Date:

May 24, 2011

To:

Planning Commission

From:

Scott Miller, Zoning Manager GM

Subject:

June 1, 2011 Planning Commission Agenda Item 6.b (601 Glendome Circle);

Update to April 20, 2011 Staff Report

Commissioners, attached please find the original staff report including attachments for the proposed Telecommunications installation on an existing PG & E tower near 601 Glendome Circle. This item was on the April 20th Agenda, which was adjourned to April 27th, on which date the item was continued, at the applicant's request, to June 1st. The reason for the continuance request was to allow Verizon Wireless adequate time to respond to issues in the staff report and evaluate the City of Oakland's staff suggested co-location alternatives. As of the date of this memorandum, staff has not received additional input from the applicant.

Please do not hesitate to contact me or the case planner for this item if you have any questions.

Attachment: Staff Report and Attachments Dated April 20, 2011

Case File Number: CMD09-140 **April 20, 2011**

Location: 601 Glendome Circle (See map on reverse)

Assessors Parcel Numbers: (024-0607-052-00)

> To install six (6) telecommunication antennas on an extension to the top of an existing PG&E tower, three (3) antennas to the

legs of the tower and associated equipment shelters on the

ground below the tower.

Applicant: Verizon Wireless, Charnel James of NSA Wireless

Contact Person/Phone

Charnel James (530)219-1833 PG& E Co.

Number: Owner:

Case File Number:

Proposal:

CMD09-140

Planning Permits Required:

Regular Design Review to install nine (9) telecommunication

antennas, and enclosed equipment shelters.

Major Conditional Use Permit for the installation of a Macro telecommunication facility within 100 feet of a residential zone.

General Plan:

Detached Unit Residential

Zoning:

RD-1 Detached Unit Residential Zone (project submitted and

deemed complete when the property was in the R-30 One-Family

Residential Zone)

Environmental

Exempt, Section 15270 of the State CEQA Guidelines; Projects

Determination:

which are Disapproved

Historic Status:

No Historic Record

Service Delivery District:

3 5

City Council District: Date Filed:

6/22/09

Finality of Decision:

Appealable to City Council within 10 days

For Further Information:

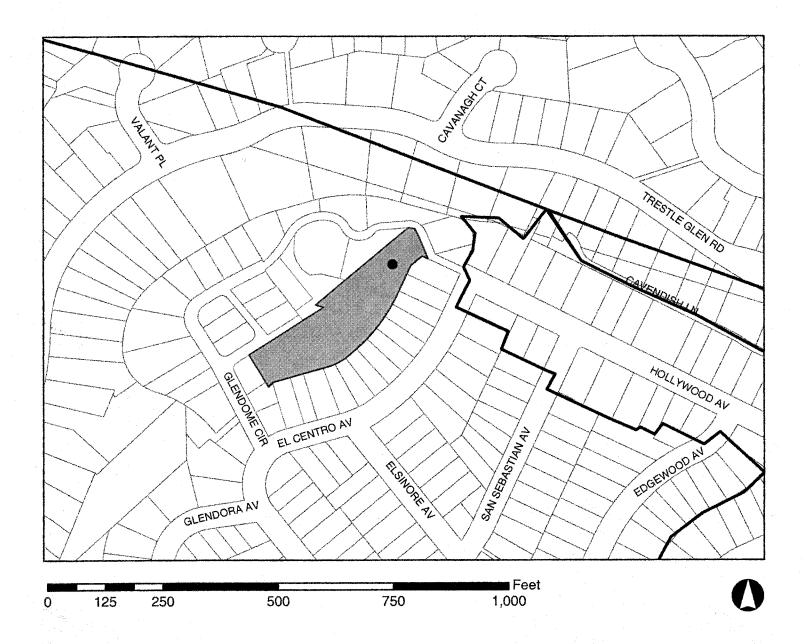
Contact case planner Michael Bradley at (510) 238-6935 or

mbradley@oaklandnet.com

SUMMARY

The following staff report addresses the proposal for a new unmanned wireless telecommunication facility located on an existing PG&E tower with the installation of six (6) telecommunication antennas on an extension to the top of the tower, three (3) antennas to the legs of the tower, and associated equipment shelters on the ground below the tower. Given the number of antennas, this would be considered a "macro" telecommunications facility. The site is located within a residential neighborhood along Glendome Circle. The site is in the RD-1 Detached Unit Residential Zone but was submitted when the R-30 One-Family Residential Zone was in effect and has been reviewed under the standards of that zoning district as the application was deemed complete prior to the change in the zoning maps. In any event, the regulations for a Macro Telecommunications Facility in the current and prior zones are identical. The General Plan designation for the site is Detached Unit Residential. In 1998 a similar proposal for only 3

CITY OF OAKLAND PLANNING COMMISSION



Case File: CMD09-140

Applicant: Verizon Wireless, Charnel James of NSA Wireless

Address: 601 Glendome Circle

Zone: RD-1 (R-30 when projected

submitted and deemed complete)

panel antennas was proposed by a different telecommunication provider, and was denied based on the proposed project not meeting the criteria and required findings for a Major Conditional Use Permit and Design Review. (attachment D). Staff recommends denial of the current proposed project as well, for failure to satisfy the required findings.

PROJECT DESCRIPTION

The applicant (Verizon) is proposing the install of six (6) telecommunication antennas on an extension to the top of an existing PG&E tower, three (3) antennas to the legs of the tower and associated equipment shelters on the ground below the tower. All proposed antennas and associated equipment will not be accessible to the public. (attachment A).

PROPERTY DESCRIPTION

The subject property is an internal parcel of approximately 45,493 square feet, with frontage on Glendome Circle. The subject property has multiple PG&E towers that are approximately 85 feet high. The site is surrounded by residential properties. Currently there are no other telecommunication providers located at the site.

GENERAL PLAN ANALYSIS

The Detached Unit Residential land use classification is intended to create, maintain and enhance residential areas characterized by detached, single unit structures. New towers of this design would not conform to the Detached Unit Residential Classification at the subject site, thus an increase in visual clutter such as that would occur with the proposed tower extension and antennae on an existing tower would also not conform to the designation. The proposed unmanned wireless telecommunication facility will adversely affect and detract from the residential characteristics of the neighborhood. The antennas will be mounted on the existing PG&E tower and visual impacts will not be mitigated since the antennas will be on an extension to the top of the tower, thereby increasing the adverse impacts of such towers within a residential area.

ZONING ANALYSIS

Although the subject property currently is in the RD-1 Detached Unit Residential Zone, has been reviewed under the standards of the R-30 One-Family Residential Zone, which was in effect for the site at the time the application was deemed complete. In any event, the regulations for a Macro Telecommunications Facility in the current and prior zones are identical.

The proposal is for a new unmanned wireless telecommunication facility on an existing PG&E tower and requires a Major Conditional Use permit since the project is located in or within one hundred feet of the boundary of a residential zone. See Oakland Planning Code Section 17.134.020. As more fully articulated in the proposed findings attached to this report, Staff finds that the proposed application does not meet standards for approval under the applicable R-30 zoning and City of Oakland Telecommunication regulations.

Case File Number: CMD09-140

Page 4

ENVIRONMENTAL DETERMINATION

The California Environmental Quality Act (CEQA) Guidelines lists the projects that qualify as categorical exemptions from environmental review. The proposed project is categorically exempt from the environmental review requirements pursuant to Section 15270, projects which are disapproved.

KEY ISSUES AND IMPACTS

1. Conditional Use Permit

Section 17.16.070 of the City of Oakland Planning Code requires a conditional use permit to install a Macro Telecommunication facility in the R-30 zone. As specified in Oakland Planning Code Section 17.134.020(A)(3)(i) a major conditional use permit is required because the proposal consists of a "telecommunication facility in or within one hundred (100) feet of the boundary of any residential zone." The required findings for a major conditional use permit are listed and included in staff's evaluation. Staff recommends denial of the Conditional Use Permit as discussed in the proposed Findings for Denial. In summary, the proposal fails to meet the Major Conditional Use Permit criteria because the residents currently have existing 85 foot high towers in direct view from the adjacent properties and by adding a 12 foot extension and antennas to the top and legs of the tower, greater visual clutter and unattractive mechanical devices in that view will only worsen the existing condition for the residents. The applicant has failed to provide screening or other features to reduce these impacts and improve the aesthetic character of the proposal.

2. Design Review

The proposal is for a new unmanned wireless telecommunication facility located on an exiting PG&E tower with installation of six (6) telecommunication antennas on an extension to the top of the tower, three (3) antennas to the legs of the tower, and associated equipment shelters on the ground below the tower. The proposal does not attempt to visually mitigate impacts the antennas will have on the surrounding residential neighborhood and will increase the visual impacts that the existing tower already presents. The residents currently have existing 85 foot high towers in direct view from the adjacent properties and by adding a 12 foot extension and antennas to the top and legs of the tower, greater visual clutter and unattractive mechanical devices in that view will only worsen the existing condition for the residents.

The proposal does not match the materials, texture and color of the existing PG&E Tower. They will appear to be visually prominent attachments to the structure that will not blend in or harmonize with the structure. The zoning regulations attempt to minimize the impact of antennas by screening, stealthing or texturing them to appear to be something other than what they are. This project does not attempt any of these methods and makes an already intrusive and atheistically unappealing facility worse in the process.

Page 5

Case File Number: CMD09-140

3. Project Site

Section 17.128.110 of the City of Oakland Telecommunication Regulations indicate that new wireless facilities shall generally be located on designated properties or facilities in the following order of preference:

- A. Co-located on an existing structure or facility with existing wireless antennas.
- B. City owned properties or other public or quasi-public facilities.
- C. Existing commercial or industrial structures in non-residential zones.
- D. Existing commercial or industrial structures in residential zones.
- E. Other non-residential uses in residential zones.
- F. Residential uses in non-residential zones.
- G. Residential uses in residential zones.

*Facilities locating on an A, B or C ranked preference do not require a site alternatives analysis.

City of Oakland Planning staff have reviewed and determined that the site selected is designated as in the category of ranked preference B. The proposal is on a quasi-public facility in a residential zone, thus this location for the antennas will provide service to the adjacent residential structures; however the addition to the facility will create further visual impacts to an existing visual impact. The applicant has provided a Site Alternative Analysis and Coverage Map (attachment C) which states she has looked at other sites and based on the residential neighborhood this is the most suitable site for the proposed antennas.

4. Project Design

Section 17.128.120 of the City of Oakland Telecommunications Regulations indicates that new wireless facilities shall generally be designed in the following order of preference:

- A. Building or structure mounted antennas completely concealed from view.
- B. Building or structure mounted antennas set back from roof edge, not visible from public right-of way.
- C. Building or structure mounted antennas below roof line (facade mount, pole mount) visible from public right-of-way, painted to match existing structure.
- D. Building or structure mounted antennas above roof line visible from public right of-way.
- E. Monopoles.
- F. Towers.
- * Facilities designed to meet an A or B ranked preference do not require a site design alternatives analysis. Facilities designed to meet a C through F ranked preference, inclusive, must submit a site design alternatives analysis as part of the required application materials. A site design alternatives analysis shall, at a minimum, consist of:
- a. Written evidence indicating why each higher preference design alternative can not be used. Such evidence shall be in sufficient detail that independent verification could be obtained if required by the City of Oakland Zoning Manager. Evidence should indicate if the reason an alternative was rejected was technical (e.g. incorrect height, interference from existing RF

Case File Number: CMD09-140

Page 6

sources, inability to cover required area) or for other concerns (e.g. inability to provide utilities, construction or structural impediments).

