363 - DVP Implementation - Supplies (52xxx)	1,053.26				
1005644 - MZ 21-22 ADMIN - Supplies (52xxx)	693.41				
1005645 - MZ 22-23 ADMIN - Supplies (52xxx)	5,327.09				
1001362 - MEASURE Z EVALUATION - Others (53xxx, 55xxx,56XXX, and 58XXX)	1,693.00				
1004485 - MZ20-21 ADMIN - Others (53xxx, 55xxx,56XXX, and 58XXX)	6,414.00				
1005363 - DVP Implementation - Others (53xxx, 55xxx,56XXX, and 58XXX)	17,476.71				
1005644 - MZ 21-22 ADMIN - Others (53xxx, 55xxx,56XXX, and 58XXX)	56.00				
1005645 - MZ 22-23 ADMIN - Others (53xxx, 55xxx,56XXX, and 58XXX)	35,603.80				
Administrative					
1005363 - DVP Implementation			OAKLAND PARKS AND RECREATION FC	DNA	Private donation to enhance Town Nights program
1005363 - DVP Implementation	40,000.00				
1005644 - MZ 21-22 ADMIN	45,150.00		ROCA INC	37	Family systems training for staff
1005644 - MZ 21-22 ADMIN	5,590.00		BATZA & ASSOCIATES INC	DNA	Human resource consultant
1005645 - MZ 22-23 ADMIN	4,410.00		BATZA & ASSOCIATES INC	DNA	Human resource consultant
1005645 - MZ 22-23 ADMIN	109,600.00		SOCIAL SOLUTIONS GLOBAL INC	DNA	Grants management database
1005645 - MZ 22-23 ADMIN	11,666.66		THE HAWKINS COMPANY	DNA	Human resource consultant
1005645 - MZ 22-23 ADMIN	6,657.35				Newspaper advertising
Subtotal Violence Prev Svcs - FY22-23	8,635,383.57	13.22			

*NOTES:

FY22-23 contained one contract period that began in July 2022 and continued through June 2023. Outcomes reflect individual services unless noted. Please note also that some grantees are funded in multiple strategies; in this case, outcomes are reported separately for the relevant agency in each strategy.

CITY OF OAKLAND

Memorandum

To: Public Safety and Services Oversight Committee
Attn: Commissioner Omar Farmer
From: A/Deputy Chief of Police James P. Beere 8115
Date: 17 May 2022

Re: Request regarding 53.02 FTE are related to CROs, CRT and Geo-Policing
and attachment regarding Instagram Investigation

Good Afternoon,

The information provided is related to the following questions;

How many of the 53.02 FTE's are related to CRO's, CRT and geo-policing?

- **2020:**
27 Police Officers
11 CROs
16 CRTs
- **2021:**
52 Police Officers - two officers were CROs and CRTs during different times in 2021 so they are both included in the below count.
17 CROs
37 CRTs

How many are under investigation for the Instagram scandal? Are they still fully employed or has anyone been put on leave? Would like more info at the Sept meeting.

- Please refer to attachment 9-17-2021 News Release Statement regarding Investigation into OPD Officers use of Social Media (PDF)

Respectfully,

Jim



James P. Beere 8115
A/Deputy Chief of Police
Bureau of Field Operations 1
Oakland Police Department

Date: 27 Oct 2024

To: Damon Covington - Chief Oakland Fire Department, Michael Hunt - Chief of Staff Oakland Fire Department (OFD), Joe DeVries - City Administrator's Office
From: Omar Farmer, Chairperson - Public Safety & Services Oversight Commission (SSOC)
Cc: SSOC Commission, Felicia Verdin - SSOC Staffperson
Subject: Measure Z - Strategies and Reports

Measure Z Strategies

In accordance with the Measure Z (MZ), "Use of Proceeds" section, the taxes raised by the ordinance may only be used to pay for costs or expenses related to or arising from efforts to achieve the following objectives:

1. Reduce homicides, robberies, burglaries, and gun-related violence;
2. Improve police and fire emergency 911 response times and other police services; and,
3. Invest in violence intervention and prevention strategies that provide support for at-risk youth and young adults to interrupt the cycle of violence and recidivism. [1]

Throughout the MZ timeframe the strategies bulletized below have been reported by OFD as investments they've made to improve the fire emergency response time objective. To date, no data has been provided showing how these strategies have improved response times to medical, fire, high hazard high rise incidents, mental health, violence related medical, or other types of calls for service. During our 11/18/24 meeting please provide an informational report showing how they have improved response times to the aforementioned types of calls:

- First Watch program
- Locution system
- LiveMUM software
- CAD upgrade
- MACRO program
- OFD & OPD joint response training [5]

Also include whether NFPA turnout time requirements are being met, not met, or how our compliance with those times has changed throughout the MZ timeframe. In addition, a report regarding OFD call center and Firefighter staffing, including any hiring plans, or overtime reports, showing how staffing situations have positively or negatively impacted response times is also requested. If applicable, updates to any internal or external policies, memorandums of understanding, trainings, organizational hierarchy, programs, or strategies not mentioned that you feel have assisted or will assist with accomplishing MZ objectives would also be appropriate to include in this report.

Spending Plan Reports

For the SSOC to ensure the proper spending on strategies used to accomplish MZ objectives, at least once every three (3) years, OFD “shall” present to the SSOC a Priority Spending Plan for funds received via the ordinance. [2] While we received a spending plan for FY 18-21, no Priority Spending Plan has been received for FY’s 22, 23, or 24. Whether one was received for FY 15-18 is unknown. That reporting frequency does not meet the minimum requirement of presenting a Priority Spending Plan, “at least, once every three (3) years.” [2]

Furthermore, the Spending Plan for FY 18-21 was received on 2/25/19. [4] For the SSOC to ensure the proper spending on strategies, Spending Plans should be presented prior to the start date of any given plan. Doing so provides us with enough time to ask questions or make recommendations.

Semi-Annual Reports

Per Measure Z twice each year, the SSOC “shall” receive a report, updating them on their Spending Plan and demonstrating progress towards desired outcomes. [3] Unfortunately, minimum Measure Z standards for FY 20-21, and FY 21-22, have not been met because Q1 and Q4 reports for those years has not been received. Moreover, no semi-annual report has been received from 6/27/22 to present. A total of twenty-seven (27) consecutive months. Consequently, OFD has been out of compliance with this area of the MZ ordinance for more than two (2) consecutive years due to not meeting the minimum semi-annual reporting requirement. [3]

Next Steps

Measure Z and the SSOC sunset on 12/31/24. As mentioned, we’re respectfully requesting an informational report be given by the Chief or an OFD designee on the items listed in this document at our 11/18/24 meeting. The following is a recap of what should be included in that report:

1. Financial reports for FY 20-21, and FY 21-22 Q1 and Q4 for each year.
2. Financial reports for FY 2022-present, Q1-Q4
3. All Spending Plans from FY 2021 to present.
4. Information requested in the Measure Z Strategies section of this document.

If OFD has submitted any of the information above please advise us on where it can be located. Also let us know at the October 29th Joint Meeting if you would like to make some or all of these reports at our November 18th meeting.

Respectfully,
Omar Farmer
SSOC Chairperson

CITY OF OAKLAND
PUBLIC SAFETY AND SERVICES OVERSIGHT COMMISSION

References:

1. Measure Z, Section 3, Use of Proceeds section, [page 3](#).
2. [Measure Z, Section 4\(A\)6\(g\)](#)
3. [Measure Z, Section 4\(A\)6\(h\)](#)
4. [FY 18-21 Report to the SSOC](#) (page 153-156)
5. [OFD Strategies: “software applications and infrastructure upgrades”](#)

RE: **OFD Strategies** & Reports



Hunt, Michael <[redacted]>
To: You; Covington, Damon
Cc: Yoana Tchoukleva; Verdin, Felicia; DeVries, Joe

Reply Reply all Forward Tue 10/29/2024 3:30 PM

Start reply with:

We are requesting to deliver both sections in DEC.

- Fiscal reports and Operational outcomes from the tools listed.

November is jammed with current budget and staffing requests from the city budget office and mayor/administration at-large.

Thanks,
Michael

From: Omar Farmer <[redacted]>
Sent: Tuesday, October 29, 2024 3:26 PM
To: Hunt, Michael <[redacted]> Covington, Damon <[redacted]>
Cc: Yoana Tchoukleva <[redacted]> Verdin, Felicia <[redacted]> DeVries, Joe <[redacted]>
Subject: Re: **OFD Strategies** & Reports

OK let's plan on both Nov & Dec. Nov for **strategies** and Dec for staffing. Pls confirm that's what you're proposing? Our Dec meeting will more than likely be on Monday, December 16th. That date is not finalized yet.

How about the financial reports, which month will you be resenting those?

Omar

Date: 30 Sept 2024

To: La Rajia Marshall, DC Anthony Tedesco, AC James Beere, Dep. Director Suttle - Oakland Police Department (OPD), Joe DeVries - City Administrator's Office
From: Omar Farmer, Chairperson - Public Safety & Services Oversight Commission (SSOC)
Cc: SSOC Commission, Felicia Verdin - SSOC Staffperson
Subject: Measure Z Expenses and Reports

Measure Z Expenses

In accordance with the Measure Z, Use of Proceeds section, the taxes raised by the ordinance may only be used to pay for costs or expenses related to or arising from efforts to achieve the following objectives and desired outcomes:

1. Reduce homicides, robberies, burglaries, and gun-related violence;
2. Improve police and fire emergency 911 response times and other police services; and,
3. Invest in violence intervention and prevention strategies that provide support for at-risk youth and young adults to interrupt the cycle of violence and recidivism. [1]

During OPD's financial report to the SSOC for FY 23-24 last August, under "Travel Expenses", it was reported that \$12,000.00 of Measure Z funds were used to pay for approximately eleven (11) officers to attend a California National Peace Officers Memorial Service. [2,3] This is an unprecedented use of Measure Z funds according to every financial report received by the SSOC from OPD starting on FY 17-18 Q3-Q4 to present. [4]

Moreover, we have not received any documentation over the course of our 8/26/24 and 9/23/24 meetings that OPD received permission from an appropriate authority to use Measure Z funds for this purpose. [7,8] With this expenditure believed to be outside of the scope of the desired outcomes and objectives of Measure Z we have concluded it was an inappropriate use of funds. We recommend returning the funds to the Measure Z account. In addition, please respond to the following bullet points:

- Date, location, and purpose of the expense.
- Who requested and approved use of Measure Z funds?
- Intended Measure Z outcome associated with this expense.
- The Measure Z objective or policy the expense was based on.
- A list of all relevant expenses, financial documents and receipts.
- Names and number of officers who received these Measure Z funds.
- In which Measure Z financial report or budget was this approved?

