

**Case File Number: CMD11173****December 14, 2011**

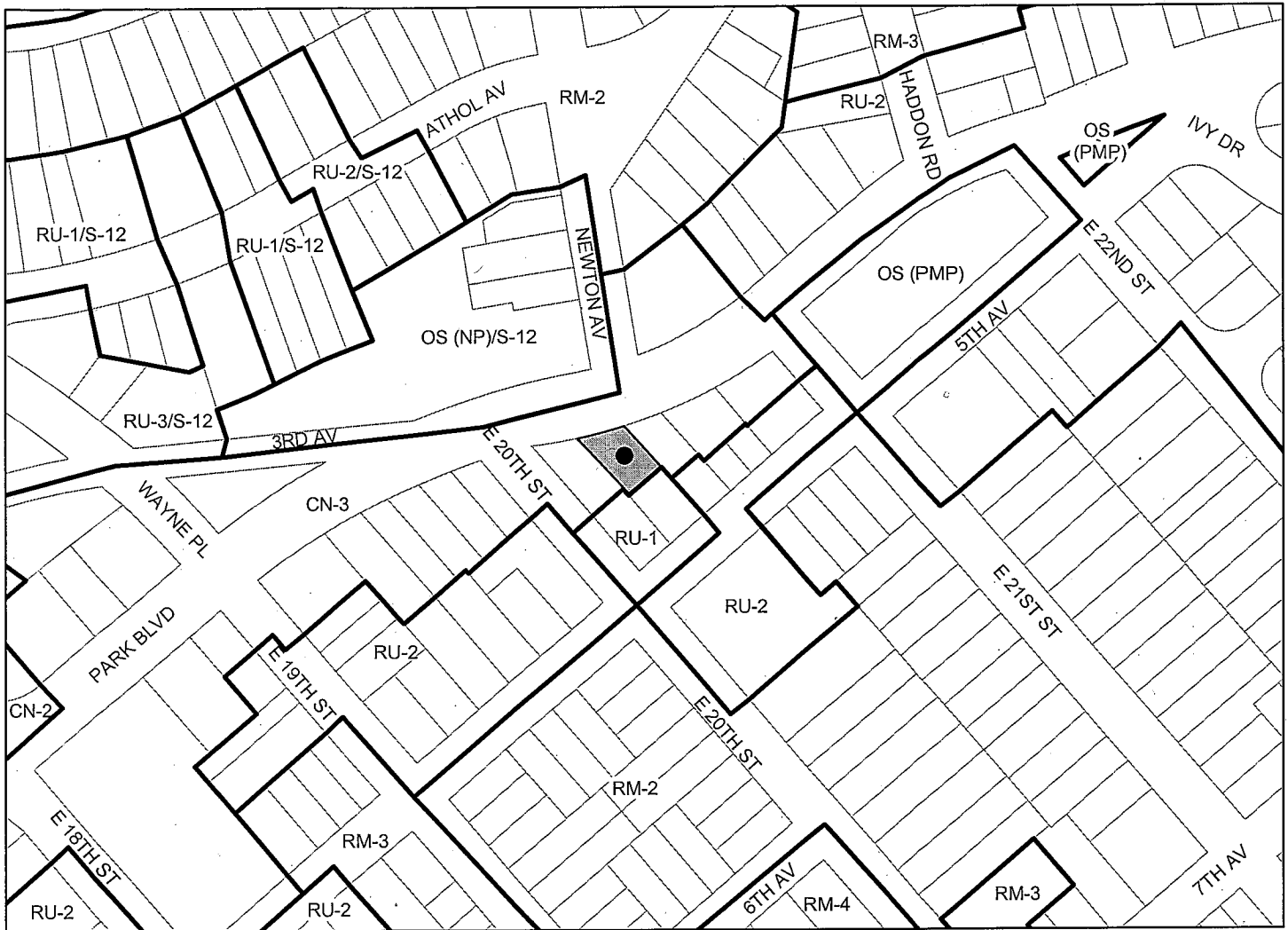
<b>Location:</b>	<b>2016 Park Boulevard (See map on reverse)</b>
<b>Assessors Parcel Numbers:</b>	<b>(021 -0278-009-00)</b>
	Request for a Major Conditional Use Permit and Design Review for the modification to an existing unmanned telecommunications facility.
<b>Proposal:</b>	Project will relocate two existing antennas, add two new antennas, 1 GPS antenna and 4 RRU's (total of 4 antennas on the site), located on the roof of the Kennedy building inside a new FRP screen.
<b>Applicant:</b>	Matthew Yergovich for AT&T
<b>Contact Person/ Phone Number:</b>	Matthew Yergovich (415) 596-3474
<b>Owner:</b>	Joanne Lampke
<b>Case File Number:</b>	CMD11173
<b>Planning Permits Required:</b>	Major Conditional Use Permit to expand a Mini wireless telecommunications facility located within 100-feet of a residential zone (OMC Sec. 17.50.105(A), 17.134.020(A)(3)(i)); Regular Design Review (non-residential) to expand a Mini facility also requiring a conditional use permit (OMC Sec. 17.50.040, 17.136.040(a)(2)); Additional findings for a Mini facility (OMC Sec. 17.128.060 (B), (C))
<b>General Plan:</b>	Neighborhood Center Commercial
<b>Zoning:</b>	CN-3 Neighborhood Center Commercial 3 Zone
<b>Environmental Determination:</b>	Exempt, Section 15303 of the State CEQA Guidelines; new construction of small structures, 15301 existing facilities; 15183 Projects consistent with the General Plan or Zoning.
<b>Historic Status:</b>	Potential Designated Historic Property (PDHP); Survey rating: Dc3
<b>Service Delivery District:</b>	3
<b>City Council District:</b>	II
<b>Date Filed:</b>	9/01/11
<b>Finality of Decision:</b>	Appealable to City Council
<b>For Further Information:</b>	Contact case planner <b>Jose M. Herrera-Preza</b> at (510) 238-3808 or <a href="mailto:jherrera@oaklandnet.com">jherrera@oaklandnet.com</a>

**SUMMARY**

This project would provide for a modification to an existing Mini Telecommunications Facility. The proposal will relocate two existing panel antennas and two additional panel antennas located on the rooftop of the Kennedy commercial building. The proposed antennas will be placed within a new FRP screen enclosure intended to match the exterior of the building with associated equipment screened behind a rooftop parapet wall. The subject property is located along a commercial corridor that backs up to a residential zone where the predominant pattern of development is a mixture of detached single family homes and multi-family residential buildings.

A Major Conditional Use Permit and Design Review is required for modifications to a Mini Telecommunications Facilities located within 100 feet of a residential zone. As detailed below, the project meets all of the required findings for approval. Therefore, staff recommends approval of the project subject to the attached conditions of approval.

# CITY OF OAKLAND PLANNING COMMISSION



0 125 250 500 750 1,000 Feet



Case File: CMD11-173  
Applicant: Matthew Yergovich for AT&T  
Address: 2016 Park Boulevard  
Zone: CN-3

## **PROJECT DESCRIPTION**

The applicant (AT&T) is proposing to relocate a total of two (2) panel antennas to make them conform to current telecommunication standards and add two (2) new panel antennas (4 total on the site) to be mounted within a new AT&T FRP screen enclosure on the rooftop of the Kennedy building intended to look like a rooftop projection similar to a penthouse or rooftop stair access. The proposed antennas would be mounted inside a new FRP screen enclosure which will conceal the antennas from public view (See Attachment A). The associated equipment would be located behind an existing parapet wall also screened from public view.

## **BACKGROUND**

### **Limitations on Local Government Zoning Authority under the Telecommunications Act of 1996**

Section 704 of the Telecommunications Act of 1996 (TCA) provides federal standards for the siting of "Personal Wireless Services Facilities." "Personal Wireless Services" include all commercial mobile services (including personal communications services (PCS), cellular radio mobile services, and paging); unlicensed wireless services; and common carrier wireless exchange access services. Under Section 704, local zoning authority over personal wireless services is preserved such that the FCC is prevented from preempting local land use decisions; however, local government zoning decisions are still restricted by several provisions of federal law.

Under Section 253 of the TCA, no state or local regulation or other legal requirement can prohibit or have the effect of prohibiting the ability of any entity to provide any interstate or intrastate telecommunications service.

Further, Section 704 of the TCA imposes limitations on what local and state governments can do. Section 704 prohibits any state and local government action which unreasonably discriminates among personal wireless providers. Local governments must ensure that its wireless ordinance does not contain requirements in the form of regulatory terms or fees which may have the "effect" of prohibiting the placement, construction, or modification of personal wireless services.

Section 704 also preempts any local zoning regulation purporting to regulate the placement, construction and modification of personal wireless service facilities on the basis, either directly or indirectly, on the environmental effects of radio frequency emissions (RF) of such facilities, which otherwise comply with FCC standards in this regard. See, 47 U.S.C. 332(c)(7)(B)(iv) (1996). This means that local authorities may not regulate the siting or construction of personal wireless facilities based on RF standards that are more stringent than those promulgated by the FCC.

Section 704 mandates that local governments act upon personal wireless service facility siting applications to place, construct, or modify a facility within a reasonable time. 47 U.S.C.332(c)(7)(B)(ii). See FCC Shot Clock ruling setting forth "reasonable time" standards for applications deemed complete.

Section 704 also mandates that the FCC provide technical support to local governments in order to encourage them to make property, rights-of-way, and easements under their jurisdiction available for the placement of new spectrum-based telecommunications services. This proceeding is currently at the comment stage.

