Proposal:

Case File Number: CMD13-168/T14-00002

February 5, 2014

Location: 4491 Briar Cliff Road (See map on reverse)

Assessors Parcel Numbers: (048-6845-006-01)

To install a new Monopole (Mono-pine) telecommunication

facility to look like a Pine tree with nine (9) telecommunication antennas, fifteen (15) Remote Radio Units (RRU's) and one (1)

equipment shelter to contain the equipment cabinets.

AT&T, Josh Anderson for SAC wireless Applicant:

Josh Anderson Contact Person/ Phone Number: (815)342-1792

East Bay Municipal Utility District (EBMUD) Owner:

CMD13-168 and T14-00002 Case File Number:

Design Review to install a new Monopole telecommunication Planning Permits Required:

facility with nine (9) telecommunication antennas, fifteen (15) Remote Radio Units (RRU's) and one (1) equipment shelter to

contain the equipment cabinets.

Major Conditional Use Permit for the installation of a Monopole telecommunication facility within 100 feet of a

residential zone.

Minor Conditional Use Permit for a monopole

telecommunication facility greater than 45' with the proposed

height of 50'.

Hillside Residential General Plan:

RH-3 Hillside Residential-3 Zone Zoning:

Environmental Exempt, Section 15303 of the State CEQA Guidelines; New

construction of small structures. **Determination:**

Section 15183 of the State CEQA Guidelines; projects consistent with a community plan, General Plan or zoning.

Not a Potential Designated Historic Property; Survey Rating: F3 **Historic Status:**

Service Delivery District: 6 City Council District: 7

Date Filed:

Finality of Decision:

6/6/13

Appealable to City Council within 10 days

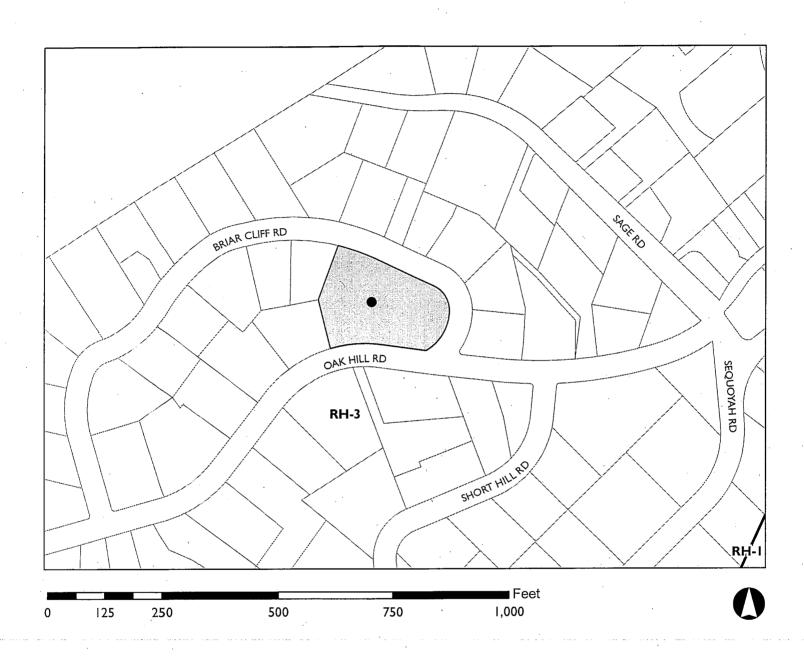
Contact case planner Michael Bradley at (510) 238-6935 or For Further Information:

mbradley@oaklandnet.com

SUMMARY

The following staff report addresses the proposal for a new unmanned wireless telecommunication facilities located on a new Monopole (Mono-pine) telecommunication facility to look like a Pine tree with nine (9) telecommunication antennas, fifteen (15) Remote Radio Units (RRU's) and one (1) equipment shelter to contain the equipment cabinets. Given the type of structure, this would be considered a "Monopole" Telecommunications Facility. The site is located within a residential area, on an East Bay Municipal Utility District (EBMUD) site

CITY OF OAKLAND PLANNING COMMISSION



Case File: CMD13168 and T1400002

Applicant: AT&T, Josh Anderson for SAC wireless

Address: 4491 Briar Cliff Road

Zone: RH-3

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that contains a water reservoir in a wooded area. The site is located in the RH-3 Hillside Residential Zone. The General Plan designation for the site is Hillside Residential.

TELECOMMUNICATIONS BACKGROUND

Limitations on Local Government Zoning Authority under the Telecommunications Act of 1996

Section 704 of the Telecommunications Act of 1996 (TCA) provides federal standards for the siting of "Personal Wireless Services Facilities." "Personal Wireless Services" include all commercial mobile services (including personal communications services (PCS), cellular radio mobile services, and paging); unlicensed wireless services; and common carrier wireless exchange access services. Under Section 704, local zoning authority over personal wireless services is preserved such that the FCC is prevented from preempting local land use decisions; however, local government zoning decisions are still restricted by several provisions of federal law.

Under Section 253 of the TCA, no state or local regulation or other legal requirement can prohibit or have the effect of prohibiting the ability of any entity to provide any interstate or intrastate telecommunications service.

Further, Section 704 of the TCA imposes limitations on what local and state governments can do. Section 704 prohibits any state and local government action which unreasonably discriminates among personal wireless providers. Local governments must ensure that its wireless ordinance does not contain requirements in the form of regulatory terms or fees which may have the "effect" of prohibiting the placement, construction, or modification of personal wireless services.

