

# Oakland City Planning Commission

**REVISED - AGENDA** 

Adhi Nagraj, Chair Jahmese Myres, Vice Chair Jonathan Fearn Tom Limon Clark Manus Amanda Monchamp Emily Weinstein

February 21, 2018
Regular Meeting

## \*REVISED FEBRUARY 16, 2018

#### **MEAL GATHERING**

5:00pm

Building Bridges Conference Room, City Hall, Oakland

Open to the public. (Members of the public may purchase their own meals if desired. Consumption of food is not required to attend.)

### **BUSINESS MEETING**

6:00pm

Council Chambers, City Hall, One Frank H. Ogawa Plaza

Persons wishing to address the Commission on any item on the agenda, including Open Forum and Director's Report, should fill out a speaker card and give it to the Secretary. **Agenda items will be called at the discretion of the Chair not necessarily in the order they are listed on the Agenda.** Speakers are generally limited to two minutes at the discretion of the Chair. Applicants and appellants are generally limited to five minutes at the discretion of the Chair.

The order of items will be determined under Agenda Discussion at the beginning of the meeting. With the exception of Open Forum, a new item will not be called after 10:15 pm, and the meeting will adjourn no later than 10:30 p.m. unless the meeting is extended by the Chair with the consent of a majority of Commissioners present.

Please work with the case planner listed for each item prior to the meeting regarding items that may be continued. Any agenda item may be continued without the hearing on the matter being opened, or public testimony taken, at the discretion of the Chair. Persons wishing to address the continued item may do so under Open Forum.

For further information on any case listed on this agenda, please contact the case planner indicated for that item. For further information on Historic Status, please contact the Oakland Cultural Heritage Survey at 510-238-6879. For other questions or general information on the Oakland City Planning Commission, please contact the Planning and Building Department at 510-238-3941.

& This meeting is wheelchair accessible. To request materials in alternative formats, or to request an ASL interpreter, or assistive listening devise, please call the Planning and Building Department at 510-238-3941 or TDD 510-238-3254 at least three working days before the meeting. Please refrain from wearing scented products to this meeting so attendees who may experience chemical sensitivities may attend. Thank you.

El lugar de la a reunión es accesible en silla de ruedas. Para solicitar materiales en formatos alternativos o solicitar un intérprete de lenguaje de señas o un aparato para escuchar, por favor llame al Departamento de Planificación y Construcción al 510-238-3941 o TDD 510-238-3254 al menos tres días hábiles antes de la reunión. Por favor absténgase de usar perfumes en esta reunión para que las personas sensitivas a perfume puedan asistir.

此會議場地有適合輪椅出入設施。如需要其他格式的會議資料,或ASL手語服務,或助聽器,請於會議至少三(3)天以前聯絡規劃及建設局,以便安排服務,電話510-238-3941或TDD 510-238-3254。請勿塗搽香氛產品,參加者可能對化學成分敏感。多謝。

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New online staff report download instructions

Staff reports for items listed on this agenda will generally be available to any interested party by 3:00 p.m. the Friday before the meeting at the Planning and Building Department, 250 Frank H. Ogawa Plaza, Oakland, California 94612.

Staff reports are also available online, generally by 5:00 p.m. the Friday before the meeting, at **www.oaklandnet.com/planning** (under "Planning Commission.") You will need to ensure that your computer will accept pop-ups from the host site (oaklandnet.com) and that your computer has a later version of Adobe Acrobat Reader installed. For further information, please call **510-238-3941**.

If you challenge a Commission decision in court, you will be limited to issues raised at the hearing or in correspondence delivered to the Planning and Building Department, at, or prior to, the hearing. Any party seeking to challenge in court those decisions that are final and not administratively appealable to the City Council must do so within ninety (90) days of the date of the announcement of the final decision, pursuant to Code of Civil Procedure Section 1094.6, unless a shorter period applies. If you wish to be notified of the decision of any of these cases, please provide the case planner with a regular mail or email address.

Please note that the descriptions of the applications found below are preliminary in nature and that the projects and/or descriptions may change prior to a decision being made.

While attending Planning Commission meetings, parking in the Dalziel Building Garage (located on 16<sup>th</sup> Street between San Pablo Ave and Clay St) is free. Attendees should see staff at the meeting to validate parking tokens.

Applicants or members of the public that plan to make electronic presentations (e.g., PowerPoint presentations): Please contact Jonathan Arnold at jarnold@oaklandnet.com or 510-238-6194 or Cheryl Dunaway at cdunaway@oaklandnet.com or 510-238-2912 at least 48 hours prior to the meeting.