The project design for this proposal is ranked preference F, as the antennas are proposed to be mounted on an existing PG&E tower. As a result, the Telecommunications Regulations require a site design alternatives analysis, as described above. To inform the development of the required Site Alternatives Analysis, Planning Staff provided the applicant with information on other locations where telecommunication antennas had been approved in the surrounding area. These included: 4230 Park Blvd. (approximately 0.9 miles away on an existing commercial property) approved under case file CMD08-201; 4101 Park Blvd. (approximately 0.8 miles away on an existing church) approved under case file CMD07-338; and 1305 Everett Avenue (approximately 0.5 miles away on an existing multi-unit apartment building) approved under case file CMD09-219.

The applicant has provided a Site Alternative Analysis and Coverage Map (attachment C); however, the analysis does not fulfill the requirements of Planning Code section 17.128.120. Section 17.128F.a, specifies that evidence should indicate whether the reason an alternative was rejected was technical or for other concerns. For most of the rejected sites, the applicant does not give technical reasons. The Site Alternative Analysis does not provide sufficient detail about each of the other sites to make an informed determination that none of them can be used. The level of detail suggests that, in some instances, the applicant did no more to investigate alternatives site than simply driving by or placing a phone call. The non-technical reasons included "vegetation and terrain," "zoning reasons," "there was not any location for ground equipment to be placed," "it does not appear that the roof could support the weight," "controversy of the site," and "unable to get a response from the landlord." None of these unsupported statements provide a sufficient basis for a determination that other sites were incapable of being utilized.

5. Project Radio Frequency Emissions Standards

Section 17.128.130 of the City of Oakland Telecommunication Regulations require that the applicant submit the following verifications including requests for modifications to existing facilities:

- a. With the initial application, a RF emissions report, prepared by a licensed professional engineer or other expert, indicating that the proposed site will operate within the current acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.
- b. Prior to commencement of construction, a RF emissions report indicating the baseline RF emissions condition at the proposed site.
- c. Prior to final building permit sign off, an RF emissions report indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.

The applicant states that the proposed project meets the radio frequency (RF) emissions standards as required by the regulatory agency. Submitted with the initial application was a RF emissions report, prepared by Hammett & Edison, INC., (attachment B). The report states that

the proposed project will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not cause a significant impact on the environment.

CONCLUSION

City of Oakland planning staff believes that the proposed project and subject property can not be developed to meet the established zoning and telecommunication regulations that were created and adopted to set certain criteria minimums and maximums for similar types of developments. The residents currently have existing 85 foot high towers in direct view from the adjacent properties and by adding a 12 foot extension and antennas to the top and legs of the tower, greater visual clutter and unattractive mechanical devices in that view will only worsen the existing condition for the residents. Further the applicant has failed to provide a detailed Site Alternative Analysis that provides sufficient technical evidence on why the subject site is the only appropriate location for a new telecommunication facility. Staff believes that the findings for denial can be made to deny the Conditional Use Permit and Design Review.

RECOMMENDATIONS:

- 1. Affirm staff's environmental determination
- Deny Conditional Use Permit and Design Review application CMD09-140 pursuant to the attached findings for Denial

Prepared by:

Michael Bradley
Michael Bradley

Planner I

Approved by:

Scott Miller

Zoning Manager

Approved for forwarding to the

City Planning Commission

Eric Angstadt, Deputy Director

Community & Economic Development Agency

ATTACHMENTS:

- A. Project Plans & Photo simulations
- B. Hammett & Edison, INC. RF Emissions Report
- C. Site Alternatives Analysis & Coverage Map
- D. City of Oakland Letter of Denial of CU98-147; Pacific Bell proposal in 1998
- E. NSA Wireless, Inc. Notice of Neighborhood Meeting, October 15, 2009

FINDINGS FOR DENIAL

FINDINGS FOR DENIAL:

This proposal does <u>not</u> meet all of the required findings under Section 17.134.050, of the General Use Permit criteria; all the required findings under Section 17.136.050.(B), of the Non-Residential Design Review criteria; all the required findings under Section 17.128.070(B), of the telecommunication facilities (Macro) Design Review criteria; all the required findings under Section 17.128.070.(C), of the telecommunication facilities (Macro) Conditional Use Permit criteria; and as set forth below and which are required to approve your application. Required findings are shown in **bold** type; reasons your proposal does <u>not</u> satisfy them are shown in normal type.

SECTION 17.134.050 – GENERAL USE PERMIT FINDINGS:

A. That the location, size, design, and operating characteristics of the proposed development will be compatible with, and will not adversely affect, the livability or appropriate development of abutting properties and the surrounding neighborhood, with consideration to be given to harmony in scale, bulk, coverage, and density; to the availability of civic facilities and utilities; to harmful effect, if any upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development.

The location, size, design and operational characteristics of the proposal will adversely affect the livability or appropriate development of abutting properties and the surrounding neighborhood. Consideration has not been given to the harmony in scale, bulk, and coverage; to the availability of civic facilities and utilities; to harmful effect, if any, upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development. The proposed telecommunications antennas will be located on an existing 85 foot high PG&E tower that would be extended in height by this proposal and will adversely affect the livability of the existing area. Six of the antennas will be mounted to an extension on top of the tower and three antennas will be mounted lower on the legs of the tower with the equipment shelters located below the tower on the ground. The facility will be unmanned and will not create additional vehicular traffic in the area; however the addition of the antennas to the tower will create even greater visual impacts to the neighborhood than the existing towers already present. The increase in height to the tower of 12 feet and the antennas will add to the negative visual clutter as viewed from surrounding residential properties.

The proposal will intensify the land use conflicts between the residential neighborhood and the existing utility towers. The residents currently have existing 85 foot high towers in direct view from the adjacent properties and by adding a 12 foot extension and antennas to the top and legs of the tower, greater visual clutter and unattractive mechanical devices in that view will only worsen the existing condition for the residents. Thus, the proposed Macro telecommunication facility would amplify the negative visual impact of the existing utility towers and would exacerbate an existing undesirable neighborhood character, by intensifying the visual clutter of the towers (through as increase in sky view blocked by the tower).

B. That the location, design, and site planning of the proposed development will provide a convenient and functional living, working, shopping, or civic environment, and will be as attractive as the nature of the use and its location and setting warrant.

The location, design and site planning of the proposed antennas will not provide a convenient and functional working and shopping environment, and will not attempt to preserve the attractive nature of the use and its location and setting warrant. No screening of the antennas or equipment shelters is proposed. The proposal creates an even greater visual impact at the site; therefore it would affect the general quality and character of the neighborhood.

C. That the proposed development will enhance the successful operation of the surrounding area in its basic community functions, or will provide an essential service to the community or region.

Although the proposed development will enhance the successful operation of the surrounding area in its basic community function and will provide an essential service to the community or region, the proposal creates an even greater visual impact at the site; therefore it would affect the general quality and character of the neighborhood. The site will provide a regional telecommunication facility for the community and will be available to police, fire, public safety organizations and the general public; however the possibility of the same achievements may be granted by other sites in the area. The applicant was provided by staff three other locations in the area that were approved for telecommunication applications which included: 4230 Park Blvd. (approximately 0.9 miles away on an existing commercial property) approved under case file CMD08-201; 4101 Park Blvd. (approximately 0.8 miles away on an existing church) approved under case file CMD07-338; and 1305 Everett Avenue (approximately 0.5 miles away on an existing multi-unit apartment building) approved under case file CMD09-219. The applicant believes that these sites were not acceptable in their submitted Site Alternative Analysis, however per 17.128.120. F.a, evidence should indicate if the reason an alternative was rejected was technical or for other concerns. For most of the rejected sites the applicant does not give technical reasons. The Site Alternative Analysis does not provide sufficient detail about each of the other sites to determine that none of them can be used. The level of detail suggest that they did not do much more than drive by a site or place a phone call. The non-technical reasons included "vegetation and terrain," 'zoning reasons," "there was not any location for ground equipment to be placed," "it does not appear that the roof could support the weight," "controversy of the site,", and "unable to get a response from the landlord." None of these unsupported statements provide a sufficient basis for a determination that other sites were incapable of being utilized.

D. That the proposal conforms to all applicable design review criteria set forth in the DESIGN REVIEW PROCEDURE of Chapter 17.136 of the Oakland Planning Code.

The proposal does not conform with all significant aspects of the design review criteria set forth in Chapter 17.136 of the Oakland Planning Code, as outlined below.

E. That the proposal conforms in all significant respects with the Oakland General Plan and with any other applicable plan or development control map which has been adopted by the City Council.

The proposal does not conform to all significant aspects of the Oakland General Plan and with any other applicable plan or zoning maps adopted by the City of Oakland. The Detached Unit Residential Classification is intended to create, maintain, and enhance residential areas characterized by detached, single unit structures. New towers of this design would not conform to the Detached Unit Residential Classification at the subject site; thus, an increase in visual clutter such as that would occur with the proposed tower extension and antennae on an existing tower would also not conform to the designation. The proposed macro-telecommunication facility in the Detached Unit Residential General Plan designation will not enhance the residential neighborhood, but rather will detract from the neighborhood character based on visual impacts created by the proposed antennas and equipment shelter.

17.136.050(B) - NONRESIDENTIAL DESIGN REVIEW CRITERIA:

1. That the proposal will help achieve or maintain a group of facilities which are well related to one another and which, when taken together, will result in a well-composed design, with consideration given to site, landscape, bulk, height, arrangement, texture, materials, colors, and appurtenances; the relation of these factors to other facilities in the vicinity; and the relation of the proposal to the total setting as seen from key points in the surrounding area. Only elements of design which have some significant relationship to outside appearance shall be considered, except as otherwise provided in Section 17.136.060;

The proposal is for a new unmanned wireless telecommunication facility located on an exiting PG&E tower with installation of six (6) telecommunication antennas on an extension to the top of the tower, three (3) antennas to the legs of the tower, and associated equipment shelters on the ground below the tower. The proposal involves a 12 foot extension to the top of an approximately 85 foot high PG&E tower and does not include any attempt at screening the antennas. The proposal does not attempt to visually mitigate impacts the antennas will have on the surrounding residential neighborhood, and will increase the visual impacts that the existing tower already presents. The residents currently have existing 85 foot high towers in direct view from the adjacent properties and by adding a 12 foot extension and antennas to the top and legs of the tower, greater visual clutter and unattractive mechanical devices in that view will only worsen the existing condition for the residents. The extension and antennas will increase the amount of sky view that is blocked by the tower.

2. That the proposed design will be of a quality and character which harmonizes with, and serves to protect the value of, private and public investments in the area;

The design will not be appropriate and compatible with current zoning and general plan land use designations. The proposal does not protect or preserve the surrounding neighborhood context by concealing the proposed wireless telecommunication antennas in the residential area. The proposal does not attempt to visually mitigate impacts the antennas will have on the surrounding residential neighborhood, and will increase the visual impacts that the existing tower already presents. The residents currently have existing 85 foot high towers in direct view from the adjacent properties and by adding a 12 foot extension and antennas to the top and legs of the tower, greater visual clutter and unattractive mechanical devices in that view will only worsen the existing condition for the residents. The extension and antennas will increase the amount of sky view that is blocked by the tower.