CITY OF OAKLAND
PUBLIC SAFETY AND SERVICES OVERSIGHT COMMISSION

Spending Plan Reports

For the SSOC to ensure the proper spending on strategies used to accomplish Measure Z objectives, at least once every three (3) years, OPD “shall” present to the SSOC a Priority Spending Plan for funds received via the ordinance. [5] As shown on page two of OPD’s Agenda Report for their Tentative Spending Plan for FY 21-22, no Priority Spending Plan was disclosed for FY 18-21. [4g] That document also reiterates what OPD intends to use Measure Z funding for. Over the past ten (10) years, the only Spending Plans disclosed to the SSOC has been for FY 15-18, on 6/22/15 and again on 10/24/16 and FY 21-22 on 3/17/21. That reporting frequency does not meet the minimum requirement of presenting a Priority Spending Plan, at least, once every three (3) years. [4g,5]

Semi-Annual Reports

Per Measure Z twice each year, the SSOC “shall” receive a report, updating the SSOC on their Spending Plan and demonstrating progress towards desired outcomes. [6] Each financial report received has shown the strategies approved to invest in including specifics regarding operational and maintenance expenditures. As you can see in those agendas and videos no travel expenses like the one described in the Measure Z Expenses section of this correspondence has ever been discussed or disclosed. [4a-h]

Further, minimum Measure Z standards for FY 21-22, FY 22-23, and FY 23-24 have not been met. Financial reports for FY 21-22, Q4, and FY 22-23, Q1-Q4 have not been received. FY 23-24 Q1-Q4 was submitted, prior to submitting the above mentioned reports. [2] Quarterly financial reports should be submitted in chronological order. The SSOC has also requested to not receive one year’s worth of reports concurrently. Which is what occurred during the 8/26/24 meeting. [2] A minimum of two semi-annual reports per year is required. [6] However, the report in August was the only semi-annual report disclosed to the SSOC in the last twenty (20) months. That does not meet the minimum semi-annual reporting requirement. [6]

Next Steps

Measure Z and the SSOC sunset on 12/31/24. Moving forward, we would like to receive a new report either during our 10/29/24 meeting or 11/18/24 meeting. The following is information we would like to receive during that report:

1. Financial reports for FY 21-22 Q4, and FY 22-23 Q1-Q4. All Spending Plans from FY 15 to present.
2. Responses to the bullet points in the Measure Z Expenses section of this document.
3. A current or proposed Spending Plan so we can ask questions or make recommendations.
4. Deposit confirmation that \$12,000.00 has been returned to the Measure Z account.

If OPD has submitted any of the information above please advise us on where it can be located. If there is documentation in addition to what’s listed above that you believe is pertinent to this topic please include that as well.

Respectfully,
Omar Farmer
SSOC Chairperson

CITY OF OAKLAND
PUBLIC SAFETY AND SERVICES OVERSIGHT COMMISSION

References:

1. Measure Z, Section 3, Use of Proceeds section, [page 3](#).
2. SSOC 8/26/24 meeting agenda and video. [Agenda item 8, attachment 6](#).
3. [California National Peace Officers Memorial Service?](#)
4. OPD Measure Z, FY 17-18 Financial Quarters 3 & 4 Report, [Agenda item 8b, attachment 3b](#).
- 4a. OPD Measure Z, FY 18-19 Financial Quarters 1 & 2 Report, [Agenda item 8, attachment 4](#).
- 4b. OPD Measure Z, FY 18-19 Financial Quarters 3 & 4 Report, [Agenda item 8, attachment 3](#).
- 4c. OPD Measure Z, FY 19-20 Financial Quarter 1 Report, [Agenda item 6, attachment 2](#).
- 4d. OPD Measure Z, FY 19-20 Financial Quarters 2, 3, 4 Report, [Agenda item 7, attachment 4](#).
- 4e. OPD Measure Z, FY 20-21 Financial Quarters 1, 2, & 3 Report, [Agenda item 5, attachment 5b](#).
- 4f. OPD Measure Z, FY 20-21 Financial Quarter 4 Report, [Agenda item 6, attachment 6a](#).
- 4g. OPD Measure Z, FY 21-22 Tentative Spending Plan, [Agenda item 6, attachment 6a](#).
- 4h. OPD Measure Z, FY 21-22 Financial Quarters 1, 2, & 3 Report, [Agenda item 6, attachment 6](#).
5. [Measure Z, Section 4\(A\)6\(g\)](#)
6. [Measure Z, Section 4\(A\)6\(h\)](#)
7. SSOC 9/23/24 meeting agenda and video. [Agenda item 10](#).
8. [Measure Z, Part 1, Section 9](#) page 10.

RE: MZ Expenses and Reports

 Tedesco, Anthony <

To: You; Verdin, Felicia

 Reply  Reply all  Forward  

Tue 10/1/2024 11:36 AM

 You replied on Fri 11/1/2024 9:23 AM

Good morning,

We can report on the following at the November SSOC meeting:

1. Financial reports for FY 21-22 Q4, and FY 22-23 Q1-Q4.
2. All Spending Plans from FY 15 to FY 23-24.
 - a. I am not certain on historical spending plans, but will follow up.
3. A current or proposed Spending Plan FY 24-25

The other items are currently the subject of investigation and it is my understanding that we will need to wait until that investigation has concluded.

Anthony Tedesco
Deputy Chief of Police
Bureau of Field Operations 1
Oakland Police Department

THE PUBLIC SAFETY & SERVICES OVERSIGHT COMMISSION

ENDORSES:

THE COMMUNITY VIOLENCE REDUCTION AND EMERGENCY RESPONSE ACT

Oakland, CA – May 9, 2024 – The city of Oakland Public Safety & Services Oversight Commission (SSOC) has declared its support for the passage of the Oakland Community Violence Reduction and Emergency Response Act. This measure aims to replace and enhance the existing Public Safety and Services Violence Prevention Act, known as Measure Z (MZ), which the SSOC oversees. MZ is set to expire this December, as is the SSOC. Funds from the new measure would be used to (1) reduce homicides, robberies, car-jackings and break-ins, domestic violence, and gun-related violence; (2) improve 911 response times; and (3) reduce the incidence of human trafficking, including the sexual exploitation of minors.

The new measure would replace the eight-member City Council-appointed, Mayoral-approved SSOC with a five-member Mayoral-appointed, City Council-approved Public Safety & Planning Oversight Commission (SPOC). The SPOC would be tasked with developing a Four-Year Community Violence Reduction Plan that the City Council may approve or reject. It also increases the minimum staffing levels for sworn police from 678 to 700 officers as a starting point for qualifying to receive funding. It also introduces an additional accountability measure by appointing a budget auditor.

Like Measure Z, the Oakland Police Department (OPD) and Department of Violence Prevention (DVP) would receive a 60/40 split of the proceeds generated from an increased parcel and parking tax. The Fire Department's portion of the proceeds would increase from a fixed amount of \$2 million to \$3 million. The majority of the funds distributed to DVP would continue to be used to fund the community-based organizations that implement various strategies that are designed to interrupt the cycle of violence and recidivism for Oakland's most at-risk populations. Without funds from a new proposal, DVP may not be able to fully execute all of its strategies as they're currently designed.

Operation Ceasefire, a proven strategy for reducing gun violence and co-run by OPD, DVP, and the faith-based community, also receives a portion of its funding via MZ and would continue to be able to do so through this new measure. All three groups have been invited to the May 20th SSOC meeting at 6:30 pm in Oakland City Hall, City Council chambers, if you would like to join our discussion. Multiple OPD geographical policing strategies, such as Community Resource Officers (CRO), would also be eligible to continue to be augmented with funds generated by this new measure.

Going forward, the SSOC is calling upon all Oakland residents to ensure this vital new measure appears on the November ballot by signing the Oaklanders Together petition by their May 21st deadline. You can view the recordings of the SSOC's March (item 6) and April (item 8) meetings on our webpage listed below to learn more. Oaklanders Together is a community-based coalition that agrees on a simple premise: immediate action is needed to reduce crime in Oakland and make neighborhoods safer through a balanced approach by investing in both law enforcement and community-based violence prevention measures. To endorse the new measure, visit oaklanderstogether.com.

Press Contact:

Omar Farmer

SSOC Chairperson



www.ssoc-oakland



ofarmer@hotmail.com



(415) 513-8024

Measure Z (MZ) Objectives:	I. Improve 911 Response Times and Other Services	Strategic Plan Goals:	I. Financial Accountability & Transparency
	II. Reduce robberies, homicides, burglaries, & gun violence		II. Evaluation of Violence Reduction Measures
	III. Invest in violence prevention & intervention strategies		III. Outreach & Engagement
			IV. Policies & Practices to Improve MZ Outcomes