Interested parties are encouraged to submit written material on agenda items in advance of the meeting and prior to the close of the public hearing on the item. To allow for distribution to the Commission, staff, and the public, twenty-five (25) copies of all material should be submitted. Material submitted at least ten days prior to the meeting may be included as part of the agenda packet; material submitted later may be distributed at or prior to the meeting. To ensure that material submitted at the meeting is distributed to Commissioners, a minimum of twenty-five (25) copies should be submitted to Planning staff no later than the time the item is scheduled to be considered by the Commission.

#### **ROLL CALL**

WELCOME BY THE CHAIR

**COMMISSION BUSINESS** 

**Agenda Discussion** 

**Director's Report** 

**Committee Reports** 

**Commission Matters** 

City Attorney's Report

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#### **OPEN FORUM**

At this time members of the public may speak on any item of interest within the Commission's jurisdiction. At the discretion of the Chair, speakers are generally limited to two minutes or less if there are six or less speakers on an item, and one minute or less if there are more than six speakers.

#### **CONSENT CALENDAR**

The Commission will take a single roll call vote on all of the items listed below in this section. The vote will be on approval of the staff report and recommendation in each case. Members of the Commission may request that any item on the Consent Calendar be singled out for separate discussion and vote.

1. Location:	Utility pole in public right-of-way adjacent to 206 Glenwood Glade
Assessor's Parcel Number(s):	Nearest adjacent lot 048G-7403-022-06
Proposal:	To establish a "small cell site" Telecommunications Facility, in order to enhance existing services, by attaching an antenna on an existing utility pole located in the public right-of-way. The antenna would be placed on top of the pole up to 50'-4" in height and equipment mounted on the side of the pole above ground-level.
Applicant / Phone Number:	Cristy Beltran, The CBR Ground, Inc. (for: Verizon) (415)806-2323
Owner:	Joint Pole Authority
Case File Number:	PLN17464
Planning Permits Required:	Regular Design Review with additional findings for Macro Telecommunications Facility in a Residential Zone
General Plan:	Hillside Residential
Zoning:	Hillside Residential - 4 Zone (RH-4)
Environmental Determination:	Exempt, Section 15301 of the State CEQA Guidelines: Existing Facilities; Exempt, Section 15302: Replacement or Reconstruction; Exempt, Section 15303: New Construction of Small Structures; Section 15183: Projects Consistent with a Community Plan, General Plan or Zoning
Historic Status:	Non-historic pole
City Council District:	4
Date Filed:	November 10, 2017
Action to be Taken:	Decision based on staff report
Finality of Decision:	Appealable to City Council
For Further Information:	Contact case planner Marilu Garcia at (510) 238-5217 or by email at
	mgarcia2@oaklandnet.com.

2. Locations:	Utility poles in public right-of-way adjacent to:
	• 3146 MLK Jr. Way (PLN17352, APN: 009- 0715-030-00)
	Zone RU-1, Land Use: Urban Residential
	• 2833 Harrison Street (PLN17359, APN: 010-0801-001-00)
	Zone RM-3, Land Use: Mixed Housing Type Residential
Proposal:	To consider requests for (2) applications to install new "small cell site" Telecommunications
	Facilities on existing City Street Light poles to improve services. The project consists of
	attaching an antenna within a shroud and minimal equipment mounted on the side of the pole
	above ground-level.
Applicant / Phone Number:	James Singleton, Mobilitie LLC / (650) 814-0564
Owner:	City of Oakland
Planning Permits Required:	Major Conditional Use Permit and Regular Design Review with additional findings for
	Monopole Telecommunications Facility in a residential zone; Minor Variance for Monopole
1000	adjacent to residential use.
<b>Environmental Determination:</b>	Exempt, Section 15301 of the State CEQA Guidelines: Existing Facilities;
	Exempt, Section 15302: Replacement or Reconstruction; Exempt, Section 15303: New
	Construction of Small Structures; Section 15183: Projects Consistent with a Community Plan,
	General Plan or Zoning
Historic Status:	Non-historic poles
City Council District:	3
Date Filed:	September 9, 2017
Action to be Taken:	Decision based on staff report
Finality of Decision:	Appealable to City Council
For Further Information:	Contact case planner Marilu Garcia at (510) 238-5217 or by email at
recent to the second se	mgarcia2@oaklandnet.com.