Section 704 also preempts any local zoning regulation purporting to regulate the placement, construction and modification of personal wireless service facilities on the basis, either directly or indirectly, on the environmental effects of radio frequency emissions (RF) of such facilities, which otherwise comply with FCC standards in this regard. See, 47 U.S.C. 332(c)(7)(B)(iv) (1996). This means that local authorities may not regulate the siting or construction of personal wireless facilities based on RF standards that are more stringent than those promulgated by the FCC.

Section 704 mandates that local governments act upon personal wireless service facility siting applications to place, construct, or modify a facility within a reasonable time. 47 U.S.C.332(c)(7)(B)(ii). See FCC Shot Clock ruling setting forth "reasonable time" standards for applications deemed complete.

Section 704 also mandates that the FCC provide technical support to local governments in order to encourage them to make property, rights-of-way, and easements under their jurisdiction available for the placement of new spectrum-based telecommunications services. This proceeding is currently at the comment stage.

For more information on the FCC's jurisdiction in this area, contact Steve Markendorff, Chief of the Broadband Branch, Commercial Wireless Division, Wireless Telecommunications Bureau, at (202) 418-0640 or e-mail "smarkend@fcc.gov".

PROJECT DESCRIPTION

The applicant (AT&T) is proposing to install a new Monopole (Mono-pine) telecommunication facility to look like a Pine tree with nine (9) telecommunication antennas, fifteen (15) Remote Radio Units (RRU's). The proposed equipment shelter is to contain the equipment cabinets on

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the ground near to the monopole within a fenced and locked area. All proposed antennas and associated equipment will not be accessible to the public.

(See Attachment A)

PROPERTY DESCRIPTION

The subject property is a lot, of approximately 1.05 acres, with frontage on Briar Cliff Road, and Oak Hill Road. The subject property has a fully functioning water reservoir on the site.

GENERAL PLAN ANALYSIS

The subject property is located within the Hillside Residential General Plan designation. The Hillside Residential Land Use Classification is intended "to identify, create, maintain and enhance neighborhood residential areas that are characterized by detached, single unit structures on hillside lots. The proposed unmanned wireless telecommunication facility will not adversely affect and detract from the civic, commercial or residential characteristics of the neighborhood, because the antennas will be mounted on a monopole telecommunication facility located in an unpopulated area of an East Bay Municipal Utility District (EBMUD) water tank reservoir site. Therefore, the proposed unmanned wireless telecommunication facility will not adversely affect or detract from the residential characteristics of the neighborhood.

ZONING ANALYSIS

The subject property is located in the RH-3 Hillside Residential Zone. The intent of the RH-3 Zone is to create, maintain, and enhance areas for single-family dwellings on lots of at least twelve thousand (12,000) square feet and is appropriate in portions of the Oakland Hills.

The proposal is for a new unmanned wireless telecommunication facility on a monopole telecommunication facility and requires a Major Conditional Use Permit since the project is within one hundred (100) feet of a residential zone, Design Review to install a new Monopole telecommunication facility, and a Minor Conditional Use Permit for a monopole telecommunication facility greater than 45' with the proposed height of 50'. Staff finds that the proposed application meets applicable RH-3 zoning and City of Oakland Telecommunication regulations.

ENVIRONMENTAL DETERMINATION

The California Environmental Quality Act (CEQA) Guidelines lists the projects that qualify as categorical exemptions from environmental review. The proposed project is categorically exempt from the environmental review requirements pursuant to Section 15303, new construction of small structures, and 15183, projects consistent with a community plan, general plan or zoning.

KEY ISSUES AND IMPACTS

1. Conditional Use Permit

Section 17.17.040 of the City of Oakland Planning Code requires a conditional use permit to install a Monopole Telecommunication facility in the RH-3 zone. Furthermore, Section 17.134.020 defines a major and minor conditional use permit. Subsections (A)(3)(i) lists a major conditional use permit: "Any telecommunication facility in or within one hundred (100) feet of the boundary of any residential zone. Further, a minor conditional use permit is required for a monopole telecommunication facility greater than 45' with the proposal of 50'. The required findings for a major and minor conditional use permit are listed and included in staff's evaluation as part of this report.

2. Project Site

Section 17.128.110 of the City of Oakland Telecommunication Regulations indicate that new wireless facilities shall generally be located on designated properties or facilities in the following order of preference:

- A. Co-located on an existing structure or facility with existing wireless antennas.
- B. City owned properties or other public or quasi-public facilities.
- C. Existing commercial or industrial structures in non-residential zones.
- D. Existing commercial or industrial structures in residential zones.
- E. Other non-residential uses in residential zones.
- F. Residential uses in non-residential zones.
- G. Residential uses in residential zones.

Since the proposed project involves locating the installation of a new monopole facility with new antennas and associated equipment cabinets on a site, the proposed project meets (B) City owned properties or other public or quasi-public facilities.

3. Project Design

Section 17.128.120 of the City of Oakland Telecommunications Regulations indicates that new wireless facilities shall generally be designed in the following order of preference:

- A. Building or structure mounted antennas completely concealed from view.
- B. Building or structure mounted antennas set back from roof edge, not visible from public right-of way.
- C. Building or structure mounted antennas below roof line (facade mount, pole mount) visible from public right-of-way, painted to match existing structure.
- D. Building or structure mounted antennas above roof line visible from public right of-way.
- E. Monopoles.
- F. Towers.

^{*}Facilities locating on an A, B or C ranked preference do not require a site alternatives analysis.