Case File Number: CMD09-140

Page 11

3. That the proposed design conforms in all significant respects with the Oakland General Plan and with any applicable design review guidelines or criteria, district plan, or development control map which have been adopted by the Planning Commission or City Council.

The subject property is located within the Detached Unit Residential General Plan designation. The Detached Unit Residential land use classification is intended to create, maintain and enhance residential areas characterized by detached, single unit structures. The proposed unmanned wireless telecommunication facility will adversely affect and detract from the residential characteristics of the neighborhood. The antennas will be mounted on the existing PG&E tower and visual impacts will not be mitigated since the antennas will be on an extension to the top of the tower with no screening proposed. The residents currently have existing 85 foot high towers in direct view from the adjacent properties and by adding a 12 foot extension and antennas to the top and legs of the tower, greater visual clutter and unattractive mechanical devices in that view will only worsen the existing condition for the residents. The extension and antennas will increase the amount of sky view that is blocked by the tower.

17.128.070(B) DESIGN REVIEW CRITERIA FOR MACRO FACILITIES

1. Antennas should be painted and/or textured to match the existing structure:

The proposal does not match the materials, texture and color of the existing PG&E Tower. They will appear to be visually prominent attachments to the structure that will not blend in or harmonize with the structure. The zoning regulations attempt to minimize the impact of antennas by screening, stealthing or texturing them to appear to be something other than what they are. This project does not attempt any of these methods and makes an already intrusive and atheistically unappealing facility worse in the process. The residents currently have existing 85 foot high towers in direct view from the adjacent properties and by adding a 12 foot extension and antennas to the top and legs of the tower, greater visual clutter and unattractive mechanical devices in that view will only worsen the existing condition for the residents. The extension and antennas will increase the amount of sky view that is blocked by the tower.

2. Antennas mounted on architecturally significant structures or significant architectural details of the building should be covered by appropriate casings which are manufactured to match existing architectural features found on the building:

The proposal does not attempt to visually screen the proposed antennas on the PG&E tower. As stated above, the regulations governing telecommunications facilities require some method of screening to reduce the negative visual impacts, and this project does not attempt to do this.

3. Where feasible, antennas can be placed directly above, below or incorporated with vertical design elements of a building to help in camouflaging:

The proposal does not attempt to visually screen the proposed antennas on the PG&E tower.

4. Equipment shelters or cabinets shall be screened from the public view by using landscaping, or materials and colors consistent with surrounding backdrop:

The proposal does not attempt to visually screen the proposed equipment shelters below the PG&E tower. The proposal is for a plain unfinished CMU wall around the shelters and no landscaping is proposed to screen the concrete wall.

5. Equipment shelters shall be consistent with the general character of the area:

The equipment shelters will be placed in an open field below the existing PG&E towers and power lines. The proposal does not attempt to visually screen the proposed equipment shelters below the PG&E tower. The proposal is for a plain unfinished CMU wall around the shelters and no landscaping is proposed to screen the concrete wall.

7. That all reasonable means of reducing public access to the antennas and equipment has been made, including, but not limited to, placement in or on buildings or structures, fencing, anti-climbing measures and anti-tampering devices.

The antennas will be mounted to an existing PG&E tower and will not be accessible to the public due to its location. The equipment cabinets will be located within in shelters on the ground behind a locked gate.

Section 17.128.070(C) CONDITIONAL USE PERMIT (CUP) FINDINGS FOR MACRO FACILITIES

1. The project must meet the special design review criteria listed in subsection B of this section (17.128.070B):

The proposed project does not meet the special design review criteria listed in section 17.128.070B above.

2. The proposed project must not disrupt the overall community character:

The proposal does not attempt to visually mitigate impacts the antennas will have on the surrounding residential neighborhood, and will increase the visual impacts that the existing tower already presents. The proposal is for a new unmanned wireless telecommunication facility located on an exiting PG&E tower with installation of six (6) telecommunication antennas on an extension to the top of the tower, three (3) antennas to the legs of the tower, and associated equipment shelters on the ground below the tower. The proposal involves a 12 foot extension to the top of an approximately 85 foot high PG&E tower and does not include any attempt at screening the antennas. The proposal does not attempt to visually mitigate impacts the antennas will have on the surrounding residential neighborhood, and will increase the visual impacts that the existing tower already presents. The residents currently have existing 85 foot high towers in direct view from the adjacent properties and by adding a 12 foot extension and antennas to the top and legs of the tower, greater visual clutter and unattractive mechanical devices in that view will only worsen the existing condition for the residents. The extension and antennas will increase the amount of sky view that is blocked by the tower.

verizon wireless



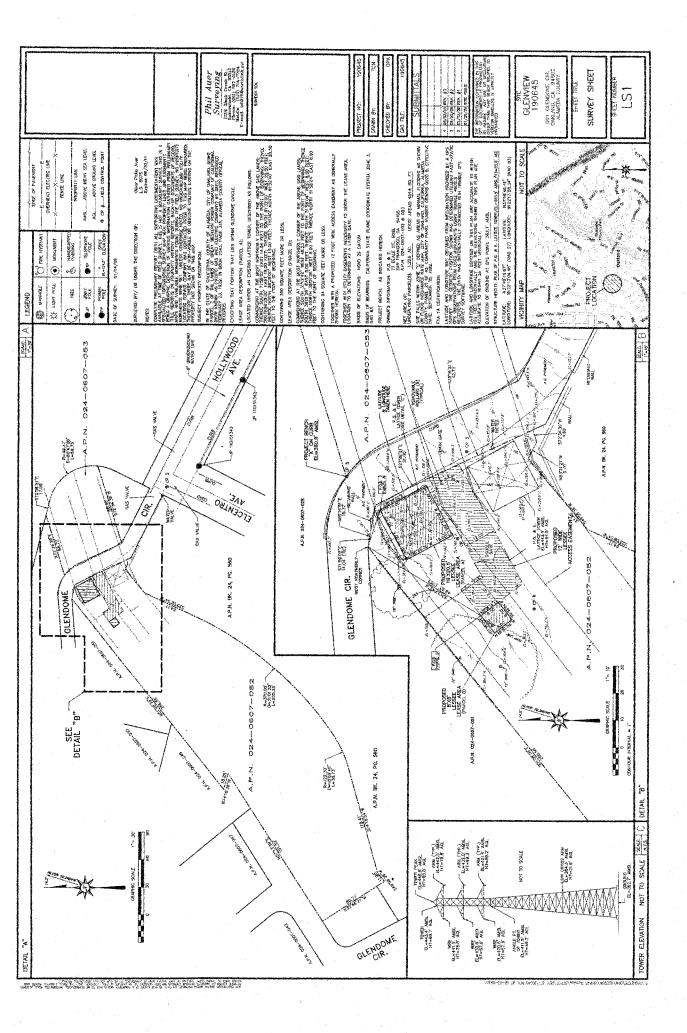
SITE NAME: GLENVIEW

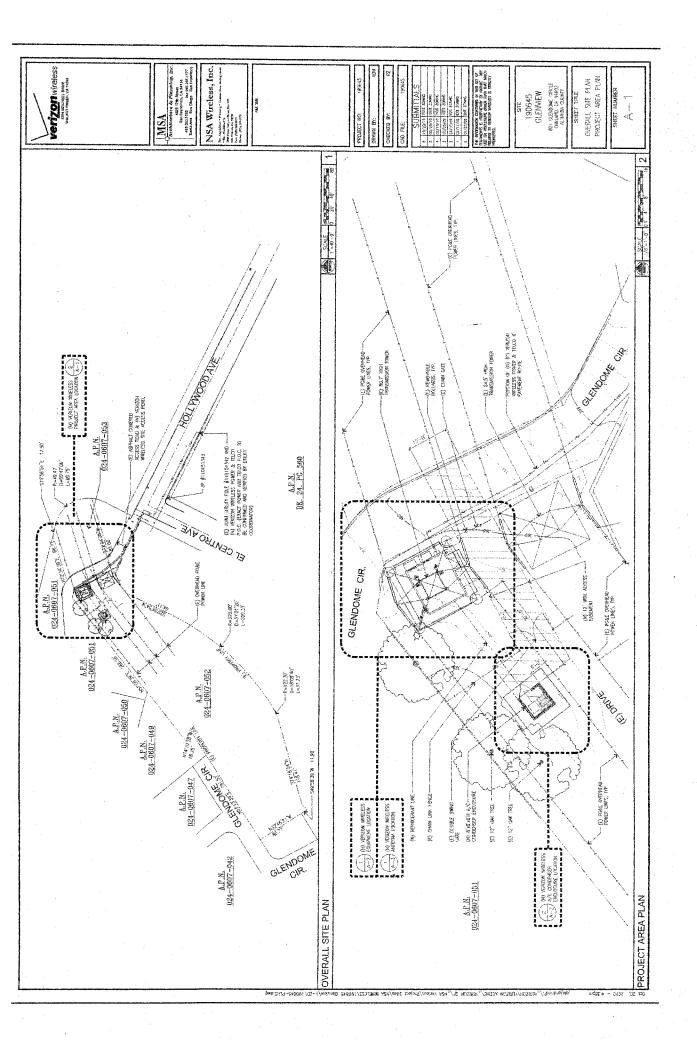
SITE NUMBER: 190645

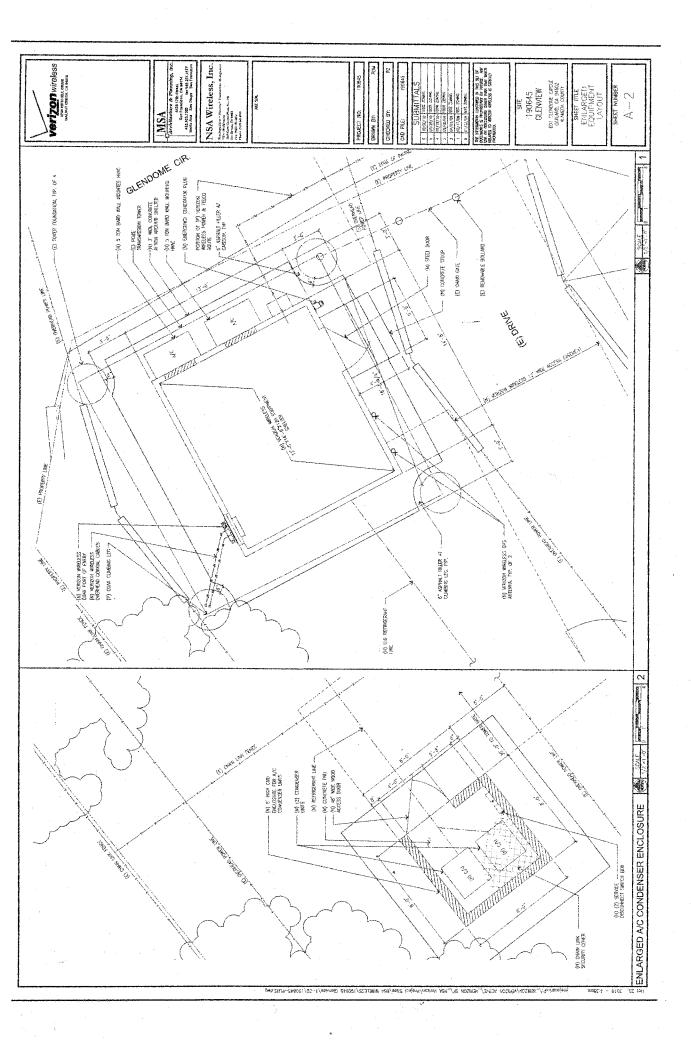
601 GLENDOME CIRCLE
OAKLAND, CA 94602
ALAMEDA COUNTY
PG&E SITE NUMBER: G-CA-190645
TOWER NUMBER: 40580801
LINE NAME & VOLTAGE: MORAGA-OAKLAND 115KV
SBE NUMBER: 117-1-1-2
TOWER NUMBER: 4/31