For more information on the FCC's jurisdiction in this area, contact Steve Markendorff, Chief of the Broadband Branch, Commercial Wireless Division, Wireless Telecommunications Bureau, at (202) 418-0640 or e-mail "smarkend@fcc.gov".

## PROPERTY DESCRIPTION

The property is a level lot fronting a commercial section of Park Boulevard between E. 20<sup>th</sup> Street and E 21<sup>st</sup> Street. The lot is an interior lot that measures 62-feet in width by 74-feet in depth and contains a two-story commercial office building with a flat roof (approx. 28-feet in height). The building contains two wireless telecommunications antennas approved in 2002. A five foot tall parapet wall extends above the roofline along the all the building's sides. All equipment cabinets and equipments are located toward the front of the building behind the perimeter parapet wall. Above an upslope situated to the south (rear) of the site is a residential neighborhood primarily consisting of single-family homes and multi family dwellings.

## GENERAL PLAN ANALYSIS

The property is located in a Neighborhood Center Mixed Use area under the General Plan's Land Use & Transportation Element (LUTE). The intent of the area is: *"To identify, create, maintain and enhance mixed use neighborhood commercial centers. These centers are typically characterized by smaller scale pedestrian-oriented, continuous street frontage with a mix of retail, housing, office, active open space, eating and drinking places, personal and business services, and small scaled educational, cultural, or entertainment uses."* The proposal to expand a telecommunications facility would enhance an essential service in a commercial district adjacent a residential district, while ensuring it is reasonably concealed from both. The project therefore conforms to the area's intent and to the following Objective of the LUTE:

### CIVIC AND INSTITUTIONAL USES.

#### Objective N2

Encourage adequate civic, institutional, and educational facilities located within Oakland, appropriately designed and sited to serve the community.

Staff finds the proposal to be in conformance with the General Plan.

## ZONING ANALYSIS

The project requires a Major Conditional Use Permit and a Regular Design Review (non-residential) each with additional telecommunications findings because it features the modifications of a wireless telecommunications facility located within 100-feet of a residential zone. The review ensures the expanded facility will not generate negative aesthetic impacts to the adjacent residential neighborhood in particular as well as to the commercial districts where the facility is located.

The property is located in the CN-3 Neighborhood Commercial 3 Zone. The intent of the CN-3 Zone is: *"The intent of the CN-3 zone is to accommodate a broad range of low impact, retail, and service uses in small commercial districts, often near lower density residential neighborhoods"*.

The proposal meets the Telecommunications Regulations for Site Location and Design Preferences, for locating on a commercial building with an existing wireless telecommunications facility, and site alternatives and design analyses are therefore not required. The Planning Code requires a 1:1 height/setback for rooftop facilities. The applicant has redesigned the project to meet this requirement. The existing antennas were approved in 2002 when the screening and 1:1 requirement was not in effect. The set back should act to reduce the view of the antennas in the surrounding commercial district and the

new FRP screen enclosure will further conceal the antennas. The billboard to the rear will screen the antennas from view from the abutting residences located to the rear of the site.

Staff finds the proposal to be consistent with the Planning Code.

## **ENVIRONMENTAL DETERMINATION**

The California Environmental Quality Act (CEQA) Guidelines categorically exempts specific types of projects from environmental review. Section 15301(e) of the State CEQA Guidelines exempts project involving additions to existing facilities or structures. The proposal to replace four (4) antennas on a rooftop and install one (1) new equipment cabinet in the basement parking garage at an existing wireless telecommunications facility meets this description: the project would constitute a minor addition, only. The project is therefore exempt from further environmental review.

## **KEY ISSUES AND IMPACTS**

### **1. Conditional Use Permit**

Section 17.16.070 of the City of Oakland Planning Code requires a conditional use permit to modify a Mini Telecommunication facility in the CN-3 and requires a major conditional use permit if located within 100 feet of a residential zone. The RM-1 Mixed Housing Type Residential Zone abuts the rear of the property. The required findings for a major conditional use permit are attached and included in staff's evaluation as part of this report.

### **2. Project Site**

Section 17.128.110 of the City of Oakland Telecommunication Regulations requires that wireless facilities shall generally be located on designated properties or facilities in the following order of preference:

- A. Co-located on an existing structure or facility with existing wireless antennas.
- B. City owned properties or other public or quasi-public facilities.
- C. Existing commercial or industrial structures in non-residential zones.
- D. Existing commercial or industrial structures in residential zones.
- E. Other non-residential uses in residential zones.
- F. Residential uses in non-residential zones.
- G. Residential uses in residential zones.

\*Facilities locating on an A, B or C ranked preference do not require a site alternatives analysis.

Since the proposed project involves the co-location of new antennas on an existing structure with an existing wireless facility, the proposed development meets the (A) co-located on an existing structure or facility with existing wireless antennas, therefore a site alternatives analysis is not required.

### **3. Project Design**

Section 17.128.120 of the City of Oakland Telecommunications Regulations indicates that new wireless facilities shall generally be designed in the following order of preference:

- A. Building or structure mounted antennas completely concealed from view.

- B. Building or structure mounted antennas set back from roof edge, not visible from public right-of way.
- C. Building or structure mounted antennas below roof line (facade mount, pole mount) visible from public right-of-way, painted to match existing structure.
- D. Building or structure mounted antennas above roof line visible from public right of-way.
- E. Monopoles.
- F. Towers.

\* Facilities designed to meet an A or B ranked preference do not require site design alternatives analysis. Facilities designed to meet a C through F ranked preference, inclusive, must submit a site design alternatives analysis as part of the required application materials. A site design alternatives analysis shall, at a minimum, consist of:

The project meets design criteria (A) since the antennas will be mounted inside a new rooftop screen enclosure on the roof of the commercial building that will be textured and finished to match the building and minimizing their impacts from the public view. Furthermore, to mitigate visual impacts the antennas will be mounted at least 28' above the public right of way and setback at least 5' from any roof edge. The associated equipment will have no visual impact since the equipment will be located behind an existing perimeter parapet wall of the building thus concealing any visibility from the public right of way or immediate neighbors.

#### **4. Project Radio Frequency Emissions Standards**

Section 17.128.130 of the City of Oakland Telecommunication Regulations require that the applicant submit the following verifications including requests for modifications to existing facilities:

- a. With the initial application, a RF emissions report, prepared by a licensed professional engineer or other expert, indicating that the proposed site will operate within the current acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.
- b. Prior to commencement of construction, a RF emissions report indicating the baseline RF emissions condition at the proposed site.
- c. Prior to final building permit sign off, an RF emissions report indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.

A RF emissions report, prepared by Waterford Consultants (**Attachment B**) indicated that the proposed project meets the radio frequency (RF) emissions standards as required by the regulatory agency. The report states that the proposed project will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not cause a significant impact on the environment. Additionally, staff recommends that prior to the issuance of a final building permit, that the applicant submits certified RF emissions report stating that the facility is operating within acceptable thresholds established by the regulatory federal agency.

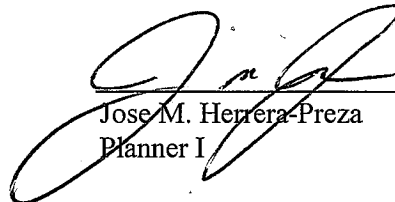
**CONCLUSION**

The proposed project meets all of the required findings for approval. Therefore, staff recommends approval of the project subject to the attached conditions.

**RECOMMENDATIONS:**

1. Affirm staff's environmental determination
2. Approve Conditional Use Permit and Design Review application CMD11-173 subject to the attached findings and conditions of approval.

Prepared by:

  
Jose M. Herrera-Preza  
Planner I

Approved by:

  
Scott Miller  
Zoning Manager

Approved for forwarding to the  
City Planning Commission

  
Eric Angstadt  
Deputy Director of Development

**ATTACHMENTS:**

- A. Project Plans & Photo simulation
- B. Waterford Consultants RF Emissions Report

## **FINDINGS FOR APPROVAL**

This proposal meets all the required findings under Section 17.134.050, Conditional Use Permit Findings and Residential Design Review Criteria as set forth below and which are required to approve your application. Required findings are shown in bold type; reasons your proposal satisfies them are shown in normal type.

### **SECTION 17.134.050 – MINOR CONDITIONAL USE PERMIT FINDINGS:**

- A. That the location, size, design, and operating characteristics of the proposed development will be compatible with, and will not adversely affect, the livability or appropriate development of abutting properties and the surrounding neighborhood, with consideration to be given to harmony in scale, bulk, coverage, and density; to the availability of civic facilities and utilities; to harmful effect, if any upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development.**

The proposal is to modify an existing Mini wireless telecommunications facility consisting of relocating two existing non-conforming antennas and adding two new antennas located on the rooftop of Kennedy commercial building with associated equipment located behind the buildings perimeter parapet wall. The project will relocate two existing antennas two conform to the 1:1 setback ratio set back 5'-1" from the roofline. The facility is located within 100-feet of a residential zone and within a commercial zone. The purpose of the project is to enhance wireless telecommunications in the area. New antennas will be set back 1:1 from the roofline, concealed in a new FRP screen enclosure intended to appear like a penthouse, so antennas and equipment will not visible from the public right-of-way within the commercial district and will remain not visible from residences at upslope properties abutting the site to the rear due to an existing billboard. A five-foot wall on the roofline along the building will further conceal the new rooftop structures. The antennas and related equipment including attachment posts and coaxials (cables) will be painted to match the color of the building along the roofline.

