



CITY OF OAKLAND

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MEMORANDUM

TO: HONORABLE MAYOR &
CITY COUNCIL

FROM: G. Harold Duffey
Director, OPW

SUBJECT: Waterfront Trails Update

DATE: March 21, 2022

City Administrator
Approval

Date: Mar 28, 2022

INFORMATION

This Informational Memo is an update to information provided in the March 3, 2021 Informational Memo submitted to City Council on the status of Oakland Waterfront Bay Trail Implementation. At the request of the Public Works Committee, this memorandum is the sixth update since July 2017 on the City's efforts and progress in implementing continuous Bay Trail projects along the Oakland Waterfront.

BACKGROUND / LEGISLATIVE HISTORY

As part of the \$198,250,000 Measure DD Bond, a General Obligation bond approved by voters in 2002, \$53,000,000 was allocated to Estuary Waterfront Access category. Of that allocation, \$43,500,000 is designated for waterfront trail and parks acquisition and construction. Through this category of funding, Oakland is completing local segments of the regional San Francisco Bay Trail, a 500-mile walking and cycling path around the San Francisco Bay that passes through 47 cities and all nine Bay Area counties.

ANALYSIS AND POLICY ALTERNATIVES

As reported on July 11, 2017; March 3, 2018; January 15, 2019; March 17, 2020 and March 3, 2021, approximately two-thirds of the planned Bay Trail segments along the Oakland waterfront, totaling 4.3 miles, have been completed since the inception of Measure DD as shown in **Attachment A** and described in the table below.

Completed Trail Segments – Public

Trail Segment Map Designation	Name
2.	Jack London Aquatic Center and Embarcadero Bridge
3.	Harbor Master (1853 Embarcadero)
4.	Embarcadero Cove
5.	Livingston Pier
6.	Cryer Boat House
7.	Union Point Park
12.	Derby to Lancaster
14.	Alameda Avenue
16.	66 th Avenue Gateway

Completed Trail Segments – Private

Trail Segment Map Designation	Name
A.	Jack London Square
C.	Homewood Suites
B.	Brooklyn Basin (partial completion)
E.	Executive Inn and Suites
F.	Oakland Marina
G.	Livingston Street to Dennison Street
H.	Phoenix Housing
I.	Glasscock Housing
J.	A-1 Self Storage
M.	Tidewater Boating Center to Damon Slough

There are eleven active segments of the Bay Trail that remain to be completed (see Table of Active Projects below and *Attachment A*). Of the remaining eleven segments, four will be completed by another agency or through on-going private development.

Those include:

- Segment B of the map is under the development of the Brooklyn Basin project. A portion of the Brooklyn Basin trail was completed in November 2020. The remaining portion is still under development.
- Segments D, K, and L of the map are being completed by the East Bay Regional Park District (EBRPD).

The remaining seven segments to be implemented by the City are in varying stages of the project. Of those, three segments are currently under land tenure negotiation with private owners/lessees, including: Miller Milling (formerly ConAgra), 333 Kennedy Street and Cemex. The City is using a new consultant in the negotiation of land rights and easements necessary for the implementation of the trail projects in these segments. Another three of the seven segments are bridge connections over which multiple jurisdictions, including Alameda County, the U.S. Coast Guard, and the East Bay Regional Park District have jurisdiction.

Active Trail Segments to Be Completed (*Shaded rows to be completed by others*)

	Trail Segment on Map	Name	Project status (work completed since last update)	Notes/Next Steps
1.	1	Estuary Park	A new design consultant team has been underway since March 2021, confirming park priorities with community stakeholders and City staff through a series of meetings, community workshop, and online survey. A Park Concept Plan is near completion.	In Planning: The Park Concept Plan will form the basis of CEQA EIR Addendum preparation to start in March. Schematic Design will begin in March.
2.	B	Brooklyn Basin	Project under Brooklyn Basin development. First of four parks (Shoreline Park) was completed and opened to the public in November.	In Progress: By Brooklyn Basin development.
3.	D	Crowley Site	East Bay Regional Park District (EBRPD) working with the Port of Oakland to develop the trail, with the original DD funding set aside for use by EBRPD to build a permanent trail.	In Progress: Design being completed by EBRPD. Partial funding from Measure DD. Estimated construction in 2023.
4.	8	Miller Milling (2201 E 7th St.)	Project is the Planning phase. A contract time extension for the design consultant was authorized in December 2021. Project has been stalled due to inability to gain access to the property for investigative work for design.	Negotiation & Planning: Design contract extension circulating for signatures and final execution. Immediately following work will proceed to try to gain site access for additional survey and geotechnical work to allow design advancement. If right of way subconsultant is unable to advance negotiations with the property owner to gain site access, other options for advancing the design will be considered.
5.	9	333 Kennedy St.	Project is the Planning phase. A contract time extension for the design consultant was authorized in December 2021. Project has	Negotiation & Planning: Design contract extension circulating for signatures and final execution. Immediately following