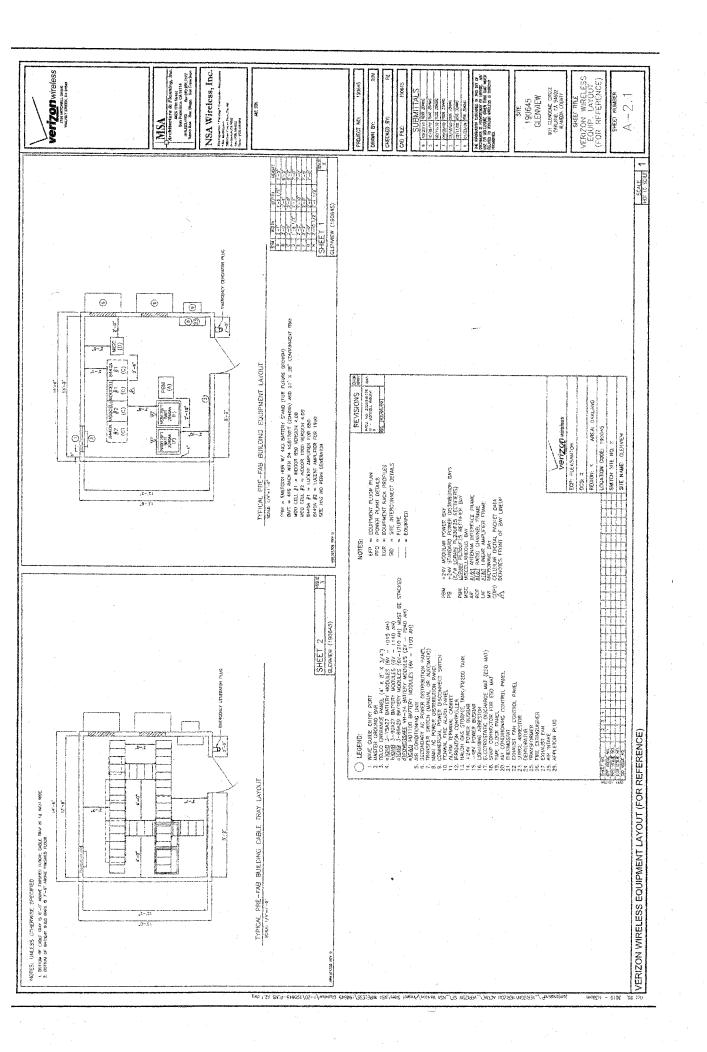
NSA Wireless, Inc.

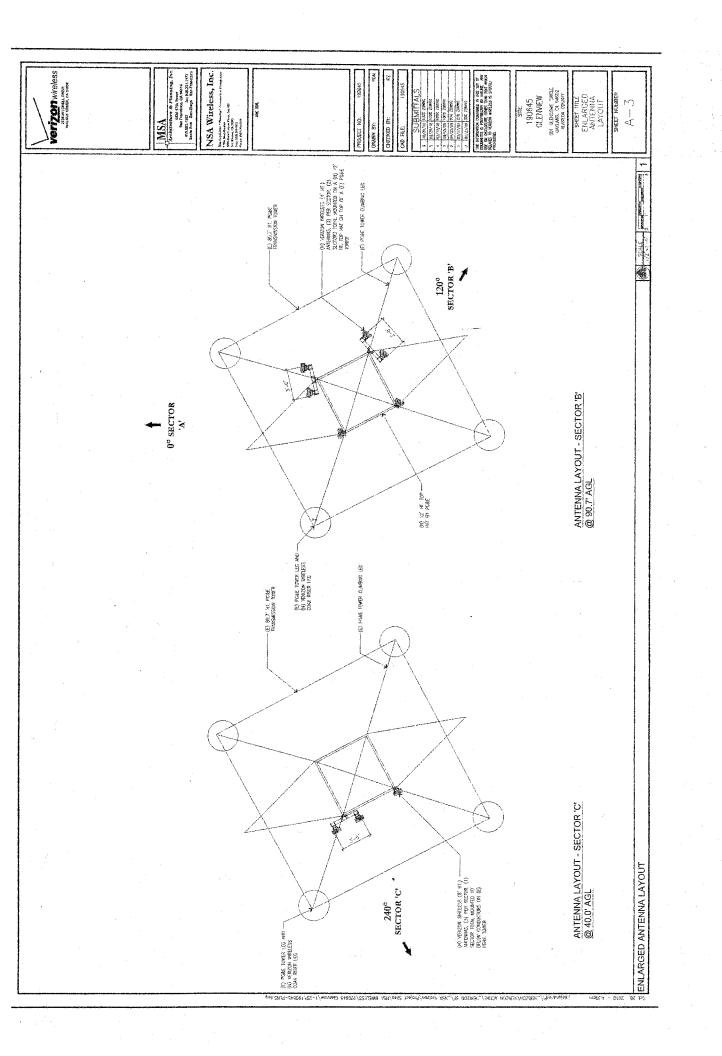
| AE 594 | | PROJECT NO. 1898-45 | 5 02/22/10 fect 20M46. | A J General Institute of the state of the st | 1 |
|--|--|--|---|--|--------------------|
| 7,00 | 7 0 0 0 0 0 | 60 in 45 | | | |
| | 13-5 SER JAMPE A-1 OGGOLL DIT FILM A PROSET REL PAN A-2 SEARCH SERVICE LIMIT (THE REPRESE) A-3 REAGES MARKET LANDII A-4 SEARCH SERVICE A-5 REAGES MARKET LANDII A-6 REAGES MARKET LANDII A-7 REAGES BENEFICE A-8 REAGES BENEFICE A-9 REAGES BENEFICE A-1 REAGES BENEFICE A-2 REAGES BENEFICE A-3 REAGES BENEFICE A-4 REAGES BENEFICE A-5 REAGES BENEFICE A-6 REAGES BENEFICE A-7 REAGES BENEFICE A-8 REAGES BENEFICE A-9 REAGES BENEFICE A-1 REAGES BENEFICE BENEFICE | A-6 EGANON A-1 GENARIN | | | SHEET INDEX |
| ALAMEDA | And a second sec | | North | # CZ | |
| ALA | | E STERNING TO STER | VICINITY MAP | SHE OPECURIES FROM WEIGHT HANNEL GETTER GETTER 1. STREET OUT DAYS COLUMNES ON MUTCHELL ID THROUGH 1. WHICH ON A SHEET HAS SHEET OF THE SHEET OF TH | DRIVING DIRECTIONS |
| PROJECT SUMJECT FRE PROJECT COMBSTS OF: • HSTALLAROW OF (B) PRE-POBICARD SPELLER. | PENLICHON (N) WRITEN REAL MERRONS, (B) 4. "I'M MERVOR MUNICUL ON A (P) 6" TOP AVE STEERING MAN (B) 5" TO AVE STEERING MAN (B) 5" | | PROJECT DESCRIPTION | PROPERTY INFORMATION stores: 77 Bells Shell Shell Shell 78 Bells Shell Shell 78 Bells Shell Shell 78 Bells Shell 78 Bell | PROJECT SUMMARY |
| AL WRICH AND WATCHALS SHALL BE PERDIRINAL AND INSTRULED IN ACCONOMIC OF THE COLORING STATES AND ACCOUNT OF THE COLORINAL WORKSHALL AND THE STATES AND THE COLORING OF THE COLORING STATES AND THE CONTRIGUENCE OF THE CONTRIBUTION TO THE CONTRIBUTION THE CONTRIBUTION TH | New York Userways 10 these Lobes. Lournesse James 20 20 20 20 20 20 20 20 20 20 20 20 20 | TO THE TOTAL TO SET TO THE TOTAL TO THE TOTA | MADINEZZZ ZOUGO LINDA GARTON PLANE, STE. FLOS SAN (RANDH, GA RASSA | CONTROL CONT | PROJECT TEAM |
| S CORSTRUCTOR THE PERMIT AND ALL | RETIRON REVISION REVISION SCHOLLE SCHOOL SCHOLLE SCHOOL SCHOLL SCHOOL SC | * | POWT RADIUS REFERENCE | Page 1 | |
| HESS PARS SHALL NOT BE URIZED AS CONSTRUCION SHELS LAND SHALL NOT BE URIZED AS CONSTRUCION OF SHELSE PARS AND ALL SHALL NOT BE URIZED AS CONSTRUCION OF SHELSE PARS SHALL NOT BE URIZED AS CONSTRUCION OF SHELSE PARS SHALL NOT BE URIZED AS CONSTRUCION OF SHELSE PARS SHALL NOT BE URIZED AS CONSTRUCION OF SHELSE PARS SHALL NOT BE URIZED AS CONSTRUCION OF SHELSE PARS SHALL NOT BE URIZED AS CONSTRUCION OF SHELSE PARS SHALL NOT BE URIZED AS CONSTRUCION OF SHELSE PARS SHALL NOT SHELSE PARS SHELSE PARS SHALL NOT SHELSE PARS SH | ABDE ANJASTARE ALFRANCE ALFRANCE RAPPONANTE RAPPONANTE BOLICK BOLICK BOLICK CHAMER | 1 | DOWN DROWNG FACT | COUNTY CO | ABBREVIATIONS |
| | 12224 | | | | |