- B. That the location, design, and site planning of the proposed development will provide a convenient and functional living, working, shopping, or civic environment, and will be as attractive as the nature of the use and its location and setting warrant.**

The proposed modification to the unmanned telecommunications facility will result in no change in the exterior appearance of the building. The modification will maintain existing functional working and living environment by improving telecommunications in the area and would maintain the attractive nature of the commercial building therefore it would not affect the general quality and character of the neighborhood.

- C. That the proposed development will enhance the successful operation of the surrounding area in its basic community functions, or will provide an essential service to the community or region.**

The proposed development will enhance the successful operation of the surrounding area in its basic community function and will provide an essential service to the community or region. This will be achieved by improving the functional use of the site by providing a regional telecommunication facility for the community and will be available to police, fire, public safety organizations and the general public.

***FINDINGS***



- D. That the proposal conforms to all applicable design review criteria set forth in the DESIGN REVIEW PROCEDURE of Chapter 17.136 of the Oakland Planning Code.**

The proposal conforms with all significant aspects of the design review criteria set forth in Chapter 17.136 of the Oakland Planning Code, as outlined below.

- E. That the proposal conforms in all significant respects with the Oakland General Plan and with any other applicable plan or development control map which has been adopted by the City Council.**

The proposal conforms in all significant aspects with the Oakland General Plan and with any other applicable plan or zoning maps adopted by the City of Oakland. The proposed modification to the mini-telecommunication facility in the Neighborhood Center Mixed Use General Plan designation will enhance and improve communication service for a mixture of civic, commercial and institutional uses in the area.

**17.136.070A – DESIGN REVIEW CRITERIA :**

- A. The proposed design will create a building or set of buildings that are well related to the surrounding area in their scale, bulk, height, materials, and textures.**

The proposal would modify an existing telecommunications facility through the relocation of (2) panel antennas, addition of two new antennas and create a new rooftop screen enclosure for the “Kennedy” commercial building. The replacement of the antennas on the existing building will not create an increase in height or size of the facilities. The FRP enclosure will match the existing building in their color and finish materials. The new antennas will be fully enclosed inside FRP friendly screen enclosure and maintains existing projection height above the roof lines. The project has been redesigned so that the new antennas meet the Planning Code’s 1:1 height/setback requirement. The existing exterior finish materials will not change and the location and scale of the addition will be compatible to the existing facilities and therefore is consistent and well related to the surrounding area in scale, bulk, height, materials, and textures.

- B. The proposed design will protect, preserve, or enhance desirable neighborhood characteristics.**

The design will be appropriate and compatible with current zoning and general plan land use designations. The proposal protects and preserves the surrounding neighborhood context by co-locating additional wireless telecommunication antennas to an existing facility. The antennas will be fully enclosed inside a FRP antenna screen enclosure that is painted to match the building and be located 28’ above the public right of way thus mitigating the impact on the public view and will not have any visual impact. The equipment will be located behind a 5’ perimeter parapet wall of the building, thus will not affect adjoining neighborhood properties.

- C. The proposed design will be sensitive to the topography and landscape.**

The subject property is on a lot in which topography is not an issue of concern. The location and scale of the proposal will maintain existing landscaping.

- D. If situated on a hill, the design and massing of the proposed building relates to the grade of the hill.**

This criteria is not applicable to this proposal.

- E. The proposed design conforms in all significant respects with the Oakland Comprehensive Plan and with any applicable district plan or development control map which has been adopted by the City Council.**

The proposal conforms with the City of Oakland Comprehensive General Plan meeting specific General Plan policies and the Supplemental Report and Recommendations on Revisions to the Citywide Telecommunications Regulations. The proposal will conform to performance standards for noise set forth in Section 17.143.020 (j) and (k) for decibels levels in residential areas for both day and nighttime use. The Project conforms to all mini-facility definitions set forth in Section 17.128.050 and meets all design review criteria to minimize all impacts throughout the neighborhood

**Design Review Criteria for Mini Facilities.**

Chapter 17.136, the following specific additional criteria must be met when design review is required Before an application can be granted:

- 1. Antennas should be painted and/or textured to match the existing structure.**

The proposed antennas will be located within a new rooftop screen enclosure which will be painted and textured to match the building.

- 2. Antennas mounted on architecturally significant structures or significant architectural details of the building should be covered by appropriate casings which are manufactured to match existing architectural features found on the building.**

The antennas will be rooftop mounted and project 5' above the roofline inside new FRP penthouse screen enclosure.

- 3. Where feasible, antennas can be placed directly above, below or incorporated with vertical design elements of a building to help in camouflaging.**

This finding is inapplicable; the project features installation of new rooftop antennas that will be set back from the roofline

- 4. Equipment cabinets shall be concealed from view or placed underground.**

No additional equipment cabinets are part of the proposal.

- 5. That all reasonable means of reducing public access to the antennas and equipment has been made, including, but not limited to, placement in or on buildings or structures, fencing, anti-climbing measures and anti-tampering devices.**

Antennas will be located on a commercial rooftop not accessible to the public and equipment cabinets will be located in a basement parking garage.

- 6. For antennas attached to the roof, maintain a 1:1 ratio (example: ten feet high antenna requires ten feet setback from facade) for equipment setback unless an alternative placement would reduce visual impact; treat or screen the antennas to match existing air conditioning units, stairs, elevator towers, or other background; avoid placing roof mounted antennas in direct line with significant view corridors.**

The proposed rooftop antennas will project 5' above the roof line and will be setback 5' from any rooftop building edge. The associated equipment will be located behind a 5' perimeter parapet wall.

**Conditional Use Permit Criteria for Mini Facilities**

Chapter 17.134, the following specific additional criteria must be met before a conditional use permit can be granted:

**1. The project must meet the special design review criteria listed in subsection B of this section.**

The project meets all required design review criteria.

**2. The proposed project must not disrupt the overall community character.**

The proposal will replace existing antennas on the roof top of an existing building and will have no affect on the overall community character of Park Boulevard.

**3. In the residential RH, RD, RM, RU-1, or RU-2 zones, and in HBX zones, the project must not have any visual impact.**

The project is located within CN-3 zone and will not have any visual impacts since the antennas will be screened and setback from the building edge.

**CONDITIONS OF APPROVAL**  
**CMD11-173**

**STANDARD CONDITIONS:****1. Approved Use*****Ongoing***

- a) The project shall be constructed and operated in accordance with the authorized use as described in the application materials, CMD11-137, and the plans dated **October 14<sup>th</sup>, 2011** and submitted on **August 29<sup>th</sup>, 2011** and as amended by the following conditions. Any additional uses or facilities other than those approved with this permit, as described in the project description and the approved plans, will require a separate application and approval. Any deviation from the approved drawings, Conditions of Approval or use shall required prior written approval from the Director of City Planning or designee.
- b) This action by the City Planning Commission ("this Approval") includes the approvals set forth below. This Approval includes: **The modification of an existing unmanned mini telecommunications facility located along the rooftop of an existing commercial building, under, Oakland Planning Code 17.128**

**2. Effective Date, Expiration, Extensions and Extinguishment*****Ongoing***

Unless a different termination date is prescribed, this Approval shall expire **two calendar years** from the approval date, unless within such period all necessary permits for construction or alteration have been issued, or the authorized activities have commenced in the case of a permit not involving construction or alteration. Upon written request and payment of appropriate fees submitted no later than the expiration date of this permit, the Director of City Planning or designee may grant a one-year extension of this date, with additional extensions subject to approval by the approving body. Expiration of any necessary building permit for this project may invalidate this Approval if the said extension period has also expired.

**3. Scope of This Approval; Major and Minor Changes*****Ongoing***

The project is approved pursuant to the **Oakland Planning Code Telecommunications Regulations** only. Minor changes to approved plans may be approved administratively by the Director of City Planning or designee. Major changes to the approved plans shall be reviewed by the Director of City Planning or designee to determine whether such changes require submittal and approval of a revision to the approved project by the approving body or a new, completely independent permit.

**4. Conformance with other Requirements*****Prior to issuance of a demolition, grading, P-job, or other construction related permit***

- a) The project applicant shall comply with all other applicable federal, state, regional and/or local codes, requirements, regulations, and guidelines, including but not limited to those imposed by the City's Building Services Division, the City's Fire Marshal, and the City's Public Works Agency.
- b) The applicant shall submit approved building plans for project-specific needs related to fire protection to the Fire Services Division for review and approval, including, but not limited to

automatic extinguishing systems, water supply improvements and hydrants, fire department access, and vegetation management for preventing fires and soil erosion.

**5. Conformance to Approved Plans; Modification of Conditions or Revocation**

***Ongoing***

- a) Site shall be kept in a blight/nuisance-free condition. Any existing blight or nuisance shall be abated within 60-90 days of approval, unless an earlier date is specified elsewhere.
- b) The City of Oakland reserves the right at any time during construction to require certification by a licensed professional that the as-built project conforms to all applicable zoning requirements, including but not limited to approved maximum heights and minimum setbacks. Failure to construct the project in accordance with approved plans may result in remedial reconstruction, permit revocation, permit modification, stop work, permit suspension or other corrective action.
- c) Violation of any term, conditions or project description relating to the Approvals is unlawful, prohibited, and a violation of the Oakland Municipal Code. The City of Oakland reserves the right to initiate civil and/or criminal enforcement and/or abatement proceedings, or after notice and public hearing, to revoke the Approvals or alter these conditions if it is found that there is violation of any of the conditions or the provisions of the Planning Code or Municipal Code, or the project operates as or causes a public nuisance. This provision is not intended to, nor does it, limit in any manner whatsoever the ability of the City to take appropriate enforcement actions.