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	Trail Segment on Map	Name	Project status (work completed since last update)	Notes/Next Steps
			been stalled due to inability to gain access to the property for investigative work for design.	work will proceed to try to gain site access for additional survey and geotechnical work to allow design advancement. If right of way subconsultant is unable to advance negotiations with the property owner to gain site access, other options for advancing the design will be considered.
6.	10	CEMEX (333 23rd Ave.)	Project is the Planning phase. A contract time extension for the design consultant was authorized in December 2021. Project has been stalled due to inability to gain access to the property for investigative work for design.	Negotiation & Planning: Design contract extension circulating for signatures and final execution. Immediately following work will proceed to try to gain site access for additional survey and geotechnical work to allow design advancement. If right of way subconsultant is unable to advance negotiations with the property owner to gain site access, other options for advancing the design will be considered.
7.	11	Park St. Bridge Trail Crossing	Project is in Design Phase A contract time extension for the design consultant was authorized in December 2021.	Design: The paperwork for the contract extension is with the design consultant for final steps. Once contract extension is executed, work will resume design development and completing bid documents.
8.	13	Fruitvale Bridge Land Crossing	An easement and temporary construction license for the trail has been secured from the landowner.	Design: Construction documents will be completed this Spring, and the project will go out to

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	Trail Segment on Map	Name	Project status (work completed since last update)	Notes/Next Steps
			95% Construction Drawings are complete; and Bay Conservation and Development Commission (BCDC) Administrative Permit and City Building Permits are in review.	bid. Construction is anticipated to start in early 2023.
9.	15	High Street Bridge Trail Crossing	<p>Project is in Planning Phase.</p> <p>A contract time extension for the design consultant was authorized in December 2021.</p> <p>Staff has been in conversations with the East Bay Regional Park District (EBRPD) who wish to collaborate on this trail segment that will link with the trail segments EBRPD are developing adjacent to Gallagher and Burke and Hanson Aggregates. Discussions include possible cost sharing or collaboration on raising additional funding through grants. Based on discussions with EBRPD and the Alameda County Public Works Agency (who operate the bridge at High Street), an overwater/under-bridge trail connection, similar to the design at Park Street, is being explored.</p>	<p>Planning: The paperwork for the contract extension is with the design consultant for final steps. Once contract extension is executed, work will resume design development to determine if an over-water trail connection is feasible or if other options need to be explored.</p>
10.	K	Gallagher & Burke (344 High St.)	Army Corps transferred the Estuary properties to EBRPD, which borders Gallagher & Burke and Hanson Aggregates segments. EBRPD is responsible for design of this segment of trail.	<p>Design: EBRPD is advancing the design for this segment of the trail and negotiating directly with the property owner for the easement.</p>

	Trail Segment on Map	Name	Project status (work completed since last update)	Notes/Next Steps
11.	L	Hanson Aggregates (4501 Tidewater Ave.)	Army Corps transferred the Estuary properties to EBRPD, which borders Gallagher & Burke and Hanson Aggregates segments. EBRPD is responsible for design of this segment of trail.	On-Hold: EBRPD is advancing the design for this segment of the trail and negotiating directly with the property owner for the easement.

FISCAL IMPACT

No fiscal impacts are associated with this Informational Memo.

PUBLIC OUTREACH / INTEREST

The advancement of Measure DD-funded projects is overseen by the Measure DD Coalition that is open to any member of the public wishing to participate. The Coalition meets bi-monthly on the 3rd Monday. Meeting agendas, minutes, and other documents pertinent to Measure DD actions are available on the Measure DD website at: <https://www.oaklandca.gov/topics/measure-dd>. Specific public outreach and engagement for each of the projects referenced in this report occurs on a project-by-project basis.

SUSTAINABLE OPPORTUNITIES

Economic: Although the informational report has no direct economic opportunities, the continued efforts of implementing trail improvement projects will provide contracting opportunities for City of Oakland vendors and contractors through the design and construction process. The completed trail along the waterfront may also enhance economic opportunities for Oakland businesses and may improve economic opportunities for persons needing to commute by walking or biking.

Environmental: Although the informational report has no direct environmental impacts, completion of the waterfront trail projects referenced in this report will benefit the environment by encouraging pedestrian and bicycle use of the trail to access destinations thereby reducing vehicle usage and its associated pollution. Encouragement of trail use may also improve appreciation for and stewardship of the adjacent Oakland Estuary.