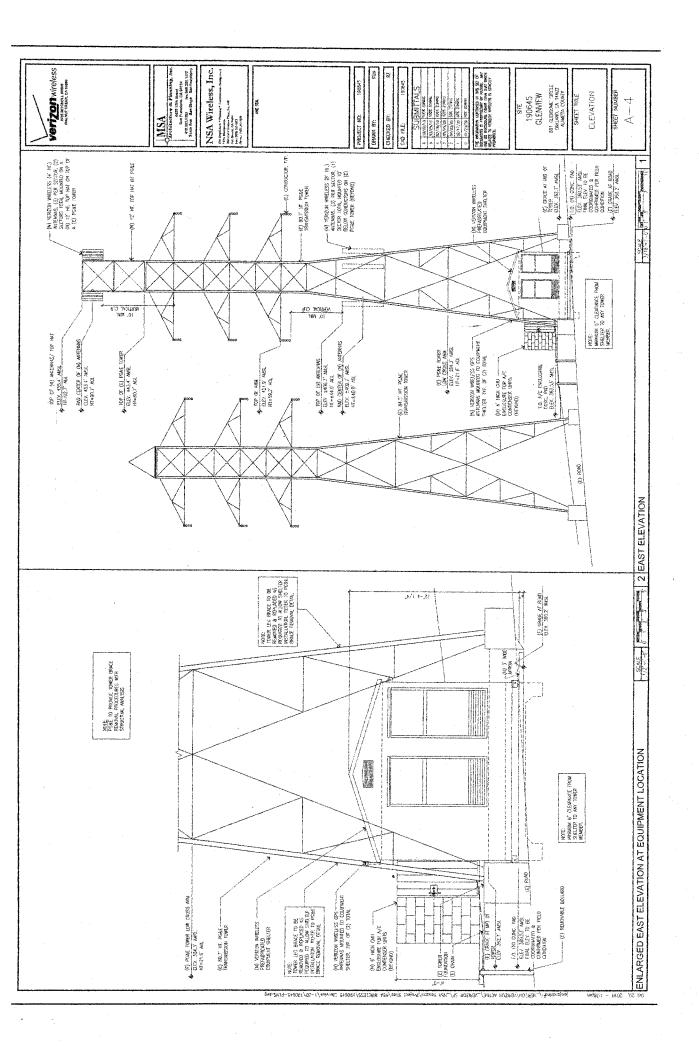


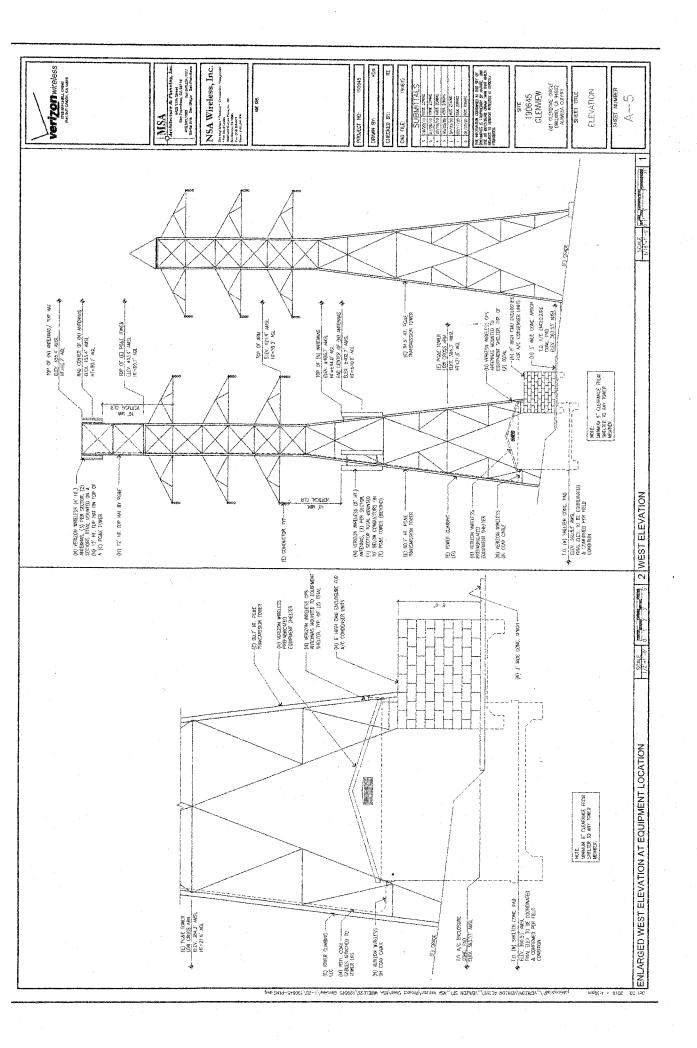


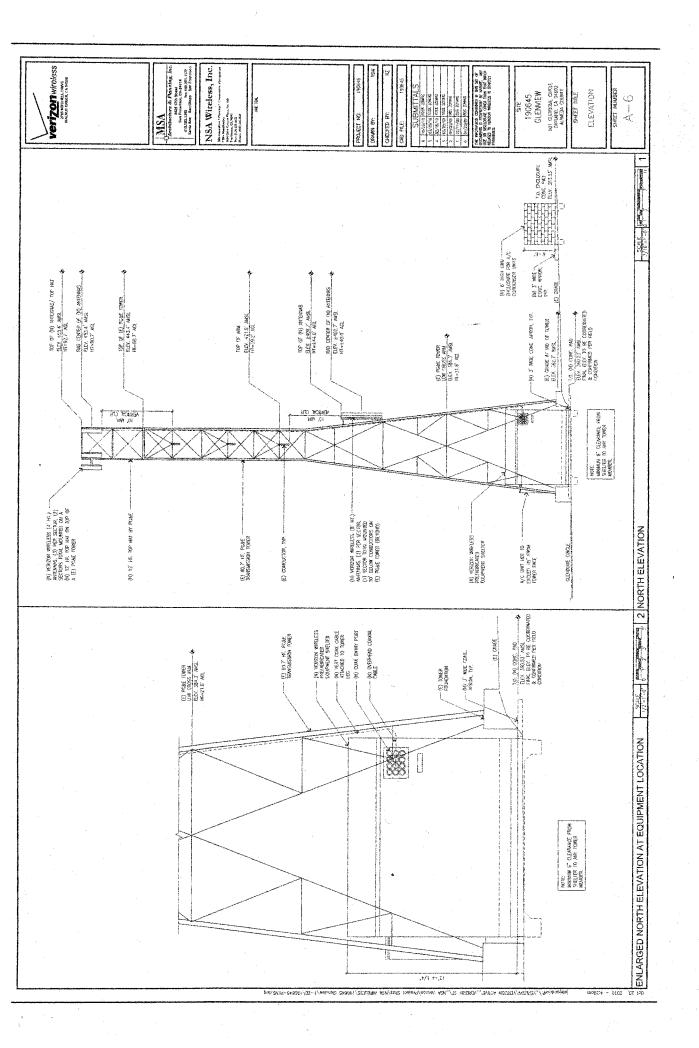


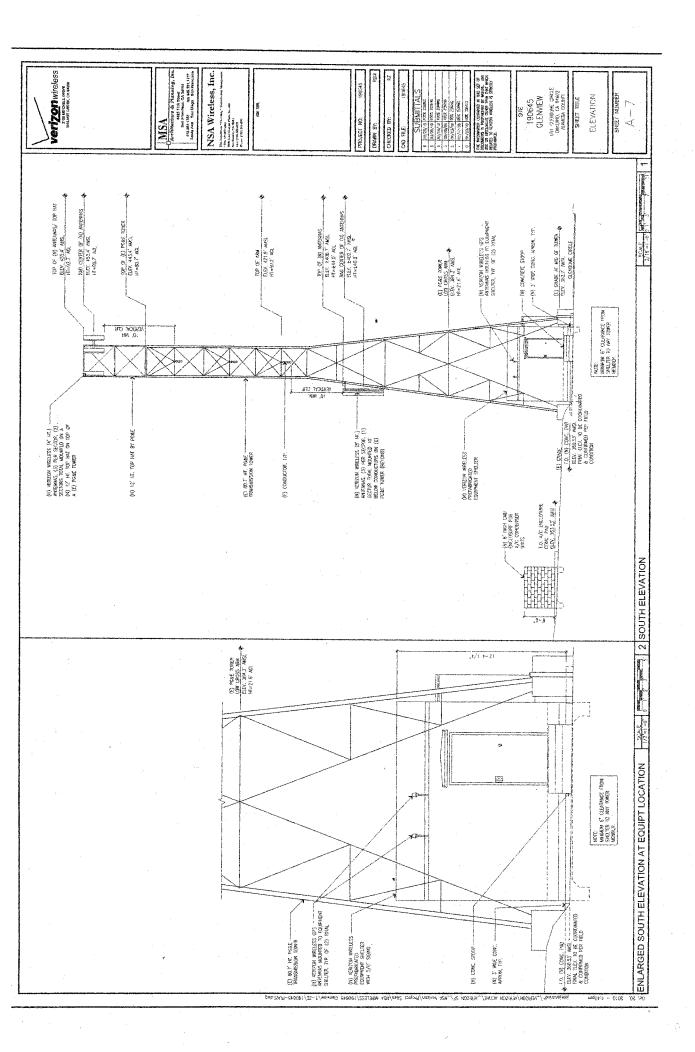




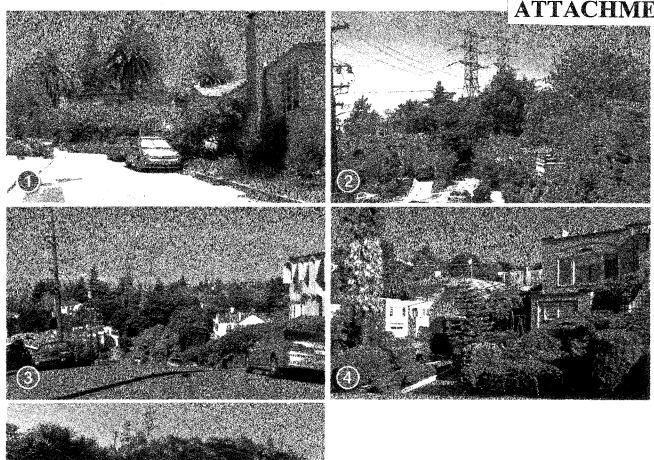








ATTACHMENT A







veri son wireless

Glenview

Site # 190645

Aerial Map



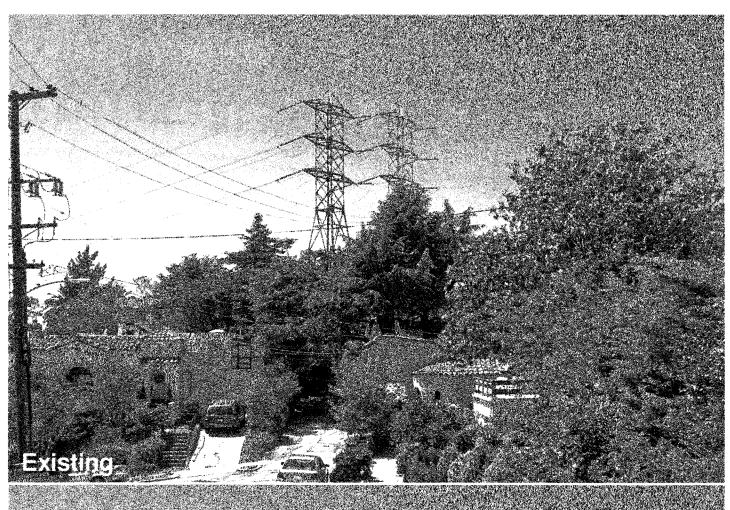


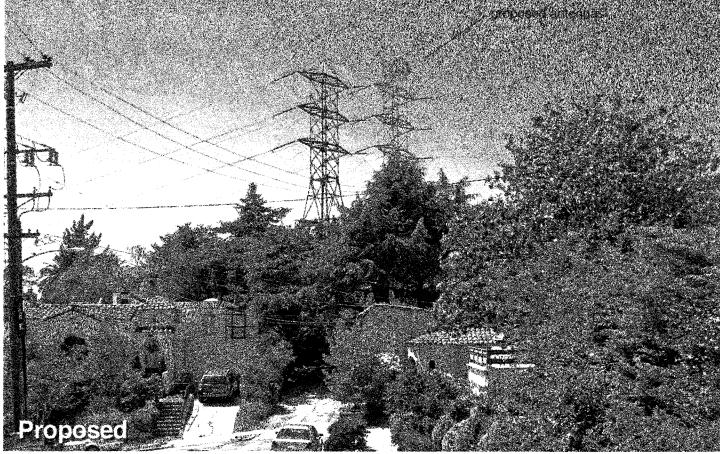
veri⊋**on**wireless

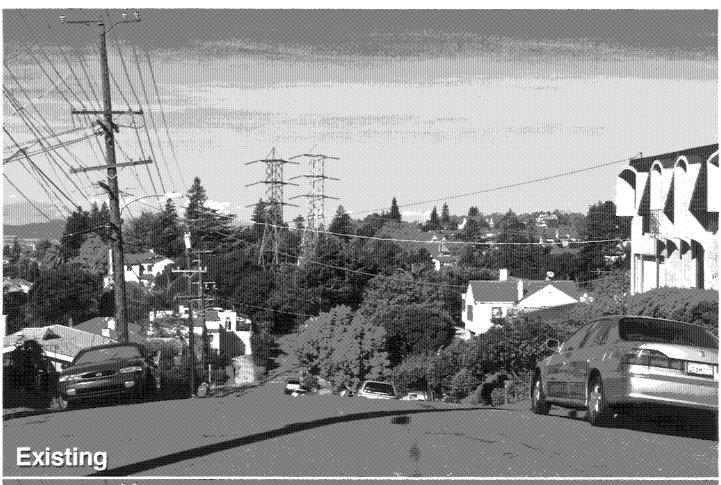
Glenview

Site # 190645

Looking East from Glendome Circle









veri grwineless

Glenview

Site # 190645

Looking Northwest from Hollywood Ave.

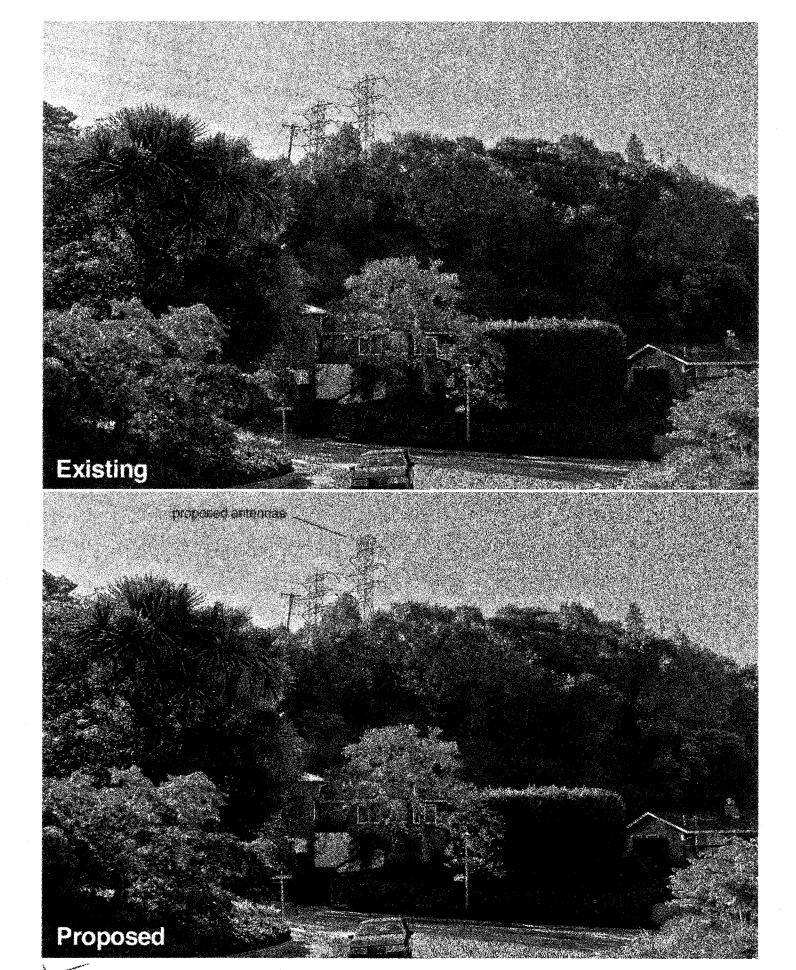


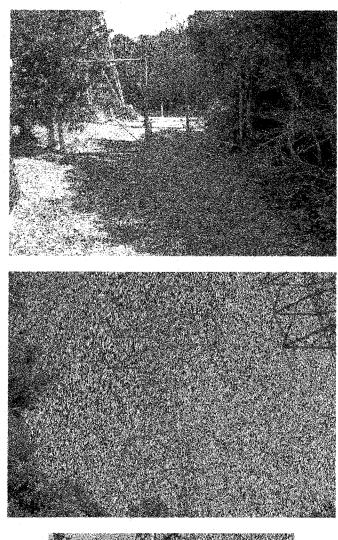
veri primineless

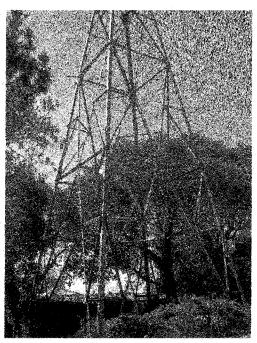
Glenview

Site # 190645

Looking North from Elsinore Ave







| | × . |
|--|-----|
| | |
| | |
| en de la composition de la composition La composition de la | |
| | |
| | |
| | |
| | • |
| | • |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |

Verizon Wireless • Proposed Base Station (Site No. 190645 "Glenview") 601 Glendome Circle • Oakland, California

Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of Verizon Wireless, a personal wireless telecommunications carrier, to evaluate the base station (Site No. 190645 "Glenview") proposed to be located at 601 Glendome Circle in Oakland, California, for compliance with appropriate guidelines limiting human exposure to radio frequency ("RF") electromagnetic fields.

Executive Summary

Verizon proposes to install directional panel antennas on the PG&E lattice tower located near 601 Glendome Circle in Oakland. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

Prevailing Exposure Standards

The U.S. Congress requires that the Federal Communications Commission ("FCC") evaluate its actions for possible significant impact on the environment. A summary of the FCC's exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

| Wireless Service | Frequency Band | Occupational Limit | Public Limit | |
|----------------------------------|------------------|------------------------|------------------------|--|
| Microwave (Point-to-Point) | 5,000-80,000 MHz | 5.00 mW/cm^2 | 1.00 mW/cm^2 | |
| BRS (Broadband Radio) | 2,600 | 5.00 | 1.00 | |
| AWS (Advanced Wireless) | 2,100 | 5.00 | 1.00 | |
| PCS (Personal Communication) | 1,950 | 5.00 | 1.00 | |
| Cellular | 870 | 2.90 | 0.58 | |
| SMR (Specialized Mobile Radio | o) 855 | 2.85 | 0.57 | |
| 700 MHz | 700 | 2.35 | 0.47 | |
| [most restrictive frequency rang | e] 30–300 | 1.00 | 0.20 | |

Power line frequencies (60 Hz) are well below the applicable range of these standards, and there is considered to be no compounding effect from simultaneous exposure to power line and radio frequency fields.

General Facility Requirements

Base stations typically consist of two distinct parts: the electronic transceivers (also called "radios" or "channels") that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are often located at ground level and are connected to the antennas by coaxial cables. A



SAN FRANCISCO

Verizon Wireless • Proposed Base Station (Site No. 190645 "Glenview") 601 Glendome Circle • Oakland, California

small antenna for reception of GPS signals is also required, mounted with a clear view of the sky. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. Along with the low power of such facilities, this means that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

Computer Modeling Method

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 attached describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

Site and Facility Description