**6. Signed Copy of the Conditions**

***With submittal of a demolition, grading, and building permit***

A copy of the approval letter and conditions shall be signed by the property owner, notarized, and submitted with each set of permit plans to the appropriate City agency for this project.

**7. Indemnification**

***Ongoing***

- a) To the maximum extent permitted by law, the applicant shall defend (with counsel acceptable to the City), indemnify, and hold harmless the City of Oakland, the Oakland City Council, the City of Oakland Redevelopment Agency, the Oakland City Planning Commission and its respective agents, officers, and employees (hereafter collectively called City) from any liability, damages, claim, judgment, loss (direct or indirect) action, causes of action, or proceeding (including legal costs, attorneys' fees, expert witness or consultant fees, City Attorney or staff time, expenses or costs) (collectively called "Action") against the City to attack, set aside, void or annul, (1) an approval by the City relating to a development-related application or subdivision or (2) implementation of an approved development-related project. The City may elect, in its sole discretion, to participate in the defense of said Action and the applicant shall reimburse the City for its reasonable legal costs and attorneys' fees.
- b) Within ten (10) calendar days of the filing of any Action as specified in subsection A above, the applicant shall execute a Letter Agreement with the City, acceptable to the Office of the City Attorney, which memorializes the above obligations. These obligations and the Letter of Agreement shall survive termination, extinguishment or invalidation of the approval. Failure to timely execute the Letter Agreement does not relieve the applicant of any of the obligations contained in this condition or other requirements or conditions of approval that may be imposed by the City.

**8. Compliance with Conditions of Approval*****Ongoing***

The project applicant shall be responsible for compliance with the recommendations in any submitted and approved technical report and all the Conditions of Approval set forth below at its sole cost and expense, and subject to review and approval of the City of Oakland.

**9. Severability*****Ongoing***

Approval of the project would not have been granted but for the applicability and validity of each and every one of the specified conditions, and if any one or more of such conditions is found to be invalid by a court of competent jurisdiction this Approval would not have been granted without requiring other valid conditions consistent with achieving the same purpose and intent of such Approval.

**10. Job Site Plans*****Ongoing throughout demolition, grading, and/or construction***

At least one (1) copy of the stamped approved plans, along with the Approval Letter and Conditions of Approval, shall be available for review at the job site at all times.

**11. Special Inspector/Inspections, Independent Technical Review, Project Coordination and Management*****Prior to issuance of a demolition, grading, and/or construction permit***

The project applicant may be required to pay for on-call special inspector(s)/inspections as needed during the times of extensive or specialized plancheck review, or construction. The project applicant may also be required to cover the full costs of independent technical and other types of peer review, monitoring and inspection, including without limitation, third party plan check fees, including inspections of violations of Conditions of Approval. The project applicant shall establish a deposit with the Building Services Division, as directed by the Building Official, Director of City Planning or designee.

**PROJECT SPECIFIC CONDITIONS:****12. Radio Frequency Emissions*****Prior to issuance of building permit***

The applicant shall submit a certified RF emissions report to the City of Oakland stating that the proposed facility will operate within the established RF standards set by the Federal Communications Commission.

***Prior to the issuance of a final building permit sign off.***

The applicant shall submit a certified RF emissions report stating the facility is operating within the acceptable standards established by the regulatory Federal Communications Commission.

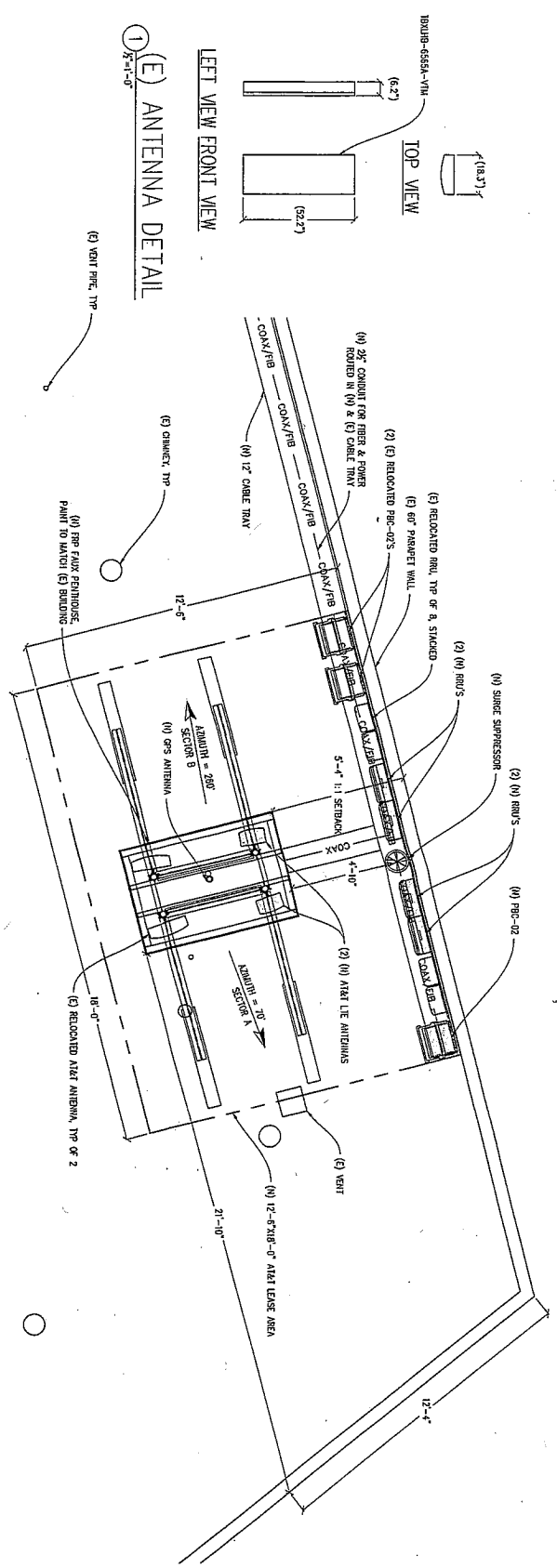
**13. Sinking Fund for Facility Removal or Abandonment.*****Prior to issuance of a building permit***

The applicant shall provide proof of the establishment of a sinking fund to cover the cost of removing the facility if it is abandoned within a prescribed period. The word "abandoned" shall mean a facility that has not been operational for a six (6) month period, except where non-operation is the result of maintenance or renovation activity pursuant to valid City permits. The sinking fund shall be established to cover a two year period, at a financial institution approved by the City's Office of Budget and Finance. The sinking fund payment shall be adequate to



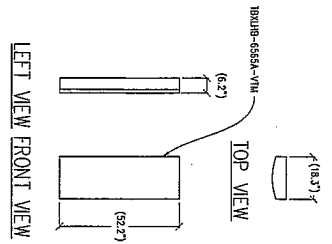




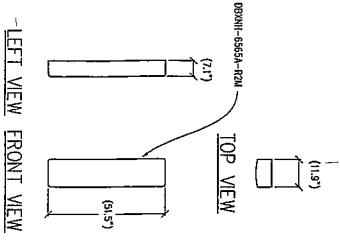


**ANTENNA PLAN**  
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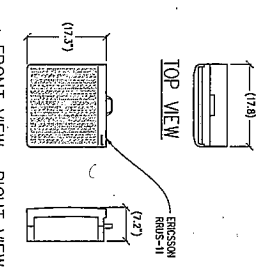
**(E) ANTENNA DETAIL**  
1/8"=1'-0"



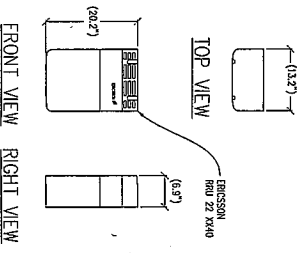
**(N) ANTENNA DETAIL**  
1/8"=1'-0"



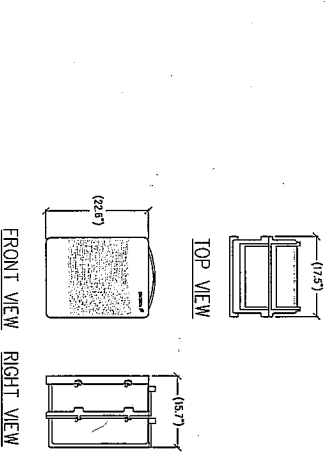
**(N) RRUS-11 DETAIL**  
1/8"=1'-0"



**(E) RRU DETAIL**  
1/8"=1'-0"



**(N) & (E) PBC-02 & BATTERY UNIT DETAIL**  
1/8"=1'-0"



**21ST & PARK**  
CNUG953 / OCCL03953  
2016 PARK BLVD  
OAKLAND, CA 94666

ISSUE STATUS			
A	DATE	DESCRIPTION	BY
1	06/10/11	CD BLDG	ALJ
2	07/27/11	CD BLDG	ALJ
3	10/27/11	CD BLDG	ALJ
4	10/27/11	CD BLDG	ALJ
5	10/27/11	CD BLDG	ALJ