SSOC Initiatives 2024

Item	Point of Contact	History	Status	MZ Alignment	Strategic Plan Alignment	Strategic Plan - Core Value Alignment	Oversight Duty (<i>"Evaluate, Inquire, Review, Report, Recommend"</i>)	Equity Score
Future of MZ	Paula, Yoana, Omar, Sonya	Last met in Nov 2023 w/ Mayor's reps. Met with MZ advocates in October 2023.	Staff is reaching out to Brooklyn & Zach.	MZ Section 4A6F	Part III	Impact Oriented, Evidence Based rec's	"Evaluate, Report, Recommend"	5 (6,9,10-12)
RPSTF-SSOC Alignment (sheet 4)	Yoana, Omar	Omar & Yoana met with CM's Bas, Kaplan, and Fife on 1/29/24 via Zoom.	Met w/ CMs. Developed action items. Create a phase II presentation.	Objectives I, II, III	Part II	Impact Oriented, Evidence Based rec's	"Evaluate & Recommend"	
CARE Plan	Yoana, Omar, Gloria, Wallace?	In 2023 presented to: Grand Lake NC, 22x. Mt. Zion Missionary Baptist Church, LWVO, VPC	Offsite mtg? Presentations 2/21 (33x34xZoom), 3/27/35y, 4/3 (35xZoom). Work w/ Wallace	MZ Section 1 4A5 & 4A6F. Recommended for new MZ.	Part III	Evidence Based - Qualitative data, Respect & Courtesy, Teamwork	"Inquire & Report"	
Verified Response	Omar	Passed Rules Committee on 2/8. RPSTF Rec #53.	Going to Public Safety on 2/27.	Objective I	Part II	Evidence Based - Quantitative Data	"Evaluate & Recommend"	5 (2,6,7,9,10)
ASAP to PSAP	Omar	Needs to be scheduled for the Rules Committee.	Will know more before the end of February.	Objective I	Part II	Evidence Based - Quantitative Data	"Evaluate & Recommend"	4 (2,6,9,10)
Nightscope Technology	Omar	Use of autonomous robot tech to decrease calls for service and to deter auto burglaries and robberies.	Scheduled to present to the SSOC on Feb 26th. Invited by D7 to present this info at a March 20th business owners mtg at City of Refuge from 12-2.	Objective I, II	Part II	Evidence Based - Quantitative Data	"Evaluate & Recommend"	
Zoom Meeting Access	Paula, Yoana	Residents listening online are unable to make public comments.	Waiting to hear back from CAO? Paula reached out to all commissioners via email for input.	Transparency	N/A	Respect & Courtesy	"Recommend"	
Violence Prevention Dashboard	Yoana, Omar	Promote a holistic approach to public safety by sharing violence prevention and intervention results at DVP.	Meeting with DVP, & D7 on March 27th	Objective III	Part II	Evidence Based - Quantitative and Qualitative Data, Teamwork	"Inquire & Report"	
Evaluation Summary	Omar & Kelly? and/or Sonya?, Gloria?	Summarize all recommendations made through evaluations and summarize their status for the public	In progress. Currently working on OPD's evaluation from 2017 on sheet 5	MZ Section 4A6F	Part I, II, III	Evidence Based - Quantitative Data	"Evaluate & Report"	
Strategic Plan Summary	Yoana, Omar	Summarize in 1-2 slides the impact of the Strategic Plan and any lessons learned.	Due by Oct meeting 2024.	MZ Section 4A6F	Part III	Evidence Based - Quantitative and Qualitative Data	"Report & Recommend"	
MZ Lessons Learned	Omar but all current and previous commissioners are involved	Staff reach out to previous commissioners for input. Create a survey for them.	Waiting to hear back from staff on contact info for previous commissioners.	MZ Section 4A6F	Part II, III, IV	Evidence Based - Qualitative data	"Evaluate, Inquire, Review, Report, Recommend"	
Marketing Campaign?	Omar & Yoana, Sonya? Kelly?	Historically the most of the general public has not been aware of the SSOC.	Educate the public about the SSOC by using flyers for meetings and social media posts. Include a quick reference guide with our objectives, recommendations, and hyperlinks to info	MZ Section 1 4A5 & 4A6F. Recommended for new MZ.	Part III	Respect & Courtesy, Teamwork	"Report"	
Newspaper Article?	Sonya, Kelly, Omar, Yoana	Historically the general public has not been aware of the SSOC. Educate them on its results over the last 10 years + about the new MZ.	Part III	Part of CARE	CARE Part III	Evidence Based - Qualitative data	"Report"	
MACRO Development (sheet 3)	Paula, Yoana, Omar	Improves 911 response times by having calls diverted from 911 to MACRO.	See sheet 3 for details. Need to coordinate scheduling MACRO to come to SSOC meetings. Get an update on the # and if mtg's are public now. Part IV, I, III.	Objective I, III	Part II	Evidence Based - Quantitative Data	"Evaluate, Inquire, Review, Report, Recommend"	
Strategic Plan Objectives for 2024	Omar, Yoana	Summarize which objectives we'd like to have presentations for in 2024.	1.1 Annual fiscal and performance audits. 1.3 Review OPD Hiring Plan. 1.4 Annual Report of SVS. 2.1 Annual Ceasefire Report. 2.2-2.3 Annual CRO & CRT Reports. 2.5 Annual Update Diversity of MZ Positions. 2.6 OFD Annual Report on Call Center. 2.4 Tracking Recommendations from Evaluations	Objectives I, II, III, IV	Objectives I, II, III, IV	Evidence Based - Quantitative and Qualitative Data	"Evaluate & Review"	
Public Safety Officer position	Omar	Slow 911 response times. Have applicants attend both fire and police academies to create a new role.	Increases the number of folks who can respond to both medical/fire + law enforcement issues by increasing officer capabilities. Helps shift from a warrior to a guardian mindset.	Objective I	Part II			
Cross Training OFD call center w/ 911 call center	Omar	911 call center is out of CAL OES standards for call answering times.	Research cross training OFD center folks to augment 911 center staff.	Objective I	Part II			

Measure Z (MZ) Objective	Strategic Plan Goals:							
I. Improve 911 Response Times and Other Services	I. Financial Accountability & Transparency							
II. Reduce robberies, homicides, burglaries, & gun violence	II. Evaluation of Violence Reduction Measures							
III. Invest in violence prevention & intervention strategies	III. Outreach & Engagement							
SSOC Initiatives 2024	IV. Policies & Practices to Improve MZ Outcomes							
Item	Point of Contact	History	Status	MZ Alignment	Strategic Plan Alignment	Strategic Plan - Core Value Alignment	Oversight Duty ("Evaluate, Inquire, Review, Report, Recommend")	Equity Score
Future of MZ	Paula, Yoana, Omar, Sonya	Last met in Nov 2023 w/ Mayor's reps. Met with MZ advocates in October 2023.	Staff is reaching out to Brooklyn & Zach. Oaklanders Together will be presenting in March. Included in survey to previous commissioners. Will vote on whether the SSOC will adopt it as a commission recommendation on 4/22. COMPLETE, press release distributed on 5/8/24. Posted to SSOC webpage on 5/9.	MZ Section 4A6F	Part III	Impact Oriented, Evidence Based rec's	"Evaluate, Report, Recommend"	5 (6,9,10-12)
RPSTF-SSOC Alignment (sheet 4)	Yoana, Omar	Omar & Yoana met with CM's Bas, Kaplan, and Fife on 1/29/24 via Zoom.	Met w/ CMs. Developed action items. Create a phase II presentation. Discuss creating an SSOC Resolution providing this as input for the SPOC 4-year violence reduction plan to be made at the joint meeting. RPSTF Recommendation #67, PSO, etc. Received support for the Resolution. Draft in progress. May also be able to revitalize RPSTF 2nd phase.	Objectives I, II, III	Part II	Impact Oriented, Evidence Based rec's	"Evaluate & Recommend"	
CARE Plan	Yoana, Omar, Gloria, Wallace	In 2023 presented to: Grand Lake NC, 22x, Mt. Zion Missionary Baptist Church, LWVO, VPC	Offsite mtg? Presentations 2/21 (33x 34x Zoom), 3/27 35y, 4/3 (35x Zoom) rescheduled for 6/5 @ 7 pm. Work w/ Wallace. Followed up with 1st CARE presentation receivers, i.e. the League of Women Voters on May 2nd and discussed reassessing the SSOC from a medium strength oversight commission to a strong oversight body. LWVO unable to reassess due to election season schedule. Included their recommendations in our joint meeting report.	MZ Section 1 4A5 & 4A6F. Recommended for new MZ.	Part III	Evidence Based - Qualitative data, Respect & Courtesy, Teamwork	"Inquire & Report"	
Verified Response	Omar	Passed Rules Committee on 2/8. RPSTF Rec #53.	COMPLETE: Passed Public Safety on 2/27. Passed full city council on 3/5 and 3/19. IMPLEMENTED	Objective I	Part II	Evidence Based - Quantitative Data	"Evaluate & Recommend"	5 (2,6,7,9,10)
ASAP to PSAP	Omar	Scheduled for City Council mtg	Received buy in from OPD, the 911 call center, and the City Administrator's office. Awaiting buy in from ITD. Presenting to City Council as an informational item on 9/17. Then it will be presented to PSC as an action item. Currently being vetted by the city of Oakland. Waiting to hear back in mid Nov or mid Dec. No more we can do but wait on their decision. DONE	Objective I	Part II	Evidence Based - Quantitative Data	"Evaluate & Recommend"	4 (2,6,9,10)
Zoom Meeting Access	Paula, Yoana	Residents listening online are unable to make public comments.	COMPLETE. Yoana to test out at our Sept meeting. Operational test satisfactory. DONE	Transparency	N/A	Respect & Courtesy	"Recommend"	
Violence Prevention Dashboard	Yoana, Omar	Promote a holistic approach to public safety by sharing violence prevention and intervention results at DVP.	COMPLETE. Meeting with DVP, & D7 on March 27th. Yoana to update the commission on 4/22. Urban Strategies/Institute will have it ready by August. DONE	Objective III	Part II	Evidence Based - Quantitative and Qualitative Data, Teamwork	"Inquire & Report"	
Evaluation Summary	Omar, Kelly	Summarize all recommendations made through evaluations and summarize their status for the public	Omar will provide info to be included in the joint meeting presentation. DONE	MZ Section 4A6F	Part I, II, III	Evidence Based - Quantitative Data	"Evaluate & Report"	
Strategic Plan Summary	Yoana, Omar	Summarize in 1-2 slides the impact of the Strategic Plan and any lessons learned.	Omar will provide info to be included in the joint meeting presentation. DONE	MZ Section 4A6F	Part III	Evidence Based - Quantitative and Qualitative Data	"Report & Recommend"	
MZ Lessons Learned	Omar & Yoana; but all current and previous commissioners are involved	Staff reach out to previous commissioners for input. Create a survey for them.	Will summarize milestones such as the creation of the strategic plan and the SSOC's vote to approve the creation of DVP in to the joint meeting presentation. DONE	MZ Section 4A6F	Part II, III, IV	Evidence Based - Qualitative data	"Evaluate, Inquire, Review, Report, Recommend"	
Community Education Campaign	Omar & Yoana and/or non-executive member commissioners	Historically the general public has not been aware of the SSOC. Educate them on its results over the last 10 years + about the new MZ.	Educate the public about the SSOC by using flyers for meetings and social media posts. Include a quick reference guide with our objectives, recommendations, and hyperlinks to info. Educate folks on the history of MZ. Or write joint article instead. (1) Have an offsite meeting? (2) Create a joint meeting press release either prior to or afterwards to announce final SSOC statistics and information and to announce the end of the SSOC. (3) Potentially discuss a press release to discuss approved, in progress, or proposed recommendations.	MZ Section 1 4A5 & 4A6F. Recommended for new MZ.	Part III	Respect & Courtesy, Teamwork	"Report"	