Based upon information provided by Verizon, including zoning drawings by MSA Architecture & Planning, Inc., dated October 20, 2010, it is proposed to install nine Andrew directional panel antennas – four Model LNX-6513DS-VTM, two Model LNX-6515DS-VTM, two Model HBX-6516DS-VTM, and one Model HBX-6517DS – on the existing 80½-foot PG&E lattice tower sited along Glendome Circle in Oakland. The antennas would be arranged in groups of three (two LNX and one HBX) with 3° downtilt. Two groups would be mounted on a 12-foot extension on top of the tower, at an effective height of about 90½ feet above ground, and would be oriented toward 0°T and 120°T. The third group would be mounted at an effective height of about 40 feet above ground and would be oriented toward 240°T. The maximum effective radiated power in any direction would be 1,880 watts, representing simultaneous operation at 480 watts for PCS, 1,000 watts for cellular, and 400 watts for 700 MHz service. There are reported no other wireless telecommunications base stations nearby.

Study Results

For a person anywhere at ground, the maximum ambient RF exposure level due to the proposed Verizon operation is calculated to be 0.0039 mW/cm², which is 0.73% of the applicable public exposure limit. The maximum calculated level at the third-floor elevation of any nearby residence* is

^{*} Located at least 65 feet away, based on photographs from Google Maps.



Verizon Wireless • Proposed Base Station (Site No. 190645 "Glenview") 601 Glendome Circle • Oakland, California

4.7% of the public exposure limit. It should be noted that these results include several "worst-case" assumptions and therefore are expected to overstate actual power density levels from the proposed operation.

No Recommended Mitigation Measures

Due to their mounting locations, the Verizon antennas would not be accessible to the general public, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. It is presumed that PG&E already takes adequate precautions to ensure that there is no unauthorized access to its tower. To prevent exposures in excess of the occupational limit by authorized PG&E workers, it is expected that they will adhere to appropriate safety protocols adopted by that company.

Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that operation of the base station proposed by Verizon Wireless at 601 Glendome Circle in Oakland, California, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating base stations.

Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2011. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.

December 1, 2010



William F. Hammett, P.E.

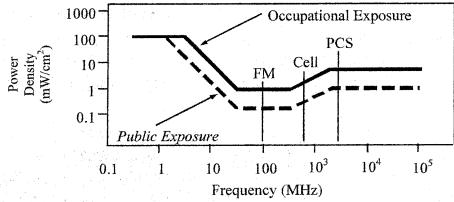
707/996-5200

FCC Radio Frequency Protection Guide

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission ("FCC") to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, "Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields," published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements ("NCRP"). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, "Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz," includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

| Frequency | Electro | magnetic | Field | ls (f is fr | equency of e | mission in | MHz) |
|------------------------------|-------------|--------------------------|---------------|----------------|--------------------------|---------------------|---------------------------------|
| Applicable Range (MHz) | Field S | ctric strength /m) | ne e Ne er | Field S | netic strength /m) | Power | t Far-Field Density /cm²) |
| 0.3 - 1.34 | 614 | 614 | | 1.63 | 1.63 | 100 | 100 |
| 1.34 - 3.0 | 614 | 823.8/f | | 1.63 | 2.19/f | 100 | $180/f^2$ |
| 3.0 - 30 | 1842/f | 823.8/f | | 4.89/f | 2.19/f | 900/ f ² | $180/f^2$ |
| 30 - 300 | 61.4 | 27.5 | | 0.163 | 0.0729 | 1.0 | 0.2 |
| 300 - 1,500 | 3.54√f | $1.59\sqrt{f}$ | | $\sqrt{f}/106$ | $\sqrt{f}/238$ | f/300 | f/1500 |
| 1,500 - 100,000 | 137 | 61.4 | | 0.364 | 0.163 | 5.0 | 1.0 |



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.



