Case nos. PLN18436 / PLN18437

November 28, 2018

Locations:	City street light pole in public right-of-way (median) adjacent to:			
	(instant) adjustit to.			
	1) Case no. PLN18436; 3950 Broadway (Adjacent to APN: 012 -0983-			
	019-04/3634 Broadway); Submitted: 11/2/18; General Plan: Community			
	Commercial; Zoning: CC-2 Neighborhood Commercial Zones; Council			
	District: 1			
	2) Case file no. PLN18437; 4351 Broadway (APN: 013 -1106-01-00);			
	General Plan: Community Commercial / Institutional; Zoning: CC-2/			
	RM-1 Mixed Housing Type Residential Zone			
D	(See map on reverse)			
Proposal:	To consider requests for two (2) applications to install a new "small cell			
	site" Monopole Telecommunications Facility on a City street light pole			
Applicant / Dhana Nant	by attaching antenna and equipment			
Applicant / Phone Number:	Mr. Justin Giarritta / Vinculums (925) 482-8519			
Owner:	City of Oakland			
Planning Permits Required:	Major Conditional Use Permit and Regular Design Review with additional			
	findings for Monopole Telecommunications Facility in or near a Residential			
	Zone			
Environmental	Exempt, Section 15301 of the State CEQA Guidelines:			
Determination:	Existing Facilities;			
	Exempt, Section 15302: Replacement or Reconstruction;			
	Exempt, Section 15303: New Construction of Small Structures;			
	Section 15183: Projects Consistent with a Community Plan, General Plan or			
Historic Status:	Zoning			
Action to be Taken:	Non-historic properties			
	Approve with Conditions			
Finality of Decision:	Appealable to City Council within 10 days			
For Further Information:	Contact case planner Aubrey Rose AICP at (510) 238-2071 or			
	arose@oaklandca.gov			

### **EXECUTIVE SUMMARY**

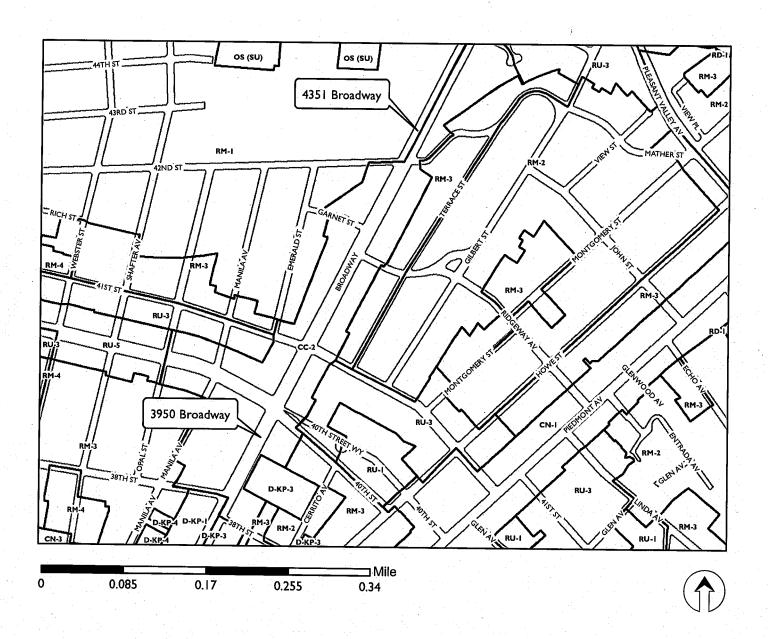
The applicant requests Planning Commission approval of two (2) applications to establish a "small cell site" Monopole Telecommunications Facility on an existing City street light poles located in the public right-of-way (median) in or near a residential zone. The project involves attaching one antenna within one shroud to the top of the pole and equipment mounted to the side of the pole, as described in the submitted plans, to enhance wireless service in the area.

Regular Design Review and a Major Conditional Use Permit decided by the Planning Commission, each with additional findings, are required for the installation of a new Monopole Telecommunications Facility located in or near a residential zone. The proposed projects, antenna and associated equipment, would be similar to other facilities around the City. The proposed telecommunication facility is therefore sited at an appropriate location and would not significantly increase negative visual impacts to adjacent properties. The applications meet all the required findings for approval of these two (2) small cell sites.

# TELECOMMUNICATIONS BACKGROUND

Limitations on Local Government Zoning Authority under the Telecommunications Act of 1996

# CITY OF OAKLAND PLANNING COMMISSION



Case Files: PLN18436, PLN18437

Applicant: Mr. Justin Giarritta / Vinculums

Addresses: City street light pole in public right-of-way (median) adjacent to

a) 3950 Broadway, b) 4351 Broadway

Zones: CC-2, RM-1

Section 704 of the Telecommunications Act of 1996 (TCA) provides federal standards for the siting of "Personal Wireless Services Facilities." "Personal Wireless Services" include all commercial mobile services (including personal communications services (PCS), cellular radio mobile services, and paging); unlicensed wireless services; and common carrier wireless exchange access services. Under Section 704, local zoning authority over personal wireless services is preserved such that the FCC is prevented from preempting local land use decisions; however, local government zoning decisions are still restricted by several provisions of federal law. Specifically:

- Under Section 253 of the TCA, no state or local regulation or other legal requirement can prohibit or have the effect of prohibiting the ability of any entity to provide any interstate or intrastate telecommunications service.
- Further, Section 704 of the TCA imposes limitations on what local and state governments can do. Section 704 prohibits any state and local government action which unreasonably discriminates among personal wireless providers. Local governments must ensure that its wireless ordinance does not contain requirements in the form of regulatory terms or fees which may have the "effect" of prohibiting the placement, construction, or modification of personal wireless services.
- Section 704 also preempts any local zoning regulation purporting to regulate the placement, construction and modification of personal wireless service facilities on the basis, either directly or indirectly, on the environmental effects of radio frequency emissions (RF) of such facilities, which otherwise comply with Federal Communications Commission (FCC) standards in this regard. (See 47 U.S.C. Section 332(c)(7)(B)(iv) (1996)). This means that local authorities may not regulate the siting or construction of personal wireless facilities based on RF standards that are more stringent than those promulgated by the FCC.
- Section 704 mandates that local governments act upon personal wireless service facility siting applications to place, construct, or modify a facility within a reasonable time (See 47 U.S.C.332(c)(7)(B)(ii) and FCC Shot Clock ruling setting forth "reasonable time" standards for applications deemed complete).
- Section 704 also mandates that the FCC provide technical support to local governments in order to
  encourage them to make property, rights-of-way, and easements under their jurisdiction available
  for the placement of new spectrum-based telecommunications services. This proceeding is
  currently at the comment stage.

For more information on the FCC's jurisdiction in this area, consult the following: Competition & Infrastructure Policy Division (CIPD) of the Wireless Telecommunications Bureau, main division number: (202) 418-1310. <a href="https://www.fcc.gov/general/competition-infrastructure-policy-division-wireless-telecommunications-bureau">https://www.fcc.gov/general/competition-infrastructure-policy-division-wireless-telecommunications-bureau</a>

## PROPERTY DESCRIPTION

The sites consist of 25-foot tall City light poles located in the median of a four-lane street with two "cobrahead" luminaires each at 26'-3" in height.

# 1) Case no. PLN18436; 3950 Broadway

The pole is located south of the intersection at 40<sup>th</sup> Street. The corners contain one, two and three-story commercial buildings with some upper story residences.

# 2) Case file no. PLN18437; 4351 Broadway

The pole is located between 42<sup>nd</sup> and 45<sup>th</sup> Streets between the large front lawn at Oakland Technical High School to the west, and, alternating one-story commercial buildings and open parking lots to the east.

### PROJECT DESCRIPTION

The sites are proposed for:

- Installation by top-mounting a 4'-6" tall shroud containing one 25-inch tall canister antennas to total 28'-6" in height;
- Installation of two 1'-6" tall equipment packs, side-mounted equipment below the street light(s); and
- Paint the proposed antennas and associated equipment to match the pole.

No portion of the telecommunication facilities would be located at grade. The proposed antenna and associated equipment would not be accessible to the public.

### SIMILAR CASES

Records show that the Planning Commission has approved numerous Monopole Telecommunications Facilities requiring Design Review and Conditional Use Permits throughout the City since 2016.

### **GENERAL PLAN ANALYSIS**

Both sites are located in the Community Commercial area under the General Plan's Land Use and Transportation Element (LUTE). The intent of the area is: "to identify, create, maintain, and enhance areas suitable for a wide variety of commercial and institutional operations along the City's major corridors and in shopping districts or centers." Additionally, Site # 2 is split with the LUTE's Institutional area to the west; the area's intent is: "to create, maintain, and enhance areas appropriate for educational facilities, cultural and institutional uses, health series and medical uses as well as other uses of similar character." The proposed telecommunication facilities would be mounted on existing City street light poles within the City of Oakland public right-of-way. The proposed unmanned wireless telecommunication facility would not adversely affect the characteristics of the neighborhood.

### ZONING ANALYSIS

Both sites are in the CC-2 Community Commercial Zone. Additionally, Site # 2 is split with the RM-1 Mixed Housing Type Residential zone to the west. Monopole Telecommunications Facilities on City light poles require a Conditional Use Permit and a Regular Design Review with additional findings; these permits are decided by the Planning Commission for sites located in or near residential zones. New wireless telecommunications facilities may also be subject to a Site Alternatives Analysis, Site Design Alternatives Analysis, and a satisfactory radio-frequency (RF) emissions report. Staff analyzes the proposal in consideration of these requirements in the 'Key Issues and Impacts' section of this report. Additionally, attachment to City infrastructure requires review by the City's Real Estate Department, Public Works Agency's Electrical Division, and Information Technology Department. Given customers increasing reliance upon cellular service for phone and Wi-Fi, the proposal for a Monopole Telecommunications Facility that is not adjacent to a primary living space or historic structure conforms to this intent.

### ENVIRONMENTAL DETERMINATION

The California Environmental Quality Act (CEQA) Guidelines list the projects that qualify as categorical exemptions from environmental review. The proposed project is categorically exempt from the environmental review requirements pursuant to Section 15301, minor additions and alterations to an existing City street light pole; Section 15302, replacement or reconstruction of existing utility systems and/or facilities; Section 15303, new construction or conversion of small structures, and Section 15183, projects consistent with a community plan, general plan or zoning.

### **KEY ISSUES AND IMPACTS**

The proposal to establish a Monopole Telecommunications Facility is subject to the following Planning Code development standards, which are followed by staff's analysis in relation to this application:

# 17.128.080 Monopole Telecommunications Facilities.

# A. General Development Standards for Monopole Telecommunications Facilities.

1. Applicant and owner shall allow other future wireless communications companies including public and quasi-public agencies using similar technology to collocate antenna equipment and facilities on the monopole unless specific technical or other constraints, subject to independent verification, at the applicant's expense, at the discretion of the City of Oakland Zoning Manager, prohibit said collocation. Applicant and other wireless carriers shall provide a mechanism for the construction and maintenance of shared facilities and infrastructure and shall provide for equitable sharing of cost in accordance with industry standards. Construction of future facilities shall not interrupt or interfere with the continuous operation of applicant's facilities.

The proposal involves use of an existing City of Oakland metal street light pole that would remain available for future collocation purposes as practicable.

2. The equipment shelter or cabinet must be concealed from public view or made compatible with the architecture of the surrounding structures or placed underground. The shelter or cabinet must be regularly maintained.

Recommended conditions of approval require painting and texturing the antenna and equipment to match the appearance of the metal pole. There is no equipment shelter or cabinet proposed; however, minimal equipment would be closely mounted onto the side of the metal pole.

3. When a monopole is in a Residential Zone or adjacent to a residential use, it must be set back from the nearest residential lot line a distance at least equal to its total height.

Neither site is adjacent to a residence.

4. In all zones other than the D-CE-5, D-CE-6, IG, CIX-2, and IO Zones, the maximum height of Monopole Telecommunications Facilities and connecting appurtenances may be increased from the otherwise required maximum height to forty-five (45) feet upon the granting of a Conditional Use Permit (see Chapter 17.134 for the Conditional Use Permit Procedure).

This requirement does not apply. The subject property is not located in any of the described zoning districts. Nonetheless, the facility would not exceed the height of 28'-6.

5. In the D-CE-5, D-CE-6, CIX-2, and IO Zones, the maximum height of Monopole Telecommunications Facilities and connecting appurtenances may be increased from the otherwise required maximum height to eighty (80) feet upon the granting of a Conditional Use Permit (see Chapter 17.134 for the Conditional Use Permit Procedure).

This requirement does not apply. The subject property is not located in any of the described zoning districts. Nonetheless, the facility would not exceed the height of 28'-6".

6. In the IG Zone, the maximum height of Monopole Telecommunications Facilities and connecting appurtenances may reach a height of forty-five (45) feet. These facilities may reach a height of eighty (80) feet upon the granting of Regular Design Review approval (see Chapter 17.136 for the Design Review Procedure).

This requirement does not apply. The subject property is not located in the described zoning district. Nonetheless, the facility would not exceed the height of 28'-6.

7. The applicant shall submit written documentation demonstrating that the emissions from the proposed project are within the limits set by the Federal Communications Commission.

This standard is met by the proposal; a satisfactory emissions report has been submitted and is attached to this report (Attachments C-D).

8. Antennas may not extend more than fifteen (15) feet above their supporting structure.

The proposed antenna would project less than fifteen feet above the City light pole.