MACRO Development	Paula, Yoana, Omar	Improves 911 response times by having calls diverted from 911 to MACRO.	CM's Kaplan and Reid are interested in sponsoring it. Maybe CM Kalb. It may not be brought before City Council until after the election. It may be going to city council for approval in early to mid-November.	Objective I, III	Part II	Evidence Based - Quantitative Data	"Evaluate, Inquire, Review, Report, Recommend"
Strategic Plan Objectives for 2024	Omar, Yoana	Summarize which objectives we'd like to have presentations for in 2024.	1.1 Annual fiscal and performance audits. 1.3 Review OPD Hiring Plan. 1.4 Annual Report of SVS. 2.1 Annual Ceasefire Report. 2.2-2.3 Annual CRO & CRT Reports. 2.5 Annual Update Diversity of MZ Positions. 2.6 OFD Annual Report on Call Center. 2.4 Tracking Recommendations from Evaluations. 2.4 is in progress. The info will be presented at the joint meeting. Having a Ceasefire presentation on 5/20. Also created a re-implementation of Ceasefire tracking report that Pastor Wallace and others will assist with. Faith in Action reps have been invited to 5/20 meeting. Received a 1.3 & 2.5 presentation in Feb or Mar but was not the report they typically make to the PSC which is what the task involves. 1.4, 2.2 and 2.3 can be incorporated into joint meeting presentation like we did in 2023. Need to request 2.6. OFD was requested to attend the April and May meetings but declined and/or didn't respond to the request. Initiate 3.2 for creating a joint meeting presenter ad hoc. Also vote on having non Chair & Vice-Chair presenters at 5/20 meeting. ALL Completed. Added creating a Ceasefire ad hoc to another public safety board as one of our recommendations. Have spoken tentatively to the OPC about it.	Objectives I, II, III, IV	Objectives I, II, III, IV	Evidence Based - Quantitative and Qualitative Data	"Evaluate & Review"
Public Safety Officer position	Omar	Slow 911 response times. Have applicants attend both fire and police academies to create a new role.	Increases the number of folks who can respond to both medical/fire + law enforcement issues by increasing officer capabilities. Helps shift from a warrior to a guardian mindset. Incorporate into joint meeting recommendations slide or the SPOC 4-year violence reduction plan recommendation/resolution.	Objective I	Part II		
Cross Training OFD call center w/ 911 call center	Omar	911 call center is out of CAL OES standards for call answering times.	Research cross training OFD center folks to augment 911 center staff. Incorporate into joint meeting recommendations slide or the SPOC 4-year violence reduction plan recommendation. Will discuss OFD strategies and other proposals when they present in Dec.	Objective I	Part II		

SSOC Prioritized Recommendations

1. Provide DVP with enough funding to serve at minimum the most at risk youth and young adults they have the capacity for. Investments in have historically led to decreased gun violence at an average of 10% or more per year.
2. Create a Ceasefire standing ad hoc committee through one of the city's established Public Safety Boards or Commissions to ensure the Ceasefire strategy stays on track and is strengthened over the long-term despite leadership, community partnership, or administration changes, understaffing issues, or other obstacles.
3. In 2022 the League of Women Voters conducted a scoring of the performance of Commissions to grade their effectiveness. Their report can be used to build an evaluation scorecard for oversight bodies to gauge their effectiveness.

[LWVO Report - Item 6, Attachment 6:

<https://cao-94612.s3.us-west-2.amazonaws.com/documents/SSOC-Agenda-and-Materials-9-26-22.pdf>]

SSOC Prioritized Recommendations

4. Provide Commissions with more tool and resources to be successful. Including some degree of enforcement power to make their oversight duties more effective when departments they oversee are out of compliance or don't provide required reports.
5. Create a Brown Act governed MACRO Board or Commission to oversee the development of this 911 improvement strategy that's within the Oakland Fire Department.
6. Adopt a Public Safety Officer (PSO) position to assist with FTE shortfalls, improve response times, and alleviate overtime costs. PSO's would cross train as both Police Officers and Firefighters. It could be initiated by creating a joint pilot academy.
7. Increase funding and expand access to Restorative Justice (RJ) diversion for youth and young adults. Residents who complete RJ programs have a high chance of not recidivating.
8. Start growing a Restorative Justice Transformative Justice ecosystem so that Oakland can become a Restorative City. Support the development of a Restorative & Transformative Justice web of support made up of restorative justice centers, community organizations, service providers, school restorative justice hubs and community healing spaces.

SSOC Prioritized Recommendations

9. Build a holistic reentry hub in Oakland — a central location where the formerly incarcerated can receive not just access to general services but individualized case management and support.
10. Conduct Cost Recovery for Police Department responses to false burglar alarms by charging Alarm Call Centers \$20.00 each time they refer a call to the 911 dispatch for a burglar alarm that results in being a false alarm. Historically, 98% of Alarm Call Center referrals are for false alarms. This amounts to \$910K-\$1.4M in unproductive police officer wages wasted per year and 4.5-6.8 annual police officer FTE hours wasted.
11. Adopt ASAP to PSAP technology for the 911 call center. It will absorb a significant amount of the false burglar alarms that are a minimum of 5.4% of the overall call volume which will improve call answering times.

In Nashville, where burglar alarms are 5.5% of the call volume, after implementing ASAP in 2020 their call answering times improved by 15-25%. It also pays for itself in terms of FTE hours saved and eliminates on average four to six (4-6) follow up calls. It's a one time cost for \$79,043.00 total. See Nashville chart on next slide.

APPROVED AS TO FORM AND LEGALITY

DRAFT

CITY ATTORNEY'S OFFICE

OAKLAND CITY COUNCIL

RESOLUTION NO. _____ C.M.S.

**INTRODUCED BY COUNCILMEMBER CARROLL FIFE
AND COUNCIL PRESIDENT NIKKI FORTUNATO BAS**

**ADOPT A RESOLUTION PRIORITIZING RECOMMENDATIONS FROM THE
REIMAGINING PUBLIC SAFETY TASK FORCE FOR CONSIDERATION IN
THE FISCAL YEAR 2021-2023 BUDGET**

WHEREAS, On July 28, 2020, the City Council adopted a resolution creating the Reimagining Public Safety Task Force (“Task Force”) to transform public safety by shifting resources from enforcement and punishment to non-law enforcement responses to calls for assistance, and investment in programs that address the root causes of violence and crime; and

WHEREAS, the Task Force was convened on September 16, 2020, Co-Chaired by Councilmembers Nikki Fortunato Bas and Loren Taylor and comprised of 17 members, including one representative from each Council district, an At-Large appointment, Mayoral appointment, a member of the Community Policing Advisory Board, Safety Services Oversight Commission, Police Commission, and Budget Advisory Commission, two members of the Youth Advisory Commission, and two co-chair appointees; and

WHEREAS, the Task Force established the Alternative Responses and Services Advisory Board, Budget and Data Advisory Board, Legal Barriers and Opportunities Advisory Board, and Oakland Police Department (OPD) Organization and Culture, and Youth Advisory Board; and

WHEREAS, the Task Force also engaged with impacted communities directly to gather ideas, perspectives, and feedback on Task Force recommendations through a process that included surveys, town halls, social media campaigns, and listening sessions conducted by Young Women’s Freedom Center, OneLife Institute, Urban Peace Movement, Youth Alive, Anti Police-Terror Project, Oakland Rising, Black Women Organized for Political Action, Black Cultural Zone, El Tímpano, and Community & Youth Outreach; and

WHEREAS, the guiding framework for the Task Force was to identify activities and functions that can be removed from OPD’s jurisdiction; specific activities OPD should continue to do and where officers’ time is best spent; community-based services or other government

agency programs as an alternative to reduced or eliminated police services; community services and assets to help create neighborhood safety, peace, and healing; improvements and reforms to OPD; and

WHEREAS, OPD has been under a Negotiated Settlement Agreement (NSA) for the past 18 years, requiring police reforms in several areas, including internal affairs, supervision of officers, police use of force, training, personnel practices, and community policing; and

WHEREAS, some reforms have been made as outlined in the NSA but there continues to be major issues, including officer misconduct, most notably the sexual exploitation of an underage young woman in 2015 by several OPD officers and the killing of Joshua Pawlik in 2018; and

WHEREAS, a 2019 report from the OPD's Office of the Inspector General found that cases of use of force were routinely underreported and that officers were much more likely to use force on Black and Latinx individuals; and

WHEREAS, OPD's failure to fully comply with the NSA has cost the City of Oakland at least \$17 million and this is in addition to the millions the City has had to pay in order to settle lawsuits stemming from OPD officer incidents; and

WHEREAS, the OPD budget for FY 2020-21 exceeded \$330 million, which makes up 44% of the General Purpose Fund (GPF), and OPD spent \$19 million over this budget on overtime, making OPD the highest contributor to the City's growing budget deficit; and

WHEREAS, despite its significant GPF-funded budget, which is greater than the combined GPF expenditures of the Offices of Parks, Recreation and Youth Development, Public Works, Human Services, Housing and Community Development, Economic and Workforce Development, Public Library, and Violence Prevention, the services and response times by OPD have not been adequate and the ways OPD conducts its operations do not always contribute to the safety of some community members, including Black and Brown people, unhoused individuals, and those facing mental health challenges; and

WHEREAS, the militarization of OPD and excessive response to peaceful protests against social injustices, including the extrajudicial murder of Black and Brown people, has contributed the community's growing fear and mistrust of law enforcement; and

WHEREAS, in response to these concerns, the City of Oakland has taken, or is in the process of taking, certain actions to reform our public safety system; and

WHEREAS, on July 21, 2020, the Council voted to remove the Special Events function from OPD's purview to a civilian function under the City Administrator's Office; and

WHEREAS, the Neighborhood Services Division has also been moved from OPD to the City Administrator's Office; and

WHEREAS, the Council has agreed to invest in community ambassadors programs in each Council district as discussed at the April 12, 2021, Special City Council meeting; and

WHEREAS, there is a proposal for a Militarized Equipment Ordinance allowing the Police Commission and City Council to review and approve OPD requests for military-grade acquisitions, and mandating OPD to submit use policies for equipment already in the possession of department; and

WHEREAS, the Task Force's work, while affirming these efforts, seeks to further shift the public safety paradigm from policing to resourcing communities to address the root causes of violence; and

WHEREAS, in March 2021, the Task Force Advisory Board produced more than 100 recommendations, and the Task Force adopted a total of 88 recommendations to forward for the City Council's consideration, which the Task Force further consolidated into 44 recommendations; and

WHEREAS, on April 13, 2021, at a meeting of the Public Safety Committee, the Task Force presented these recommendations that the City Council can act on immediately; now, therefore be it

RESOLVED: That the City Council prioritizes the following Task Force recommendations for consideration in the Fiscal Year 2021-2023 Budget:

- I. Invest long-term into Mobile Assistance Community Responders of Oakland (MACRO) by scaling up the pilot program over the next three years at an estimated cost of \$25 million as put forth by recommendation 57, allowing police to shift resources to address violent crimes, while keeping vulnerable members of our community safe by limiting the possibility of escalation and use of force;
- II. Invest in alternative crisis response programs, including creating crisis hotlines outside of the 911 emergency system as put forth by recommendation 58 with an approximate cost of \$750,000 per-year to be distributed by RFP process, which will allow the City to meet the needs of members of our community who may not feel safe seeking assistance through the current emergency response system that centers law enforcement;
- III. Increase gender-based violence services by investing an additional \$1.35 million annually in funding to the Department of Violence Prevention (DVP) as put forth by recommendation 72; invest \$1 million annually to expand flexible funding for survivors of gender-based violence per recommendation 73; and invest \$2.5 million annually for gender-based violence prevention as highlighted in recommendation 74; with an average of 6,000 911 calls related to domestic violence per year in Alameda County and Oakland accounting for the highest rate of calls at 25.2 per 100,000 residents, it is critical to allocate the necessary funds towards preventative and supportive measures;