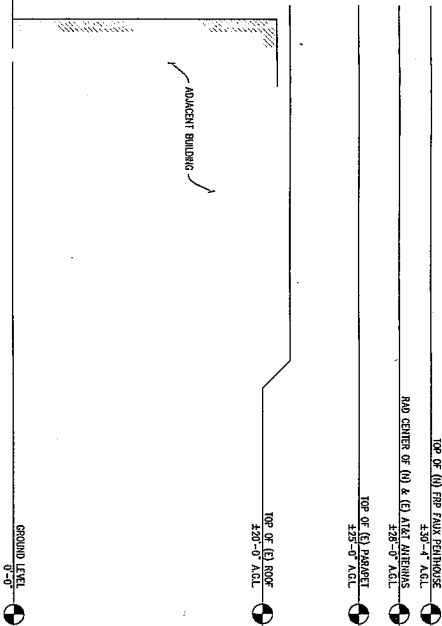
DRAWN BY: A. MOREAU  
CHECKED BY: H. FIDING  
APPROVED BY: H. FIDING  
DATE: 10/27/11

**Streamline Engineering and Design, Inc.**  
3268 Penryn Rd, Suite 200 Loomis, CA 95630  
Contact: Kevin Sorresen Phone: 916-650-1830  
E-Mail: kevin@streamlineeng.com Fax: 916-650-1941

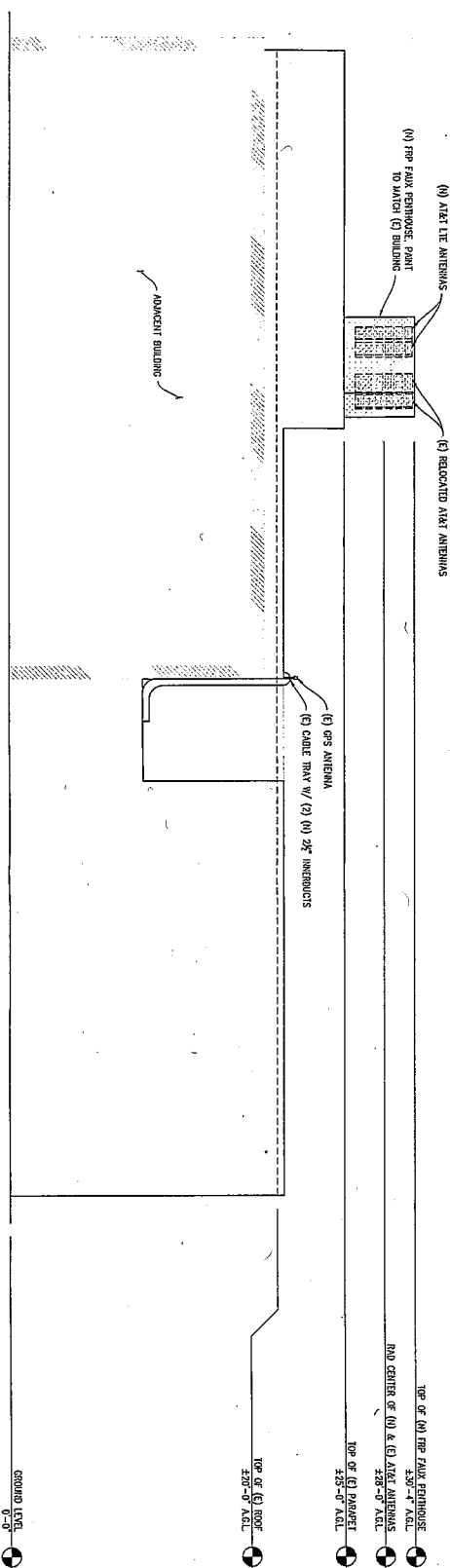


**at&t**  
4430 ROSEWOOD DR. BLDG 3, 6TH FLOOR  
PLEASANTON, CA 94588

SHEET TITLE:  
**ANTENNA PLANS & DETAILS**  
SHEET NUMBER:  
**A-2**



NOTE: ADJACENT BILLBOARD REMOVED FOR CLARITY



NOTE: ADJACENT BILLBOARD REMOVED FOR CLARITY

21ST  
&  
PARK  
CNU3953 / CCL03953  
2016 PARK BLVD  
OAKLAND, CA 94606

ISSUE STATUS			
Δ	DATE	DESCRIPTION	BY
	06/10/11	CO 90%	A.M.
	07/09/11	CO 100%	A.M.
	10/21/11	CLIENT REV	A.M.
	-	-	-
	-	-	-
	-	-	-

DRAWN BY: A. MORENOU

CHECKED BY: M. FLEUNG

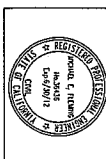
APPROVED BY: M. FLEUNG

DATE: 10/21/11

**Streamline Engineering**  
**and Design, Inc.**

3268 Pennyn Rd, Suite 200 Loomis, CA 95650  
 Contact Kevin Sorensen Phone: 916-660-1930  
 E-Mail: kevin@streamlineeng.com Fax: 916-660-1941

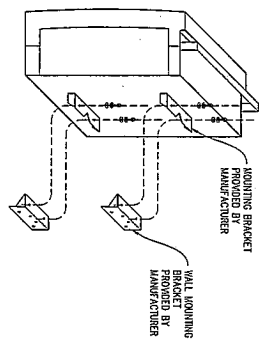
THESE PLANS AND SPECIFICATIONS ARE A REPRESENTATION OF A PROFESSIONAL ENGINEER'S DESIGN. THEY ARE NOT TO BE USED FOR CONSTRUCTION WITHOUT THE PROFESSIONAL ENGINEER'S SIGNATURE AND SEAL. THESE PLANS AND SPECIFICATIONS SHALL BE USED BY AN APPROVED PROFESSIONAL ENGINEER OR ARCHITECT. ANY CHANGES TO THESE PLANS AND SPECIFICATIONS SHALL BE MADE BY AN APPROVED PROFESSIONAL ENGINEER OR ARCHITECT. ANY CHANGES TO THESE PLANS AND SPECIFICATIONS SHALL BE MADE BY AN APPROVED PROFESSIONAL ENGINEER OR ARCHITECT.



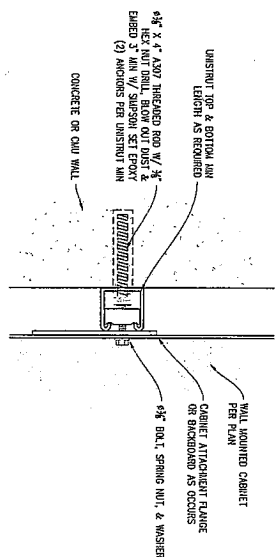
**at&t**

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PLEASANTON, CA 94588

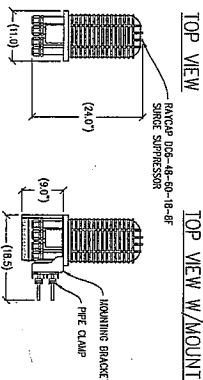
SHEET TITLE:
ELEVATIONS
SHEET NUMBER:
A-3



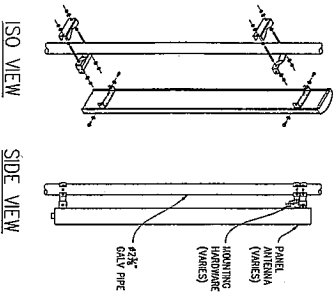
1 RRU MOUNTING DETAIL  
1"=1'-0"



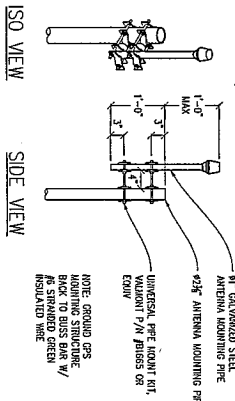
2 CABINET MOUNTING DETAIL  
1"=1'-0"



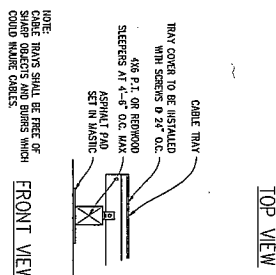
3 SURGE SUPPRESSOR DETAIL  
1"=1'-0"



4 ANTENNA MOUNT DETAIL  
1"=1'-0"



5 GPS RECEIVER DETAIL  
1"=1'-0"



6 CABLE TRAY DETAIL  
1"=1'-0"



21ST & PARK  
PARK  
GNU3953 / CCL03953  
2016 PARK BLVD  
OAKLAND, CA 94606

ISSUE STATUS			
NO.	DATE	DESCRIPTION	BY
1	08/10/11	CD REVISION	AK
2	08/10/11	CD REVISION	AK
3	10/21/11	CD REVISION	AK

DRAWN BY: A. MORENO  
CHECKED BY: M. READING  
APPROVED BY: M. READING  
DATE: 10/21/11

**Streamline Engineering and Design, Inc.**  
3268 Penryn Rd, Suite 200 Loomis, CA 95650  
Contact: Kevin Sorensen Phone: 916-650-1830  
E-Mail: kevin@streamlineeng.com Fax: 916-650-1941



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4430 ROSEWOOD DR. BLDG 3, 6TH FLOOR  
PLEASANTON, CA 94588

SHEET TITLE:  
DETAILS  
SHEET NUMBER:  
A-4

Technical drawing of a radio antenna structure. The drawing shows a side view of the antenna with various components and dimensions labeled.