3. Locations:	Utility poles in public right-of-way adjacent to:
	• 1140 71st Ave (PLN17517, APN: 041-4135-026-00); Submitted 12/29/17;
	Zone: RD-2; General Plan: Detached Unit Residential; Council District: 7
	• 6719 Eastlawn St (PLN17518, APN: 041-4064-028-00); Submitted 12/29/17;
	Zone: RD-1; General Plan: Detached Unit Residential; Council District: 6
	• 1219 76 <sup>th</sup> Ave (PLN17520, APN: 041-4193-007-00); Submitted 12/29/17;
	Zone: RD-2; General Plan: Detached Unit Residential; Council District: 7
Proposal:	To consider requests for (3) applications to install new "small cell site" Macro
	Telecommunications Facilities on existing utility by attaching an antenna within a shroud and
	minimal equipment mounted on the side of the pole.
Applicant / Phone Number:	Ms. Ana Gomez-Abarca (913) 458-9148 / Black & Veatch
Owner:	Extenet, et al.
Planning Permits Required:	Regular Design Review with additional findings for Macro Telecommunications Facility in
	Residential Zone
<b>Environmental Determination:</b>	Exempt, Section 15301 of the State CEQA Guidelines: Existing Facilities; Exempt, Section
	15302: Replacement or Reconstruction; Exempt, Section 15303: New Construction of Small
	Structures; Section 15183: Projects Consistent with a Community Plan, General Plan or Zoning
Historic Status:	Non-historic properties
Action to be Taken:	Decision based on staff report
Finality of Decision:	Appealable to City Council
For Further Information:	Contact Case Planner Aubrey Rose AICP at (510) 238-2071 or by email at
	arose@oaklandnet.com.

1	Trans.
4. Locations:	Utility pole in public right-of-way (sidewalk) adjacent to:
	• 1286 104th Avenue (PLN17-310, APN: 045-5191-027-00)
	Zone: RD-1, Land Use: Detached Unit Residential;
	• 1000 106 <sup>th</sup> Avenue (PLN17-493, APN: 045-5203-015-00)
	Zone: RD-1, Land Use: Detached Unit Residential;
	• 10400 E Street (PLN17495, APN: 045-5190-016-00)
	Zone: RD-1, Land Use: Detached Unit Residential.
Proposal:	To establish (3) wireless "small cell site" Macro Telecommunication Facilities on existing
	utility light poles located in the Public Right-of-Way.
Applicant / Phone Number:	Ana Gomez-Abarca/Black & Veatch & Extenet (for: T-Mobile) (925)458-9148
Permits Required:	Regular Design Reviews for Macro Telecommunication Facilities in Residential Zoning
<b>Environmental Determination:</b>	Exempt, Section 15301 of the State CEQA Guidelines: Existing Facilities: Exempt, Section
	15303: New Construction of Small Structures; Section 15183: Projects Consistent with a
	Community Plan, General Plan or Zoning
Historic Status:	Non-historic poles
City Council District:	7
Action to be Taken:	Decision based on staff report
Finality of Decision:	Appealable to City Council
For further information:	Contact Case Planner Jason Madani at (510) 238-4790 or by email at
	jmadani@oaklandnet.com.

5. Location:	325 7 <sup>th</sup> Street
Assessor's Parcel Number(s):	001-0189-014-01; 001-0189-013-00; 001-0189-009-00; 001-0189-008-00; 001-0189-007-00; 001-0189-006-00; 001-0189-005-00; 001-0189-004-00; 001-0189-003-00
Proposal:	Extension of the planning entitlements for previously-approved mixed-use 380-unit residential and 9,110 square-foot commercial space.
Owner / Applicant:	325 7th Street, LLC (510)763-2911
Case Number:	CMDV06573
Planning Permits Required:	Extension of the Major Conditional Use Permit for a large-scale development over 100,000 square feet of new floor area or more and one hundred twenty (120) feet in height; Interim Major Conditional Use Permit for a Floor Area Ratio (FAR) that exceeds zoning but is consistent with the General Plan; Minor Variances for dimensions of parking spaces, dimensions of parking spaces against a column or other obstruction, tandem parking spaces and rear yard setback and Major Design Review
General Plan:	Central Business District
Zoning:	D-LM 2 & D-LM 4 Lake Merritt Station Area District
Environmental Determination:	EIR (ER07-0002) prepared for project; and Section 15183 of the CEQA Guidelines (projects consistent with a community plan, general plan, or zoning).
Historic Status:	Area of Primary Importance (API)
City Council District:	2
Status:	Planning Commission approval on July 20, 2011. Entitlements extended through September 6, 2018.
Staff Recommendation:	Decision based on staff report
Finality of Decision:	Appealable to City Council within 10 days
For Further Information:	Contact Case Planner Maurice Brenyah-Addow at (510) 238-6342 or by email at <a href="mailto:mbrenyah@oaklandnet.com">mbrenyah@oaklandnet.com</a> .