Race & Equity: Although the informational report has no direct race and equity impacts, the waterfront trail projects referenced in this report are part of the regional San Francisco Bay Trail that serves and connects many communities around the San Francisco Bay, including many frontline communities. It provides a safe and low-impact connection between numerous points and neighborhoods of Oakland. It encourages physical activity, recreation, and invites engagement with the environmental habitat of the Bay to improve the quality of life for residents throughout the city. The trail system provides a safe means of transit via walking or biking for recreational transit or commuting. This is especially important for those residents who may not have a car or resources for other transit travel. The trail projects will be compliant with the Americans with Disabilities Act and provide equitable access to seniors and those with mobility impairment. Improvement of the trails could allow expansion of programs promoting youth recreation and health improvements.

Respectfully submitted,

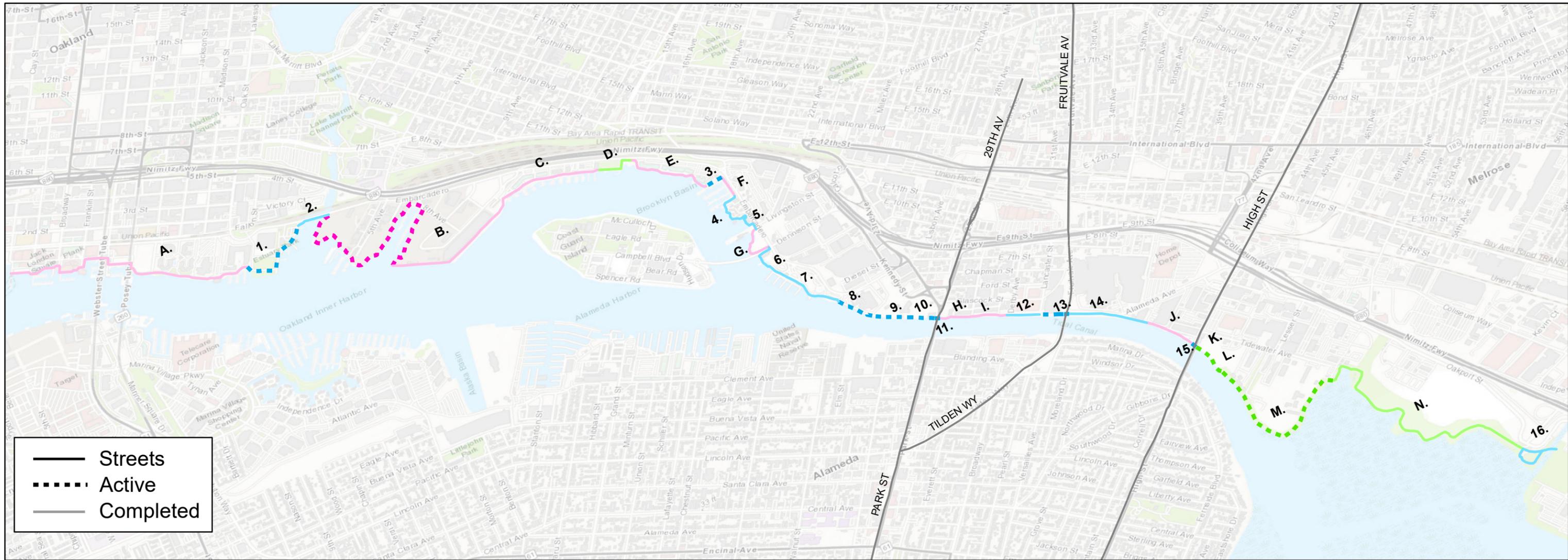


G. Harold Duffey
Director, Oakland Public Works

For questions, please contact Denise Louie, Acting Assistant Director, Bureau of Design and Construction, Oakland Public Works at dlouie@oaklandca.gov or 510-238-3682.

Attachments

A: Oakland Waterfront Bay Trail Projects Map



City Trail Segments

- 1. Estuary Park
- 2. Jack London Aquatic Center to Embarcadero Bridge
- 3. Harbor Master
- 4. Embarcadero Cove
- 5. Livingston Pier
- 6. Cryer Boat House
- 7. Union Point Park
- 8. Miller Milling

- 9. 333 Kennedy
- 10. CEMEX
- 11. Park Street Bridge Trail Crossing
- 12. Derby to Lancaster
- 13. Fruitvale Bridge Land Crossing
- 14. Alameda
- 15. High Street Bridge Trail Crossing
- 16. 66th Avenue

Private and EBRPD Trail Segments

- A. Jack London Square
- B. Brooklyn Basin
- C. Homewood Suites
- D. Crowley Site
- E. Executive Inn and Suites
- F. Oakland Marina
- G. Livingston Street to Dennison Street
- H. Phoenix Housing
- I. Glasscock Housing
- J. A-1 Self Storage
- K. Gallagher & Burke Aggregate
- L. Hanson Aggregates
- M. Tidewater Boating Center
- N. Tidewater Boating Center to Damon Slough