Dimensions and Labels:

- 8'-0"  $\pm$  OF ANTENNAS (Overall height dimension)
- 4'-0" (Horizontal dimension at the top)
- 4'-2" (Horizontal dimension below 4'-0")
- 2'-0" (Horizontal dimension at the bottom left)
- 4'-2" (Horizontal dimension below 4'-0")
- 1'-1-5" (Horizontal dimension at the bottom left)
- 4'-2" (Horizontal dimension below 4'-2")
- 1'-0" (Horizontal dimension at the bottom left)
- 605' SLEEPER TIED TO ROOF FRAMING (Label pointing to the bottom horizontal beam)
- 3/8" SLEEPER, SEE DETAIL 3/8-2 (Label pointing to the bottom horizontal beam)
- 4'-2" 2"X-0" 1/2" PLATFORM, SEE DETAIL 1/4- & 2/4 (Label pointing to the platform)
- DBL. L22324X HOB AS5, TP OF 4 (Label pointing to the platform)
- 2X5' ANTENNA MOUNT, SEE DETAIL 3/8-2 (Label pointing to the antenna mount)
- SHOUL ANCHOR, TP, SEE DETAIL 1/5-2 (Label pointing to the anchor)
- (4) RRP MAX. PENHOUSE (Label pointing to the antenna structure)
- 2X5' ANTENNA MOUNT, SEE DETAIL 3/8-2 (Label pointing to the antenna mount)
- SHOUL ANCHOR, TP, SEE DETAIL 1/5-2 (Label pointing to the anchor)
- 2X5' ANTENNA MOUNT, SEE DETAIL 3/8-2 (Label pointing to the antenna mount)
- SHOUL ANCHOR, TP, SEE DETAIL 1/5-2 (Label pointing to the anchor)

**① PLATFORM BASE DETAIL**

$\frac{1}{2} \times = 1'-0"$

The diagram illustrates the construction details of a platform base, consisting of two views:

- FRONT VIEW:** Shows the side profile of the base. It features a horizontal section labeled "X" PLANK TOP" at the top. Below it are three vertical supports labeled "A/S'S ARE NOT CORNERS W/ STODAS SCREWS, TYP". The base rests on a thick layer of insulation or padding.
- TOP VIEW:** Shows the plan view of the base. It is a rectangular frame with dimensions: overall width is 6'-0", and depth is 1'-0". The frame consists of:
  - "X" PLANK TOP" forming the outer perimeter.
  - A central horizontal member labeled "2X12 PIER".
  - A central vertical member labeled "2X12 PIER BUCKING".
  - Corners reinforced with "A/S'S ARE NOT CORNERS W/ STODAS SCREWS, TYP".
  - An antenna mount labeled "2 1/2\" antenna mount" located near the center.

Additional dimensions and callouts include:

- Top edge offset: 4'-2" from left corner, 1'-4" from right corner.
- Right edge offset: 1'-0" from top corner, 4'-0" from bottom corner.
- Bottom edge offset: 1'-4" from left corner.

1. ALL AXES AND PULLEYS SHALL BE CHECKED AND SEALED.
2. ALL 3/4 OR 1" PIVOTING UNITS SHALL BE DOCKS IF 12 OR 18 IN. DOCKS IF 18 OR 24 IN. OR 24 IN. UNLESS OTHERWISE SPECIFIED.
3. ALL CATERING AND LIFTING SHALL BE DESIGNED TO BEAT V. F. RISKED AND ALL METAL CONNECTIONS ARE TO BE EITHER AS RECOMMENDED FOR COMBUSTION RESISTANT TO THE PRESERVATIVE TREATMENT.
4. ALL STRUCTURAL CONNECTIONS SHALL BE SECURED BY AN EQUIVALENT.
5. UNLESS THE CONTRACTOR WITH THE REQUIREMENTS OF THE 2000 IBC UNLESS OTHERWISE NOTED, DRAWING SPECIFIC DETAILS AND/OR REQUIREMENTS.
6. HOLES FOR DRAIN IN WOOD SHALL BE COVERED WITH A BIT OF THE SAME MATERIAL COVERED AS THE EXIST PLUS 1/4".
7. HOLES FOR GAS SCENES 4" OR GREATER SHALL BE COVERED AS SPECIFIED.
8. ALL CLEARANCE HOLES FOR THE SHANK SHALL HAVE THE SAME

2'-0"

2-2

STEEL METAL CAP OVER PLATFORM

NAIL PLASING TO PLATFORM

Ø 1/2" OC MIN EACH SIDE

TOPS DOWN OR EQUIV OVER PLATFORM

BRIERHIRE OR EQUIV

(1) SHEETING

(1) JOIST

2-2

2

PLATFORM FLASHING DETAIL

- b. AS THE LENGTH OF UNHATCHED SPARK  
CABLES IN THE LEAD PILE OF THE  
LEAD PILE FOR THE THROAT PORTION SHALL HAVE A  
SMALLER DIAL TO 75% OF THE SPARK CABLES AND A LIGHT  
CABLE SHALL BE USED TO ATTACH THE LEAD PILE TO THE  
C. SPARK CABLES AND WOOD SCREWS SHALL BE SCALED AND NOT  
BURNED INTO PLACE. REMOVE LEAD BOW AS REQUIRED TO  
RELOCATE THE SPARK CABLES DURING INSTALLATION.
- d. LAG SCREWS SHALL BE OBTAINING ASTM A307 UNFINISH, DRYED  
UNFINISHED SCREWS. THEY BE, TIGHTENED WITH AN  
H. NUTDRIVER. A SIZE OF SCREW

3 SLEEPER FLASHING DETAIL

3-1-5

TOUCH DOWN ON EXIST OVER GBS

SHEET METAL CAP OVER GBS

PLACES OVER SHEET METAL

GBS PIPE & SLEEPER

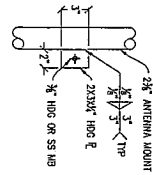
SLEEPER OR EXIST

(c) SLEEPER FLASHING

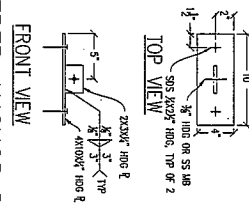
(e) SLEEPER

(f) JOIST

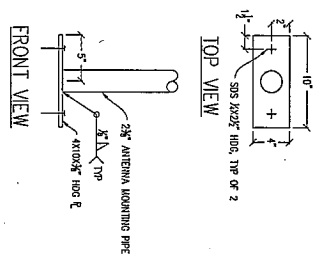
## ① STRUT ANCHOR DETAIL



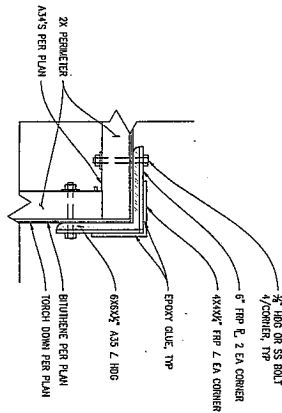
## ② SLEEPER ANCHOR DETAIL



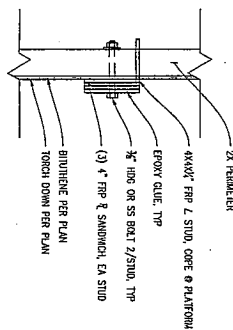
### 3 ANTENNA MOUNT DETAIL



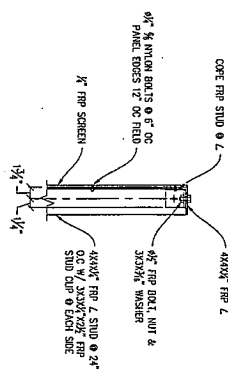
FRP CORNER @ PLATFORM



FRP STUD @ PLATFORM DETAIL



⑥ SCREEN CONNECTION @ TOP L  
 $1/2" \pm 1'-0"$



21ST  
&  
PARK  
CNU3953 / CCL03953  
2016 PARK BLVD  
OAKLAND, CA 94606

ISSUE STATUS		
Δ	DATE	DESCRIPTION BY
	06/10/11	CD 50% A.M.
	07/09/11	CD 100% A.M.
	10/21/11	CLIENT REV A.M.
	-	-
	-	-
	-	-

DRAWN BY: A. MORRIS

CHECKED BY: M. FLEMING


APPROVED BY: M. FLEMING

DATE: 10/21/11

**Streamline Engineering**  
**and Design, Inc.**

3268 Penny Rd, Suite 200 Loomis, CA 95650  
 Phone: Kevin Sorensen Phone: 916-660-1930  
 E-Mail: kevin@streamlineeng.com Fax: 916-680-1941