- * Facilities designed to meet an A or B ranked preference do not require a site design alternatives analysis. Facilities designed to meet a C through F ranked preference, inclusive, must submit a site design alternatives analysis as part of the required application materials. A site design alternatives analysis shall, at a minimum, consist of:
- a. Written evidence indicating why each higher preference design alternative can not be used. Such evidence shall be in sufficient detail that independent verification could be obtained if required by the City of Oakland Zoning Manager. Evidence should indicate if the reason an alternative was rejected was technical (e.g. incorrect height, interference from existing RF sources, inability to cover required area) or for other concerns (e.g. inability to provide utilities, construction or structural impediments).

City of Oakland Planning staff has reviewed and determined that the site selected is conforming to all other telecommunication regulation requirements. The project location is appropriate because the monopole install will be designed as a Mono-pine (telecommunication facility to look like a Pine tree) with nine (9) telecommunication antennas, fifteen (15) Remote Radio Units (RRU's) and one (1) equipment shelter to contain the equipment cabinets. Further, the proposal is to locate the monopole in an unpopulated wooded area on a quasi-public facility owned by EBMUD, which is an appropriate location for the antennas to provide service to the adjacent residential zone without being constructed within the residential neighborhood, as well as provide service to the on-site EBMUD facility. The applicant has looked at other sites and based on the residential neighborhood and, this is the most suitable site for the proposed antennas. (See Attachment C)

4. Project Radio Frequency Emissions Standards

Section 17.128.130 of the City of Oakland Telecommunication Regulations require that the applicant submit the following verifications including requests for modifications to existing facilities:

- a. With the initial application, a RF emissions report, prepared by a licensed professional engineer or other expert, indicating that the proposed site will operate within the current acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.
- b. Prior to commencement of construction, a RF emissions report indicating the baseline RF emissions condition at the proposed site.
- c. Prior to final building permit sign off, an RF emissions report indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.

The applicant states that the proposed project meets the radio frequency (RF) emissions standards as required by the regulatory agency. Submitted with the initial application was a RF emissions report, prepared by Site Safe RF Compliance Experts, (attachment B). The report states that the proposed project will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not cause a significant impact on the environment. Additionally, staff recommends that prior to the final building permit sign off, the applicant submits certified RF emissions report stating that the facility is operating within acceptable thresholds established by the regulatory federal agency.

CONCLUSION

City of Oakland planning staff believes that the proposed project and subject property can be developed to meet the established zoning and telecommunication regulations that were created and adopted to set certain criteria minimums and maximums for similar types of developments. Staff believes that the findings for approval can be made to support the Major and Minor Conditional Use Permits and Design Review.

RECOMMENDATIONS:

- 1. Affirm staff's environmental determination
- 2. Approve Major and Minor Conditional Use Permit, and Design Review application CMD13-168 subject to the attached findings and conditions of approval.

Prepared by:

Michael Braelley
Michael Bradley

Planner I

Approved by:

Scott Miller Zoning Manager

Approved for forwarding to the City Planning Commission

Rachel Flynn, Director

Department of Planning and Building

ATTACHMENTS:

- A. Project Plans & Photo simulations
- B. Site Safe RE Compliance Experts RF Emissions Report
- C. Site Alternative Analysis and Coverage Maps

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FINDINGS FOR APPROVAL

FINDINGS FOR APPROVAL:

This proposal meets all the required findings under Section 17.134.050, of the General Use Permit criteria; all the required findings under Section 17.136.050.(B), of the Non-Residential Design Review criteria; all the required findings under Section 17.128.080(B), of the telecommunication facilities (Monopole) Design Review criteria; and all the required findings under Section 17.128.080.(C), of the telecommunication facilities (Monopole) Conditional Use Permit criteria; and as set forth below and which are required to approve your application. Required findings are shown in **bold** type; reasons your proposal satisfies them are shown in normal type.

SECTION 17.134.050 – GENERAL USE PERMIT FINDINGS:

A. That the location, size, design, and operating characteristics of the proposed development will be compatible with, and will not adversely affect, the livability or appropriate development of abutting properties and the surrounding neighborhood, with consideration to be given to harmony in scale, bulk, coverage, and density; to the availability of civic facilities and utilities; to harmful effect, if any upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development.

The location, size, design and operational characteristics of the proposal will not adversely affect the livability or appropriate development of abutting properties and the surrounding area. Consideration was given to the harmony in scale, bulk, and coverage; to the availability of civic facilities and utilities; to harmful effect, if any, upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development. The proposed telecommunications antennas will located antennas on a monopole designed to look like a Pine tree in an unpopulated, wooded area on the East Bay Municipal Utility District water tank reservoir and will not adversely affect the operating characteristic or livability of the existing area. The monopole and antennas will reach a height of 45' with the faux branches reaching 50'. The facility will be unmanned and will not create additional vehicular traffic in the area.

B. That the location, design, and site planning of the proposed development will provide a convenient and functional living, working, shopping, or civic environment, and will be as attractive as the nature of the use and its location and setting warrant.

The location, design and site planning of the proposed development will provide a convenient and functional working and civic environment, and will attempt to preserve the attractive nature of the use and its location and setting warrant. The proposal will preserve a convenient and functional working and living environment; therefore it would not affect the general quality and character of the water tank reservoir.

C. That the proposed development will enhance the successful operation of the surrounding area in its basic community functions, or will provide an essential service to the community or region.

The proposed development will enhance the successful operation of the surrounding area in its basic community function and will provide an essential service to the community or region. This will be achieved by improving the functional use of the site by providing a regional telecommunication facility for the community and will be available to police, fire, public safety organizations and the general public.

D. That the proposal conforms to all applicable design review criteria set forth in the DESIGN REVIEW PROCEDURE of Chapter 17.136 of the Oakland Planning Code.