### 17.128.110 Site location preferences.

New wireless facilities shall generally be located on the following properties or facilities in order of preference:

- A. Co-located on an existing structure or facility with existing wireless antennas.
- B. City-owned properties or other public or quasi-public facilities.
- C. Existing commercial or industrial structures in Nonresidential Zones (excluding all HBX Zones and the D-CE-3 and D-CE-4 Zones).
- D. Existing commercial or industrial structures in Residential Zones, HBX Zones, or the DCE-3 or D-CE-4 Zones.
- E. Other Nonresidential uses in Residential Zones, HBX Zones, or the D-CE-3 or D-CE-4 Zones.
- F. Residential uses in Nonresidential Zones (excluding all HBX Zones and the D-CE-3 and D-CE-4 Zones).
- G. Residential uses in Residential Zones, HBX Zones, or the D-CE-3 or D-CE-4 Zones. Facilities locating on an A, B or C ranked preference do not require a site alternatives analysis. Facilities proposing to locate on a D through G ranked preference, inclusive, must submit a site alternatives analysis as part of the required application materials. A site alternatives analysis shall, at a minimum, consist of: a. The identification of all A, B and C ranked preference sites within one thousand (1,000) feet of the proposed location. If more than three (3) sites in each preference order exist, the three such closest to the proposed location shall be required. b. Written evidence indicating why each such identified alternative cannot be used. Such evidence shall be in sufficient detail that independent verification, at the applicant's expense, could be obtained if required by the City of Oakland Zoning Manager. Evidence should indicate if the reason an alternative was rejected was technical (e.g. incorrect height, interference from existing RF sources, inability to cover required area) or for other concerns (e.g. refusal to lease, inability to provide utilities).

A site alternatives analysis is not required because the proposal conforms to 'B' as it would be located on a public facility (City light pole). Nonetheless, the applicant has submitted an analysis which is attached to this report (Attachments C-D).

### 17.128.120 Site design preferences.

New wireless facilities shall generally be designed in the following order of preference:

- A. Building or structure mounted antennas completely concealed from view.
- B. Building or structure mounted antennas set back from roof edge, not visible from public right-of way.
- C. Building or structure mounted antennas below roof line (facade mount, pole mount) visible from public right-of-way, painted to match existing structure.
- D. Building or structure mounted antennas above roof line visible from public right-of-way.
- E. Monopoles.
- F. Towers.

Facilities designed to meet an A or B ranked preference do not require a site design alternatives analysis. Facilities designed to meet a C through F ranked preference, inclusive, must submit a site design alternatives analysis as part of the required application materials. A site design alternatives analysis shall, at a minimum, consist of: a. Written evidence indicating why each such higher preference design alternative cannot be used. Such evidence shall be in sufficient detail that independent verification could be obtained if required by the City of Oakland Zoning Manager. Evidence should indicate if the reason an alternative was rejected was technical (e.g. incorrect height, interference from existing RF sources, inability to cover required area) or for other concerns (e.g. inability to provide utilities, construction or structural impediments).

The proposal most closely conforms to 'E' (monopole) and the applicant has submitted a satisfactory site design alternatives analysis (Attachments C-D).

# 17.128.130 Radio frequency emissions standards.

The applicant for all wireless facilities, including requests for modifications to existing facilities, shall submit the following verifications:

- a. With the initial application, a RF emissions report, prepared by a licensed professional engineer or other expert, indicating that the proposed site will operate within the current acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.
- b. Prior to commencement of construction, a RF emissions report indicating the baseline RF emissions condition at the proposed site.
- c. Prior to final building permit sign off, an RF emissions report indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.

A satisfactory report is attached to this report (Attachments C-D).

### Analysis

The proposed site design would not be situated on an historic or decorative pole or structure, would not create a view obstruction, and would not negatively impact a view from a primary living space such as a living room or bedroom window. Staff, therefore, finds the proposal to provide an essential service with a least-intrusive possible design. Draft conditions of approval stipulate that the components be painted and textured to match the metal pole in appearance for camouflaging.

In conclusion, staff recommends approval subject to recommended Conditions of Approval.

### **RECOMMENDATIONS:**

- 1. Affirm staff's environmental determination.
- 2. Approve the Major Conditional Use Permit and Regular Design Review, subject to the attached Findings and Conditions of Approval.

Prepared by:

AUBREY ROSE, AICP

Planner III

ROBERT D. MERKAMP Acting Zoning Manager

Approved for forwarding to the Planning Commission:

ED MANASSE, Interim Deputy Director

Planning Bureau

## **ATTACHMENTS:**

- A. Findings
- B. Conditions of Approval

Plans / Photo-Simulations / Site Analyses / RF Report:

- C. Site # 1: Case no. PLN18436; 3950 Broadway
- D. Site # 2: Case file no. PLN18437; 4351 Broadway

### **ATTACHMENT A: FINDINGS**

This proposal meets the required findings under General Use Permit Criteria (OMC Sec. 17.134.050), Conditional Use Permit Criteria for Monopole Facilities (OMC Sec. 17.136.040 (A)), Regular Design Review Criteria for Nonresidential Facilities (OMC Sec. 17.136.050(B)), and Design Review Criteria for Monopole Telecommunications Facilities (OMC Sec. 17.128.070(B)), as set forth below. Required findings are shown in **bold** type; explanations as to why these findings can be made are in normal type.

# **GENERAL USE PERMIT CRITERIA (OMC SEC. 17.134.050):**

A. That the location, size, design, and operating characteristics of the proposed development will be compatible with and will not adversely affect the livability or appropriate development of abutting properties and the surrounding neighborhood, with consideration to be given to harmony in scale, bulk, coverage, and density; to the availability of civic facilities and utilities; to harmful effect, if any, upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development.

The proposal is to establish a Monopole Telecommunications Facility in a residential or commercial zone by attaching to an existing City light pole. Attachment to an existing structure with smallest possible components painted and texturized to match the pole will be the least intrusive design. The project will enhance existing service for merchants, shoppers, residents, and visitors in the area.

B. That the location, design, and site planning of the proposed development will provide a convenient and functional living, working, shopping, or civic environment, and will be as attractive as the nature of the use and its location and setting warrant.

Attachment to an existing structure with smallest possible components painted and texturized to match the pole will be the least intrusive design.

C. That the proposed development will enhance the successful operation of the surrounding area in its basic community functions, or will provide an essential service to the community or region.

The project will enhance existing service for merchants, shoppers, residents, and visitors in the area.

D. That the proposal conforms to all applicable design review criteria set forth in the design review procedure at Section 17.136.070.

The proposal conforms to Design Review findings which are included in that section of this attachment of Findings for Approval.

E. That the proposal conforms in all significant respects with the Oakland Comprehensive Plan and with any other applicable plan or development control map which has been adopted by the City Council.

Both sites are located in the Community Commercial area under the General Plan's Land Use and Transportation Element (LUTE). The intent of the area is: "to identify, create, maintain, and enhance areas suitable for a wide variety of commercial and institutional operations along the City's major corridors and in shopping districts or centers." Additionally, Site # 2 is split with the LUTE's Institutional area to the west; the area's intent is: "to create, maintain, and enhance areas appropriate for educational facilities, cultural and institutional uses, health series and medical uses as well as other uses of similar character." The proposed telecommunication facilities would be mounted on existing City street light poles within the City of Oakland public right-of-way. The proposed unmanned wireless telecommunication facility would not adversely affect the characteristics of the neighborhood.

# <u>CONDITIONAL USE PERMIT CRITERIA FOR MONOPOLE FACILITIES (OMC SEC. 17.128.070(C))</u>

1. The project must meet the special design review criteria listed in subsection B of this section.

The proposal conforms to Design Review findings which are included in that section of this attachment of Findings for Approval.

2. Monopoles should not be located any closer than one thousand five hundred (1,500) feet from existing monopoles unless technologically required or visually preferable.

Use of this pole precludes placement of a new pole with facility fronting an upper story residences at various viable sites in the surrounding area and is therefore "visually preferable."

3. The proposed project must not disrupt the overall community character.

Attachment to an existing structure with smallest possible components painted and texturized to match the pole will be the least intrusive design. The project will enhance existing service for merchants, shoppers, residents, and visitors in the area.

- 4. If a major conditional use permit is required, the Planning Director or the Planning Commission may request independent expert review regarding site location, collocation and facility configuration. Any party may request that the Planning Commission consider making such request for independent expert review.
- a. If there is any objection to the appointment of an independent expert engineer, the applicant must notify the Planning Director within ten (10) days of the Commission request. The Commission will hear arguments regarding the need for the independent expert and the applicant's objection to having one appointed. The Commission will rule as to whether an independent expert should be appointed.
- b. Should the Commission appoint an independent expert, the Commission will direct the Planning Director to pick an expert from a panel of licensed engineers, a list of which will be compiled, updated and maintained by the Planning Department.
- c. No expert on the panel will be allowed to review any materials or investigate any application without first signing an agreement under penalty of perjury that the expert will keep confidential any and all information learned during the investigation of the application. No personnel currently employed by a telecommunication company are eligible for inclusion on the list.
- d. An applicant may elect to keep confidential any proprietary information during the expert's investigation. However, if an applicant does so elect to keep confidential various items of proprietary information, that applicant may not introduce the confidential proprietary information for the first time before the Commission in support of the application.
- e. The Commission shall require that the independent expert prepare the report in a timely fashion so that it will be available to the public prior to any public hearing on the application.

f. Should the Commission appoint an independent expert, the expert's fees will be paid by the applicant through the application fee, imposed by the City.

A Major Conditional Use Permit is required and the Planning Director or Planning Commission may therefore independent expert review in addition to that which is attached to this report.

# <u>REGULAR DESIGN REVIEW CRITERIA FOR NON-RESIDENTIAL FACILITIES (OMC SEC. 17.136.050(B))</u>

1. That the proposal will help achieve or maintain a group of facilities which are well related to one another and which, when taken together, will result in a well-composed design, with consideration given to site, landscape, bulk, height, arrangement, texture, materials, colors, and appurtenances; the relation of these factors to other facilities in the vicinity; and the relation of the proposal to the total setting as seen from key points in the surrounding area. Only elements of design which have some significant relationship to outside appearance shall be considered, except as otherwise provided in Section 17.136.060;

Attachment to an existing structure with smallest possible components painted and texturized to match the pole will be the least intrusive design. The proposal will not create a view obstruction, will not be directly adjacent to a residential facility's primary living space windows, and will not be located on an historic or decorative structure.

2. That the proposed design will be of a quality and character which harmonizes with, and serves to protect the value of, private and public investments in the area;

The proposal will enhance essential services in a residential or commercial district.

3. That the proposed design conforms in all significant respects with the Oakland General Plan and with any applicable design review guidelines or criteria, district plan, or development control map which have been adopted by the Planning Commission or City Council.

This finding is met by this proposal as described in a previous section of this attachment.

# <u>DESIGN REVIEW CRITERIA FOR MONOPOLE TELECOMMUNICATIONS FACILITIES</u> (OMC SEC. 17.128.070(B))

1. Collocation is to be encouraged when it will decrease visual impact and collocation is to be discouraged when it will increase negative visual impact.

The project does not involve collocation as it involves the establishment of a new telecommunications facility; however, the project should not preclude any future proposals for location at the site.

2. Monopoles should not be sited to create visual clutter or negatively affect specific views.

The Monopole Facility is sited on existing infrastructure where it will not create clutter or negatively affect specific views. The view of the City street light from the adjacent story residence should remain of the pole below the antenna and above the equipment.

3. Monopoles shall be screened from the public view wherever possible.

The Monopole Facility will be camouflaged and texturized to match the appearance of the existing light pole

that will host it. The City street light is not located adjacent to a residential facility

4. The equipment shelter or cabinet must be concealed from public view or made compatible with the architecture of the surrounding structures or placed underground. The shelter or cabinet must be regularly maintained.

Recommended conditions of approval require painting and texturing the antenna and equipment to match the appearance of the metal pole. There is no equipment shelter or cabinet proposed, however minimal equipment would be closely mounted on the side of the metal pole.

5. Site location and development shall preserve the preexisting character of the surrounding buildings and land uses and the zone district as much as possible. Wireless communication towers shall be integrated through location and design to blend in with the existing characteristics of the site to the extent practical. Existing on-site vegetation shall be preserved or improved, and disturbance of the existing topography shall be minimized, unless such disturbance would result in less visual impact of the site to the surrounding area.

The proposed Monopole Facility will be placed in an existing non-decorative City light pole. This enables the preservation of character in the area and will not pose a negative visual impact as the proposal will be camouflaged to match the pole. There is no adjacent vegetation or topography.

6. That all reasonable means of reducing public access to the antennas and equipment has been made, including, but not limited to, placement in or on buildings or structures, fencing, anticlimbing measures and anti-tampering devices.

The minimal clearance to the facility will reduce or eliminate public access.

# **Attachment B: Conditions of Approval**

# 1. Approved Use

The project shall be constructed and operated in accordance with the authorized use as described in the approved application materials, staff report and the approved plans dated October 2, 2017 and submitted November 2, 2018, as amended by the following conditions of approval and mitigation measures, if applicable ("Conditions of Approval" or "Conditions").

Two (2) approvals to install new "small cell site" Monopole Telecommunications Facilities on an existing City street light pole in public right-of-way (sidewalk) by attaching one antenna within a shroud to the top of the pole and equipment mounted to the side of the pole adjacent to:

- 1) Case no. PLN18436; 3950 Broadway; and
- 2) Case file no. PLN18437; 4351 Broadway

# 2. Effective Date, Expiration, Extensions and Extinguishment

This Approval shall become effective immediately, unless the Approval is appealable, in which case the Approval shall become effective in ten calendar days unless an appeal is filed. Unless a different termination date is prescribed, this Approval shall expire **two calendar years** from the Approval date, or from the date of the final decision in the event of an appeal, unless within such period all necessary permits for construction or alteration have been issued, or the authorized activities have commenced in the case of a permit not involving construction or alteration. Upon written request and payment of appropriate fees submitted no later than the expiration date of this Approval, the Director of City Planning or designee may grant a one-year extension of this date, with additional extensions subject to approval by the approving body. Expiration of any necessary building permit or other construction-related permit for this project may invalidate this Approval if said Approval has also expired. If litigation is filed challenging this Approval, or its implementation, then the time period stated above for obtaining necessary permits for construction or alteration and/or commencement of authorized activities is automatically extended for the duration of the litigation.