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#### **PUBLIC HEARINGS**

The hearing provides opportunity for all concerned persons to speak; the hearing will normally be closed after all testimony has been heard. If you challenge a Commission decision in court, you will be limited to issues raised at the public hearing or in correspondence delivered to the Planning and Building Department, at, or prior to, the public hearing.

The Commission will then vote on the matter based on the staff report and recommendation. If the Commission does not follow the staff recommendation and no alternate findings for decision have been prepared, then the vote on the matter will be considered a "straw" vote, which essentially is a non-binding vote directing staff to return to the Commission at a later date with appropriate findings for decision and, as applicable, conditions of approval that the Commission will consider in making a final decision.

If you wish to be notified on the decision of an agenda item, please indicate the case number and submit a self-addressed stamped envelope, for each case.

Planning Commission decisions that involve "major" cases (e.g., major variances, major conditional use permits) are usually appealable to the City Council. If any interested party seeks to challenge such decision in court, an appeal <u>must be filed</u> within ten (10) calendar days of the date of the announcement of the Planning Commission decision and by 4:00 p.m. An appeal shall be on a form provided by the Planning and Building Department, and submitted to the same at 250 Frank H. Ogawa Plaza, Suite 2114, to the attention of the case planner. The appeal shall state specifically wherein it is claimed there was error or abuse of discretion by the Planning Commission or wherein their decision is not supported by substantial evidence and must include payment of the required fee in accordance with the City of Oakland Master Fee Schedule. Failure to timely appeal will preclude you from challenging the City's decision in court. The appeal itself must raise each and every issue that is contested, along with all the arguments and evidence in the record which supports the basis of the appeal; failure to do so will preclude you from raising such issues during your appeal and/or in court. However, the appeal will be limited to issues and/or evidence presented to the Planning Commission prior to the close of the Planning Commission's public hearing on the matter.

Any party seeking to challenge a final decision in court must do so within ninety (90) days of the date of the announcement of a final decision, pursuant to Code of Civil Procedure section 1094.6, unless a shorter period applies.

6. Location:	0 Mandela Parkway. Vacant parcel located across from the neighboring property at 3650
	Mandela Parkway and next to Beach St and Target store.
Assessor's Parcel Number(s):	007-0617-014-05
Proposal:	To construct a six-story building ("Mandela Hotel") consisting of 220 rooms measuring
	approximately 142,813 square feet of floor area with a two-level underground parking garage and
	a surface parking area totaling 166 parking spaces.
Applicant / Phone Number:	Joanne Park, Lead Architect, Architectural Dimensions (510) 463-8300
Hotel Operators:	Tulsee Nathu & Paval Nathu
Property Owner:	State of California
Case File Number:	PLN16394
Planning Permits Required:	1) Major CUP for non-residential projects with more than 25,000 square feet of floor area; 2)
	Minor CUPs transient habitation (hotels) and non-residential tandem parking: 3) Regular
	Design Review for new building construction; and 4) Minor Variance for front yard setback
	reduction.
General Plan / Specific Plan:	Regional Commercial / West Oakland Specific Plan (WOSP)
Zoning:	CR-1, Regional Commercial Zone
Environmental Determination:	A detailed CEQA (California Environmental Quality Act) Analysis was prepared
	for this project, which concluded that the proposed development project satisfies
	each of the following CEQA Guidelines: (A) 15332- Urban Infill Development; (B) 15183-
	Projects Consistent with a Community Plan, General Plan, or Zoning; (C) 15183.3
	Streamlining for Infill Projects; (D) 15164 - Addendum to EIRs; and (E) 15168 and 15180 -
	Program EIRs and Redevelopment Projects. Each of the foregoing provides a separate and
	independent basis for CEQA compliance.
	The CEQA Analysis document may be reviewed at the Bureau of Planning offices, located at
	250 Frank Ogawa Plaza, 2nd Floor or online. The CEQA Analysis document for the 0
	Mandela Parkway Project can be viewed here:
	http://www2.oaklandnet.com/government/o/PBN/OurServices/Application/DOWD009157
	(Mandela Parkway CEQA Analysis)
	The CEQA-analysis relied upon in making the Environmental Determination and incorporated
	by reference within the CEQA Analysis document including the LUTE (Land Use
	Transportation Element), and West Oakland Redevelopment Plan EIRs that can be viewed
	here:
,	http://www2.oaklandnet.com/government/o/PBN/OurServices/Application/DOWD009158
	(LUTE / Item #1)
	http://www2.paklandnet.gom/oakga1/groups/code/doogmonts/groups/dd-11007642
	http://www2.oaklandnet.com/oakca1/groups/ceda/documents/report/dowd007642.pdf (West Oakland Redevelopment Plan)
Historic Status:	Non-historic Property
City Council District:	3
Date Filed:	11/28/16
Action to be Taken:	Decision based on staff report
For Further Information:	Contact Case Planner Mike Rivera at (510) 238-6417 or by email at