- IV. Move most traffic enforcement out of the Oakland Police Department (OPD) and into the Oakland Department of Transportation as put forth by recommendation 59; most traffic stops are non-violent and do not require the presence of law enforcement and should be handled by unarmed civil servants and with Black residents being stopped at significantly higher rates than any other group, this is a necessary first step to addressing the racial disparities in traffic enforcement;
- V. Demilitarize the Oakland Police Department (OPD), which includes, but is not limited to, eliminating the BearCAT armored vehicles as put forth by recommendations 38 and 43; the militarization of police departments has no significant impact on crime reduction but serves to further deteriorate police-community relations and establishing a regulatory framework on the purchase and use of militarized equipment by OPD is a necessary step towards a more community-centric approach to safety;
- VI. Build a restorative justice web of support, including providing more comprehensive reentry support and expanding restorative justice diversion for youth and young adults with an estimated annual cost of \$1,700,000-3,000,000, as put forth by recommendations 67, 68, 69, and 70; working with restorative justice centers, community organizations, service providers, school restorative justice hubs and community healing spaces, we can create non-punitive structures to addressing harm and preventing violence;
- VII. Invest in Community Outreach Workers and Violence Interrupters, and provide financial support to individuals at risk of engaging in crime or violence in the amount of \$150,000-\$175,000 annually per community outreach worker total, as put forth by recommendation 144, which will allow communities to build capacity to address their own needs while creating opportunities where they many not exist and limiting reliance on law enforcement;
- VIII. Increase investment and alignment in the Oakland Youth Advisory Commission and the Oakland Police & Community Youth Leadership Council to enable effective resourcing for recruitment, planning, and coordination needed to center and legitimize youth voices related to improving community safety at scale, at an annual cost of \$532,200, as put forth in recommendation 122.
- IX. Create immediate housing solutions, including purchasing motels and/or hotels for housing, providing rental assistance, and expanding supportive services to include the needs of the working-class and unhoused populations as put forth in recommendation 77; investment in social services, including stable housing is essential to eliminating crime and violence;
- X. In line with recommendation 47, commit to working with government, private, and philanthropic partners to allocate funding towards a second phase of Reimagining Public Safety; ensuring that facilitation of the second phase is rooted in community practice, such as being trauma-informed to interrupt sexism and

racism, so that the process does not perpetuate the harm we seek to undo, as amended by the Task Force on March 17, 2021; and be it

FURTHER RESOLVED: That the City shall seek funding and partnerships with government, private, and philanthropic partners to resource and implement these recommendations.

IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES - FIFE, GALLO, KALB, KAPLAN, REID, TAYLOR, THAO AND
PRESIDENT FORTUNATO BAS

NOES –

ABSENT –

ABSTENTION –

ATTEST

ASHA REED
City Clerk and Clerk of the Council of the
City of Oakland, California

TO: Oakland City Council
FROM: Oakland Public Safety and Services Oversight Commission (SSOC)
DATE: October 29, 2024
SUBJECT: Joint Meeting SSOC Recommendations to City Council

As Measure Z sunsets and the Safety and Services Oversight Commission (“SSOC” or “Commission”) concludes its function as an official City of Oakland body, we, the SSOC Commissioners, provide City Council with the following memo in order to ensure that the lessons learned over the last ten years are memorialized and included in the development of future commissions and city policies.

The first section of this memo includes recommendations to the Public Safety & Planning Oversight Commission (“SPOC”), which we believe will be set up if the Oakland Community Violence Reduction and Emergency Response Act (“Measure NN”) is adopted by Oakland voters in November 2024. These recommendations are procedural in nature in that they are meant to advise both the formation and the implementation of the new commission. These recommendations may also apply to other city boards or commissions that have similar operating structures as the SSOC.

The second section of this memo focuses on substantive policy recommendations that we advise City Council to adopt in order to fulfill the goals of Measure Z to: (a) reduce burglaries, robberies, homicides and gun-related violence; (b) improve 911 response times; and (c) invest in effective violence intervention and prevention strategies that serve to interrupt the cycle of violence and recidivism. Since the goals of Measure NN are nearly identical, these recommendations can also support the new SPOC commission as it researches and develops a four-year Community Violence Reduction Plan. Further still, the recommendations in this section are the kinds of policy changes that Oaklanders have been demanding for decades in an effort to make our city not only more safe, but also more just.

I. Procedural Recommendations: Best Practices for Future Commissions

Oakland tax measures generally include a provision for the creation of citizen-led oversight bodies. These bodies are meant to give the public a degree of reassurance that taxpayer funds are being spent for the purposes outlined in the language of the measure itself. Put simply, we want to know the City is using taxpayer dollars to do what it promised to do. And while boards and commissions can provide a much needed level of oversight over the spending of public funds, the degree to which they are effective in doing so depends on how well they function. The recommendations below are intended to improve the capacity of oversight bodies to fulfill their important functions. Note that we primarily refer to “commissions” but the same recommendations apply to boards.

A: The City Should Provide Commissions with the Resources They Need to be Successful

Currently, the efficacy of commissions is limited by their very structure. Commissioners are city residents who volunteer their time not only to attend monthly meetings but to read and develop reports in between those meetings. Commissioners on the SSOC spend on average 8h per month on SSOC work, while the Chair and Vice Chair spend at least 20h and 15h on commission work respectively. Most working-class Oaklanders cannot afford to spend that much time on unpaid work. Similarly, they cannot afford taking a whole evening away from their work or families to attend 3-hour meetings in downtown Oakland.

These realities about the structures of commissions have an exclusionary impact. Low-income, BIPOC, immigrant and other communities are underrepresented on our commissions, including commissions that deal with issues that disproportionately affect these very communities.

To improve the diversity, representation and efficacy of our commissions, we recommend the following:

- New ballot and city council measures include a budget for stipends for commissioners. Even a modest \$2,000 per year stipend, for instance, can make a huge difference.
- Commissions receive training on how to develop strategic plans, how to move through conflict when conflict emerges, how to receive and respond to public comment, how to ensure diverse member recruitment when positions open, how to more effectively engage members of the public, etc.
- The content of this training is memorialized in a Commission Toolkit that the City of Oakland can distribute to all boards and commissions.
- New commissioners receive onboarding training and support from both staff and the Chair and the Vice Chair of the Commission.
- Commissioners are allowed to attend virtually, as provided by law, so that they don't risk losing their positions when dealing with emergencies.

B: Commissions Should Have Some Degree of Enforcement Power

Measure Z tasks the SSOC with reviewing fiscal and performance audits, in addition to semi-annual progress reports on how departments receiving MZ funds are making progress toward their desired outcomes. Over the last year, every one of the three departments the SSOC oversees (OPD, DVP and Fire) have been late with their quarterly financial reports by many months. Commissioners have requested those reports through the Commission's Staff and yet those reports have either not been presented at all or have been presented late. The only recourse the SSOC has had was to ask again, and then accept the timeline the departments have provided.

This is not an effective way to keep any agency accountable. There need to be repercussions when departments don't fulfill their duties under the enabling legislation. Informing City Council

during a one-per-year meeting is not sufficient. We recommend that enabling legislation for future oversight bodies spells out the consequences of department delays or failures to comply. Some possible solutions include allowing departments only one delay, sanctioning departments when they delay more than three times, and withholding funding from departments that consistently fail to comply.

C: Commissions Should Be More Responsive to the Needs of the Community

While many boards and commissions do good work, few have the time and means to keep the community informed of their work. As a result, the public at large does not know that there are citizen oversight bodies that do serve to hold government agencies accountable in the spending of taxpayer funds.

To address this issue, the SSOC included community outreach and engagement as one of four priorities for the years 2023 and 2024. Chair Farmer and Vice Chair Tchoukleva formed the Community Action, Research and Elevation (“CARE”) Committee and started attending neighborhood and Neighborhood Crime Prevention Council (“NCPC”) meetings in as many areas of the city as they could. In each meeting, they informed community what Measure Z, what the SSOC does, what the main elements of the SSOC strategic plan is, and why having a replacement measure on the ballot is key to public safety in Oakland¹. Equally important, they answered questions and solicits input from the community about ideas and strategies they want to see the SSOC include in its annual recommendations to City Council. Some of the policy recommendations included below were specifically brought up at these meetings with community members.

With this experience under our belt, we recommend the following measures in order to improve the public’s understanding of and input into the work of boards and commissions:

- Media are invited to attend and report on commission meetings.
- Commissions hold at least a portion of their meetings in community spaces, such as schools, churches and neighborhood hubs, rather than City Hall.
- Summary of key decisions made at commission meetings are included as news on the City of Oakland website and are distributed through newsletters to the community.
- Commissioners are guided on how to respond to community members sharing public comment, rather than just listen to the public comment and move on because response time has not been agendized in advance.
- Commissions are encouraged to form community outreach teams, like the CARE Committee, and given contact information for all functioning NCPCs in the city.

¹ See a sample SSOC powerpoint presentation, available at https://docs.google.com/presentation/d/1c_Dspl9fV6i9PWaegbtFDqkG3fGVj4Vw/edit?usp=sharing&oid=114868257533086066029&rtpof=true&sd=true.

D: Commissions Should be Evaluated Regularly and Deactivated If Not Effective

In 2021, the League of Women Voters released a helpful report² scoring the performance of commissions on different criteria and making overall recommendations for the effective functioning of oversight bodies. Their report can be used to build a scorecard that oversight bodies use to evaluate and guide themselves.

Further, funds need to be provided in every new measure for an independent evaluation of each commission. Commissions that are not working adequately, based on agreed-upon metrics, should be deactivated so that valuable staff time can be used on commissions that are actively trying to make a difference. Evaluation metrics can include: whether commissions are meeting quorum regularly, whether they are fulfilling the duties outlined in their enabling legislation, whether they are successfully recruiting and training new members, whether their meetings are attended by members of the public, etc.