# 3. Compliance with Other Requirements

The project applicant shall comply with all other applicable federal, state, regional, and local laws/codes, requirements, regulations, and guidelines, including but not limited to those imposed by the City's Bureau of Building, Fire Marshal, and Public Works Department. Compliance with other applicable requirements may require changes to the approved use and/or plans. These changes shall be processed in accordance with the procedures contained in Condition #4.

# 4. Minor and Major Changes

- a. Minor changes to the approved project, plans, Conditions, facilities, or use may be approved administratively by the Director of City Planning.
- b. Major changes to the approved project, plans, Conditions, facilities, or use shall be reviewed by the Director of City Planning to determine whether such changes require submittal and approval of a revision to the Approval by the original approving body or a new independent permit/approval. Major revisions shall be reviewed in accordance with the procedures required for the original permit/approval. A new independent permit/approval shall be reviewed in accordance with the procedures required for the new permit/approval.

# 5. Compliance with Conditions of Approval

- a. The project applicant and property owner, including successors, (collectively referred to hereafter as the "project applicant" or "applicant") shall be responsible for compliance with all the Conditions of Approval and any recommendations contained in any submitted and approved technical report at his/her sole cost and expense, subject to review and approval by the City of Oakland.
- b. The City of Oakland reserves the right at any time during construction to require certification by a licensed professional at the project applicant's expense that the as-built project conforms to all applicable requirements, including but not limited to, approved maximum heights and minimum setbacks. Failure to construct the project in accordance with the Approval may result in remedial reconstruction, permit revocation, permit modification, stop work, permit suspension, or other corrective action.
- c. Violation of any term, Condition, or project description relating to the Approval is unlawful, prohibited, and a violation of the Oakland Municipal Code. The City of Oakland reserves the right to initiate civil and/or criminal enforcement and/or abatement proceedings, or after notice and public hearing, to revoke the Approval or alter these Conditions if it is found that there is violation of any of the Conditions or the provisions of the Planning Code or Municipal Code, or the project operates as or causes a public nuisance. This provision is not intended to, nor does it, limit in any manner whatsoever the ability of the City to take appropriate enforcement actions. The project applicant shall be responsible for paying fees in accordance with the City's Master Fee Schedule for inspections conducted by the City or a City-designated third-party to investigate alleged violations of the Approval or Conditions.

# 6. Signed Copy of the Approval/Conditions

A copy of the Approval letter and Conditions shall be signed by the project applicant, attached to each set of permit plans submitted to the appropriate City agency for the project, and made available for review at the project job site at all times.

### 7. Blight/Nuisances

The project site shall be kept in a blight/nuisance-free condition. Any existing blight or nuisance shall be abated within 60 days of approval, unless an earlier date is specified elsewhere.

## 8. Indemnification

a. To the maximum extent permitted by law, the project applicant shall defend (with counsel acceptable to the City), indemnify, and hold harmless the City of Oakland, the Oakland City Council, the Oakland Redevelopment Successor Agency, the Oakland City Planning Commission, and their respective agents, officers, employees, and volunteers (hereafter collectively called "City") from any liability, damages, claim, judgment, loss (direct or indirect), action, causes of action, or proceeding (including legal costs, attorneys' fees, expert witness or consultant fees, City Attorney or staff time, expenses or costs) (collectively called "Action") against the City to attack, set aside, void or annul this Approval or implementation of this Approval. The City may elect, in its sole discretion, to participate in the defense of said Action and the project applicant shall reimburse the City for its reasonable legal costs and attorneys' fees.

Case nos. PLN18436 / PLN18437

b. Within ten (10) calendar days of the filing of any Action as specified in subsection (a) above, the project applicant shall execute a Joint Defense Letter of Agreement with the City, acceptable to the Office of the City Attorney, which memorializes the above obligations. These obligations and the Joint Defense Letter of Agreement shall survive termination, extinguishment, or invalidation of the Approval. Failure to timely execute the Letter of Agreement does not relieve the project applicant of any of the obligations contained in this Condition or other requirements or Conditions of Approval that may be imposed by the City.

## 9. Severability

The Approval would not have been granted but for the applicability and validity of each and every one of the specified Conditions, and if one or more of such Conditions is found to be invalid by a court of competent jurisdiction this Approval would not have been granted without requiring other valid Conditions consistent with achieving the same purpose and intent of such Approval.

### 10. Job Site Plans

Ongoing throughout demolition, grading, and/or construction

At least one (1) copy of the stamped approved plans, along with the Approval Letter and Conditions of Approval, shall be available for review at the job site at all times.

# 11. Special Inspector/Inspections, Independent Technical Review, Project Coordination and Monitoring

The project applicant may be required to cover the full costs of independent third-party technical review and City monitoring and inspection, including without limitation, special inspector(s)/inspection(s) during times of extensive or specialized plan-check review or construction, and inspections of potential violations of the Conditions of Approval. The project applicant shall establish a deposit with the Bureau of Building, if directed by the Building Official, Director of City Planning, or designee, prior to the issuance of a construction-related permit and on an ongoing asneeded basis.

### 12. Public Improvements

The project applicant shall obtain all necessary permits/approvals, such as encroachment permits, obstruction permits, curb/gutter/sidewalk permits, and public improvement ("p-job") permits from the City for work in the public right-of-way, including but not limited to, streets, curbs, gutters, sidewalks, utilities, and fire hydrants. Prior to any work in the public right-of-way, the applicant shall submit plans for review and approval by the Bureau of Planning, the Bureau of Building, and other City departments as required. Public improvements shall be designed and installed to the satisfaction of the City.

# 13. Construction Days/Hours

Requirement: The project applicant shall comply with the following restrictions concerning construction days and hours:

- a. Construction activities are limited to between 7:00 a.m. and 7:00 p.m. Monday through Friday, except that pier drilling and/or other extreme noise generating activities greater than 90 dBA shall be limited to between 8:00 a.m. and 4:00 p.m.
- b. Construction activities are limited to between 9:00 a.m. and 5:00 p.m. on Saturday. In residential zones and within 300 feet of a residential zone, construction activities are allowed from 9:00 a.m. to 5:00 p.m. only within the interior of the building with the doors and windows closed. No pier drilling or other extreme noise generating activities greater than 90 dBA are allowed on Saturday.

c. No construction is allowed on Sunday or federal holidays.

Construction activities include, but are not limited to, truck idling, moving equipment (including trucks, elevators, etc.) or materials, deliveries, and construction meetings held on-site in a non-enclosed area.

Any construction activity proposed outside of the above days and hours for special activities (such as concrete pouring which may require more continuous amounts of time) shall be evaluated on a case-by-case basis by the City, with criteria including the urgency/emergency nature of the work, the proximity of residential or other sensitive uses, and a consideration of nearby residents'/occupants' preferences. The project applicant shall notify property owners and occupants located within 300 feet at least 14 calendar days prior to construction activity proposed outside of the above days/hours. When submitting a request to the City to allow construction activity outside of the above days/hours, the project applicant shall submit information concerning the type and duration of proposed construction activity and the draft public notice for City review and approval prior to distribution of the public notice.

When Required: During construction

Initial Approval: N/A

Monitoring/Inspection: Bureau of Building

# PROJECT-SPECIFIC CONDITIONS

### 14. Emissions Report

Requirement: A RF emissions report shall be submitted to the Planning Bureau indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.

Requirement: Prior to a final inspection

When Required: Prior to final building permit inspection sign-off

Initial Approval: N/A

Monitoring/Inspection: N/A

# 15. Camouflage

Requirement: The antenna and equipment shall be painted, texturized, and maintained the same color and finish of the City light pole.

When Required: Prior to a final inspection

Initial Approval: N/A

Monitoring/Inspection: Bureau of Building

### 16. Operational

Requirement: Noise levels from the activity, property, or any mechanical equipment on site shall comply with the performance standards of Section 17.120 of the Oakland Planning Code and Section 8.18 of the Oakland Municipal Code. If noise levels exceed these standards, the activity causing the noise shall be abated until appropriate noise reduction measures have been installed and compliance verified by the Planning and Zoning Division and Building Services.

When Required: Ongoing

Initial Approval: N/A

Monitoring/Inspection: Bureau of Building

# 17. Graffiti Control

### Requirement:

- a. During construction and operation of the project, the project applicant shall incorporate best management practices reasonably related to the control of graffiti and/or the mitigation of the impacts of graffiti. Such best management practices may include, without limitation:
- b. The project applicant shall remove graffiti by appropriate means within seventy-two (72) hours. Appropriate means include the following:
  - i. Removal through scrubbing, washing, sanding, and/or scraping (or similar method) without damaging the surface and without discharging wash water or cleaning detergents into the City storm drain system.
  - ii. For galvanized poles, covering with new paint to match the color of the surrounding surface.
  - iii. Replace pole numbers.

When Required: Ongoing Initial Approval: N/A

Monitoring/Inspection: Bureau of Building

#### PROJECT TEAM

#### APPLICANT:

### ARCHITECT/ENGINEER:

Rodney Barnes Meridian Management LLC 785 Oak Grove Road E2 Suite 251 Concord, CA 94518 1707.592.5924

#### ZONING CONTACT

Mall Yergovich
Vinculums Services
375 Lennon Lane
Sulle 125
Walthut Creek, CA 94595
1415.98s.3474
myergo@gmail.com

#### LEASING CONTACT:

Not! Yergovich Vinculums Services 575 Lennon Lane Sufle 125 Wolnut Creek, CA 94598 T 415.596.3474

### CONSTRUCTION MANAGER:

Vinculums Services 575 Lennon Lane Suite 125 Walnut Creek, CA 945RS

#### **GENERAL NOTES**

- THIS IS AN UNMANNED TELECOMMUNICATIONS FACILITY FOR THE ATE! WIRELESS NETWORK CONSISTING OF THE INSTALLATION AND OPERATION OF AN ANTENNA AND ASSOCIATED EQUIPMENT ON AN EXISTING METAL LIGHT POLE IN THE PUBLIC RICH-OF-WAX. THE FACILITY IS UNMANNED AND NOT FOR HUMAN HABITATION.
- A TECHNICIAN WILL VISIT THE SITE AS REQUIRED FOR ROUTINE MAINTENANCE. THE PROJECT WILL NOT RESULT IN ANY SIGNIFICANT DISTURBANCE OR EFFECT DRAINAGE, NO SANITARY SEWER SERVICE, POTABLE WATER, OR TRASH DEPOSAL IS REQUIRED AND NO COMMERCIAL
- CHANGES FROM THE APPROVED PLANS DURING THE COURSE OF CONSTRUCTION SHALL CAUSE CONSTRUCTION TO BE SUSPICIOED UNIT, SUCHTIME, AS THE PLANS CAN BE AMENDED BY THE DESIGNER AND SUBMITIED TO THE CITY FOR REVIEW AND APPROVIDE.

#### CODE COMPLIANCE

ALL WORK AND MATERIALS SHALL BE PERFORMED AND INSTALLED IN ACCORDANCE WITH THE CURRENT EDITIONS OF THE FOLLOWING CODES AS ADOPTED BY THE LOCAL GOVERNING AUTHORITIES, NOTHING IN THESE PLANS IS TO BE CONSTRUCTED TO PERMIT WORK NOT CONFORMING TO THESE CODES:

- CALIFORNIA CODES
- 2016 CALIFORNIA BUILDING CODE 2016 CALIFORNIA MECHANICAL CODE
- 2016 CALIFORNIA PLUMRING CODE
- 2016 CALIFORNIA ELECTRIC CODE 2016 GREEN BUILDING CODE
- 2016 FOITION OF TITLE 24 ENERGY STANDARDS
- ANY LOCAL BUILDING CODE AMENDMENTS TO THE ABOVE CITY / COUNTY ORDINANCES
- CITY OF OAKLAND PUBLIC WORKS DEPARTMENT
- GENERAL ORDER 95 (JUNE 2009 EDITION)

### SITE IMAGE



# DRIVING DIRECTIONS

#### FROM AT&T WIRELESS OFFICE AT 5001 EXECUTIVE PARKWAY, SAN RAMON, CA

- Head north-east on Bishop Dr towards Sunset Dr Turn right onto Sunset Dr. Use the fight 2 lanes to turn right onto Boilinger Canyon Rd. Use the right 2 lanes to merge anto 1-880 in via the right road to Sac Merge anto 1-880 in. Use the right 2 lanes to take exit 464 for 5 take Route 24 towards. Ookland/Cokyethe.

# Ookland/Lalayette Continue onto CA-24 W Keep left of the fask to stay on CA-24 W Take exit 48 to mege anto Broadway Merge anto Broadway

5001 EXECUTIVE PARKWAY, SAN RAMON, CA 94583

## CRAN-RSFR-SFOK7-018

ROW AT 3950 BROADWAY, OAKLAND, CA 94611 COUNTY: ALAMEDA

> SITE TYPE: METAL STREET LIGHT POLE FA:14394424 HUB:20 USID:192917



T.I.	TITLE SHEET	
1.2	GENERAL NOTES, LEGEND, ABBREVIATIONS	
U.	OVERALL SITE PLAN	
12	POLE PLAN, EQUIPMENT ENLARGEMENTS	
L3	ELEVATIONS	
4.4	ELEVATIONS	
ıs	EQUIPMENT DETAILS	
1.6	EQUIPMENT DETAILS	
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EQUIPMENT DETAILS	

### DRAWING SIGN-OFF

SITE ACQUISITION:	Signature	Date
SIE NOGOGIION:		
PLANNING:		_
CONSTRUCTION:		
MANAGEMENT:		_
SAT&T	Signature	
CONSTRUCTION:		Date
REAL ESTATE:		
RF ENGINEER:		-
EQUIPMENT ENGINEER:		
MW ENG/TRANSPORT:		

#### PROJECT DESCRIPTION

THIS IS AN UNMANNED TELECOMMUNICATIONS FACULTY FOR THE ATLET WIFELESS NETWORK CONSISTING OF THE INSTALLATION AND OFFERATION OF AN AMERINA AND ASSOCIATED EQUIPMENT ON A REPLACEMENT DISTRICT SHAP-DECORATIVE METAL LICHT FOLD IN THE PUBLIC BORTH-CHARMAN.