## \*ITEM CONTINUED UNTIL MARCH 21, 2018

7. Location:	1433 Webster St
Assessor's Parcel Number(s):	008-0624-034-00; -035-00; & -036-00
Proposal:	Proposal to demolish two existing commercial buildings and construct a new 29 story mixed
•	use building containing 179 dwelling units, up to 60,000 square feet of office, and ground
	floor retail. The proposal includes a request for a density bonus, including available
	concessions /waivers, by providing the inclusion of 5% of the dwellings as very low income
	within the proposal.
Applicant:	RAD Build
Contact Person/Phone Number:	Lih Loh – (510)343-5593
Owner:	Village Glenn Oakland 1, LLC & Lavorini Properties, LLC
Case File Number:	PLN16-117
Planning Permits Required:	Regular Design Review for new construction, Major Conditional Use Permit for development
	exceeding 200,000 square feet and 250 feet in height in the CBD Zone, and Minor Variance to
	allow one loading berth where three are required.
General Plan:	Central Business District
Zoning:	CBD-P; Height Area 2 (85')
	CBD-C; Height Area 7(no limit)
Environmental Determination:	A CEQA Analysis was prepared for this project which concluded that the proposed project
	satisfies each of the following CEQA Guideline provisions:
	Section 15332, In-fill development projects; Section 15183 – Projects consistent with a community plan, general plan, or zoning; Section 15183.3 – Streamlining for Qualified infill
	projects; and/or Sections 15168 & 15180 – Projects consistent with a Redevelopment program
	EIR; Each of which provides a separate and independent basis for CEQA compliance.
	and independent basis for ODQIT compilation.
	The CEQA Analysis document may be reviewed at the Planning Bureau offices at 250 Frank
	Ogawa Plaza, 2 <sup>nd</sup> Floor or on-line at
	http://www2.oaklandnet.com/Government/o/PBN/OurServices/Application/DOWD009157
Historic Status:	Potentially Designated Historic Property (PDHP); Ratings: 359 15th Street - Ed2* & 363 15th
	Street – Dc2+ (15 <sup>th</sup> & Webster ASI)
City Council District:	3
Status:	Pending
Action to be Taken:	Decision on the application
Finality of Decision:	The item is appealable to City Council.
For Further Information:	Contact case planner Peterson Z. Vollmann at (510) 238-6167 or by email at
***************************************	pvollmann@oaklandnet.com.

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#### **APPEALS**

The Commission will take testimony on each appeal. If you challenge a Commission decision in court, you will be limited to issues raised at the public hearing or in correspondence delivered to the Planning and Building Department, at, or prior to, to the public hearing; provided, however, such issues were previously raised in the appeal itself.

Following testimony, the Commission will vote on the staff report and recommendation. If the Commission reverses/overturns the staff decision and no alternate findings for decisions have been prepared, then the vote on the matter will be considered a "straw" vote, which essentially is a non-binding vote directing staff to return to the Commission at a later date with appropriate findings for decision and, as applicable, conditions of approval that the Commission will consider in making a final decision. Unless otherwise noted, the decisions in the following matters are final and not administratively appealable. Any party seeking to challenge these decisions in court must do so within ninety (90) days of the date of the announcement of the final decision, pursuant to Code of Civil Procedure section 1094.6, unless a shorter period applies.

#### **COMMISSION BUSINESS**

**Approval of Minutes** 

November 29, 2017; December 20, 2017; January 10, 2018; January 24, 2018.

Correspondence

**City Council Actions** 

ADJOURNMENT By 10:30 P.M. unless a later time is agreed upon by a majority of Commissioners present.

ROBERT MERKAMP

Acting Zoning Manager

Secretary to the Planning Commission Planning and Building Department

NEXT REGULAR MEETING: March 7, 2018