E: Recommendations Specifically for the Public Safety & Planning Oversight Commission (SPOC) That Will Replace the SSOC if the Measure NN Passes

Based on its years of experience with Measure Z and the similarity between Measure Z and the new Measure NN, the SSOC makes the following recommendations to the SPOC, the Mayor's Office and City Council:

- The Mayor's Office should advertise far and wide to solicit applications from a diverse cross section of the Oakland community in order to choose five qualified applicants.
- Once selected, Commissioners should receive thorough training and stipends, as described above.
- In developing a 4-year Community Violence Reduction Plan, the SPOC should solicit input from community members and community violence reduction organizations, not only the five members of the commission.
- The SPOC should track progress toward concrete benchmarks in the implementation of the Community Violence Reduction Plan and share key information with the community and media.
- The SPOC should retain an independent evaluator to evaluate the implementation of the Community Violence Reduction Plan, with the key question being — are the activities and strategies outlined in the plan effective in meeting the goals of the measure, i.e. is what we are doing leading to improvements in public safety? These evaluations need to be conducted once per year, not at the end of the commission's term as was the case with the SSOC.
- The SPOC should use the retained independent evaluator to do a study comparing crime rates, crime arrest rates and other metrics between times when the City retained a higher or lower number of sworn police officers in order to determine whether the 700 floor number, included in the measure, is necessary.

² League of Women Voters, "An Assessment of Oakland Oversight Bodies: Progress, Gaps, and Recommendations for Improved Functions", Spring 2021, available at <https://cao-94612.s3.us-west-2.amazonaws.com/documents/SSOC-Agenda-and-Materials-9-26-22.pdf>.

- In their enabling legislation, City Council should specify what repercussions departments receiving funding under the new measure will face if they do not provide the SPOC with reports, evaluations and spending plans on time, such as a loss of funds from the measure.
- City Council should also make clear that the SPOC can submit policy recommendations to City Council and the Mayor on an ongoing as-needed basis, not just once a year like the SSOC.
- The SPOC should form a sub-committee for community outreach, like the SSOC did, so that they can keep members of the public apprised of how their taxpayer funds are being spent.

Lastly, we encourage the new commissioners to reach out to any and all of the members of the SSOC to receive background knowledge and tips on working with the Oakland Police Department, the Department of Violence Prevention, the Oakland Fire Department, the City Administrator's Office and City Council. We are happy to support and provide historical information.

II. Substantive Recommendations: Policies the SSOC Recommends to City Council and the SPOC

On November 28, 2023, the SSOC presented a series of policy recommendations to City Council.³ We did so under the authority of Section 4(A)(6)(f) of Measure Z which tasks the SSOC with recommending “ordinances, laws, resolutions and regulations to ensure compliance with the requirements of MZ.”

This section contains an updated list of recommendations in order of importance. We urge the City Council to share this list with commissioners from the new SPOC body and request that these policies be included in their 4-year Violence Prevention Plan.

A. Recommendations to Improve 911 Response Times and Other Police Services

1. Create a MACRO Board or Commission

A Broad Act-governed body is needed to oversee the development MACRO as a 911 improvement strategy, ensure success and improve public understanding of the program.

2. Conduct Cost Recovery for Police Department Responses to False Burglar Alarms

This can be achieved by charging alarm call centers \$20.00 each time they refer a call to the 911 dispatch for a burglar alarm that results in being a false alarm. Historically, 98% of Alarm

³ SSOC Presentation Slides for Joint Meeting with City Council, Nov. 28, 2023, available at <https://docs.google.com/presentation/d/1d2c9R5506LWsbZ4p-1JcMCed5zsPzgue/edit?usp=sharing&ouid=114868257533086066029&rtpof=true&sd=true>.

Call Center referrals are for false alarms. This amounts to \$910K-\$1.4M in unproductive police officer wages wasted per year and 4.5-6.8 annual police officer FTE hours wasted.

3. Adopt ASAP to PSAP Technology for the 911 Call Center

ASAP to PSAP will absorb a significant amount of the false burglar alarms that are a minimum of 5.4% of the overall call volume. This will result in improved call answering times. In Nashville, where burglar alarms are similarly 5.5% of the call volume, implementing ASAP to PSAP in 2020 resulted in improvements in their response time by 15-25%. The technology paid for itself in FTE hours saved and eliminated on average four to six (4-6) follow up calls.

4. Create a Public Safety Officer (PSO) Position

A PSO position, where fire and police recruits cross-train to conduct both roles, increases the likelihood of having the required resources on scene during any type of call. It also makes more efficient use of our public safety FTE hours which assists with staff shortages. This position can be initiated by creating a joint pilot academy.

B. Recommendation to Reduce Homicides, Robberies, Burglaries, and Gun-Related Violence

1. Fully Fund the Department of Violence Prevention

Provide the Department of Violence Prevention with the resources they need to achieve their short, mid and long-term strategic goals for working with at risk members of the community. The DVP Ceasefire strategy is designed to reduce gun violence by 10% per year. Since DVP and OPD have implemented the Ceasefire Audit Recommendations,⁴ homicides in Oakland decreased by 15% and nonfatal shootings by 33%, according to a presentation at the August 26, 2024 SSOC meeting.

By providing the Department of Violence Prevention with the resources they need to be able to serve the maximum number of at-risk community members per year, gun violence will continue to decrease. DVP has outlined the number of people they can serve through their strategic goals. Their long term goal is to serve up to 240 people per year, and City Council needs to fully back up that plan.

2. Create a Ceasefire-Specific Ad Hoc Committee

Create a Ceasefire standing ad hoc committee through one of the city's established public safety boards and commissions to ensure the Ceasefire strategy stays on track and is

⁴ See "Ceasefire Audit Report and Findings: Executive Summary", available at <https://www.oaklandca.gov/news/in-depth-audit-paves-the-way-for-the-city-of-oakland-to-resurrect-successful-violence-reduction-strategy-and-reduce-crime>.

strengthened over the long-term despite leadership, community partnership, or administration changes, understaffing issues, or other obstacles.

C. Recommendations to Improve Violence Intervention and Prevention Strategies that Support At-risk Youth and Young Adults

1. Expand Access to Restorative Justice Diversion for Minors and Young Adults

Restorative Justice Diversion (“RJD”) refers to a form of pretrial diversion where law enforcement or the District Attorney’s Office diverts a case away from traditional prosecution and toward a restorative justice process led by a community-based organization.

In 2012, Community Works West (now called “Community Works”) set up a RJD program in partnership with the Alameda County District Attorney’s Office (“ACDA”).⁵ The program diverts pre-charge eligible cases of minors (under 18 years of age) facing low-level felony or high-level misdemeanor charges toward a Restorative Community Conferencing (“RCC”) process. The program works as follows:

- Once the ACDA identifies a case with eligible charges, the ACDA consults with the defense attorney on the case to determine whether the arrested youth is willing to take responsibility for their actions and go through a year-long program.
- If they are, the ACDA reaches out to the victim (“person harmed”) in the case to ask whether they prefer that the case proceeds through restorative justice rather than traditional prosecution.
- If—and only if—the person harmed chooses RJ, the case is referred to Community Works, a community-based organization that prepares both sides, often for months, for a restorative community conference.
- At the conference, the person harmed (or their surrogate, if the victim chooses not to participate directly) is given a chance to share how they were impacted by the harm; the youth apologizes and takes responsibility; and together conference participants develop an Accountability Plan. The Accountability Plan includes the actions that the responsible youth has to take to repair the harm to the person harmed and the broader community.
- If the responsible youth completes their Accountability Plan within six months, their case is discharged. If they fail to participate in earnest or do not complete their Accountability Plan, their case is returned to the ACDA for traditional prosecution.

A comprehensive 2017 research study of the ACDA Restorative Community Conferencing program found that restorative justice diversion served to decrease recidivism, increase victim satisfaction and improve public safety.⁶ Of 102 young people who completed the RCC program between 2012 and 2014, after 12 months only 18.4% of the youth who went through the RJ process were adjudicated delinquent—that is, determined by the court to have committed

⁵ Sujatha Baliga, Sia Henry, George Valentine, “Restorative Community Conferencing: A Study of Community Works West’s Restorative Justice Youth Diversion Program in Alameda County”, available at https://impactjustice.org/wp-content/uploads/CWW_RJreport.pdf.

⁶ See generally *id.*

another delinquent act—compared to 32.1% of the control group of youth whose cases were processed through the traditional juvenile legal system. Over time, recidivism rates for youth who went through the RCC program generally held, rising only slightly, while the recidivism rates of the control group youth increased significantly over time. Equally important, the data showed that 91% of participating victims reported positive experiences with the RJ process and said that they would participate in another RJ process, if given the option.

Our understanding based on information from the Department of Violence Prevention is that only 28 youth per year have access to RJD via the Community Works program.

In April 2020, community leaders along with the National Institute for Criminal Justice Reform (NICJR) launched a separate diversion program called the Neighborhood Opportunity and Accountability Board (“NOAB”) that has led to about 20 cases per year being diverted from the juvenile system and sent to a restorative justice process instead.⁷ Unlike CWW’s program where diversion occurs once the case reaches the District Attorney’s office, NOAB allows diversion at the point of arrest. OPD officers themselves can refer youth (under 18 years old) accused of misdemeanors and low-level felonies to NOAB. Once in the program, youth appear before a community council and complete a detailed accountability plan. Like Community Works, NOAB has enough funding to work with 28 youth per year.

Both programs help youth take responsibility for the crime/harm they have committed and provide them with critical services so they can learn, grow and not reoffend. Both programs only work with youth accused of misdemeanors and low-level felonies. Unfortunately, there are youth whose cases are eligible but who may not be diverted because the programs do not have the funding and therefore the capacity to accept more referrals.

In November 2023, the SSOC recommended reviving Recommendation 69/107⁸ of the core set of Reimagine Public Safety Task Force (“RPSTF”) recommendations City Council adopted in April 2021.⁹ Since then, Council President Bas informed members of the SSOC that the City is making investments in RJ through the Department of Violence Prevention and the Oakland Fund for Children and Youth. We appreciate the funding that the DVP provides to both the Community Works program and NOAB but we believe additional funding is needed to expand access to RJD for more youth. The Oakland Fund for Children and Youth may invest in RJ processes in schools and in the communities, but that is entirely separate from RJ diversion which happens only as an alternative to prosecution for criminal charges.

⁷ National Institute for Criminal Justice Reform, “Neighborhood Opportunity and Accountability Board Background and Report”, available at <https://nicjr.org/noab/>.

⁸ Recommendation 69/107, “Expand Restorative Justice Diversion for Youth and Young Adults”, available at <https://drive.google.com/file/d/1KBokDoW2o5gC7Hjn89Z8VEW1ovwIhdPv/view>.

⁹ In 2021, the Reimagine Public Safety Task Force adopted 88 resolutions. See Full Report at <https://www.oaklandca.gov/documents/reimagining-public-safety-task-force-report-and-recommendations-public-safety-committee-4-13-21>. City Council adopted 39 and prioritized 16 group into 10 categories. See Memo from Councilmembers Fife and Council President Bas, dated April 30, 2021, available at <https://drive.google.com/file/d/1bfuymi4EzhiiGt2cmGMYHrLzqbVWH-2h/view>.