#### SCOPE OF WORK & SITE COMPLETION CHECKLEST

- ANTENNA & ASSOCIATED EQUIPMENT BOXES: INSTALL A NEW TELECOMMUNICATION ANTENNA AND 2 EQUIPMENT BOXES ON AN EXISTING METAL LIGHT POLE
- DURABLE PAINE: ANTENNAS, MOUNTING BRACKETS, CAILING, AND RADIO RELAT UNITS TO BE PAINTED TO MATCH THE DISTING POLE USING A DURABLE PAINT (E.G. SHERWIN WILLIAMS, FRAZEE, KELLY MOORE, OR EQUIVALIENT)
- 3. CABLING: CABLING TO BE INSTALLED IN A TIDY MANNER WITHOUT EXCESS CABLE LOGIS.
- LOGO REMOVAL: ALL EQUIPMENT LOGOS, OTHER THAN THOSE REQUIRED BY REGULATION (E.G. NODE IDENTIC ATION), SHALL BE PAINTED OVER OR REMOVED, RASED/DEPRESSED TEXT ON ROLL OR OTHER EQUIPMENT, IF PRESENT, TO BE SAVICED OFF OR SMALLAST REMOVED ANALOGY RILLD
- SIGNAGE: PCC MANDATED RF WARNING SIGNAGE SHALL FACE CLIMBING SPACE, OPTIONAL SIGNAGE SHALL FACE OUT TO STREET WHEN FLACED IN FRONT OF OR NEAR A WINDOW, SIGNAGE SHALL FACE TOWARD SULDING IF THESE IS NO WINDOW.
- LITLETY LINES: PROPOSED LITLETY LINES BETWEEN EXISTING POINT OF CONNECTION TO BE IN CONDUIT INSIDE POLE

#### SITE INFORMATION

I	OWNER:	CITY OF OAKLAND
	APPLICANT:	AT&T 5001 EXECUTIVE PARKWAY SAN RAMON, CA 94583
I	LATTITUDE:	37.8274040 (NAD 83)
١	LONGITUDE:	-122 2567750 (NAD 83)
1	GROUND ELEVATION:	84 AMSL
I	ADJACENT APN#:	(FO) 12-983-19-4
ı	ZONING JURSDICTION:	CITY OF OAKLAND
ı	CURRENT ZONING:	PUBLIC ROW
l	PROPOSED USE:	UNIMANNED TELECOMMUNICATIONS FACILITY

#### DO NOT SCALE DRAWINGS

CONTRACTOR SHALL VERFY ALL FLANS, EXSTING DIMENSIONS & RELD CONDITIONS ON THE JOB SITE SHALL IMMEDIATE! NOTIFY THE ENGINEER IN WRITING OF ANY DISCREPANCIES BEFORE PROCEEDING WITH THE WORK OR BE RESPONSIBLE FOR SAME









575 LENNON LANE SUITE 125 WALNUT CREEK, CA 94598 I 925-482-8500

90% Zoning Drawings

Drawing Phase:

CRAN-RSFR-SFOK7-018 PACE ID: ROW AT 3850 BROADWAY OAKLAND, CA 94611 COUNTY: ALAMEDA

It is a violation of law for any person, unless they are acting under the direction of a licensed Professional Architect/Engineer, to alter this document.

Rev.	Date	Des	cription
pn	09/22/17	Zoni	ing Dwgs 90%
EQ.	10/02/17	Zoni	ng Dwgs 95%
Proin	ct No.:		
		17	Job No.:
Scale	AS SHO	NVN	CAD file:
Desir	and By:	IC.	Checked &

TITLE SHEET

idion Management ILC, 2017

EXHIBIT

#### GENERAL CONSTRUCTION NOTES

- PLANS ARE MEMORED TO BE DIAGRAMMATIC CIRCUTE ONLY, BRESSINGED CHERWISE, THE WORK SHALL INCLUDE HUMBHING HAS SQUERMENE, APPLIETUANCIS AND LANCE RECEIVARY TO COMPLETE ALL INSTALLATIONS AS INDICATED ON THE DRAWNING.
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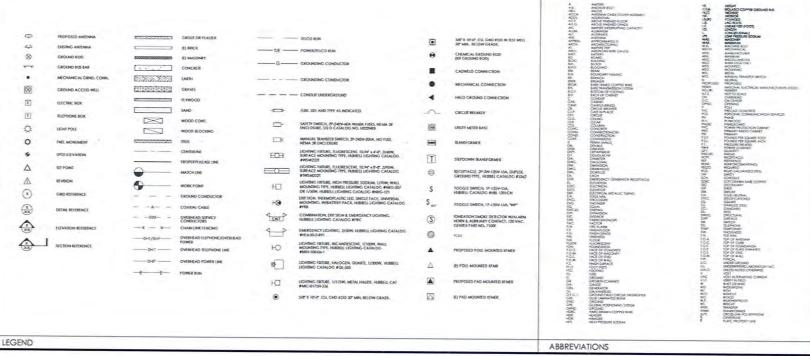
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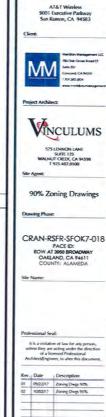
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#### TYPICAL ROW POLE CONSTRUCTION NOTICE

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#### **GENERAL NOTES**





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Date: 09/22/17 Job No.:

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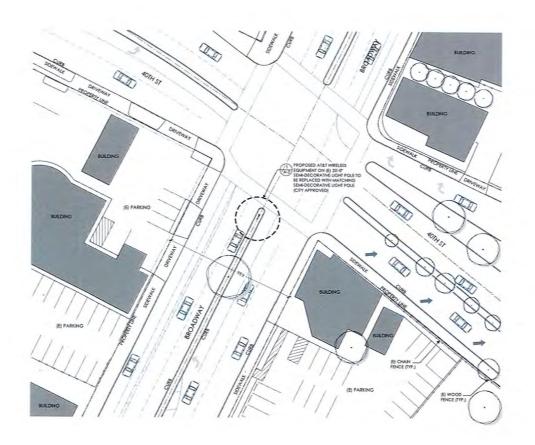
Designed By: JG Checked: RB

**GENERAL NOTES** 

LEGEND

ABBREVIATIONS

AT&T



NOTE:

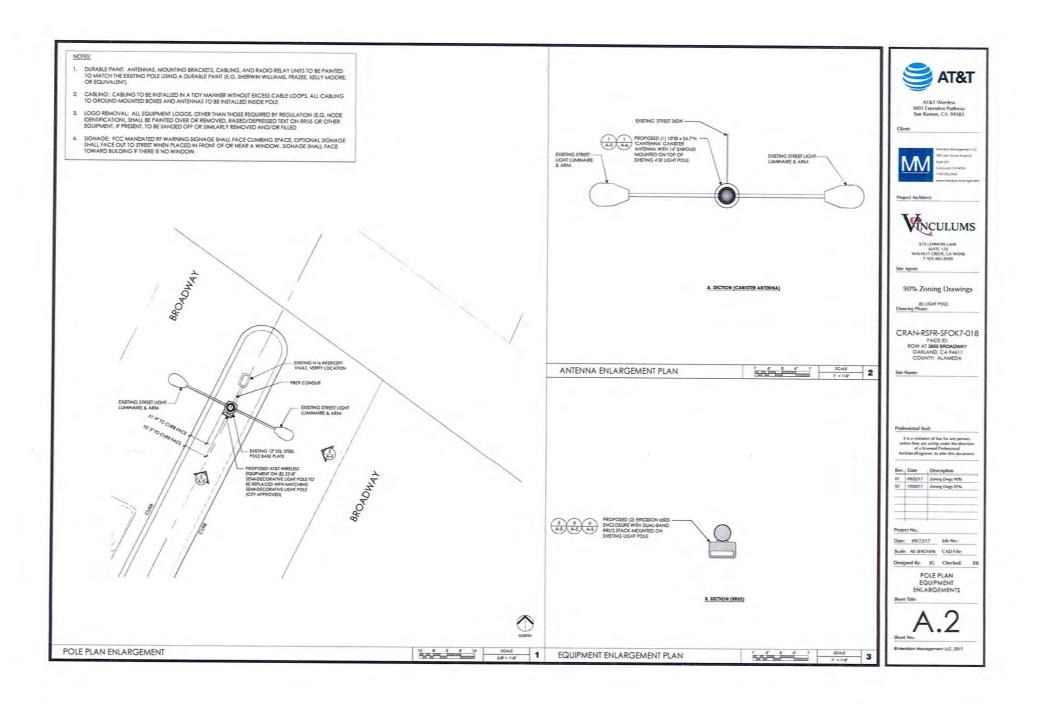
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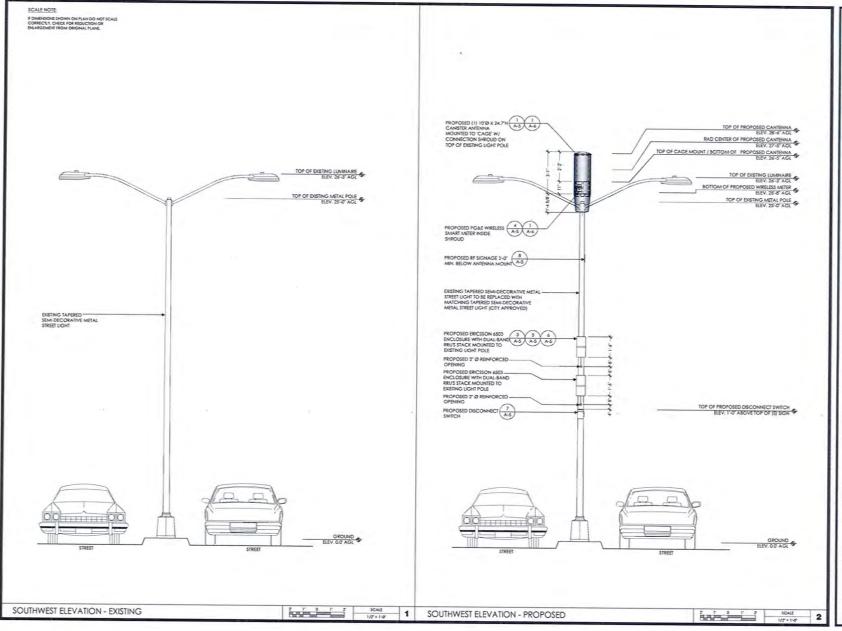
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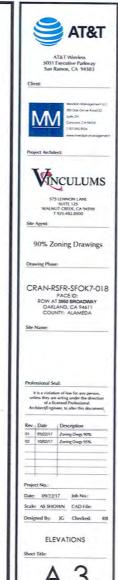




