# Oakland City Planning Commission

**REVISED - AGENDA** 

Jim Moore, Chair Adhi Nagraj, Vice Chair Jahaziel Bonilla Amanda Monchamp Jahmese Myres Chris Pattillo Emily Weinstein

March 2, 2016
Regular Meeting

# Revised 02-29-16 (Please see end of agenda)

### **MEAL GATHERING**

5:15 P.M.

#### Saigon Restaurant, 326 Frank H. Ogawa Plaza, Oakland

Open to the public. (Members of the public may purchase their own meals if desired. Consumption of food is not required to attend.)

## **BUSINESS MEETING**

6:00 P.M.

# Sgt. Mark Dunakin Hearing Room 1, City Hall, One Frank H. Ogawa Plaza, Oakland

Persons wishing to address the Commission on any item on the agenda, including Open Forum and Director's Report, should fill out a speaker card and give it to the Secretary. **Agenda items will be called at the discretion of the Chair not necessarily in the order they are listed on the Agenda.** Speakers are generally limited to two minutes at the discretion of the Chair. Applicants and appellants are generally limited to five minutes at the discretion of the Chair.

The order of items will be determined under Agenda Discussion at the beginning of the meeting. With the exception of Open Forum, a new item will not be called after 10:15 p.m., and the meeting will adjourn no later than 10:30 p.m. unless the meeting is extended by the Chair with the consent of a majority of Commissioners present.

Please with the case planner listed for each item prior to the meeting regarding items that may be continued. Any agenda item may be continued, without the hearing on the matter being opened, or public testimony taken, at the discretion of the Chair. Persons wishing to address the continued item may do so under Open Forum.

For further information on any case listed on this agenda, please contact the case planner indicated for that item. For further information on Historic Status, please contact the Oakland Cultural Heritage Survey at 510-238-6879. For other questions or general information on the Oakland City Planning Commission, please contact the Planning and Building Department at 510-238-3941.

& This meeting is wheelchair accessible. To request materials in alternative formats, or to request an ASL interpreter, or assistive listening devise, please call the Planning and Building Department at 510-238-3941 or TDD 510-238-3254 at least three working days before the meeting. Please refrain from wearing scented products to this meeting so attendees who may experience chemical sensitivities may attend. Thank you.

El lugar de la a reunión es accesible en silla de ruedas. Para solicitar materiales en formatos alternativos o solicitar un intérprete de lenguaje de señas o un aparato para escuchar, por favor llame al Departamento de Planificación y Construcción al 510-238-3941 o TDD 510-238-3254 al menos tres días hábiles antes de la reunión. Por favor absténgase de usar perfumes en esta reunión para que las personas sensitivas a perfume puedan asistir.

此會議場地有適合輪椅出入設施。如需要其他格式的會議資料,或ASL手語服務,或助聽器,請於會議至少三 (3) 天以前聯絡規劃及建設局,以便安排服務,電話510-238-3941 或TDD 510-238-3254

。請勿塗搽香氛產品,參加者可能對化學成分敏感。多謝。

New online staff report download instructions

Staff reports for items listed on this agenda will generally be available by 3:00 p.m. the Friday before the meeting, to any interested party, at the Planning and Building Department, 250 Frank H. Ogawa Plaza, Oakland, California 94612. Reports are also available at the Strategic Planning Division on the 3<sup>rd</sup> floor (Suite 3315), which closes at 5:00 p.m.

Staff reports are also available online, generally by 3:00 p.m. the Friday before the meeting, at <a href="www.oaklandnet.com/planning">www.oaklandnet.com/planning</a> (under "Planning Commission.") You will need to ensure that your computer will accept pop-ups from the host site (oaklandnet.com) and that your computer has a later version of Adobe Acrobat Reader installed. For further information, please call 510-238-3941.

If you challenge a Commission decision in court, you will be limited to issues raised at the hearing or in correspondence delivered to the Planning and Building Department, at, or prior to, the hearing. Any party seeking to challenge in court those decisions that are final and not administratively appealable to the City Council must do so within ninety (90) days of the date of the announcement of the final decision, pursuant to Code of Civil Procedure Section 1094.6, unless a shorter period applies.

Please note that the descriptions of the applications found below are preliminary in nature and that the projects and/or descriptions may change prior to a decision being made.

While attending Planning Commission meetings, parking in the Clay Street Garage (located at Clay Street and 14<sup>th</sup> Street) is free. Attendees should see staff at the meeting to validate parking tokens.

Applicants or members of the public that plan to make electronic presentations (e.g., PowerPoint presentations): Please contact Cheryl Dunaway at <a href="mailto:cdunaway@oaklandnet.com">cdunaway@oaklandnet.com</a> or 510-238-2912 at least 48 hours prior to the meeting.