As a result, the SSOC recommends that the SPOC and City Council:

- Determine whether CW receives sufficient funding to process all the cases of minors referred from the ACDA.
- If CW does not have sufficient funding to receive all possible referrals, DVP should consider increasing their funding so that every eligible and suitable minor has the opportunity to participate.
- Support the expansion of RJD to eligible and suitable young adults where the person harmed chooses RJ and the ACDA consents to referral.
- Increase funding to NOAB so they can double the number of minors they can hold accountable directly through referrals from law enforcement.
- Expand the capacity of community-based organizations to hold RJ processes so that by 2026 all minors and young adults accused of low-level felonies and high-level misdemeanors can access RJD if the persons harmed has chosen RJ to traditional prosecution.

Where financial cost is a concern, City Council is advised that it costs \$150,000 to keep a young person in juvenile detention for a year and \$23,000 to put them on probation. In contrast, RJ diversion costs \$4,500 per youth.¹⁰ Not only does RJD use significantly less taxpayer resources overall, it is also effective at making our communities more safe.

2. Build a Holistic Reentry Hub in Oakland (68)

In 2021, the RPTSF identified a need for a reentry hub in Oakland — a central location where formerly incarcerated people can receive not just access to general services but individualized case management and support.¹¹ Three years later, this need still remains unfilled though there are more organizations involved in reentry and doing good work on shoestring budgets.

The SSOC advises City Council and the SPOC to:

- Commission a study of the reentry landscape in Oakland, focusing on what it would take to decrease the recidivism rate for adults returning to Oakland after a jail or prison term. The study should also identify which organizations are offering reentry support in an effective manner, what the existing gaps in support are, and how those gaps could be filled. Areas covered should span all the areas of need that individuals returning to society after a period of incarceration have: housing, employment, mental health, substance use, physical health, anger management and criminal thinking, family and relationship reconciliation, social services navigation, use of technology, etc.
- Determine if there is a location that currently serves as a “one stop shop”, if that model for service provision is effective and should therefore be expanded and turned into a holistic reentry hub.

¹⁰ Sujatha Baliga, Sia Henry, George Valentine, “Restorative Community Conferencing: A Study of Community Works West’s Restorative Justice Youth Diversion Program in Alameda County”, available at https://impactjustice.org/wp-content/uploads/CWW_RJreport.pdf.

¹¹ Recommendation 68, “Provide More Comprehensive Reentry Support,” available at <https://drive.google.com/file/d/1vJR-cRgYMxlAgXMT-jSjrxkAUAXnY6sV/view>.

- Connect reentry NGOs and county agencies to each other and to the reentry hub so that they form a comprehensive reentry web of support so dense that no one falls between the cracks.

The SSOC recommends that the following organizations be consulted in the development of a reentry hub and web of support in Oakland: Oakland’s Center for Reentry Excellence (CORE), Roots Community Health Clinic, Building Opportunities for Self-Sufficiency (BOSS), Center for Economic Opportunities (CEO), Community Works, among others.

The financial, not to mention physical and emotional, costs of crime in Oakland are so high that any funds spend on reentry pale in comparison. Given that over 25% of people who are released into Alameda County from prison are reconvicted within 3 years, working to improve reentry and decrease the likelihood that someone would reoffend is not just the best crime prevention strategy, it is also the most fiscally responsible approach to crime in Oakland.¹²

3. Start Growing a Restorative Justice Transformative Justice Ecosystem so that Oakland Can Become a Restorative City

Another key recommendation adopted by the RPSTF and City Council in 2021 was the development of Oakland as a restorative city.¹³ Since this recommendation is more visionary in nature and it will take multiple years to implement, the SSOC includes in this memo a longer description of the recommendation. We do not wish the critical work that dozens of restorative justice leaders did in 2021 to get lost. We urge City Council and the SPOC to study this recommendation, discuss it with the original authors of the recommendation, and include it in their Violence Reduction Plan.

We call on the City of Oakland to support the development of a Restorative & Transformative Justice web of support made up of restorative justice centers, community organizations, service providers, school restorative justice hubs and community healing spaces.

(a) Why Restorative Justice Transformative Justice (RJTJ)?

Restorative Justice (RJ) practices have been proven to build community, address conflict, prevent violence, repair harm¹⁴ and improve public safety.¹⁵ Rooted in indigenous traditions that

¹² CDCR Recidivism Report: 2018-2019, available at <https://www.cdcr.ca.gov/research/wp-content/uploads/sites/174/2024/02/Statewide-Recidivism-Report-for-Individuals-Released-in-Fiscal-Year-2018-19.pdf>.

¹³ Recommendation 67, “Start Growing a Restorative and Transformative Justice Web of Support”, available at <https://drive.google.com/file/d/1UgcaLU1uhhmfnDGCFahD4Q3xAch8Wtuv/view>.

¹⁴ Victims who experience RJ report decreased fear of the offender (especially for violence victims); decreased perceived likelihood of revictimization; increased sense of security; decreased anger towards the offender; increased sympathy for the offender and the offender’s supporters; increased feelings of trust in others; increased feelings of self-confidence; decreased anxiety. See Sherman, L. and Heather Strang, Restorative Justice: The Evidence, 2007.

¹⁵ Victims who experience RJ report decreased fear of the offender (especially for violence victims); decreased perceived likelihood of revictimization; increased sense of security; decreased anger

recognize the interconnectedness of all living beings and the planet, RJ encompasses many practices and can be used in a variety of contexts. In OUSD schools, RJ practices have helped cut suspensions by half since 2011.¹⁶ As a diversion program, Restorative Community Conferences have been shown to reduce recidivism among youth by 50% and to lead to 90% victim/survivor satisfaction rates.¹⁷ Rather than simply punishing people, RJ helps those who have caused harm understand why they did what they did, address the underlying trauma (or meet the unmet needs), and make amends to the people they have harmed, thus helping all people impacted by the harm heal as much as possible.

Transformative Justice (TJ) is a system-focused framework for responding to harm, violence, and abuse. Like restorative justice, it is based on building relationships, cultivating community and bringing together those impacted by harm to address their needs and repair harm without relying on punitive state systems that produce more harm. In practice both RJ and TJ are community-based accountability mechanisms that look quite similar. Where they differ is that TJ has a focus on addressing the systems of oppression that are often at the root cause of why specific incidents of harm occur. For instance, where a RJ process may bring together a student who was bullied and a student who acted as the bully for the latter to make amends to the former, a TJ process will also address how white supremacist and homophobic narratives among teachers and school officials may be contributing to a culture of bullying inside the school and causing students to act out on each other.

We choose to use the framework of RJTJ because there is a lot of overlap in the two sets of practices and because we want RJ to be done with a racial equity lens and a TJ systems analysis. We recognize that we cannot address the root causes of interpersonal violence without addressing systemic violence. And we call for the transformation of systems, not just mending of relationships.

(b) What is a RJTJ Ecosystem?

Right now we have a local government infrastructure that partners with private companies to further a punitive form of justice and public safety.¹⁸ What if we could develop a community-led

towards the offender; increased sympathy for the offender and the offender's supporters; increased feelings of trust in others; increased feelings of self-confidence; decreased anxiety. See Sherman, L. and Heather Strang, *Restorative Justice: The Evidence*, 2007.

¹⁶ Restorative Justice Results, OUSD, available at <https://catalog.results4america.org/case-studies/rj-in-schools-oakland>.

¹⁷ See CWW's infographic available at <http://communityworkswest.org/wp-content/uploads/2016/02/How-Does-RCC-Work-infographic-lowres.jpg>. See also sujatha baliga, Sia Henry, Georgia Valentine, "Restorative Community Conferencing: A Study of Community Works West's Restorative Justice Youth Diversion Program in Alameda County," *Impact Justice*, Summer 2017, available at http://impactjustice.org/wp-content/uploads/2017/07/CWW-Report_Final_6.14.17_electronic.pdf.

¹⁸ As Tessa Finlev and Deanna VanBuren explained in a 2014 concept piece, "just as the principles of the current punitive model manifest themselves in the policies, planning, and architectural typologies of our cities [from jails to police stations and homeless encampments], the philosophies of a restorative model will form the basis of a new infrastructure in service of peace." Tessa Finlev, Deanna Van Buren, "The Restorative Justice City: From Punitive to Restorative Justice," *FOURM*

“restorative justice infrastructure” that furthers a healing form of justice and public safety? And what if that infrastructure could be an actual ecosystem that includes physical buildings and structures, such as sites of service provider agencies, but it also includes the invisible web of relationships that tie our community together?

Imagine that each restorative justice organization or local service provider agency is a tree. Each of them is currently doing good work in our city but their reach is limited. Imagine we could link those organizations together in a wide restorative justice transformative justice ecosystem/web (la red de justicia), which like a tree root system allows for collaboration and sharing of resources. Our goal is to weave a dense web of support so that none of our community members are left behind or left to fall between the cracks, cast out into our jails and prisons. Everyone’s needs matter and everyone should have access to services for real accountability, support and healing.

We ask the City to help us grow this ecosystem by first fully funding the Department of Violence Prevention. Since the DVP is partnering with dozens of CBOs, they are best positioned to turn the existing ecosystem of violence prevention they have into a broader and more holistic restorative and transformative justice ecosystem.



Next, we ask the City to fund the design of an online platform and app that shows existing organizations, the services they provide, and how an individual seeking help can navigate between them. This will allow us to visualize and better utilize the network that already exists.

Then we ask the City to use city property or purchase buildings to house Restorative Justice Transformative Justice Centers (“RJTJ Centers”), which can provide on-site RJ support, training and education, job opportunities, as well as connections to other services community members may need. RJTJ Centers can foster connection in and across communities, tend to conflict before it escalates into violence, and address harm after conflict has arisen.

Restore Oakland is the first such RJTJ Center already in operation. Located on International and 34th in the Fruitvale, Restore Oakland serves as a neighborhood space that pairs RJ with economic opportunity. It provides community members with job training, small business incubation, tenants rights clinic, RJTJ education and conflict-resolution. It is the first Restorative

Design Studio, Institute for the Future (2014) at 3.

Justice and Restorative Economics Center in the United States and it can serve as a model for other RJTJ Centers in Oakland.