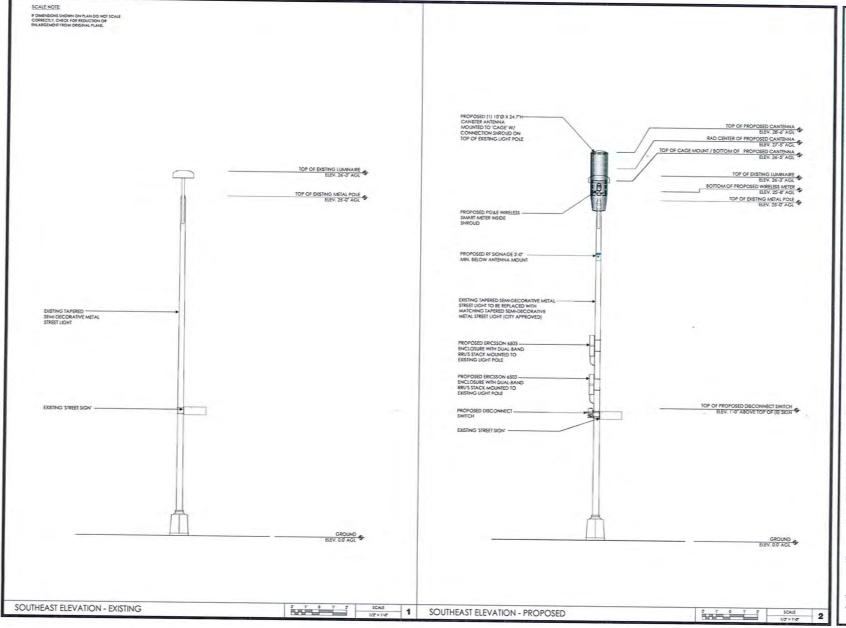
OVERALL SITE PLAN

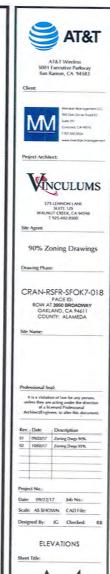


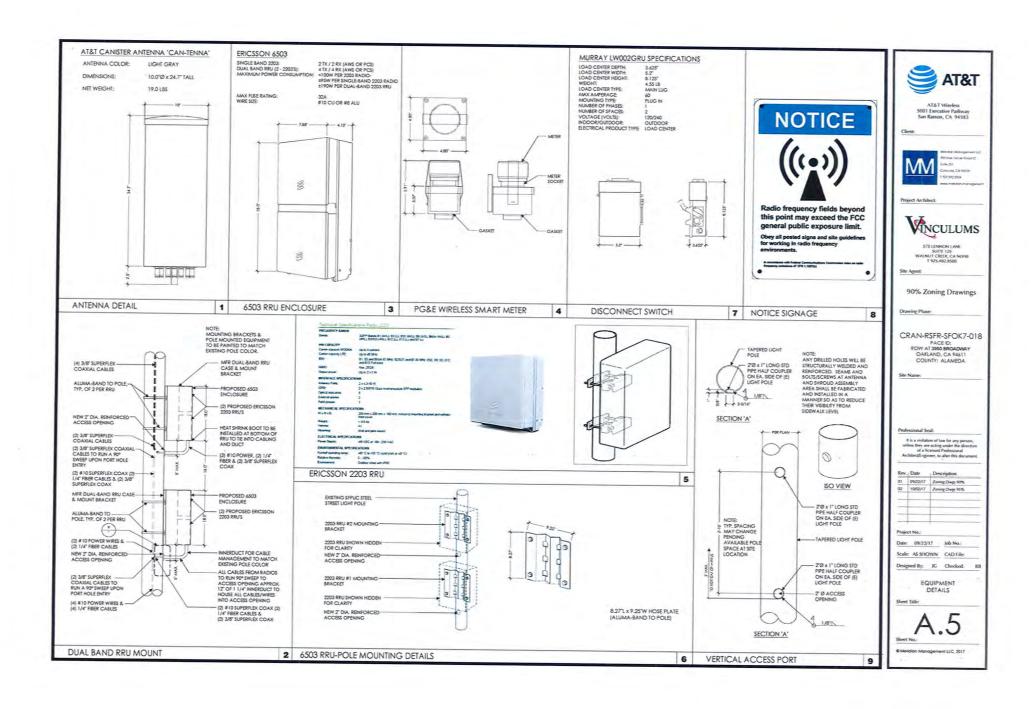


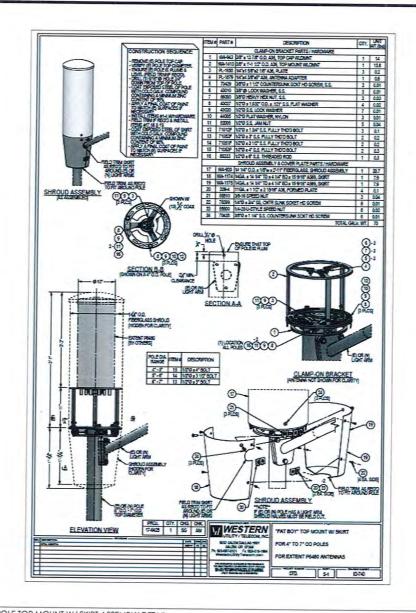


D Meridian Management LLC, 2017











EQUIPMENT DETAILS

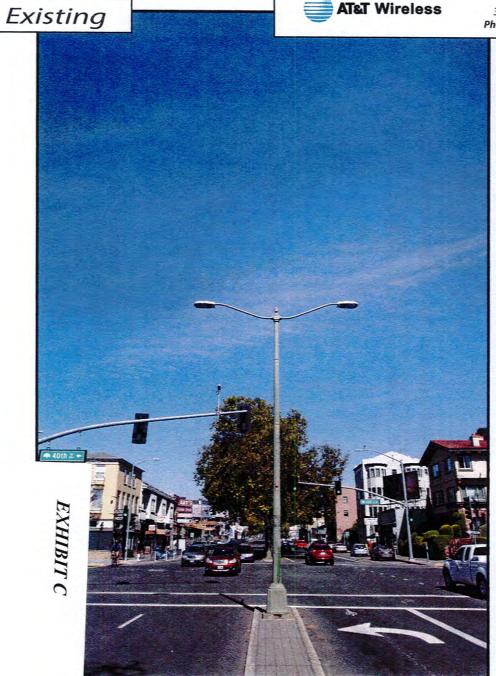
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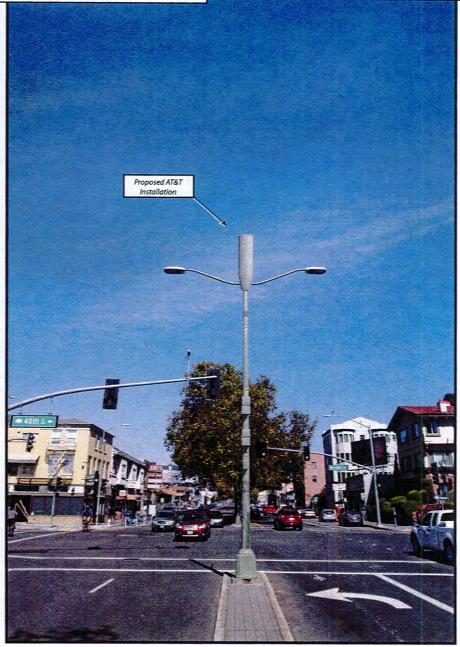
view from Braodway looking northeast at site

AT&T Wireless

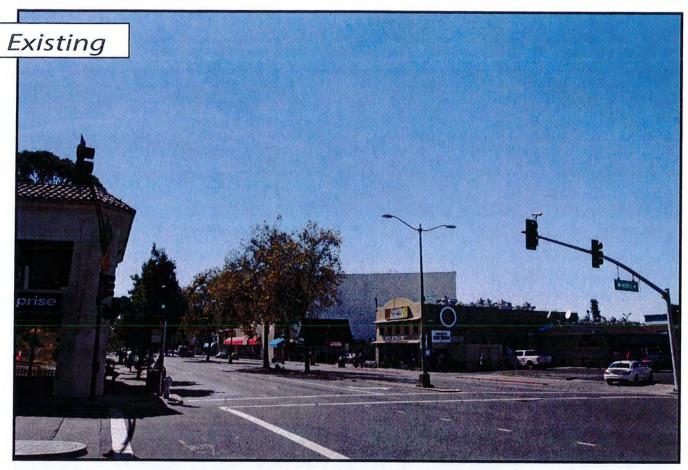
CRAN-RSFR-SFOK7-018 3950 Broadway, Oakland, CA Photosims Produced on 9-29-2017

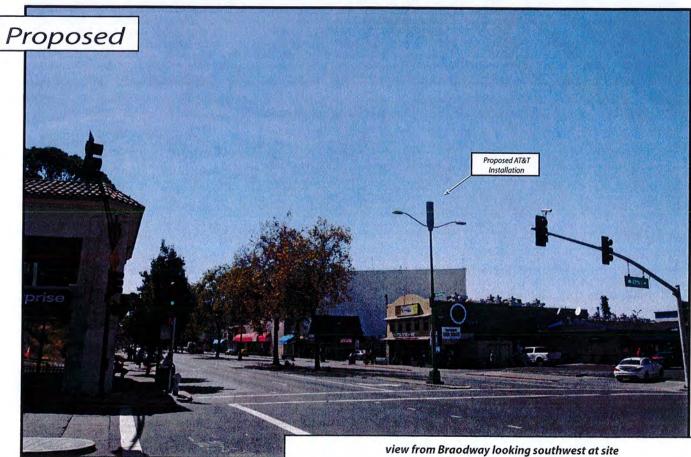
Proposed











**AT&T** Wireless

AdvanceSime Photo Simulation Solutions Contact (925) 202-8507 CRAN-RSFR-SFOK7-018

3950 Broadway, Oakland, CA Photosims Produced on 9-29-2017

### ALTERNATIVE DESIGN ANALYSIS

SFOK7\_018

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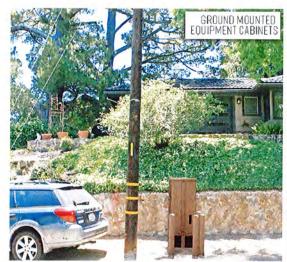
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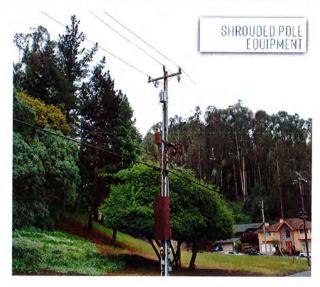
37.8274040, -122.2567750

The project is located in an area with existing commercial structures. AT&T considered alternative monopole designs (see below) in this area but none of these designs are as desirable from a planning perspective or from an aesthetics perspective to minimize visual impacts. The proposed project is in an underserved area.

## Alternative light pole designs considered







# AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK7-018) 3950 Broadway • Oakland, California

# Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T Mobility, a personal wireless telecommunications carrier, to evaluate its small cell (No. CRAN-RSFR-SFOK7-018) proposed to be sited in Oakland, California, for compliance with appropriate guidelines limiting human exposure to radio frequency ("RF") electromagnetic fields.

# **Executive Summary**

AT&T proposes to install an omnidirectional cylindrical antenna on a light pole sited in the public right-of-way at 3950 Broadway in Oakland. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

# **Prevailing Exposure Standards**

The U.S. Congress requires that the Federal Communications Commission ("FCC") evaluate its actions for possible significant impact on the environment. A summary of the FCC's exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Wireless Service	Frequency Band	Occupational Limit	Public Limit
Microwave (Point-to-Point)	5,000–80,000 MHz	$5.00 \text{ mW/cm}^2$	1.00 mW/cm <sup>2</sup>
BRS (Broadband Radio)	2,600	5.00	1.00
AWS (Advanced Wireless)	2,100	5.00	1.00
PCS (Personal Communication)	1,950	5.00	1.00
Cellular	870	2.90	0.58
SMR (Specialized Mobile Radio	o) 855	2.85	0.57
700 MHz	700	2.35	0.47
[most restrictive frequency rang	[e] 30–300	1.00	0.20

# **General Facility Requirements**

Small cells typically consist of two distinct parts: the electronic transceivers (also called "radios") that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are typically mounted on the support pole or placed in a cabinet at ground level, and they are connected to the antennas by coaxial cables. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. This means



# AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK7-018) 3950 Broadway • Oakland, California

that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

# **Computer Modeling Method**

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 attached describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

# **Site and Facility Description**

Based upon information provided by AT&T, including drawings by Meridian Management LLC, dated September 22, 2017, it is proposed to install one Galtronics Model P6480, 2-foot tall, omnidirectional cylindrical antenna, on top of an existing light pole sited in the public right-of-way at the tip of the median strip on Broadway at the southwest side of the intersection with 40th Street. The antenna would employ no downtilt and would be mounted at an effective height of about 27½ feet above ground. The maximum effective radiated power in any direction would be 80 watts for PCS service. There are reported no other wireless telecommunications base stations at this site or nearby.

# **Study Results**

For a person anywhere at ground, the maximum RF exposure level due to the proposed AT&T operation is calculated to be 0.0011 mW/cm<sup>2</sup>, which is 0.11% of the applicable public exposure limit. The maximum calculated level at any nearby building is 0.18% of the public exposure limit. It should be noted that these results include several "worst-case" assumptions and therefore are expected to overstate actual power density levels from the proposed operation.

# No Recommended Mitigation Measures

Due to its mounting location and height, the AT&T antenna would not be accessible to the general public, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. The occupational limit is calculated to extend 4 inches from the antenna and, due to this short distance, the proposed operation is considered intrinsically compliant with that limit.



# AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK7-018) 3950 Broadway • Oakland, California

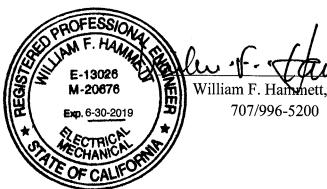
### Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that operation of the small cell proposed by AT&T Mobility, at 3950 Broadway in Oakland, California, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating small cells.

# **Authorship**

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2019. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.

November 3, 2017

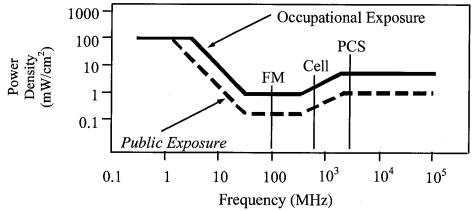


# **FCC Radio Frequency Protection Guide**

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission ("FCC") to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, "Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields," published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements ("NCRP"). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, "Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz," includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

Frequency	Electromagnetic Fields (f is frequency of emission in MHz)					
Applicable Range (MHz)	Electric Field Strength (V/m)		Magnetic Field Strength (A/m)		Equivalent Far-Field Power Density (mW/cm <sup>2</sup> )	
0.3 - 1.34	614	614	1.63	1.63	100	100
1.34 - 3.0	614	823.8/f	1.63	2.19/f	100	180/f²
3.0 - 30	1842/ f	823.8/f	4.89/ f	2.19/f	900/ f <sup>2</sup>	180/f²
30 - 300	61.4	27.5	0.163	0.0729	1.0	0.2
300 – 1,500	3.54 <b>√</b> f	1.59 <b>√</b> f	<b>√</b> f/106	<b>√</b> f/238	f/300	f/1500
1,500 - 100,000	137	61.4	0.364	0.163	5.0	1.0



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.



# RFR.CALC<sup>™</sup> Calculation Methodology

# Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission ("FCC") to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

### Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density 
$$S = \frac{180}{\theta_{BW}} \times \frac{0.1 \times P_{net}}{\pi \times D \times h}$$
, in mW/cm<sup>2</sup>,

and for an aperture antenna, maximum power density  $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$ , in mW/cm<sup>2</sup>,

where  $\theta_{BW}$  = half-power beamwidth of the antenna, in degrees, and

 $P_{net}$  = net power input to the antenna, in watts,

D = distance from antenna, in meters,

h = aperture height of the antenna, in meters, and

 $\eta$  = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

### Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

power density 
$$S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}$$
, in mW/cm<sup>2</sup>,

where ERP = total ERP (all polarizations), in kilowatts,

RFF = relative field factor at the direction to the actual point of calculation, and

D = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 ( $1.6 \times 1.6 = 2.56$ ). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.