The proposal conforms with all significant aspects of the design review criteria set forth in Chapter 17.136 of the Oakland Planning Code, as outlined below.

E. That the proposal conforms in all significant respects with the Oakland General Plan and with any other applicable plan or development control map which has been adopted by the City Council.

The proposal conforms in all significant aspects with the Oakland General Plan and with any other applicable plan or zoning maps adopted by the City of Oakland. The proposed monopole telecommunication facility expansion in the Hillside Residential General Plan designation will enhance and improve communication service for a mixture of civic, commercial, residential and institutional uses in the area.

17.136.050(B) – NONRESIDENTIAL DESIGN REVIEW CRITERIA:

1. That the proposal will help achieve or maintain a group of facilities which are well related to one another and which, when taken together, will result in a well-composed design, with consideration given to site, landscape, bulk, height, arrangement, texture, materials, colors, and appurtenances; the relation of these factors to other facilities in the vicinity; and the relation of the proposal to the total setting as seen from key points in the surrounding area. Only elements of design which have some significant relationship to outside appearance shall be considered, except as otherwise provided in Section 17.136.060;

The proposal is the construction of a new Monopole Telecommunication Facility (a mono-pine" to appear as a pine tree) with nine (9) antennas, fifteen (15) Remote Radio Units (RRU's), and an equipment shelter which is located in an unpopulated, wooded area of the EBMUD water tank reservoir and therefore is consistent and well related to the surrounding area in scale, bulk, height, materials, and textures. Through the design the monopole will be built at a height of 50 feet to the top of the faux branches (45' high for the monopole and antennas) and to look like the surrounding Pine trees.

2. That the proposed design will be of a quality and character which harmonizes with, and serves to protect the value of, private and public investments in the area;

The design will be appropriate and compatible with current zoning and general plan land use designations. The antennas will be located on a monopole designed to look like a Pine tree set in

a wooded area within the EBMUD water tank reservoir grounds and will not have any visual impact on the adjacent neighborhood.

3. That the proposed design conforms in all significant respects with the Oakland General Plan and with any applicable design review guidelines or criteria, district plan, or development control map which have been adopted by the Planning Commission or City Council.

The proposal conforms with the City of Oakland Comprehensive General Plan meeting specific General Plan policies and the Supplemental Report and Recommendations on Revisions to the Citywide Telecommunications Regulations. The proposal will conform to performance standards for noise set forth in Section 17.120.050 for decibels levels in residential areas for both day and nighttime use. The Project conforms to all monopole-facility definitions set forth in Section 17.128.080 and meets all design review criteria to minimize all impacts throughout the neighborhood.

17.128.080(B) DESIGN REVIEW CRITERIA FOR MONOPOLE FACILITIES

1. Collocation is to be encouraged when it will decrease visual impact and collocation is to be discouraged when it will increase negative visual impact:

The proposed project entails a new monopole design to look like a Pine tree. Although, the current proposal is not a collocation, there is the possibility for future telecommunication providers to collocate on the monopole.

2. Monopoles should not be sited to create visual clutter or negatively affect specific views:

The proposed antennas will be mounted to a monopole which will be located in an unpopulated, wooded area of the EBMUD water tank reservoir site. Based on the location the monopole within an area with other Pine trees, no specific views will be impacted and visual clutter will not occur.

3. Monopoles shall be screened from the public view wherever possible:

The proposed antennas will be designed to look like a Pine tree and located in an unpopulated, wooded area of the EBMUD water tank reservoir site. Due to the Pine tree design, the monopole will be screened from in public view.

4. The equipment shelter or cabinet must be concealed from public view or made compatible with the architecture of the surrounding structures or placed underground. The shelter or cabinet must be regularly maintained:

The associated equipment will located on the ground below the canopy of several trees which will screen the shelter. The equipment will be placed where it will not be accessed by the public.

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5. Site location and development shall preserve the preexisting character of the surrounding buildings and land uses and the zone district as much as possible. Wireless communication towers shall be integrated through location and design to blend in with the existing characteristics of the site to the extent practical. Existing on-site vegetation shall be preserved or improved, and disturbance of the existing topography shall be minimized, unless such disturbance would result in less visual impact of the site to the surrounding area:

The proposed antennas will be located on a monopole in an unpopulated, wooded area of the EBMUD water tank reservoir site. Based on the wooded area, the monopole proposal will not result in a visual impact and will blend in with the existing characteristics of the site.

6. That all reasonable means of reducing public access to the antennas and equipment has been made, including, but not limited to, placement in or on buildings or structures, fencing, anti-climbing measures and anti-tampering devices:

The antennas will be mounted to a monopole and will not be accessible to the public due to its location. The monopole is located behind a fenced in area with no public access. The equipment cabinet will be located in a service area which is only accessible to maintenance workers and not to the public.

Section 17.128.080(C) CONDITIONAL USE PERMIT (CUP) FINDINGS FOR MONOPOLE FACILITIES

1. The project must meet the special design review criteria listed in subsection B of this section (17.128.080C):

The proposed project meets the special design review criteria listed in section 17.128.080B.

2. Monopoles should not be located any closer than one thousand five hundred (1,500) feet from existing monopoles unless technologically required or visually preferable:

The site is appropriate because the proposed antennas will be located on a monopole in an unpopulated, wooded area of the EBMUD water tank reservoir site and will serve the near by residential neighborhood without actually on a residential property.

3. The proposed project must not disrupt the overall community character:

The site is appropriate because the proposed antennas will be located on a monopole in an unpopulated, wooded area of the EBMUD water tank reservoir site thus it will not disrupt the overall community character of the site.