Interested parties are encouraged to submit written material on agenda items in advance of the meeting and prior to the close of the public hearing on the item. To allow for distribution to the Commission, staff, and the public, twenty-five (25) copies of all material should be submitted. Material submitted at least ten days prior to the meeting may be included as part of the agenda packet; material submitted later may be distributed at or prior to the meeting. To ensure that material submitted at the meeting is distributed to Commissioners, a minimum of twenty-five (25) copies should be submitted to Planning staff no later than the time the item is scheduled to be considered by the Commission.

ROLL CALL

WELCOME BY THE CHAIR

**COMMISSION BUSINESS** 

**Agenda Discussion** 

**Director's Report** 

**Committee Reports** 

**Commission Matters** 

City Attorney's Report

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March 2, 2016

#### **OPEN FORUM**

At this time members of the public may speak on any item of interest within the Commission's jurisdiction. At the discretion of the Chair, speakers are generally limited to two minutes or less if there are six or less speakers on an item, and one minute or less if there are more than six speakers.

#### **CONSENT CALENDAR**

The Commission will take a single roll call vote on all of the items listed below in this section. The vote will be on approval of the staff report and recommendation in each case. Members of the Commission may request that any item on the Consent Calendar be singled out for separate discussion and vote.

**Location: 6250 Vallejo Street (APN:016 146501104)** 

Proposal: Appeal of the Zoning Manager's Approval to convert the existing one-

story accessory building to a new two-story, two-unit residential facility. The appellant is appealing Conditions of Approval #23 to lower height of rear second-floor addition, and #24 to alter the north side windows of the

second-floor building addition.

**Appellant/Owner:** Moshe Shafrir **Contact Phone Number:** (510) 710-4444

Case File Number: PLN14216-A01

Planning Permits Required: Minor Conditional Use Permit to construct two residential dwellings where

one residential dwelling exists in a single lot in the RM-3 Zone; Regular Design Review for new residential construction; and Minor Variances to reduce the front yard setback where 15' is required and 2.14' is proposed, reduce the side yard setback where 4' is required and 0.40' is proposed for the new altered first floor residential unit, and to construct a driveway curb cut within 10' from the adjacent southerly neighboring driveway curb cut.

General Plan: Mixed Housing Type Residential

**Zoning:** RM-3/ Mixed Housing

Environmental Determination: State CEQA Guideline Sections-

15303-New Construction or Conversion of Small Structures; and 15183-Projects Consistent with a Community Plan, General Plan or

Zoning

Historic Status: Rating: Dc3

Service Delivery District: 2 City Council District: 1

Staff Recommendation: Deny the appeal and uphold the Zoning Manager's decision

**Finality of Decision:** Final (not appealable per Section 17.132.030 (OPC)

For Further Information: Contact Case Planner Mike Rivera at (510) 238-6417 or by email:

mrivera@oaklandnet.com.

March 2, 2016

# ITEM #1 HAS BEEN REMOVED FROM THIS AGENDA.

1. Location: The Public Right-of-Way adjacent to 4186 Piedmont Avenue and Linda

Avenue. Nearest lot adjacent to the project site (012-0991-006-01)

Proposal: The project involves the installation of a new wireless

Telecommunications facility (Crown Castle) on a new 24' tall metal light pole located in the public right of-way; installation of one 24" wide panel antenna mounted at a height of 23 feet above the ground; an associated equipment box, one battery backup and meter boxes within shroud

attached to the light pole at 9' above ground.

**Applicant:** Crown Castle

Contact Person/Phone Number: Bob Gundermann & Jason Osborn (925)899-1999

Owner: City of Oakland

Case File Number: PLN15-387

Planning Permits Required: Major Conditional Use Permit and Design Review to install a new

Monopole Telecommunication Facility within 100' of residential zone, and Minor Variance to waive 1:1 ratio setback distance to the residential zone and to establish Monopole Facility within 1500 feet of another

Monopole Facility.

General Plan: Neighborhood Center Mixed Use.

**Zoning:** CN-1-Neighborhood Center Zone.

Environmental Determination: Exempt, Section 15303 of the State CEQA Guidelines; installation a new

telecommunication/light pole. Section 15183 of the State CEQA Guidelines; projects consistent with a community plan, General Plan or

zoning.