November 20, 2017

City Planner
Oakland Planning Dept.
250 Frank Ogawa Plaza
Oakland, CA 94612

Re: Proposed AT&T Small Cell Node Installation

Applicant: New Cingular Wireless PCS, LLC (dba AT&T Mobility)

Nearest Site Address: Public Right of Way near 3950 Broadway, Oakland, CA 94611

Site ID: CRAN RSFR SFOK7-018 ("Node 018")

Dear City Planner,

On behalf of New Cingular Wireless PCS, LLC (doing business as AT&T Mobility), this letter and attached materials are to apply for the appropriate Planning permit to install a small cell node in the public right-of-way at the above-referenced location ("Node 018" or the "Node"). The following is an explanation of the existing site, a project description of the designed facility, the project purpose and justifications in support of this proposal.

# A. Project Description.

The proposed location for our facility currently consists of an approximate 25 feet tall City-owned light pole in the public right-of-way.

AT&T proposes to affix one canister antenna within an antenna shroud on top of the pole, extending up to a height of about 28.6 feet. On the pole between about 10 feet and 19 feet above ground, AT&T proposes to install two remote radio units and (if necessary) a miniature power disconnect switch. This facility or "Node" will be connected to underground fiber optic telecommunications lines and power. All equipment will be painted to match the pole. Our proposal is depicted in the attached design drawings and photographic simulations.

## B. Project Purpose.

The purpose of this project is to provide AT&T third and fourth generation (3G and 4G) wireless voice and data coverage and capacity to the surrounding area. These wireless services include mobile telephone, wireless broadband, emergency 911, data transfers, electronic mail, Internet, web browsing, wireless applications, wireless mapping and video streaming. The proposed node is part of a larger small cell deployment providing wireless coverage and capacity to areas of Oakland that are otherwise very difficult or impossible to cover using traditional macro wireless telecommunications facilities.

<sup>&</sup>lt;sup>1</sup> AT&T expressly reserves all rights concerning the city's jurisdiction to assert zoning regulation over the placement of wireless facilities in the public rights-of-way.



A small cell network consists of a series of radio access nodes connected to small telecommunications antennas, typically mounted on existing poles within the public rights-of-way, to distribute wireless telecommunications signals. Small cell networks provide telecommunications transmission infrastructure for use by wireless services providers. These facilities allow service providers such as AT&T to establish or expand their network coverage and capacity. The nodes are linked by fiber optic cable that carry the signal stemming from a central equipment hub to a node antenna.

# C. Project Justification, Alternative Site and Design Analysis.

The proposed Node is an integral part of AT&T's overall small cell deployment to cover transient traffic along the roadways and provide in-building service to the surrounding area. Using an existing pole is the least intrusive means to meet AT&T's wireless coverage and capacity needs in the area. This Node best uses existing infrastructure, adding small equipment without disturbing the character of the neighborhoods served. Deploying a small cell node at an existing pole location minimizes any visual impact by utilizing an inconspicuous spot.

The small cell node RF emissions are also much lower than the typical macro site, they are appropriate for the area, and they are fully compliant with the FCC's requirements for limiting human exposure to radio frequency energy. The attached radio frequency engineering analysis provided by Hammett & Edison, Inc., Consulting Engineers, confirms that the proposed equipment will operate well within (and actually far below) all applicable FCC public exposure limits. The facility will also comply with California Public Utility Commission (CPUC) General Orders 95 (concerning overhead line design, construction and maintenance) and 170 (CEQA review) that govern utility use in the public right-of-way.

As this application seeks authority to install a wireless telecommunication facility, the FCC's Shot Clock Order<sup>2</sup> requires the city to issue its final decision on AT&T's application within 150 days. We respectfully request expedited review and approval of this application. Feel free to contact me if you have any questions. Thank you.

Thank you.

Best Regards,
VINCULUMS SERVICES, LLC

Matthew S. Yergovich FOR AT&T MOBILITY

<sup>&</sup>lt;sup>2</sup> See Petition for Declaratory Ruling to Clarify Provisions of Section 332(c)(7)(B), WT Docket No. 08-165, Declaratory Ruling, 24 F.C.C.R. 13994 (2009).

### **ALTERNATIVE SITING ANALYSIS**

SFOK7\_018

APN:

12-983-19-4

LAT/LONG:

37.8274040, -122.2567750

The project is located in an area with existing commercial structures. AT&T considered alternative sites on other utility poles in this area but none of these sites are as desirable from a service coverage perspective or from an aesthetics perspective to minimize visual impacts. The proposed project is in an underserved area. The proposed location is approximately equidistant from other small cell nodes proposed in the surrounding area so that service coverage can be evenly distributed.

## Alternative light poles considered

37.827434, -122.256546

37.827066, -122.257004



# **Utility Contact System Search**

The Utility Contact System (UCS) is the Communications Division's database for the primary regulatory contact for each telephone corporation operating in California. The Communications Division sends important for primary regulatory notices to the regulatory contact for each telephone corporation via e-mail, so it is important for primary regulatory contacts to update their UCS record if their e-mail address changes.

Telephone corporations may update UCS contact information using the form on the following page: Carrier Reporting Requirements

A description of the different utility types (granted authorities) are listed on the following page: <u>Utility Type Descriptions</u>

Search Utility Name		Search Utility Number 3060				Search Cle				
Utility Name &	Alias (DBA Name)	<b>Utility Number</b>	Street Address	City	State	Zip	Phone Number	Email	Utility Type	CPCN Appro
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	430 BUSH STREET	SAN FRANCISCO	CA	94108	(415) 778-1299	att-regulatory-ca@att.com	CEC	12-21-1995
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	7405 GREENHAVEN DRIVE	SACRAMENTO	CA	95831	(800) 498-1912	west.region.oopsac@awsmail.att.com	CEC	12-21-1995
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	11760 US HIGHWAY ONE, WEST TOWER	NORTH PALM BEACH	FL	33048	770-240-8849		CEC	12-21-1995

Save Search Results as CSV Spreadsheet

Comments & Feedback



### **PROJECT TEAM**

### APPLICANT:

AT&T 5001 Executive Parkway San Ramon, Ca 94583

ARCHITECT/ENGINEER:

Rodney Sames

Meridian Management LLC 785 Oak Grove Road E2 5ulte 251 Concord, CA 94518 1707 592 5924 rodney/ilmeridian.managem

### ZONING CONTACT

Matt Yergovich Vinculums Services Suite 125 Walnut Croek, CA 94598 T 415.596.3474 myergo@gmail.com

#### LEASING CONTACT:

Matt Yergovich Vinculums Services 575 Lennon Lane Suite 125 Suite 125 Walnut Creek, CA 94585 T 415.598.3474 myergolligmail.com

CONSTRUCTION MANAGER:

Walnut Creek, CA 94598

# **GENERAL NOTES**

- A TECHNICIAN WILL VOST THE SITE AS REQUIRED FOR ROUTINE MAINTENANCE. THE PROJECT WILL NOT RESULT IN ANY SIGNARCAN DISTINGANCE OR EFFECT DRAINGE. NO SANITARY SENIES SENICE, POTALES WHITE, OR TRAIN DRYGAL IS REQUIRED AND NO COMMERCIAL.
- CHANGES FROM THE APPROVED PLANS DURING THE COURSE OF CONSTRUCTION SHALL CAUSE CONSTRUCTION TO BE SUPPEMED UNIT, BUT HIME AS THE PLANS CAN SE AMENDED SYTHE DESIGNER AND SUBMITTED TO THE CITY FOR SEVIEW AND APPROVA

### CODE COMPLIANCE

ALL WORK, AND MATERIALS SHALL BE PERFORMED AND INSTALLED IN ACCORDANCE WITH THE CURRENT EDITIONS OF THE FOLLOWING CODES AS ADDIFIED BY THE LOCAL GOVERNING AUTHORITIES, NOTHING IN THESE PLANS IS TO BE CONSTRUCTED TO PERMIT WORK NOT CONFORMING TO THESE CODES:

- CALIFORNIA CODES 2016 CALIFORNIA BUILDING CODE
- 2016 CALIFORNIA MECHANICAL CODE
- 2016 CALIFORNIA PLUMBING CODE 2016 CALIFORNIA ELECTRIC CODE

- 2016 GREEN BUILDING CODE
  2016 EDITION OF TITLE 24 ENERGY STANDARDS
  ANY LOCAL BUILDING CODE AMENDMENTS TO THE ABOVE
- CITY / COUNTY ORDINANCES
  CITY OF OAKLAND PUBLIC WORKS DEPARTMENT
  GENERAL ORDER 95 (JUNE 2009 EDITION)



5001 EXECUTIVE PARKWAY, SAN RAMON, CA 94583.

### CRAN-RSFR-SFOK7-017

PACE ID:

ROW AT 4351 BROADWAY, OAKLAND, CA 94611 COUNTY: ALAMEDA SITE TYPE: METAL STREET LIGHT POLE FA:14394424 HUB:20 USID:192916



### SITE IMAGE



### DRIVING DIRECTIONS

### FROM AT&T WIRELESS OFFICE AT 5001 EXECUTIVE PARKWAY, SAN RAMON, CA

- ad north-east on Bishop Dr towards Sunser Dr
- Use the right 2 lanes to turn right anto Bollinger Canyon Rd Use the right 2 lanes to turn right anto Bollinger Canyon Rd Use the right 2 lanes to merge onto 1-680 N via the slip road to Sacro
- Merge onto 1-680 N Use the right 2 lanes to take exit 46A for State Route 24 towards
- Oakland/Latayette
  Confinue anto CA-24 W
  Keep left at the task to stay on CA-24 W
  Take exit 48 to merge anto Broadway
  Merge onto Broadway

1.1	TITLE SHEET
1.2	GENERAL NOTES, LEGEND, ASSREVIATIONS
LA	OVERALL SITE PLAN
A.2	POLE PLAN, EQUIPMENT ENLARGEMENTS
A.3	ELEVATIONS
A.4	ELEVATIONS
A.5	EQUIPMENT DETAILS

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1.2	GENERAL NOTES, LEGEND, ASSREVIATIONS	
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A.2	POLE PLAN, EQUIPMENT ENLARGEMENTS	
A.3	ELEVATIONS	
A.4	ELEVATIONS	
A.5	EQUIPMENT DETAILS	
A.6	EQUIPMENT DETAILS	

Signature

DRAWING SIGN-OFF

Signature

Date

Date

REAL ESTATE: RE ENGINEER-

FOLIPMENT PNGINEEP MW ENG/TRANSPORTS

VINCULUMS

SITE ACQUISITION:

PLANNING: CONSTRUCTION:

MANAGEMENT

CONSTRUCTIONS

AT&T

### PROJECT DESCRIPTION

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SCOPE OF WORK & SITE COMPLETION CHECKLEST

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- CABLING: CABLING TO BE INSTALLED IN A TIDY MANNER WITHOUT EXCESS CABLE LOOPS
- LOGO REMOVAL: ALL EQUIPMENT LOGOS, OTHER THAN THOSE REQUIRED BY REGULATION (E.G. NODE DOMBICATION), SHALL BE PAINTED OVER OR REMOVED, EASED/DEPRESSED TEXT ON RRUS OR OTHER EQUIPMENT, IF PRESENT, TO BE SANDED OFF OR SIMLARLY REMOVED AND/OR PILLED
- SIGNAGE: FCC MANDATED BY WARNING SIGNAGE SHALL FACE CLIMENG SPACE, OPTIONAL SIGNAGE SHALL FACE OUT TO STREET WHEN FRACED IN FROM OF DRINGAR A WINDOW, SIGNAGE SHALL FACE TOWARD SULFIDING OF THESE S NO WINDOW.
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### SITE INFORMATION

OWNER

APPLICANT:

5001 EXECUTIVE PARKWAY SAN RAMON, CA 94583

LATTRUDE

37.8324190 (NAD 83) -122.2536670 [NAD 83]

LONGELINE

GROUND ELEVATION: 111' AMSL

ADJACENT APN#:

IEO/13/1104/1 ZONING JURSDICTION: CITY OF OAKLAND

CURRENT ZONING:

PUBLIC ROW

PROPOSED LISE-UNMANNED TELECOMMUNICATIONS FACILITY

#### DO NOT SCALE DRAWINGS

CONTRACTOR SHALL VERIFY ALL PLANS, EXISTING DIMENSIONS & FIELD CONDITIONS ON THE JOB SITE & SHALL IMMEDIATELY NOTIFY THE ENGINEER IN WRITING OF ANY DISCREPANCIES BEFORE PROCEEDING WITH THE WORK OR BE RESPONSIBLE FOR SAME







575 LENNON LANE SUITE 125 WALNUT CREEK, CA 91596 T 925.462,8500

90% Zoning Drawings

Drawing Phase:

### CRAN-RSFR-SFOK7-017

PACE ID: ROW AT 4351 BROADWAY, OAKLAND, CA 94611 COUNTY: ALAMEDA

Professional Seal:

It is a violation of law for any person, unless they are acting under the direction of a licensed Professional Architect/Engineer, to alter this document.