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**at&t**

4430 ROSEWOOD DR. BLDG 3, 6TH FLOOR  
PLEASANTON, CA 94588

SHEET TITLE:
DETAILS
SHEET NUMBER:
S-2



# EXHIBIT A



21st & Park

Site # CNU3953 / CCL03953

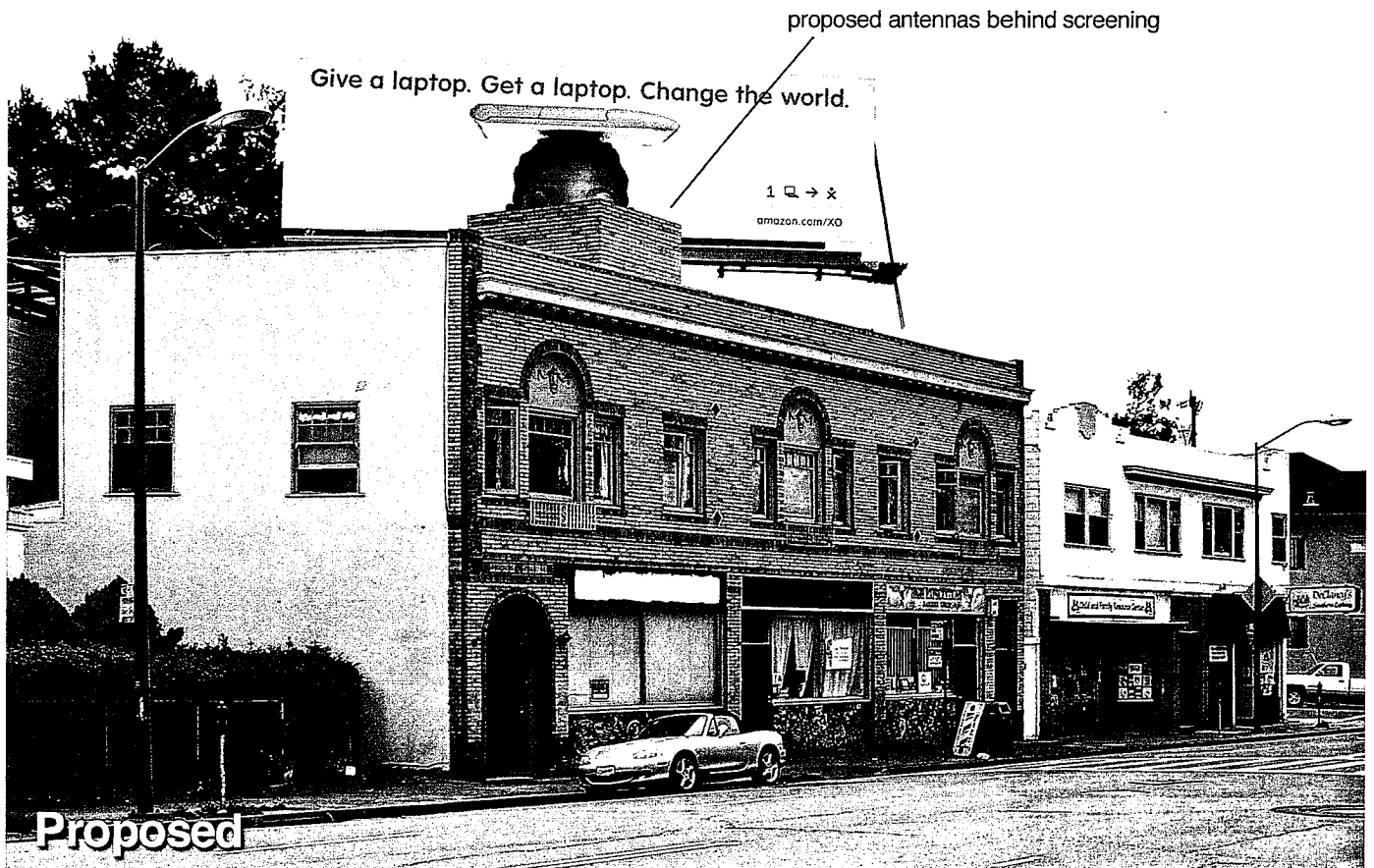
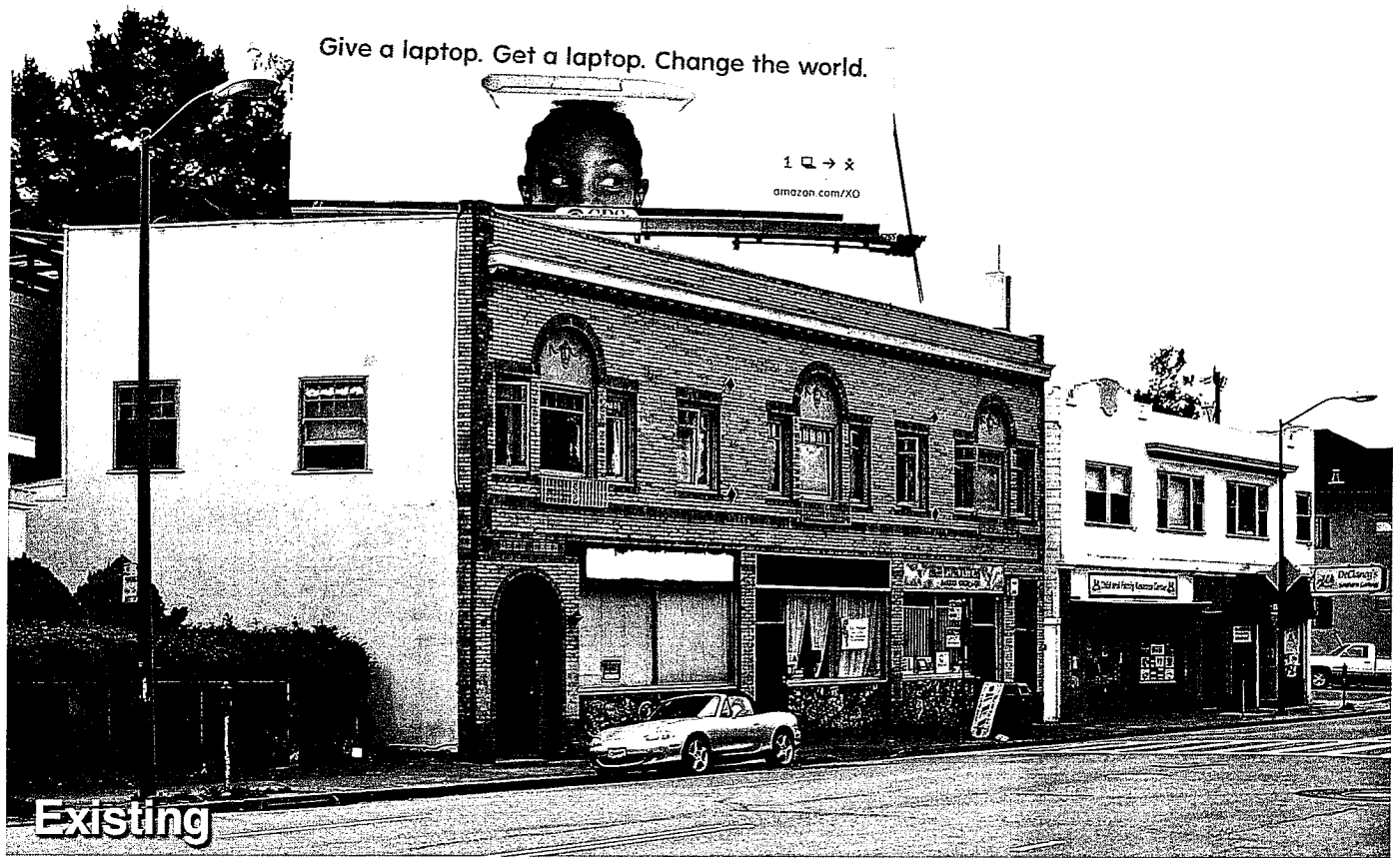
Looking East from Park Blvd.

10/25/11

2016 Park Blvd.  
Oakland, CA 94606

View #2

Applied Imagination 510 914-0500



21st & Park

Site # CNU3953 / CCL03953

Looking South from Park Blvd.

10/25/11

2016 Park Blvd.  
Oakland, CA 94606

View #1

Applied Imagination 510 914-0500



# ATTACHMENT B

## Theoretical RF Emissions Compliance Report

Prepared for:

**AT&T**

on behalf of :

**Geist Engineering**

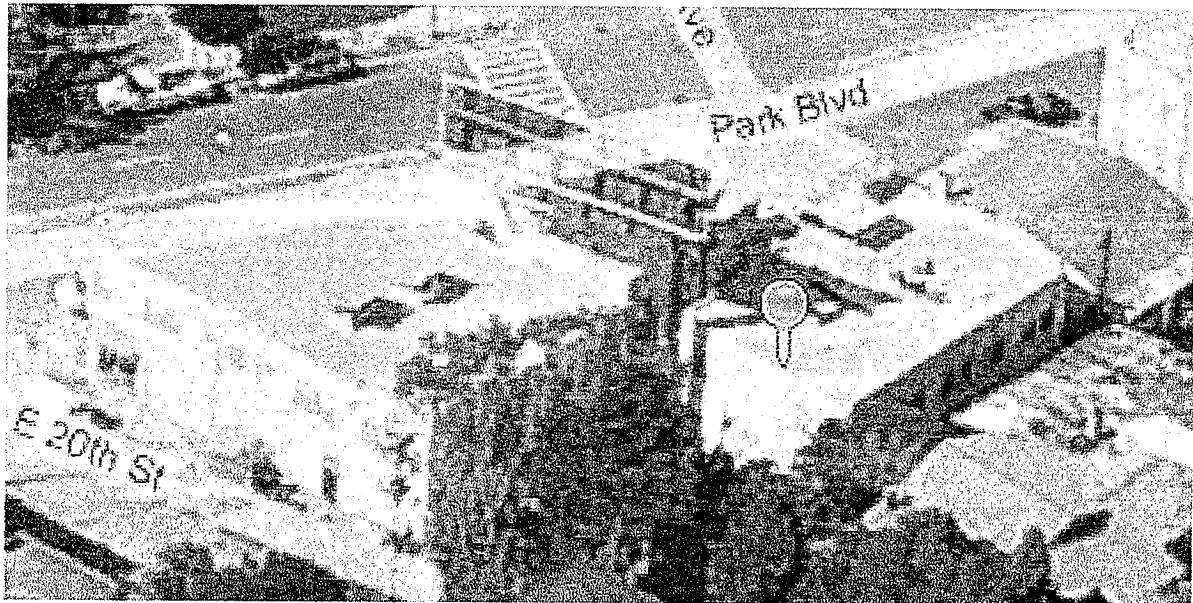
Site: CNU3953-21<sup>st</sup> & Park

Site ID: CNU3953

2016 Park Blvd.

Oakland, CA 94606

October 18, 2010



Prepared By:  
Waterford Consultants, LLC

18331 Turnberry Drive  
Round Hill, VA 20141  
(703) 596-1022  
[www.waterfordconsultants.com](http://www.waterfordconsultants.com)

# Theoretical RF Emissions Compliance Report

**Site: CNU3953-21<sup>st</sup> & Park**

**Site ID: CNU3953**

**2016 Park Blvd.**

**Oakland, CA 94606**

A: I certify that this report was prepared by me or under my direct supervision, and that I am a duly licensed Professional Engineer in the jurisdiction of the facility and in the jurisdiction shown with my signature.