4. <u>If a Major Conditional Use Permit is required</u>, the Planning Director or the Planning Commission may request independent expert review regarding site location, collocation and facility configuration. Any party may request that the Planning Commission consider making such request for independent expert review.

- a. If there is any objection to the appointment of an independent expert engineer, the applicant must notify the Planning Director within ten days of the Commission request. The Commission will hear arguments regarding the need for the independent expert and the applicant's objection to having one appointed. The Commission will rule as to whether an independent expert should be appointed.
- b. Should the Commission appoint an independent expert, the Commission will direct the Planning Director to pick an expert from a panel of licensed engineers, a list of which will be compiled, updated and maintained by the Planning Department.
- c. No expert on the panel will be allowed to review any materials or investigate any application without first signing an agreement under penalty of perjury that the expert will keep confidential any and all information learned during the investigation of the application. No personnel currently employed by a telecommunication company are eligible for inclusion on the list.
- d. An applicant may elect to keep confidential any proprietary information during the expert's investigation. However, if an applicant does so elect to keep confidential various items of proprietary information, that applicant may not introduce the confidential proprietary information for the first time before the Commission in support of the application.
- e. The Commission shall require that the independent expert prepare the report in a timely fashion so that it will be available to the public prior to any public hearing on the application.
- f. Should the Commission appoint an independent expert, the expert's fees will be paid by the applicant through the application fee, imposed by the city.

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CONDITIONS OF APPROVAL CMD13-168

STANDARD CONDITIONS:

1. Approved Use

Ongoing

- a) The project shall be constructed and operated in accordance with the authorized use as described in the application materials, CMD13-168, and the plans dated May 14, 2013 and submitted on June 6, 2013 and as amended by the following conditions. Any additional uses or facilities other than those approved with this permit, as described in the project description and the approved plans, will require a separate application and approval. Any deviation from the approved drawings, Conditions of Approval or use shall required prior written approval from the Director of City Planning or designee.
- b) This action by the City Planning Commission ("this Approval") includes the approvals set forth below. This Approval includes: the installation of a new Monopole (Mono-pine) telecommunication facility to look like a Pine tree with nine (9) telecommunication antennas, fifteen (15) Remote Radio Units (RRU's) and one (1) equipment shelter to contain the equipment cabinets at 4491 Briar Cliff Road. (APN: 048-6845-006-01), under Oakland Municipal Code 17.128, 17.136, 17.148 and 17.134.

2. Effective Date, Expiration, Extensions and Extinguishment Ongoing

Unless a different termination date is prescribed, this Approval shall expire **two calendar years** from the approval date, unless within such period all necessary permits for construction or alteration have been issued, or the authorized activities have commenced in the case of a permit not involving construction or alteration. Upon written request and payment of appropriate fees submitted no later than the expiration date of this permit, the Director of City Planning or designee may grant a one-year extension of this date, with additional extensions subject to approval by the approving body. Expiration of any necessary building permit for this project may invalidate this Approval if the said extension period has also expired.

3. Scope of This Approval; Major and Minor Changes Ongoing

The project is approved pursuant to the **Oakland Planning Code** only. Minor changes to approved plans may be approved administratively by the Director of City Planning or designee. Major changes to the approved plans shall be reviewed by the Director of City Planning or designee to determine whether such changes require submittal and approval of a revision to the approved project by the approving body or a new, completely independent permit.

4. Conformance with other Requirements

Prior to issuance of a demolition, grading, P-job, or other construction related permit

a) The project applicant shall comply with all other applicable federal, state, regional and/or local codes, requirements, regulations, and guidelines, including but not limited to those imposed by the City's Building Services Division, the City's Fire Marshal, and the City's Public Works Agency.

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b) The applicant shall submit approved building plans for project-specific needs related to fire protection to the Fire Services Division for review and approval, including, but not limited to automatic extinguishing systems, water supply improvements and hydrants, fire department access, and vegetation management for preventing fires and soil erosion.

5. <u>Conformance to Approved Plans; Modification of Conditions or Revocation</u> Ongoing

- a) Site shall be kept in a blight/nuisance-free condition. Any existing blight or nuisance shall be abated within 60-90 days of approval, unless an earlier date is specified elsewhere.
- b) The City of Oakland reserves the right at any time during construction to require certification by a licensed professional that the as-built project conforms to all applicable zoning requirements, including but not limited to approved maximum heights and minimum setbacks. Failure to construct the project in accordance with approved plans may result in remedial reconstruction, permit revocation, permit modification, stop work, permit suspension or other corrective action.
- c) Violation of any term, conditions or project description relating to the Approvals is unlawful, prohibited, and a violation of the Oakland Municipal Code. The City of Oakland reserves the right to initiate civil and/or criminal enforcement and/or abatement proceedings, or after notice and public hearing, to revoke the Approvals or alter these conditions if it is found that there is violation of any of the conditions or the provisions of the Planning Code or Municipal Code, or the project operates as or causes a public nuisance. This provision is not intended to, nor does it, limit in any manner whatsoever the ability of the City to take appropriate enforcement actions.

6. Signed Copy of the Conditions

With submittal of a demolition, grading, and building permit

A copy of the approval letter and conditions shall be signed by the property owner, notarized, and submitted with each set of permit plans to the appropriate City agency for this project.