Historic Status: Not a Potential Designated Historic Property; Survey Rating: N/A

Service Delivery District: 2
City Council District: 1

**Status:** Pending

Action to be Taken: Decision of Application

Finality of Decision: Appealable to City Council within 10 days

For Further Information: Contact case planner Jason Madani at (510) 238-4790 or by email:

jmadani@oaklandnet.com

March 2, 2016

### ITEM #2 HAS BEEN CONTINUED TO APRIL 6, 2016

2. Location: The Public Right-of-Way adjacent to 5 Yosemite Avenue and Piedmont

Avenue. Nearest lot adjacent to the project site (012-0938-039-02)

Proposal: The project involves the installation of a new wireless

Telecommunications facility (Crown Castle) on a new 24' tall metal light pole located in the public right of way; installation of two 24" wide panel antennas mounted at a height of 23 feet above the ground; an associated equipment box, one battery backup and meter boxes within shroud

attached to the light pole at 9' above ground.

**Applicant:** Crown Castle

Contact Person/Phone Number: Bob Gundermann & Jason Osborn (925)899-1999

Owner: City of Oakland

Case File Number: PLN15-386

Planning Permits Required: Major Conditional Use Permit and Design Review to install a new

Monopole Telecommunication Facility within 100' of residential zone, and Minor Variance to waive 1:1 ratio setback distance to the residential zone and to establish Monopole Facility within 1500 feet of another

Monopole Facility.

General Plan: Neighborhood Center Mixed Use.

**Zoning:** CN-1 Neighborhood Center Zone.

Environmental Determination: Exempt, Section 15303 of the State CEQA Guidelines; installation a new

telecommunication/light pole. Section 15183 of the State CEQA Guidelines; projects consistent with a community plan, General Plan or

zoning.

Historic Status: Not a Poter

Not a Potential Designated Historic Property; Survey Rating: N/A

Service Delivery District: 2
City Council District: 1

Status: Pending

Action to be Taken: Decision of Application

Finality of Decision: Appealable to City Council within 10 days

For Further Information: Contact case planner Jason Madani at (510) 238-4790 or by email:

jmadani@oaklandnet.com

March 2, 2016

3. Location: 9500 Stearns Avenue (APN: 043A-4755-001-17)

NOTE: This is a re-notification of an item that was originally noticed and subsequently removed from the December 2<sup>nd</sup> 2016

Agenda.

Proposal: To install a wireless telecommunications facility including six (6) panel

antennas with associated equipment on an existing light standard / pole and a ground level equipment compound below at the sports field of Bishop

O'Dowd High School..

**Applicant:** Tom Johnson for Verizon Wireless.

Contact Person/Phone Number: Tom Johnson (925)785-3727

Owner: Roman Catholic Welfare Corporation of Oakland

Case File Number: PLN15293

Planning Permits Required: Major Conditional Use Permit and Regular Design Review to

install a Mono-pole Telecommunications Facility located in a

residential zone

General Plan: Detached Unit Residential

**Zoning:** RD-1 Detached Unit Residential Zone

Environmental Determination: Exempt, Section 15301 of the State CEQA Guidelines; modifications to

existing small structures. Section 15183 of the State CEOA Guidelines:

projects consistent with a community plan, general plan or zoning.

**Historic Status:** 

Potential Designated Historic Property; Survey Rating:

Service Delivery District: 4 City Council District: 7

Status: Pending

Action to be Taken: Decision of Application
Finality of Decision: Appealable to City Council

For Further Information: Contact case planner Moe Hackett at (510) 238-39730 or by email: j

mhackett@oaklandnet.com

March 2, 2016

# ITEM #4 HAS BEEN CONTINUED TO MARCH 16, 2016.

4. Location: 3125 E. 7th Street (APN: 025-0661-006-04)

Proposal: To install a wireless telecommunications facility involving a new mono-pole

designed to appear as a water tower, with nine (9) screened antennas with

associated equipment and a ground level equipment compound below.

NOTE: This is a re-notification of an item that was originally noticed and subsequently removed from the December 2<sup>nd</sup> 2016

Agenda.

**Applicant:** Brendan Leonard for Verizon Wireless.

Contact Person/Phone Number: Brendan Leonard (916)747-0624

Owner: Gary K. and Silvia M. Bennett

Case File Number: PLN15-072

Planning Permits Required: Major Conditional Use Permit and Regular Design Review to

install a Mono-pole Telecommunications Facility located in the

residential zone

General Plan: Estuary Policy Plan Mixed Use

Zoning: D-CE-3 Estuary Policy Plan Zone , S-19 Health and Safety Protection

Combining Zone

Environmental Determination: Exempt, Section 15303 of the State CEQA Guidelines; new small

structures.

Section 15183 of the State CEQA Guidelines; projects consistent with a

community plan, general plan or zoning.