HAMMETT & EDISON, INC.

RFR.CALC[™] Calculation Methodology

Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission ("FCC") to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density
$$S = \frac{180}{\theta_{\text{BW}}} \times \frac{0.1 \times P_{\text{net}}}{\pi \times D \times h}$$
, in mW/cm²,

and for an aperture antenna, maximum power density $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$, in mW/cm²,

where θ_{BW} = half-power beamwidth of the antenna, in degrees, and

Pnet = net power input to the antenna, in watts,

D = distance from antenna, in meters,

h = aperture height of the antenna, in meters, and

 η = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

power density
$$S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}$$
, in mW/cm²,

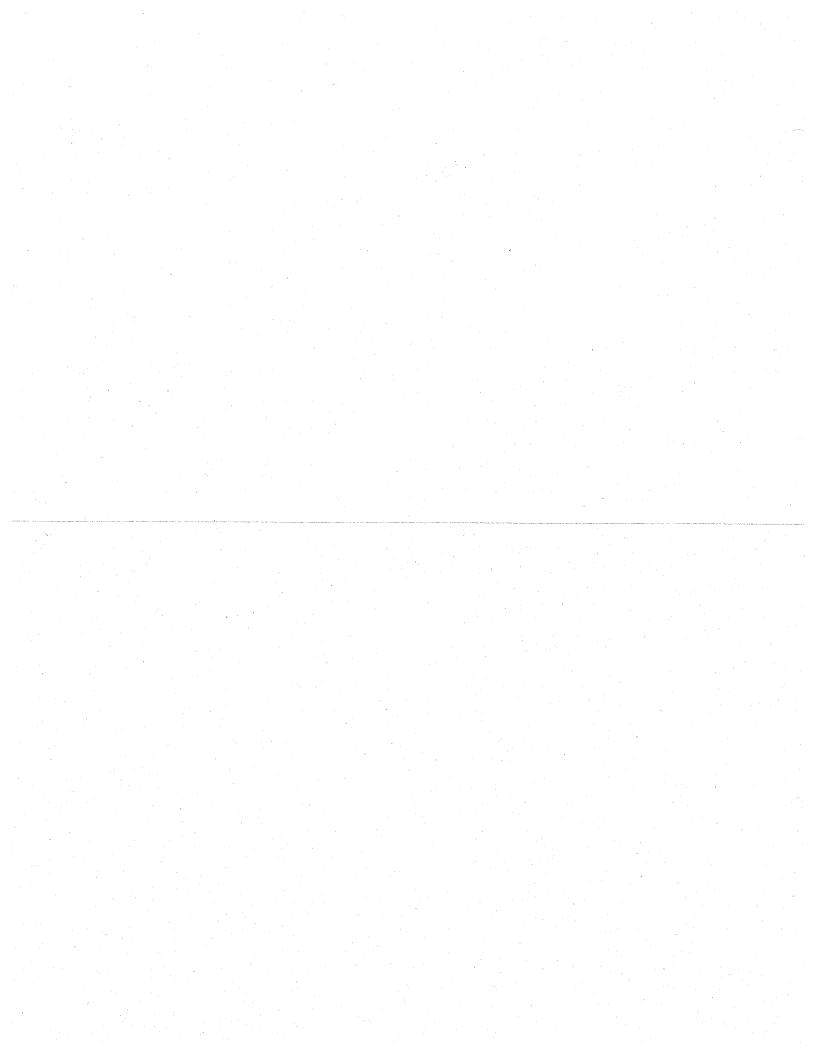
where ERP = total ERP (all polarizations), in kilowatts,

RFF = relative field factor at the direction to the actual point of calculation, and

D = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 ($1.6 \times 1.6 = 2.56$). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.





ATTACHMENT C

NSA Wireless, Inc.

Site Acquisition • Planning • Political Advocacy • Construction Management

January 10, 2010

City of Oakland CEDA 250 Frank H. Ogawa Plaza Oakland, CA Attn: Michael Bradley, Planning

City of Oakland Planning & Zoning Division

RECEIVED

JAN 1 1 2011

RE: Alternative Site and Site Design analysis

Dear Michael -

As you are well aware, this site has been proposed both at one time by AT&T and currently by Verizon. The proposed installation is to install a total of nine antennas, six on a six foot top-hat at the top of the tower, and three eight foot antennas below the conductors. We are the sixth version of this design. We have spent that last year trying to locate, lease and zone other candidate so that this candidate is not necessary, but we have not been successful.

The entire gap in coverage covers a large area that has multiples hills, various house heights and various vegetation heights. Therefore a high elevation and antenna height is necessary in order to gain the maximum coverage area in the area with the least visible impact.

With each of the six revisions that we have looked at as a design, we have tried to decrease the visual impact. The proposed site is the least impact that we can obtain.

We did try to find alternative sites, but we would have had to find two or three locations to do the same thing that we were trying to accomplish at this location. We looked at the following:

- Park Blvd Presbyterian Church 4101 Park Blvd. Oakland (John Andresen 510-531-2201) the RF engineer did not think that the height for this building work work during our ring scrub. When we looked at it again we could not find ground space to place our equipment cabinets, and the church did not have any interior space.
- Park Blvd Manor Senior Ctr 4135 Park Blvd (Analisa 510-647-0700 x 103) this site
 would not have met the coverage objective and was not revised.
- Corpus Christi Church, 332 St James Drive, Piedmont(Judy Hilgart (Bus Mgr) 510-530-4056) The vegetation and terrain on this property eliminated it as a candidate.
- Zion Lutheran Church 5201 Park Blvd (Rev Paul 510-530-4213) This building was eliminated for zoning reasons, as I was not able to create a design that would work with church.

NSA Wireless, Inc.

Site Acquisition • Planning • Political Advocacy • Construction Management

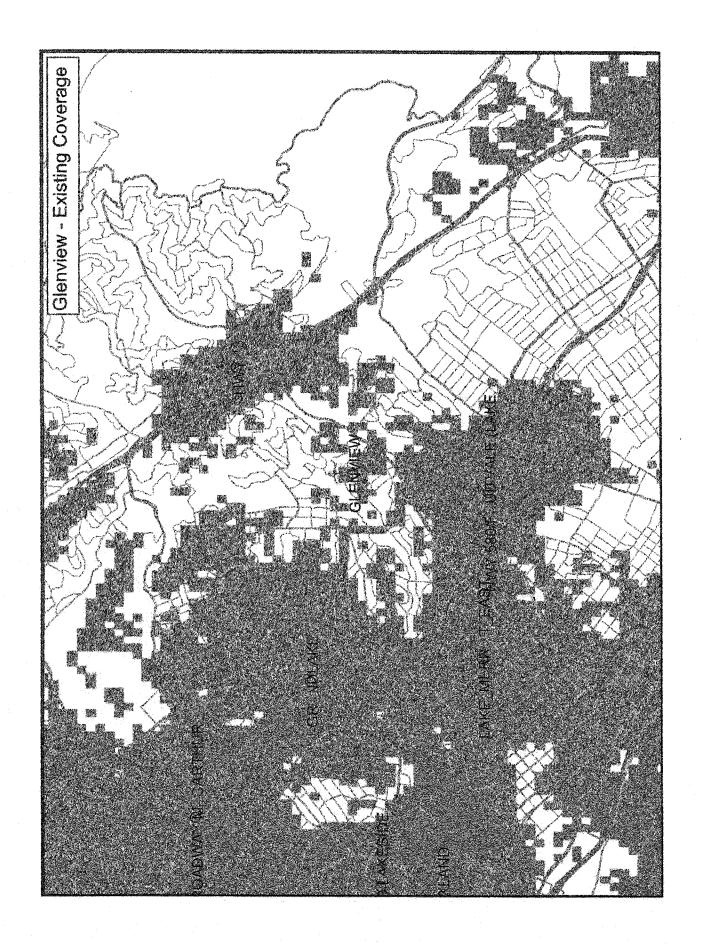
- 1305 Everett Avenue with 3 existing carriers. The site is approximately 1,200 feet away and it was recently approved under permit, CMD09-219, and was recommended by the planning department. We did drive by the property but there was not any location for ground equipment to be placed, and it does not appear that the roof could support the weight. There was not any interior space for the installation either.
- The other site is 4101 Park Blvd. It was approved under permit CMD07-338. Given the controversy on this site, Verizon was not willing to switch one controversy for another. There was also the concern of obtaining the necessary height to meet the coverage objectives.
- Park Blvd (1305 Everett Ave side) we were unable to get a response from the landlord. It may be that he/she had a bad experience with the existing carrier, or they were not interested in another carrier, but they did not respond to our inquiry.
- We also looked at a number of sites in piedmont, including the cemetery, but we were unable to locate a landlord interested in zoning to Verizon where we could get the height we needed to get around this hillside.

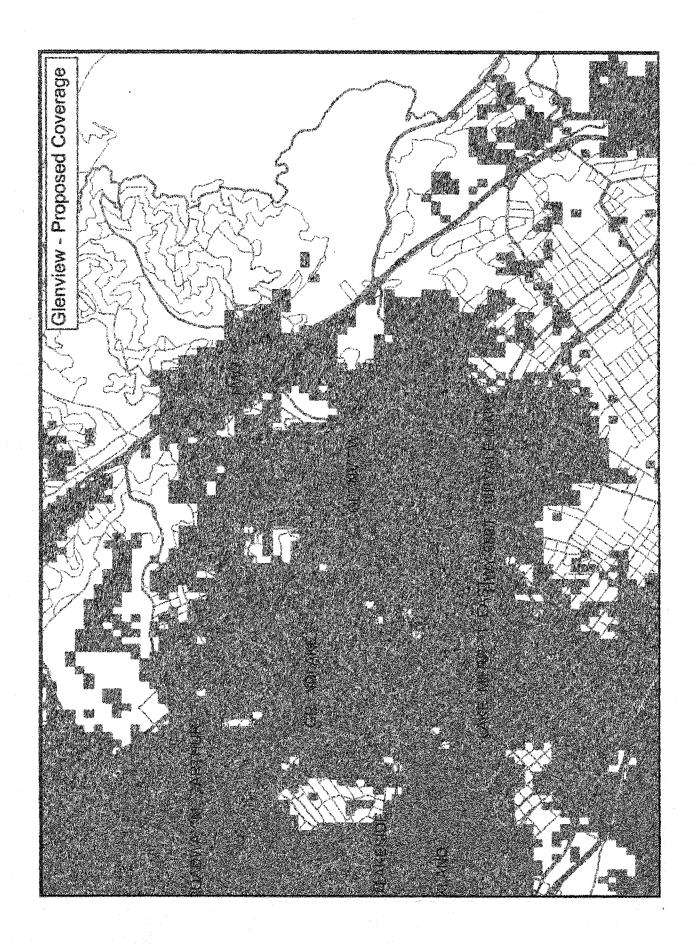
While Verizon understands the "not in my backyard" mentality, the truth is that a majority of households in the United States use wireless telecommunications not only regularly, but as their sole means of telecommunication.