7. Indemnification

Ongoing

- a) To the maximum extent permitted by law, the applicant shall defend (with counsel acceptable to the City), indemnify, and hold harmless the City of Oakland, the Oakland City Council, the City of Oakland Redevelopment Agency, the Oakland City Planning Commission and its respective agents, officers, and employees (hereafter collectively called City) from any liability, damages, claim, judgment, loss (direct or indirect)action, causes of action, or proceeding (including legal costs, attorneys' fees, expert witness or consultant fees, City Attorney or staff time, expenses or costs) (collectively called "Action") against the City to attack, set aside, void or annul, (1) an approval by the City relating to a development-related application or subdivision or (2) implementation of an approved development-related project. The City may elect, in its sole discretion, to participate in the defense of said Action and the applicant shall reimburse the City for its reasonable legal costs and attorneys' fees.
- b) Within ten (10) calendar days of the filing of any Action as specified in subsection A above, the applicant shall execute a Letter of Agreement with the City, acceptable to the Office of the City Attorney, which memorializes the above obligations. These obligations and

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the Letter of Agreement shall survive termination, extinguishment or invalidation of the approval. Failure to timely execute the Letter of Agreement does not relieve the applicant of any of the obligations contained in this condition or other requirements or Conditions of Approval that may be imposed by the City.

8. Compliance with Conditions of Approval

Ongoing

The project applicant shall be responsible for compliance with the recommendations in any submitted and approved technical report and all the Conditions of Approval set forth below at its sole cost and expense, and subject to review and approval of the City of Oakland.

9. Severability

Ongoing

Approval of the project would not have been granted but for the applicability and validity of each and every one of the specified conditions, and if any one or more of such conditions is found to be invalid by a court of competent jurisdiction this Approval would not have been granted without requiring other valid conditions consistent with achieving the same purpose and intent of such Approval.

10. Job Site Plans

Ongoing throughout demolition, grading, and/or construction

At least one (1) copy of the stamped approved plans, along with the Approval Letter and Conditions of Approval, shall be available for review at the job site at all times.

11. <u>Special Inspector/Inspections, Independent Technical Review, Project Coordination</u> and Management

Prior to issuance of a demolition, grading, and/or construction permit

The project applicant may be required to pay for on-call special inspector(s)/inspections as needed during the times of extensive or specialized plancheck review, or construction. The project applicant may also be required to cover the full costs of independent technical and other types of peer review, monitoring and inspection, including without limitation, third party plan check fees, including inspections of violations of Conditions of Approval. The project applicant shall establish a deposit with the Building Services Division, as directed by the Building Official, Director of City Planning or designee.

12. Days/Hours of Construction Operation

Ongoing throughout demolition, grading, and/or construction

The project applicant shall require construction contractors to limit standard construction activities as follows:

- a) Construction activities are limited to between 7:00 AM and 7:00 PM Monday through Friday, except that pile driving and/or other extreme noise generating activities greater than 90 dBA shall be limited to between 8:00 a.m. and 4:00 p.m. Monday through Friday.
- b) Any construction activity proposed to occur outside of the standard hours of 7:00 am to 7:00 pm Monday through Friday for special activities (such as concrete pouring which may require more continuous amounts of time) shall be evaluated on a case by case basis, with criteria including the proximity of residential uses and a consideration of resident's preferences for whether the activity is acceptable if the overall duration of construction is shortened and such construction activities shall only be allowed with the prior written authorization of the Building Services Division.

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- c) Construction activity shall not occur on Saturdays, with the following possible exceptions:
 - i. Prior to the building being enclosed, requests for Saturday construction for special activities (such as concrete pouring which may require more continuous amounts of time), shall be evaluated on a case by case basis, with criteria including the proximity of residential uses and a consideration of resident's preferences for whether the activity is acceptable if the overall duration of construction is shortened. Such construction activities shall only be allowed on Saturdays with the prior written authorization of the Building Services Division.
 - ii. After the building is enclosed, requests for Saturday construction activities shall only be allowed on Saturdays with the prior written authorization of the Building Services Division, and only then within the interior of the building with the doors and windows closed.
- d) No extreme noise generating activities (greater than 90 dBA) shall be allowed on Saturdays, with no exceptions.
- e) No construction activity shall take place on Sundays or Federal holidays.
- f) Construction activities include but are not limited to: truck idling, moving equipment (including trucks, elevators, etc) or materials, deliveries, and construction meetings held on-site in a non-enclosed area.

13. Landscape Maintenance

Ongoing

All new landscaping shall be permanently maintained in good growing condition and, whenever necessary, replaced with new plant materials to ensure continued compliance with applicable landscaping requirements.

14. Operational Noise-General

Ongoing

Noise levels from the activity, property, or any mechanical equipment on site shall comply with the performance standards of Section 17.120 of the Oakland Planning Code and Section 8.18 of the Oakland Municipal Code. If noise levels exceed these standards, the activity causing the noise shall be abated until appropriate noise reduction measures have been installed and compliance verified by the Planning and Zoning Division and Building Services.

PROJECT SPECIFIC CONDITIONS:

15. Radio Frequency Emissions

Prior to the final building permit sign off

The applicant shall submit a certified RF emissions report stating the facility is operating within the acceptable standards established by the regulatory Federal Communications Commission.