Historic Status: Potential Designated Historic Property; Survey Rating:

Service Delivery District: 3
City Council District: 2

Status: Pending

Action to be Taken: Decision of Application
Finality of Decision: Appealable to City Council

For Further Information: Contact case planner Moe Hackett at (510) 238-39730 or by email; i

mhackett@oaklandnet.com

### ITEM #5 HAS BEEN CONTINUED TO MARCH 16, 2016.

5. Location: The Public Right of Way adjacent to 5 Montell Street and 3868

Piedmont Avenue. Nearest lot adjacent to the project site (012-0936-

022-00

Proposal: The project involves the installation of a new wireless

Telecommunications facility (Crown Castle) on a new 24' tall metal light pole located in the public right-of-way; installation of one 24" wide panel antenna mounted at a height of 23 feet above the ground; an associated equipment box, one battery backup and meter boxes within shroud

attached to the light pole at 9' above ground.

**Applicant:** Crown Castle

Contact Person/Phone Number: Bob Gundermann & Jason Osborn (925)899-1999

Owner: City of Oakland

Case File Number: PLN15-388

Planning Permits Required: Major Conditional Use Permit and Design Review to install a new

Monopole Telecommunication Facility within 100' of residential zone, and Minor Variance to waive 1:1 ratio setback distance to the residential zone and to establish Monopole Facility within 1500 feet of another

Monopole Facility.

General Plan: Neighborhood Center Mixed Use.

**Zoning:** CN-1 Neighborhood Center Zone.

Environmental Determination: Exempt, Section 15303 of the State CEQA Guidelines; installation a new

telecommunication/light pole. Section 15183 of the State CEQA Guidelines; projects consistent with a community plan, General Plan or

zoning.

Historic Status: Not a Potential Designated Historic Property; Survey Rating: N/A

Service Delivery District: 2 City Council District: 1

Status: Pending

Action to be Taken: Decision of Application

Finality of Decision: Appealable to City Council within 10 days

For Further Information: Contact case planner Jason Madani at (510) 238-4790 or by email

jmadani@oaklandnet.com

March 2, 2016

#### **PUBLIC HEARINGS**

The hearing provides opportunity for all concerned persons to speak; the hearing will normally be closed after all testimony has been heard. If you challenge a Commission decision in court, you will be limited to issues raised at the public hearing or in correspondence delivered to the Planning and Building Department, at, or prior to, the public hearing.

The Commission will then vote on the matter based on the staff report and recommendation. If the Commission does not follow the staff recommendation and no alternate findings for decision have been prepared, then the vote on the matter will be considered a "straw" vote, which essentially is a non-binding vote directing staff to return to the Commission at a later date with appropriate findings for decision and, as applicable, conditions of approval that the Commission will consider in making a final decision.

If you wish to be notified on the decision of an agenda item, please indicate the case number and submit a self-addressed stamped envelope, for each case.

Planning Commission decisions that involve "major" cases (e.g., major variances, major conditional use permits) are usually appealable to the City Council. If any interested party seeks to challenge such decision in court, an appeal must be filed within ten (10) calendar days of the date of the announcement of the Planning Commission decision and by 4:00 p.m. An appeal shall be on a form provided by the Planning and Building Department, and submitted to the same at 250 Frank H. Ogawa Plaza, Suite 2114, to the attention of the case planner. The appeal shall state specifically wherein it is claimed there was error or abuse of discretion by the Planning Commission or wherein their decision is not supported by substantial evidence and must include payment of the required fee in accordance with the City of Oakland Master Fee Schedule. Failure to timely appeal will preclude you from challenging the City's decision in court. The appeal itself must raise each and every issue that is contested, along with all the arguments and evidence in the record which supports the basis of the appeal; failure to do so will preclude you from raising such issues during your appeal and/or in court. However, the appeal will be limited to issues and/or evidence presented to the Planning Commission prior to the close of the Planning Commission's public hearing on the matter.

Any party seeking to challenge a final decision in court must do so within ninety (90) days of the date of the announcement of a final decision, pursuant to Code of Civil Procedure section 1094.6, unless a shorter period applies.

March 2, 2016

# ITEM #6 HAS BEEN CONTINUED TO MARCH 16, 2016.

6. Location: 4th & Madison Streets

(APN: 001-0161-001-00; -002-00; & -007-07)

Proposal: Proposal to demolish the existing building and surface parking lot and

construct approximately 330 dwelling units and approximately 5,000 square feet of ground floor commercial in two buildings on two sites across the street from one another. The site includes the entire block between Jackson and Madison Streets and 4<sup>th</sup> and 5<sup>th</sup> Streets, and half of the block to the south bounded by 3<sup>rd</sup> and 4<sup>th</sup> Streets and Jackson and

Madison Streets.