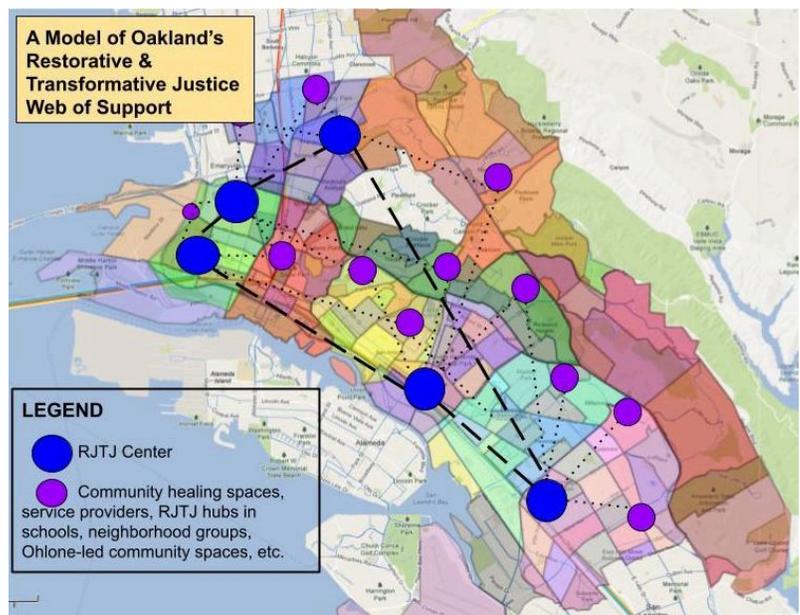
The Career Technical Education Hub (“CTE Hub”), which was in a planning stage when this recommendation was developed, could become another RJTJ Center. The CTE Hub is a one-stop shop on 2nd Avenue where students who have dropped out of high school or are justice involved can receive wrap-around services that include career technical education, job training, mental health support, and access to affordable housing.

RJTJ Centers will also be safe places where youth, elders and community members can gather and hang out. Community outreach workers and violence interrupters can be based out of the RJTJ Centers or simply link with the RJTJ Centers to coordinate support for our communities. RJTJ Centers can also host a crisis hotline that anyone in our city can call to receive support in a time of crisis.

Rather than acting as separate nonprofits, the RJTJ Centers should act as resources for the community, supporting community members in learning restorative justice practices and developing their own culturally-relevant variations of these practices. Youth and community leaders should feel empowered to run their own circles and conferences at the locus of greatest need.¹⁹ In this way, restorative and transformative justice practices will live in the community, not solely in organizations and institutions.

We further ask the City to fund and expand access to community healing spaces which, along with existing community organizations, neighborhood groups, school groups and service providers, indigenous-led spaces, will join the network of RJTJ Centers to form a citywide restorative/healing ecosystem.

We envision community healing spaces that use various modalities (therapy, art, massage, dance, meditation, movement, music, capoeira) to support people in healing from past and ongoing harm. These healing spaces can include currently existing rec centers, school and college grounds, neighborhood-based trauma centers, drug and alcohol treatment spaces, peer support networks, and art



¹⁹ As a participant in our restorative justice visioning space said, “I don’t have a relationship with my gentrifying neighbors. Maybe we could benefit from block-specific harm and healing circles.”

movement spaces like Eastside Arts Alliance. The City is advised to first invest in networks of community healing that marginalized communities have already developed, such as Homegirl Visionz and the Poor Magazine peer support models.

Critically, the vision for this RJTJ web of support should be developed by consultation with and deference to the Chochenyo Ohlone peoples on whose traditional territories our city sits. Specifically, the city should meet the demands of Ohlone leaders for land rematriation, including land for prayer, community garden and traditional healing practices. Deep healing is possible when all of us who are settlers follow indigenous leadership and learn how to live in right relationship with the Earth and each other. Ohlone-led spaces need to be part of the emergent RJTJ web of support.

The diagram above is a sample visual representation of a restorative justice ecosystem where each RJTJ Center is connected to each community healing, RJ school hub and service provider space (note that the placement of circles is not intentional). Over time this ecosystem could allow Oakland to become a restorative and transformative justice city, a city that strives to meet the needs of all of its residents. Or stated differently, Oakland could become a healing city, a city that supports everyone's healing from interpersonal and systemic harm.

III. Conclusion

The SSOC developed this memo in order to highlight a few lessons learned and best practices gathered through the last 10 years of the life of the Commission. This memo does not include a record of all tasks completed by the SSOC as those can be gleaned from annual reports and presentations the SSOC has given to City Council, all of which are included on the Commission's website. As Commissioners, we recognize that some of the recommendations included here may seem difficult to accomplish given the city's budget limitations. Still, we felt we must include each one of them because they are all necessary for the fulfillment of the ultimate goals of Measure Z, which our roles are in service to. We hope that this memo will support City Councilmembers, staff and members of oversight bodies in investing in the long-term changes that are necessary to address the root causes of violence and poverty in our city. Oakland deserves a long-term plan that helps us move forward, not go back.

Date: 11/4/24

To: SSOC Commission
From: SSOC Chairperson
Cc: Felicia Verdin - SSOC Staffperson

The SSOC is scheduled to sunset on 12/31/24. However, the first meeting is believed to have been completed on 5/18/15. The Measure Z ordinance was designed to last for ten years. On 12/31/24 it will have only been nine years and seven and half months. To ensure city of Oakland residents get what they paid for, this document is intended to initiate a discussion regarding the availability of Commissioners to continue serving on the SSOC until 4/21/25 or 5/19/25.

While the parking tax is scheduled to stop collecting funds on 12/31/24 the departments we oversee may continue to spend property tax funds received on strategies to accomplish Measure Z objectives that were received earlier this year until the end of the current fiscal year which occurs on 6/30/25. Some agenda items to potentially discuss within the above mentioned time frame include:

- Results of OPD IAB Travel Expenses investigation. Expires approximately on 3/21/25.
- Results of ASAP to PSAP vetting by the city of Oakland.
- Urban Strategies Evaluation results and CAB feedback.
- Approval of DVP's new spending plan.
- Status of MACRO Ordinance recommendation.
- OPD financial reports for FY 21-22 Q4, and FY 22-23 Q1-Q4.
- All OPD Spending Plans from FY 15 to present.
- Office of Inspector General OPD Staffing Report.
- City Auditor's Report on 911 Response Times.
- Results of SSOC Resolution.
- Status of Measure NN (if passed).
- Status of false alarm Cost Recovery recommendation.
- OFD Measure Z before and after Strategies Report on: First Watch program, Location system, LiveMUM software, CAD upgrade, call center staffing, joint response training.
- Analysis on OPD geo-policing measures and other strategic plan objectives.
- FY 23-24 annual audit results.
- Results of OFD financial reports for FY 20-21, and FY 21-22 Q1 and Q4 for each year, reports for FY 2022-present, Q1-Q4. All OFD Spending Plans from FY 2021 to present.
- New OPD, OFD, and DVP semi annual spending plan reports.
- Additional outreach and/or community education campaign.

This list is not all inclusive. Please let me know if you have anything to add.

Respectfully,
Omar Farmer, Chairperson
SSOC Commission

MEETING OF THE VIOLENCE PREVENTION AND PUBLIC SAFETY OVERSIGHT COMMITTEE (MYOC)**SPECIAL MEETING OF THE PUBLIC SAFETY AND SERVICES OVERSIGHT COMMISSION (SSOC)****JOINT MEETING OF THE MYOC AND SSOC**

Monday, May 18, 2015
6:00-9:00 p.m. – Council Chambers – 3rd Floor
1 Frank H. Ogawa Plaza, City Hall – Oakland, California 94612

MYOC Members: Chair José Dorado, Qa'id Aqeel, Vice Chair Peter Barnett, Jamila Edwards Brooks, Ryan Hunter, Kisha Jackson, Lanenna Joiner, Melanie Shelby, Mara Velez, Lirio Zepeda.

SSOC Members: Chair Rev. Curtis Flemming Sr., Vice Chair Jennifer Madden, Rebecca Alvarado, Letitia Henderson, Tony Marks-Block, Kevin McPherson, Jody Nunez, Gary "Malachi" Scott, Melanie Shelby.

PUBLIC COMMENT: The Oversight Committee welcomes you to its meetings and your interest is appreciated.

- ✓ If you wish to speak before the Oversight Committee, please fill out a speaker card and hand it to Staff of the Oversight Committee.
- ✓ If you wish to speak on a matter not on the agenda, please sign up for Open Forum and wait for your name to be called.
- ✓ If you wish to speak on a matter on the agenda, please approach the Committee when called, give your name, and your comments.

Please be brief and limit your comments to the specific subject under discussion. Only matters within the Oversight Committee's jurisdictions may be addressed. Time limitations shall be at the discretion of the Chair.

ITEM	TIME	TYPE	ATTACHMENTS
Joint MYOC and SSOC Meeting			
1. Call to Order – SSOC and MYOC Joint Meeting	6PM	AD	
2. Roll Call – SSOC and MYOC	2 Minutes	AD	
3. Agenda Approval	2 Minutes	A	
4. Coordinator's Announcements a. Recusals Update b. Online Tools for SSOC c. MYOC Upcoming Agendas	4 Minutes	I	
5. Open Forum	10 Minutes	AD	
6. MYOC Ad Hoc Committee Update (RE: Transition information to SSOC)	15 Minutes	I/A	Attachment 1 (will be available at meeting)
7. Measure Y Evaluator Presentation about Oakland Unite Outcomes and Update on Current Evaluation Scope	20 Minutes	I	Attachment 2 Attachment 3
Measure Y Oversight Committee Meeting			
1. Call to Order		AD	

ITEM	TIME	TYPE	ATTACHMENTS
2. Agenda Approval	2 Minutes	A	
3. Approval of Minutes MYOC – February 9, 2015 MYOC – Special Meeting – April 22, 2015	3 Minutes	A	Attachment 4 Attachment 5
4. MYOC Agenda Building	5 Minutes	AD	
5. MYOC Quarterly Report to Public Safety Committee	5 Minutes	A	
Safety and Services Oversight Committee Meeting			
1. Call to Order		AD	
2. Agenda Approval – SSOC	2 Minutes	A	
3. SSOC Bylaws Discussion	5 Minutes	A	Attachment 6
4. Approval of Minutes SSOC – April 27, 2015	3 Minutes	A	Attachment 7
5. Follow-up Discussion on the 6-month / 3-month HSD program extensions (Transition to Measure Z Funding)	15 Minutes	I/A	Attachment 8 Attachment 8A Attachment 8B Attachment 8C Attachment 8D
6. Three-year Priority Spending Plan – Human Services Dept (HSD)	10 Minutes	I/A	Attachment 9 Attachment 9A Attachment 9B
7. Three-year Priority Spending Plan – Oakland Fire Department (OFD)	5 Minutes	I/A	Attachment 10
8. Three-year Priority Spending Plan – Oakland Police Department (OPD)	15 Minutes	I/A	Attachment 11 Attachment 11A Attachment 11B
9. SSOC Report to Public Safety Committee	5 Minutes	A	
10. Agenda Building	5 Minutes	A	

A = Action Item

I = Informational Item

AD = Administrative Item

Due to the size of the agenda packet, larger supplemental attachments have not been included. Please feel free to visit the website and view documents.

<http://oaklandunite.org/wp-content/uploads/2015/04/Joint-Meeting-1-Final.pdf>