A/E DOCUMENT REVIEW STATUS

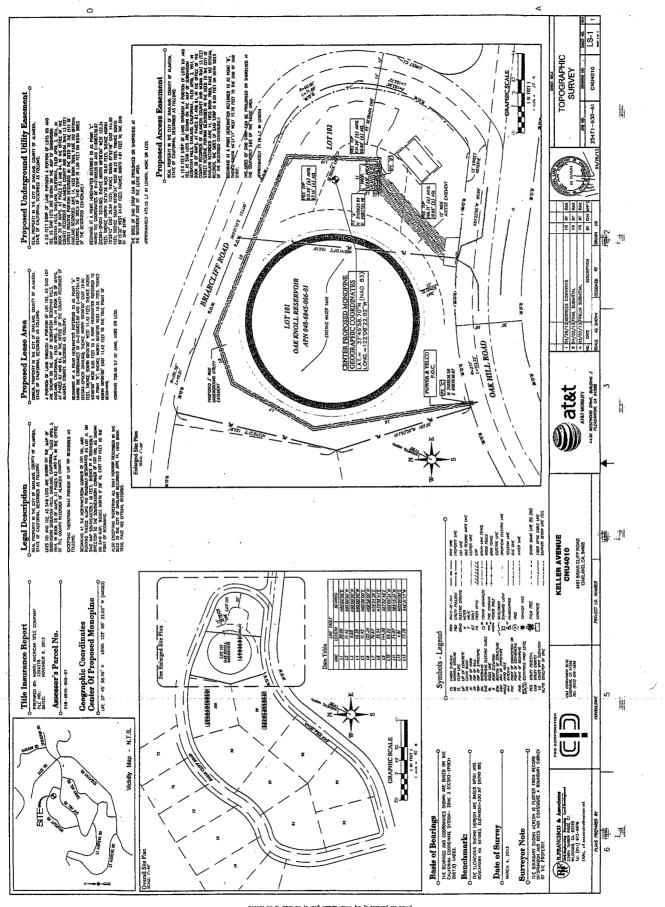
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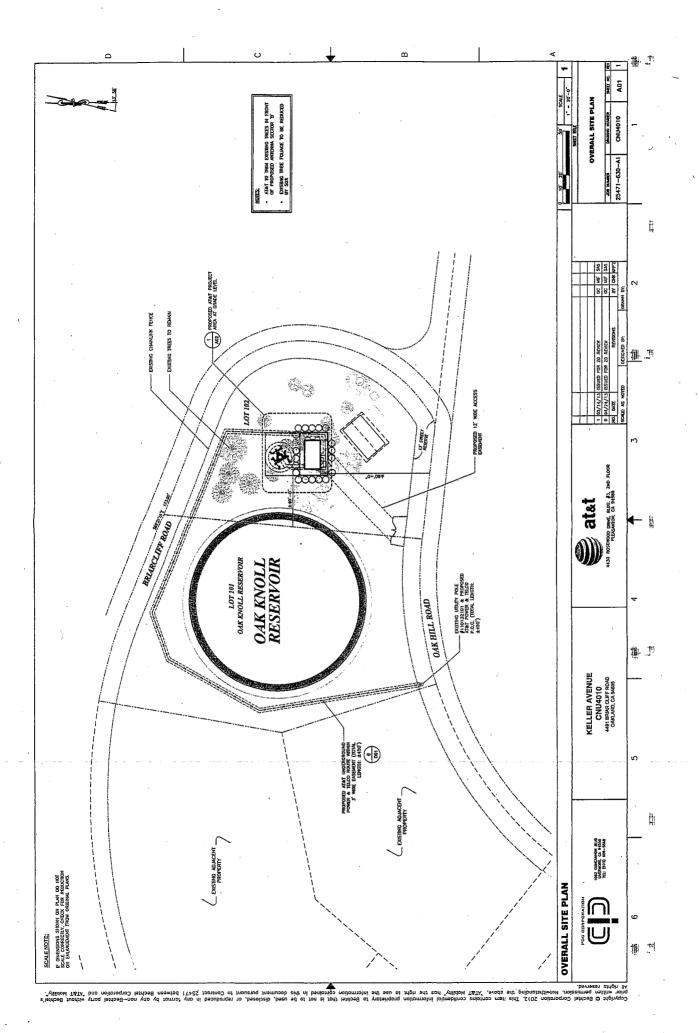