	L/MIC	Description
01	09/22/17	Zoning Dwgs 90%
02	10/02/17	Zoning Dwgs 95%
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Date: 09/22/17 Job No.:

Scale: AS SHOWN CAD File: Designed By: JG Checked: RS TITLE SHEET

ment ILC 2017

#### CENERAL CONSTRUCTION NOTES.

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#### THROUGH WOULD CONTRACTOR WORTH



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Site Agent:

Client

MM

90% Zoning Drawings

VINCULUMS

575 LENNON LANE

AT&T

AT&T Wireless

5001 Executive Parlovay

San Ramon, CA 94583

Safe 201 Concord CA HOSE 1 XP SIC SICH

Drawing Phase:

CRAN-RSFR-SFOK7-017 PACE ID: ROW AT 4351 BROADWAY, OAKLAND, CA 94611 COUNTY: ALAMEDA

Site Name

Professional Seat: It is a violation of law for any person, unless they are acting under the direction of a licensed Professional echitecsEngineer, to alter this document

01 09/22/17 Zoning Dwgs 90%. 02 10/02/17 Zoning Dwgs 95%

Project No.:

Date: 09/22/17 Job No.: Scale: AS SHOWN CAD File:

Designed By: JG Checked: R8 GENERAL NOTES

LEGEND ABBREVIATIONS Sheet Title:

**GENERAL NOTES** 

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LICHING FIXTURE, LITIZSW, METAL HALIDE, HUBBELL CAT #MEC-6175H-338

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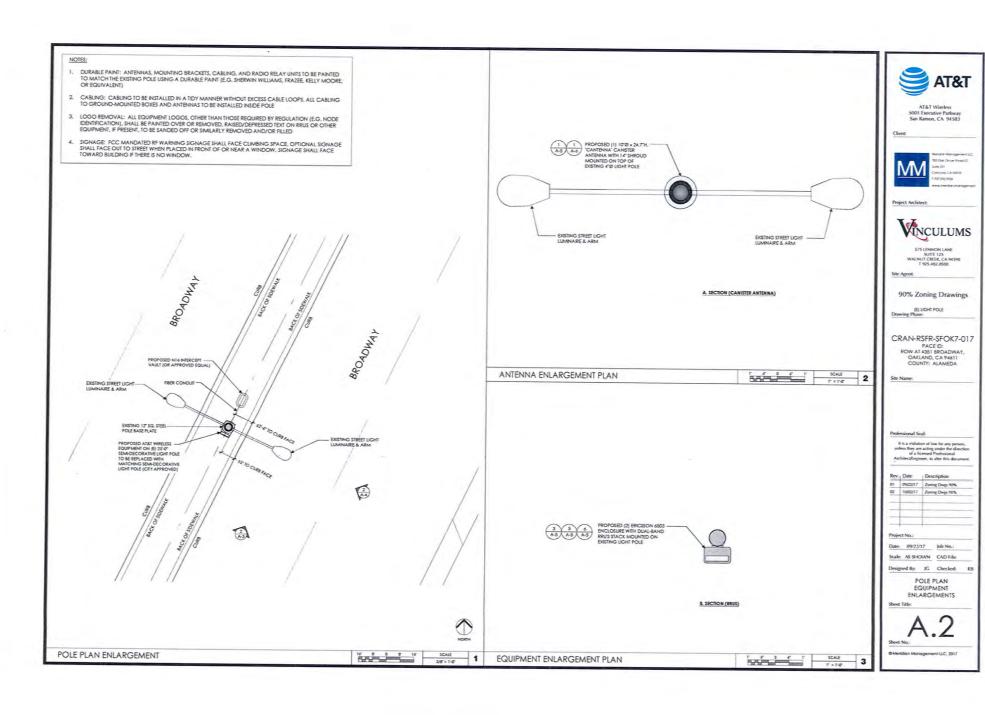
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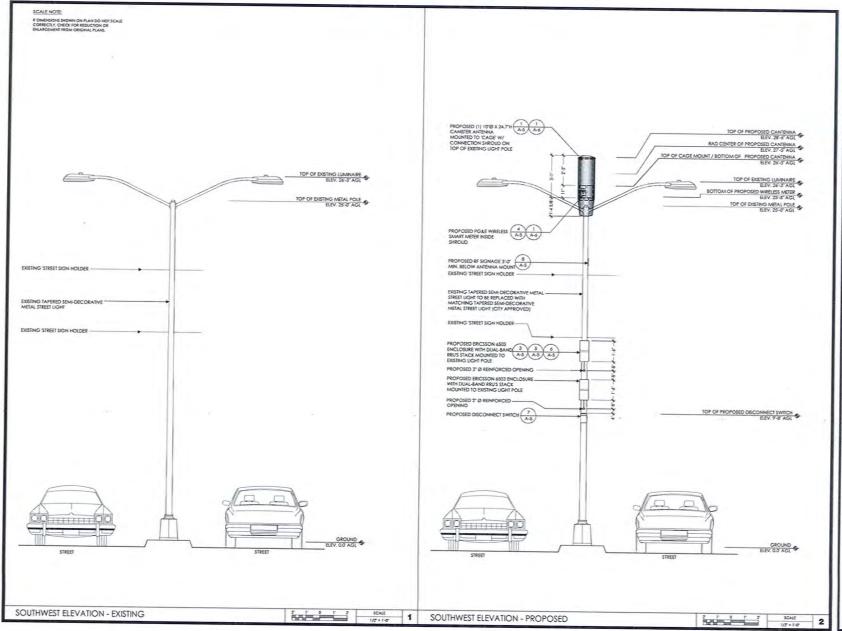
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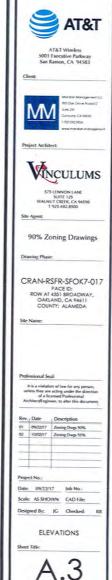
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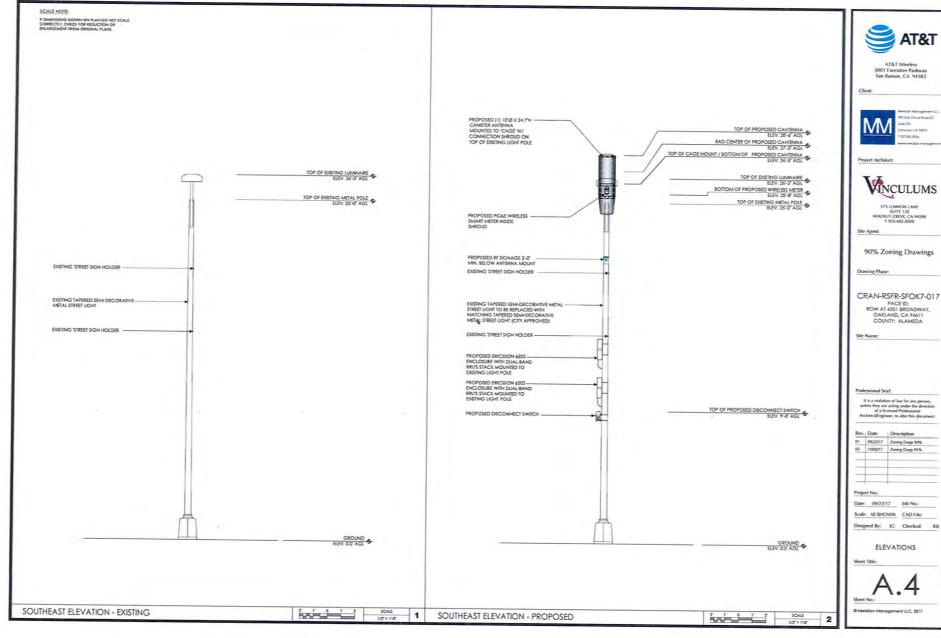
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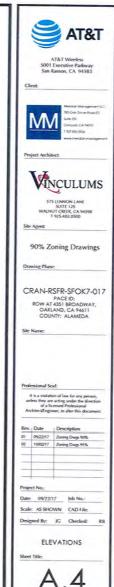
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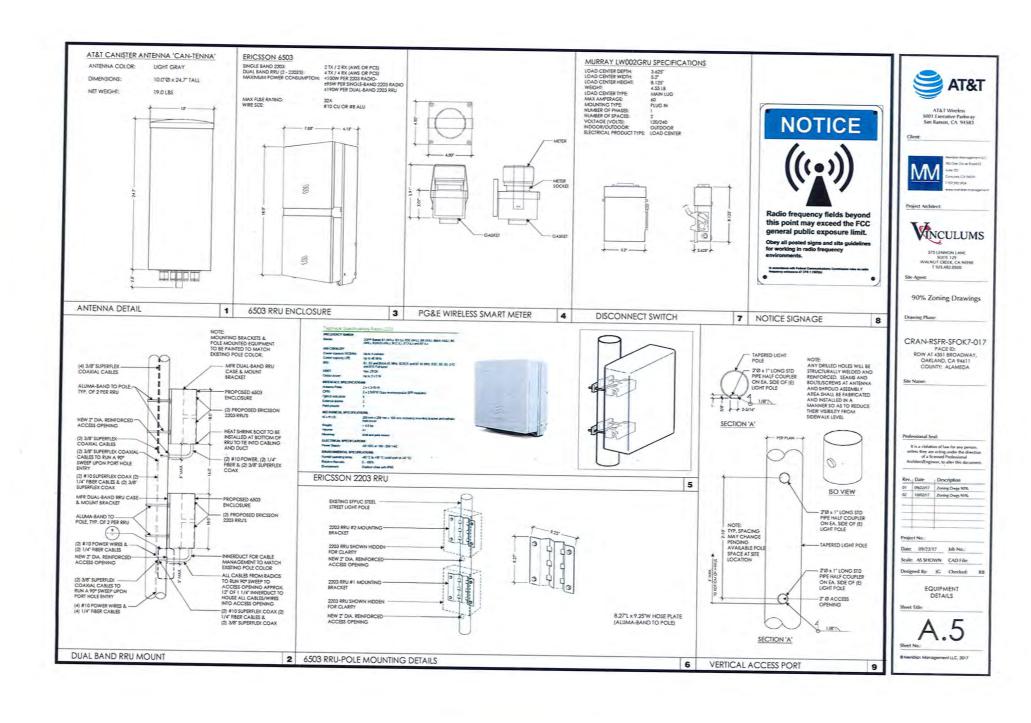


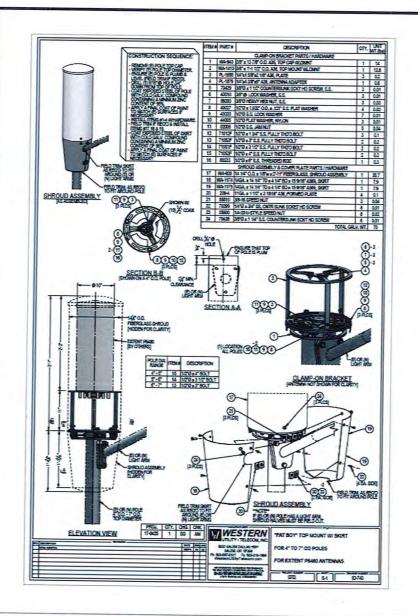


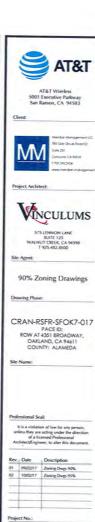












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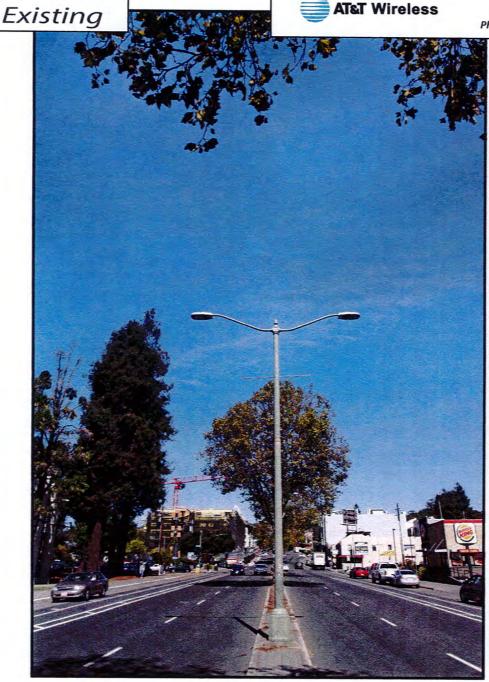
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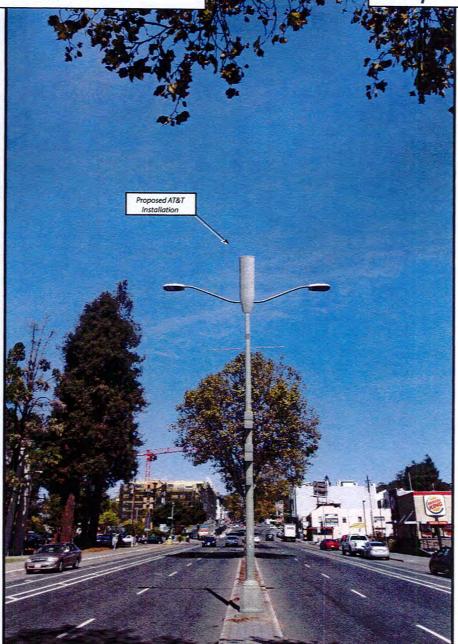
EQUIPMENT DETAILS view from Braodway looking northeast at site



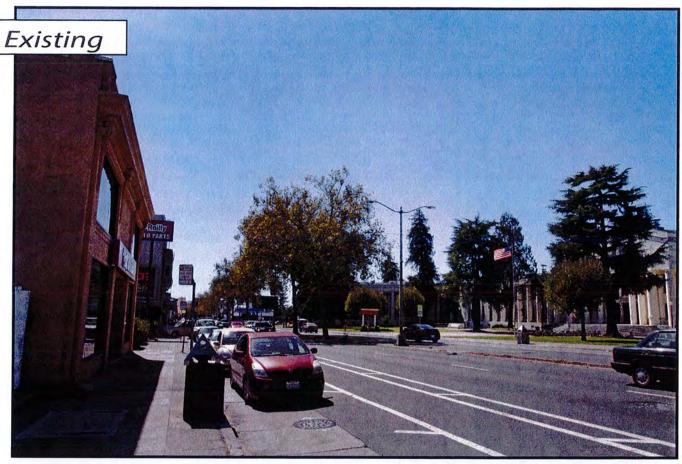
CRAN-RSFR-SFOK7-017 4351 Broadway, Oakland, CA Photosims Produced on 9-29-2017