Verizon has attempted to meet or exceed all the design guidelines for this installation, including holding a community meeting with a 1000 foot noticing radius. The turnout was relatively small, and not all were against the installation. Some of the comments included to try a monopine in the area. We searched the PG&E property and were unable to locate an area that the site Verizon could construct the proposed facility, due to the varying elevation and the steep grade a viable property location was not located. There were a number of residents (about 6 households – some with both residents from the household) that did not want it at all and also wanted the PG&E towers to be taken down. Their concerns were all based on electronic emissions (I have copies of the pages that they wrote in my comment book.) Any atheistic issues were based on the PG&E towers, and that the antennas made the towers more of a visual blight.

Sincerely,

Charnel James (530) 219-1833





ATTACHMENT D

CITY OF OAKLAND



1330 BROADWAY, 2ND FLOOR · OAKLAND, CALIFORNIA 94612

Community and Economic Development Agency Zoning

(510) 238-3912 FAX (510) 238-4730 TDD (510) 839-6451

December 14, 1998

Gerry De Young Ruth & Going 1630 Zanker Road San Jose, CA 95112

RE: CASE FILE NO.: CU98-147; Pacific Bell Mobile Services proposed minitelecommunications facility at <u>Glendome Circle</u>

Dear Mr. De Young:

The application for a Minor Conditional Use Permit and Design Review to install a minitelecommunications facility consisting of three panel antennas and accompanying ground level cabinets on an existing PG&E tower located at <u>Glendome Circle near El Centro Avenue and Hollywood Ave (across the street from 691 Glendome Circle)</u> in the Mixed Housing Type Residential General Plan Land Use Classification and in the R-30 One-Family Residential Zone has been found not to comply with the Minor Conditional Use Permit criteria as set forth in Section 17.134.050 and Section 17.128.060 C. (See Attachment A for findings.) [(Environmental Determination: Exempt, Section 15301, State CEQA Guidelines; minor alterations to existing structures) (Planning Area: Lower Hills)]

The application is, therefore, denied.

This decision becomes effective in ten (10) days from the date of this letter unless appealed to the City Planning Commission. An appeal is made by completing an application and paying a fee of \$413.

If you have any questions, please contact Anu Raud at (510)238-6346.

Sincerely,

Willie Yee

Zoning Manager

Community & Economic Development Agency

Gerry De Young Ruth & Going Case File No. CU98-147 Page 2

cc:

William Claggett

Leslie Gould

Monica Lamboy

Sharon Anderson

Dana Barnett

Kathryn Z. Carron

Richard & Therese Cason

Denis & Tina Chaix

Eleanor Cohen Irving W. Cohen

Karen Cohn

Eleanor Cooney

Helen Crothers

James demetre

John Albert & Naome Dragstedt

Allan Gordon

Robin Gray

Jesse & Naomi Fried

Arthur Friedberg

Douglas F. Garfinkel & Donna M. Shibata

Randy Hassell

John Harte

Dana Heinemann

Debrah Hungerford

Irai & Pat Hefzi

Andrew Keating

Candace Kahan

Jane Kotowski

Jeannie Jaffee

Katie Jetter

Patricia Jeusen

MaryAnne John

Kevin Johnson

Stephn & Lee Nold Lewis

Edward Lloyd

Maggie MacKenzie

Kim Malcolm

Shahrokh Manuchehri

Gerry DeYoung Ruth & Going Case File No. CU98-147 Page 3

cc:

Edward & Kristin Lloyd

Christi Olson Jano Oscherwitz Joyce E. Pedersen Theda P. Pearson David Pellow

Karen Phillips Linda Pinkoski

Ginny Reis

Stuart Schnecks

Clark & Julie Sept

Bozena Slosar

Marek Slosar

Gus Tanaka

Joan Tanzer

Barbara Tapella

Ann & John Tompkins

Ron Teeples

Helen Treinen

Jan Wilson

Laura Wolff

Georgia Zweber

Hellmuth, Eva & Susan Zieleniewicz

S.O.N./P.L.U.G

Merlin Edwards

Christopher Eldridge

Franklin Orozco

Gerry De Young Ruth & Going Case File No. CU98-147 Page 4

Attachment A

Section 17.134.050 General Use Permit Criteria

Except as different criteria are prescribed elsewhere in the zoning regulations, a conditional use permit shall be granted only if the proposal conforms to all of the following general use permit criteria, as well as to any and all other applicable use permit criteria:

- Α. That the location, size, design, and operating characteristics of the proposed development will be compatible with and will not adversely affect the livability or appropriate development of abutting properties and the surrounding neighborhood, with consideration to be given to harmony in scale, bulk, coverage. and density; to the availability of civic facilities and utilities; to harmful effect, if any, upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development. The proposed will intensify the land use conflict between the residential neighborhood and the existing utility towers. The antennas and the cabinet would amplify the negative visual impact of the existing facility. The further industrialization of the residential neighborhood would create an undesirable neighborhood character. Its appearance would be obtrusive to the adjacent neighbors and to the passerbys of Glendome Circle. Glendome Circle is a narrow, substandard road: Maintenance vehicle visits, albeit infrequent, would further add to the disturbance of this well established residential neighborhood.
- B. That the location, design, and site planning of the proposed development will provide a convenient and functional living, working, and shopping, or civic environment, and will be as attractive as the nature of the use and its location and setting warrant. No vegetative, topographical or other screening is proposed. The proposal has not been carefully designed to ensure that its visual impact is lessened or so it is compatible with its surroundings, therefore, it is not as attractive as its location and setting warrant. The proposed cabinet would adversely affect the adjacent neighbors by its visual intrusion. The noise from the fans would interfere with night time quiet in the neighborhood. Visits to the PacBell site at the Shepherd Canyon Fire Station and the Chabot Observatory confirmed that the cabinets generate noise.

Gerry DeYoung Ruth & Going Case File No. CU98-147 Page 5

- D. That the proposal conforms to all applicable design review criteria set forth in the DESIGN REVIEW PROCEDURE at Section 17.136.070. The proposal fails to conform to all applicable design review criteria as set forth below.
- E. That the proposal conforms in all significant respects with the Oakland Comprehensive Plan and with any other Oakland Comprehensive Plan and with any other applicable plan or development control map which has been adopted by the City Council. The proposal does not conform with the Oakland General Plan which encourages protecting and enhancing residential neighborhoods.

Gerry De Young Ruth & Going Case File No. CU98-147 Page 6

Section 17.128.060 Mini Facilities

- B. Design Review Criteria for Mini Facilities. In addition to the design review criteria listed in Chapter 17.136, the following specific additional criteria must be met when design review is required before an application can be granted.
- 1. Equipment shelters or cabinets shall be screened from the view by using landscaping, or materials and colors consistent with surrounding backdrop or placed underground.

 The equipment cabinet is not screened from the view of adjacent neighbors. The freestanding cabinet also has a potential to negatively impact the neighbors with the noise from the fans.

Conditional Use Permit Criteria for Mini Facilities.

In addition to conditional use criteria listed in Chapter 17.134, the following specific additional criteria must be met before a conditional use permit can be granted:

- 1. The project must meet the specific design review criteria listed in subsection B of this section. The project does not meet one of the specific design review criteria in subsection B of this section.
- 2. The proposed project must not disrupt the overall community character. The proposed project would place three antennas and an accompanying cabinet in the middle of a well established residential neighborhood. Its obtrusive appearance would negatively affect the view along Glendome Circle and from nearby residences. The further introduction of a non residential use into this residential neighborhood disrupts the overall community character.
- 3. In zones R-10 through R-60, inclusive, the project must not have any visual impact. (Ord. 11904 & 5.01 (part), 1996: prior planning code 8506). The proposed project antennas would be located approximately 45' from ground level, making it highly visible from the surrounding neighborhood and impacting many neighbors views. Adjacent residences would be looking up at antennas, further compounding the visual unattractiveness of the electrical towers.

Gerry DeYoung Ruth & Going Case File No. CU98-147 Page 7

17.136.070 Design review criteria

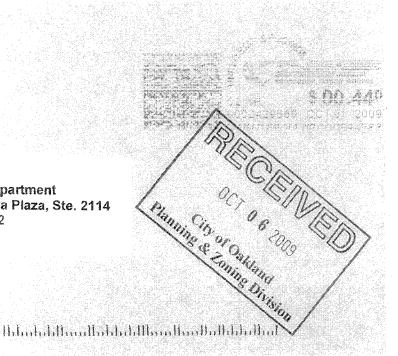
Except as different criteria are prescribed elsewhere in the zoning regulations, design review approval may be granted only if the proposal conforms to all of the following criteria, as well as to any and all other applicable design review criteria.

- 1. That the proposed design will create a building or set of buildings that are well related to the surrounding area in their setting, scale, bulk, height, materials, and textures. The attachment of three panels on the existing PG & E tower will amplify the negative visual impact of the existing facility. Nearby adjacent residential uses would be looking up at the unattractive panels. The installation of the accompanying cabinet would also increase the industrial character of the facility, therefore the proposal would not relate well to the surrounding area.
- 2. That the proposed design will protect, preserve, or enhance desirable neighborhood characteristics; The proposed design will adversely affect the neighborhood by further industrializing the residential neighborhood.
- 3. That the proposed design will be sensitive to the topography and landscape;

 The equipment cabinet's industrial appearance obstructs the wellmaintained surrounding landscape.
- 4. That, if situated on a hill, the design and massing of the proposed building relates to the grade of the hill; N/A
- 5. That the proposed design conforms in all significant respects with the Oakland Comprehensive Plan and with any applicable district plan or development or development control map which has been adopted by the City Council. The proposed design does not conform with Oakland General Plan.

NSA Wireless, Inc. 12647 Alcosta Blvd. Suite 100 San Ramon, CA. 94583

> Michael Bradly CEDA Planning Department 250 Frank H. Ogawa Plaza, Ste. 2114 Oakland, CA. 94612



9461282031 COZ4

NOTICE OF NEIGHBORHOOD MEETING

Meeting Information

Date: Time:

7:00 p.m.

Where:

4101 Park Blvd.

October 15, 2009

Park Blvd. Presbyterian Farch

Oakland, CA 94602

Site Information

Address:

601 Glendome Cir (FG&E) 024-0607-052

Zoning: R30/PU

Applicant

Verizon Wireless

Contact Information

Charnel James NSA WIRELESS, INC (530) 219-1833 Verizon Wireless is proposing a wireless communication facility at 601 Glendome Cir. needed by Verizon Wireless as part of its Oakland wireless network. The proposed Verizon Wireless site is an unmanned facility consisting of nine (9) panel antennas flush mounted to a 12 foot extension on the top of the PG&E tower. Plans and photo simulations will be available for your review at the meeting. This project has not been scheduled for Planning Commission meeting at this time. The purpose of this meeting is to address neighborhood comments and design recommendations. You are invited to attend this community open house at Park Boulevard Presbyterian Church located at 4101 Park Blvd on October 15, 2009 from 7:00 p.m. until 9:00 pm to review the project and make comment or recommendations.

If you have any questions regarding the proposal and are unable to attend the meeting, please contact Charnel James at (530) 219-1833. Please contact Michael Bradley at (510) 238-6935 with the City of Oakland Planning Department if you have any questions regarding the planning process.

NOTE: If you require an interpreter to be present at the meeting, please contact our office at (925) 244-1890 at your earliest convenience and we will make every effort to provide you with an interpreter,