B: I certify that this report was prepared by me or under my direct supervision, and that I am a duly licensed Professional Engineer in the jurisdiction shown with my signature.

I am retained by Waterford Consultants, LLC which provides engineering services to clients in the Radio Communications and antenna siting industry, and that I am familiar with the Rules and Regulations and the policies of the Federal Communications Commission ("FCC") both in general and specifically as they apply to the treatment of the FCC's Rules for Radiofrequency Radiation Exposure and that I have been engaged in the analysis of Radiofrequency Radiation Exposure for more than 10 years.

I have examined the technical information supplied Steve Geist regarding to the subject site. This report specifically addresses Non-Ionizing Radiation to humans, and is intended to be used to demonstrate compliance.

The subject site will include cellular like network infrastructure, which may operate a number of frequency bands, and with antennas and power levels indicated in the attachments.

That consideration of possible exposure of humans to radiofrequency radiation must utilize the rules and computational standards set by the FCC, the Federal Agency having jurisdiction over communications facilities. The FCC has published analytical techniques and guidelines: *Office of Engineering and Technology, Bulletin 65* ("OET65"), a copy of which is freely available to the public at [www.fcc.gov/oet/rfsafety](http://www.fcc.gov/oet/rfsafety), and that the analytical techniques used to produce this report follow OET65 guidelines.

The FCC rules define two tiers of permissible exposure: 1) "general population / uncontrolled environments," applies to those situations in which persons may not be aware of the presence of electromagnetic energy (the "General Population") and (2) "controlled environments", those situations in which persons are aware of their potential for exposure ("Occupational Personnel"), and have received appropriate safety training. Maximum Permissible Exposure ("MPE") is defined in OET 65 as being 100% of the applicable exposure limit.

**Site: CNU3953-21<sup>st</sup> & Park**  
**Site ID: CNU3953**

October 18, 2010  
2 of 8

The FCC requires licensees to assure that persons are not exposed to RF power densities in excess of their applicable MPE limits. These rules apply to both Occupational Personnel and General Population persons.

At the subject site, 100% of the more restrictive General Population MPE equates to 20% of the less restrictive Occupation or Controlled environment MPE, and anyone may be granted safe access to those areas meeting the General Population MPE limits. For persons who have been properly trained and meet the definition of being Occupation Personnel, access to areas shown as 20% to 100% of the Occupational Personnel MPE limit of the controlled environment may be granted. Administrative controls should be put in place for any area in excess of 100% Occupational Personnel MPE, and access may be granted only to persons properly trained and equipped with proper Personal Protective Equipment (PPE), such as a RF Personal Monitor. Administrative controls include necessary procedures, such as preventing access to an area by physically locking doors or other access mechanisms, requiring a check out procedure for personal protective equipment, access card access, log-in, presentation of appropriate RF awareness training certifications, etc.

Power density decreases significantly over a short distance from any antenna. Specifically with respect to directional antennas, the design, oriented in azimuth and elevation as documented, reasonably precludes potential for exposure with calculated significance at any location other than directly in front of the antenna.

The site management company should put in place engineering and/or administrative controls to limit access to locations so that routine occupancy by the General Population is eliminated or substantially reduced and permitting access into those locations only by Occupational Personnel authorized to be there, such as communications industry professionals, and approved contractors and vendors of the site management company.

Administrative controls incorporated into any agreement with the building owner and/or appropriate management company will assure, in the infrequent instances of maintenance access to subject areas in front of the antenna elements, which only authorized Occupational Personnel following safe work practices will be employed.

If a facility maintenance procedure requires more than incidental or temporary access to areas in excess of the General Population limit, administrative controls will include the requirement that the carrier shall be notified of the procedure with reasonable time to reach a decision, informed by any engineering assessments required by AT&T, regarding their choice about de-energizing their equipment during the facility maintenance procedure.

As this report has been provided in the absence of a site visit, specific recommendation(s) as to the placement of any signage is infeasible. However, signage should be placed in stages, reflecting the theoretical power density levels in each area as presented in the attached plot(s). Levels are broken into three tiers; those at or below the MPE for General

Population persons (associated with a blue colored "Notice" sign), areas greater than the General Population limits, but below the 100% occupation exposure limits (associated with the yellow "Caution" sign) and areas in excess of the 100% Occupation Personnel MPE exposure limits (associated with the Orange "Warning" sign).

That at this time, no other action by the carrier is necessary at the site to demonstrate compliance.

In summary, I certify that the technical analysis techniques prescribed by the FCC Rules and Regulations, specifically 47 CFR 1.1307 and Office of Engineering and Technology's Bulletin 65 have been adhered to, and that the information and presentation of herein to be accurate.



*Ted Alan Abrams*

October 19, 2010

Ted Alan Abrams

Registered Professional Engineer

## **Attachment A**

### **Theoretical RF Power Density Plots**

The theoretical MPE plots below correspond to MPE levels relative to the main roof level elevation. For example, a reference of +20 feet could correspond to the roof of an elevator shaft. Percentages are that of the Occupation MPE. Thus, anything less than 20% MPE Occupation is less than 100% MPE of the General Population limit.

Plots are presented at reference planes routinely accessible. Not all elevations will be shown. Areas above 100% MPE in inaccessible area (such as in free space) are compliant and do not require mitigation.

Additional plots may be shown at ground level, in addition to roof reference plots. Carefully examine the legend and plot captions for reference plane information.

SEE ANTENNA PLAN

ANTENNA BUILDING

TOWER

TREES

GRASS

ROAD

PERCENT MPE LEGEND

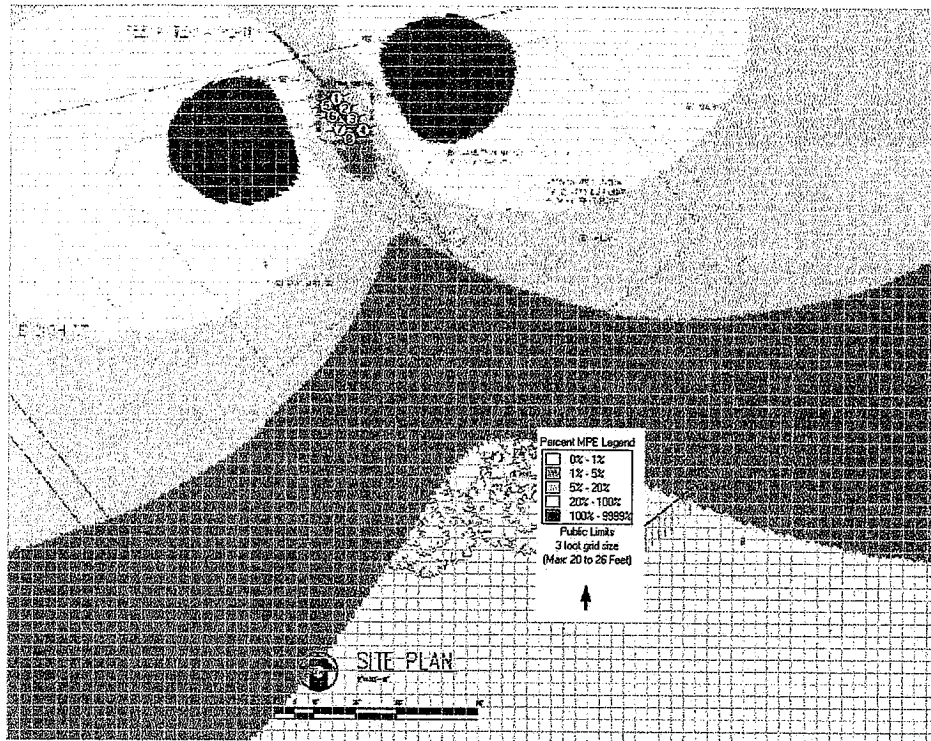
0% - 1%
1% - 2%
2% - 5%
5% - 10%
10% - 100%

Public Limits  
3 foot grid size  
(Max. 0 to 6 Feet)

0 100

**Site: CNU3953-21<sup>st</sup> & Park**  
**Site ID: CNU3953**

# WATERFORD



Plot 2: Cumulative RF contribution from AT&T on main rooftop (20 AGL, spatially averaged over 6 ft)

Site: CNU3953-21<sup>st</sup>&Park  
Site ID: CNU3953

October 18, 2010  
7 of 8

**Attachment B**  
**Antenna Inventory**

Number	Name	Model	Power (Watts)	Azimuth	Frequency (MHz)	Center Height
1	AT&T	Andrew ATM 200	1000	70	700	28ft
2	AT&T	Decibel TB 6565	1000	70	1950	28ft
3	AT&T	Decibel TB 6565	1000	70	850	28ft
4	AT&T	Andrew DB 6565	1000	70	850	28ft
5	AT&T	Andrew ATM 200	1000	260	700	28ft
6	AT&T	Decibel TB 6565	1000	260	1950	28ft
7	AT&T	Decibel TB 6565	1000	260	850	28ft
8	AT&T	Andrew DB 6565	1000	260	850	28ft

Site: CNU3953-21<sup>st</sup>&Park  
Site ID: CNU3953

October 18, 2010  
8 of 8