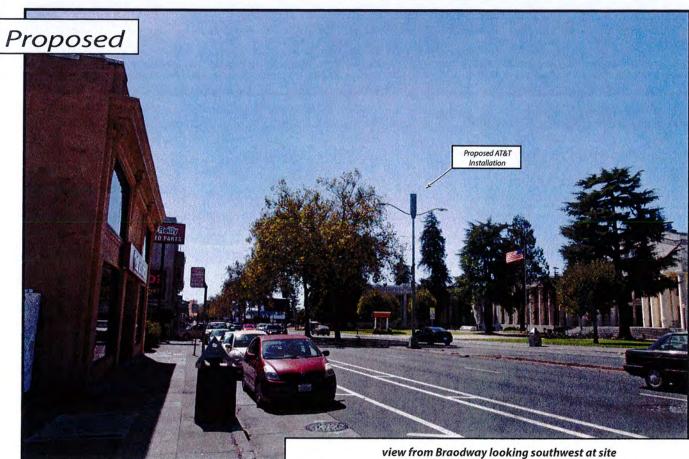
Proposed











**AT&T** Wireless

AdvanceSine
Photo Simulation Solutions
Contact (925) 202-8507

CRAN-RSFR-SFOK7-017

4351 Broadway, Oakland, CA Photosims Produced on 9-29-2017

### ALTERNATIVE DESIGN ANALYSIS

SFOK7\_017

APN:

13-1106-1

LAT/LONG:

37.8324190, -122.253667

The project is located in an area with existing commercial structures. AT&T considered alternative monopole designs (see below) in this area but none of these designs are as desirable from a planning perspective or from an aesthetics perspective to minimize visual impacts. The proposed project is in an underserved area.

# Alternative light pole designs considered







### ALTERNATIVE SITING ANALYSIS

SFOK7\_017

APN:

13-1106-1

LAT/LONG:

37.8324190, -122.253667

The project is located in an area with existing commercial structures. AT&T considered alternative sites on other utility poles in this area but none of these sites are as desirable from a service coverage perspective or from an aesthetics perspective to minimize visual impacts. The proposed project is in an underserved area. The proposed location is approximately equidistant from other small cell nodes proposed in the surrounding area so that service coverage can be evenly distributed.

### Alternative light poles considered

37.832091, -122.253882

37.832753, -122.253463

# AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK7-017) 4351 Broadway • Oakland, California

# Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T Mobility, a personal wireless telecommunications carrier, to evaluate its small cell (No. CRAN-RSFR-SFOK7-017) proposed to be sited in Oakland, California, for compliance with appropriate guidelines limiting human exposure to radio frequency ("RF") electromagnetic fields.

# **Executive Summary**

AT&T proposes to install an omnidirectional cylindrical antenna on a light pole sited in the public right-of-way at 4351 Broadway in Oakland. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

# **Prevailing Exposure Standards**

The U.S. Congress requires that the Federal Communications Commission ("FCC") evaluate its actions for possible significant impact on the environment. A summary of the FCC's exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Wireless Service	Frequency Band	Occupational Limit	Public Limit
Microwave (Point-to-Point)	5,000-80,000 MHz	$5.00 \text{ mW/cm}^2$	1.00 mW/cm <sup>2</sup>
BRS (Broadband Radio)	2,600	5.00	1.00
AWS (Advanced Wireless)	2,100	5.00	1.00
PCS (Personal Communication	) 1,950	5.00	1.00
Cellular	870	2.90	0.58
SMR (Specialized Mobile Radi	o) 855	2.85	0.57
700 MHz	700	2.35	0.47
[most restrictive frequency rang	ge] 30–300	1.00	0.20

# **General Facility Requirements**

Small cells typically consist of two distinct parts: the electronic transceivers (also called "radios") that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are typically mounted on the support pole or placed in a cabinet at ground level, and they are connected to the antennas by coaxial cables. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. This means



# AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK7-017) 4351 Broadway • Oakland, California

that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

# **Computer Modeling Method**

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 attached describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

# Site and Facility Description

Based upon information provided by AT&T, including drawings by Meridian Management LLC, dated September 22, 2017, it is proposed to install one Galtronics Model P6480, 2-foot tall, omnidirectional cylindrical antenna, on top of an existing light pole sited in the public right-of-way at the median strip on Broadway, opposite the main entrance to Oakland Technical High School, located at 4351 Broadway. The antenna would employ no downtilt and would be mounted at an effective height of about 27½ feet above ground. The maximum effective radiated power in any direction would be 80 watts for PCS service. There are reported no other wireless telecommunications base stations at this site or nearby.

# **Study Results**

For a person anywhere at ground, the maximum RF exposure level due to the proposed AT&T operation is calculated to be 0.0011 mW/cm<sup>2</sup>, which is 0.11% of the applicable public exposure limit. The maximum calculated level at any nearby building is 0.18% of the public exposure limit. It should be noted that these results include several "worst-case" assumptions and therefore are expected to overstate actual power density levels from the proposed operation.

# **No Recommended Mitigation Measures**

Due to its mounting location and height, the AT&T antenna would not be accessible to the general public, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. The occupational limit is calculated to extend 4 inches from the antenna and, due to this short distance, the proposed operation is considered intrinsically compliant with that limit.



# AT&T Mobility • Proposed Small Cell (No. CRAN-RSFR-SFOK7-017) 4351 Broadway • Oakland, California

### Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that operation of the small cell proposed by AT&T Mobility, at 4351 Broadway in Oakland, California, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating small cells.

# **Authorship**

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2019. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.

November 3, 2017



William F. Hammett, P.E.

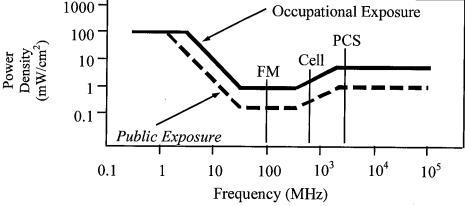
707/996-5200

# **FCC Radio Frequency Protection Guide**

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission ("FCC") to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, "Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields," published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements ("NCRP"). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, "Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz," includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

<u>Frequency</u>	Electromagnetic Fields (f is frequency of emission in MHz)									
Applicable Range (MHz)	Field S	ctric strength /m)	Field S	netic strength /m)	Equivalent Far-Field Power Density (mW/cm <sup>2</sup> )					
0.3 - 1.34	614	614	1.63	1.63	100	100				
1.34 - 3.0	614	823.8/f	1.63	2.19/f	100	$180/f^2$				
3.0 - 30	1842/ f	823.8/f	4.89/ f	2.19/f	900/ f <sup>2</sup>	$180/f^2$				
30 - 300	61.4	27.5	0.163	0.0729	1.0	0.2				
300 - 1,500	3.54 <b>√</b> f	1.59 <b>√</b> f	<b>√</b> f/106	$\sqrt{f}/238$	f/300	f/1500				
1,500 - 100,000	137	61.4	0.364	0.163	5.0	1.0				



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.



HAMMETT & EDISON, INC.

# RFR.CALC<sup>™</sup> Calculation Methodology

# Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission ("FCC") to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

### Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density 
$$S = \frac{180}{\theta_{BW}} \times \frac{0.1 \times P_{net}}{\pi \times D \times h}$$
, in mW/cm<sup>2</sup>,

and for an aperture antenna, maximum power density 
$$S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$$
, in mW/cm<sup>2</sup>,

where  $\theta_{BW}$  = half-power beamwidth of the antenna, in degrees, and

P<sub>net</sub> = net power input to the antenna, in watts,

D = distance from antenna, in meters,

h = aperture height of the antenna, in meters, and

 $\eta$  = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

### Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

power density 
$$S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}$$
, in mW/cm<sup>2</sup>,

where ERP = total ERP (all polarizations), in kilowatts,

RFF = relative field factor at the direction to the actual point of calculation, and

D = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 ( $1.6 \times 1.6 = 2.56$ ). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.





November 20, 2017

City Planner
Oakland Planning Dept.
250 Frank Ogawa Plaza
Oakland, CA 94612

Re: Proposed AT&T Small Cell Node Installation

Applicant: New Cingular Wireless PCS, LLC (dba AT&T Mobility)

Nearest Site Address: Public Right of Way near 4351 Broadway, Oakland, CA 94611

Site ID: CRAN RSFR SFOK7-017 ("Node 017")

Dear City Planner,

On behalf of New Cingular Wireless PCS, LLC (doing business as AT&T Mobility), this letter and attached materials are to apply for the appropriate Planning permit to install a small cell node in the public right-of-way at the above-referenced location ("Node 017" or the "Node"). The following is an explanation of the existing site, a project description of the designed facility, the project purpose and justifications in support of this proposal.

### A. Project Description.

The proposed location for our facility currently consists of an approximate 25 feet tall City-owned light pole in the public right-of-way.

AT&T proposes to affix one canister antenna within an antenna shroud on top of the pole, extending up to a height of about 28.6 feet. On the pole between about 10 feet and 19 feet above ground, AT&T proposes to install two remote radio units and (if necessary) a miniature power disconnect switch. This facility or "Node" will be connected to underground fiber optic telecommunications lines and power. All equipment will be painted to match the pole. Our proposal is depicted in the attached design drawings and photographic simulations.

### B. Project Purpose.

The purpose of this project is to provide AT&T third and fourth generation (3G and 4G) wireless voice and data coverage and capacity to the surrounding area. These wireless services include mobile telephone, wireless broadband, emergency 911, data transfers, electronic mail, Internet, web browsing, wireless applications, wireless mapping and video streaming. The proposed node is part of a larger small cell deployment providing wireless coverage and capacity to areas of Oakland that are otherwise very difficult or impossible to cover using traditional macro wireless telecommunications facilities.

<sup>&</sup>lt;sup>1</sup> AT&T expressly reserves all rights concerning the city's jurisdiction to assert zoning regulation over the placement of wireless facilities in the public rights-of-way.



A small cell network consists of a series of radio access nodes connected to small telecommunications antennas, typically mounted on existing poles within the public rights-of-way, to distribute wireless telecommunications signals. Small cell networks provide telecommunications transmission infrastructure for use by wireless services providers. These facilities allow service providers such as AT&T to establish or expand their network coverage and capacity. The nodes are linked by fiber optic cable that carry the signal stemming from a central equipment hub to a node antenna.

# C. Project Justification, Alternative Site and Design Analysis.

The proposed Node is an integral part of AT&T's overall small cell deployment to cover transient traffic along the roadways and provide in-building service to the surrounding area. Using an existing pole is the least intrusive means to meet AT&T's wireless coverage and capacity needs in the area. This Node best uses existing infrastructure, adding small equipment without disturbing the character of the neighborhoods served. Deploying a small cell node at an existing pole location minimizes any visual impact by utilizing an inconspicuous spot.

The small cell node RF emissions are also much lower than the typical macro site, they are appropriate for the area, and they are fully compliant with the FCC's requirements for limiting human exposure to radio frequency energy. The attached radio frequency engineering analysis provided by Hammett & Edison, Inc., Consulting Engineers, confirms that the proposed equipment will operate well within (and actually far below) all applicable FCC public exposure limits. The facility will also comply with California Public Utility Commission (CPUC) General Orders 95 (concerning overhead line design, construction and maintenance) and 170 (CEQA review) that govern utility use in the public right-of-way.

As this application seeks authority to install a wireless telecommunication facility, the FCC's Shot Clock Order<sup>2</sup> requires the city to issue its final decision on AT&T's application within 150 days. We respectfully request expedited review and approval of this application. Feel free to contact me if you have any questions. Thank you.

Thank you.

Best Regards, VINCULUMS SERVICES, LLC

Matthew S. Yergovich FOR AT&T MOBILITY

Marthan J. Mengin

<sup>&</sup>lt;sup>2</sup> See Petition for Declaratory Ruling to Clarify Provisions of Section 332(c)(7)(B), WT Docket No. 08-165, Declaratory Ruling, 24 F.C.C.R. 13994 (2009).



# **Utility Contact System Search**

The Utility Contact System (UCS) is the Communications Division's database for the primary regulatory contact for each telephone corporation operating in California. The Communications Division sends important for primary regulatory notices to the regulatory contact for each telephone corporation via e-mail, so it is important for primary regulatory contacts to update their UCS record if their e-mail address changes.

Telephone corporations may update UCS contact information using the form on the following page: Carrier Reporting Requirements

A description of the different utility types (granted authorities) are listed on the following page: <u>Utility Type Descriptions</u>

Search Utility Name		Search Utility Number 3060					Search Cle			
Utility Name &	Alias (DBA Name)	<b>Utility Number</b>	Street Address	City	State	Zip	Phone Number	Email	Utility Type	CPCN Appro
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	430 BUSH STREET	SAN FRANCISCO	CA	94108	(415) 778-1299	att-regulatory-ca@att.com	CEC	12-21-1995
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	7405 GREENHAVEN DRIVE	SACRAMENTO	CA	95831	(800) 498-1912	west.region.oopsac@awsmail.att.com	CEC	12-21-1995
New Cingular Wireless Pcs, LLC	CINGULAR WIRELESS	3060	11760 US HIGHWAY ONE, WEST TOWER	NORTH PALM BEACH	FL	33048	770-240-8849		CEC	12-21-1995

Save Search Results as CSV Spreadsheet

Comments & Feedback