**Applicant:** Carmel Partners

Contact Person/Phone Number: Greg Pasquali - (415)231-0221

Owner: Square 1 LLC

Case File Number: ER15-005 & PLN15-172

Planning Permits Required: Regular Design Review for New Construction, Major Conditional Use

permit to allow parking within 75 feet of the project street frontage, and

Tentative Parcel Map for new condominiums.

General Plan: Estuary Policy Plan Mixed Use District

**Zoning:** C-45, Community Shopping Commercial Zone

Environmental Determination: Draft Environmental Impact Report was published for a 45-day review

period from August 11, 2015 to September 25, 2015. The Final EIR was

published on February 11, 2016.

Historic Status: Potentially Designated Historic Property; OCHS Rating: Dc3

Contributor to Waterfront Warehouse National Register District

Service Delivery District: Metro

City Council District: 3

Action to be Taken: Adopt the CEQA findings, including Certification of the Environmental

Impact Report and Statement of Overriding Considerations, and decision on

the application.

For Further Information: Contact case planner Peterson Z. Vollmann at (510) 238-6167 or by email:

<del>pvollmann@oaklandnet.com.</del>

March 2, 2016

### ITEM #7 HAS BEEN CONTINUED TO MARCH 16, 2016.

7. Location: 2126 Martin Luther King Jr Way

(APN: 008-0659-023-00 & 008-0659-022-00)

Proposal: To construct a new six-story, 62 unit multi-family affordable housing

residential building with a Service Enriched Permanent Housing Residential

Activity component.

Applicant:

SGPA Architecture for Resources for Community Development

Contact Person/Phone Number:

Alexis Burck (415)983-0131 Embark Apartments, L. P.

<del>Owner:</del>

DI MARAGA

Case File Number:

PLN15351

Planning Permits Required: Regular Design Review to construct a new six-story, 62 unit multi-family

affordable housing residential building with a density bonus of 62 units where 56 units are permitted (10% bonus) and density incentives (1) for a building height of 75' where 55' is permitted; and (2) open space of 2,200 square feet where 4,650 square feet are required; and (3) to reduce the ground floor active

space for office use.

Major Conditional Use Permit for a Service-Enriched Permanent Housing

Residential Activities.

Minor Conditional Use Permit for a reduction in parking from 62 off-street

parking spaces to 31 off-street parking spaces.

General Plan:

Central Business District

Zoning:

CBD-X Central Business District Mixed Commercial Zone

**Environmental Determination:** 

Exempt, Section 15332 of the State CEQA Guidelines; In-fill development

projects

15303 of the State CEQA Guidelines; new construction of small structures. Section 15183 of the State CEQA Guidelines; projects consistent with a

community plan, general plan or zoning.

Historic Status:

No historic record Vacant Lot

Service Delivery District: City Council District: Metro 3

Status:

Pending

Action to be Taken:

**Decision of Application** 

Finality of Decision:

Appealable to City Council within 10 days

For Further Information:

Contact case planner Michael Bradley at (510) 238-6935 or by email:

mbradley@oaklandnet.com

#### **APPEALS**

The Commission will take testimony on each appeal. If you challenge a Commission decision in court, you will be limited to issues raised at the public hearing or in correspondence delivered to the Planning and Building Department, at, or prior to, to the public hearing; provided, however, such issues were previously raised in the appeal itself.

Following testimony, the Commission will vote on the staff report and recommendation. If the Commission reverses/overturns the staff decision and no alternate findings for decisions have been prepared, then the vote on the matter will be considered a "straw" vote, which essentially is a non-binding vote directing staff to return to the Commission at a later date with appropriate findings for decision and, as applicable, conditions of approval that the Commission will consider in making a final decision.

Unless otherwise noted, the decisions in the following matters are final and not administratively appealable. Any party seeking to challenge these decisions in court must do so within ninety (90) days of the date of the announcement of the final decision, pursuant to Code of Civil Procedure section 1094.6, unless a shorter period applies.

March 2, 2016

#### **COMMISSION BUSINESS**

**Approval of Minutes** 

Correspondence

**City Council Actions** 

<u>ADJOURNMENT</u> By 10:30 P.M. unless a later time is agreed upon by a majority of Commissioners present.

ROBERT MERKAMP

Development Planning Manager Secretary to the Planning Commission Planning and Building Department

**NEXT REGULAR MEETING**:

March 16, 2016

\*Revised 02-29-16 to indicate that item #2 has been continued until April 6, 2016.