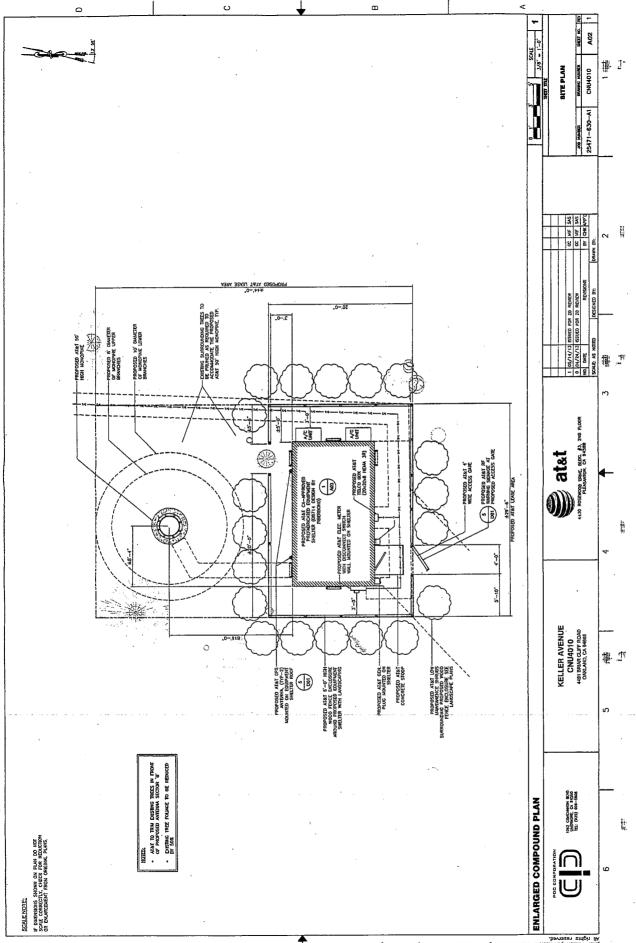
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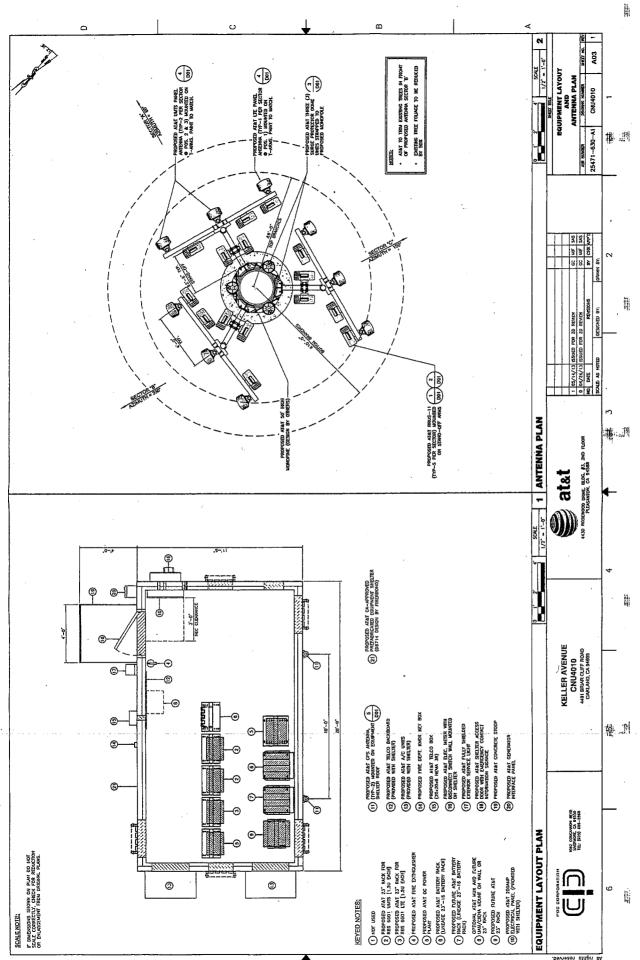
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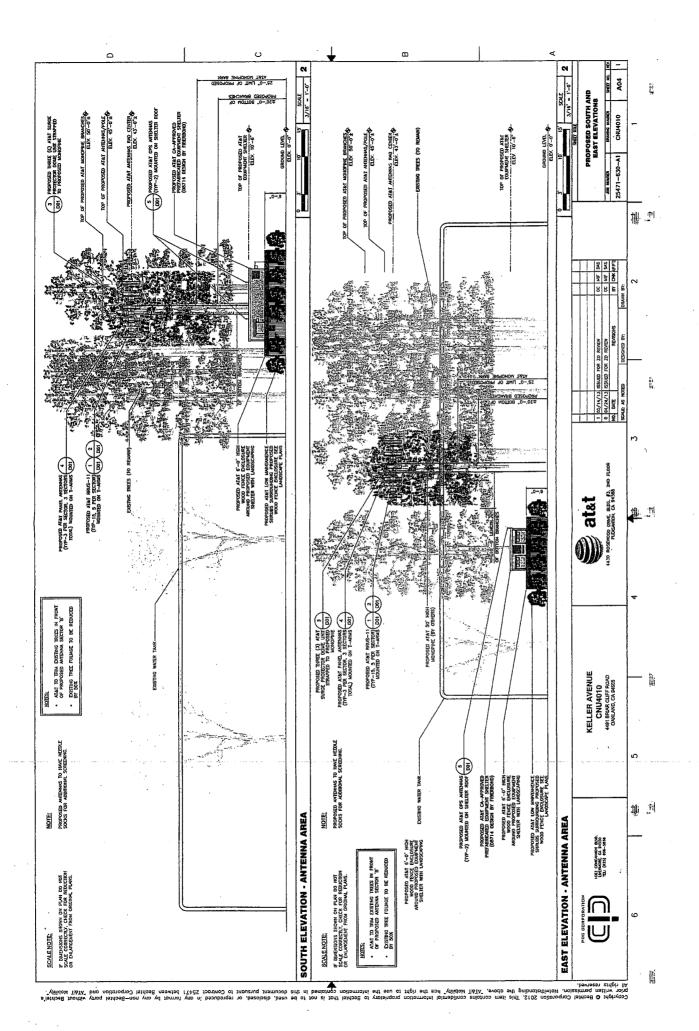
25471-630-A1 CNU4010 TO1 1 | BNG | CONFIT | COMPLIANCE | 8A | BD | NWA | STL | G/4/13/1/P oes not constitute approval of design detalls, calculations, analysis, test alteriats developed or selected by the autoconstock and does not relieve A SERVICE OF A REPORTED THAT A REPORT DEPARTMENT OF A REPORT OF A Not Accepted - Please resolve comments and TITLE SHEET, SITE INFORMATION AND VICINITY MAP (925) 606-5868 (510) 385-5541 (916) 520-9467 4 (916) 529-9467 (510) 287-1244 (925) 523-1062 (925) 983-2320 Accepted - With minor or no commente, construction may proceed SITE QUALIFICATION PARTICIPANT atki 4130 rosewood drive, bldg. #3, 240 floor Plexanton, ca 94586 PDC CORPORATION PDC CORPORATION PROJECT INFORMATION SAC WIRELESS EAST BAY WONICIPAL UTICITY DISTRICT BECHITEL EBNOD PROJECT DESCRIPTION 37 45' 58.70" N (NAD 83) 122' 08' 22.02" W (NAD 83) ±564.80' AASL (NAND 88) resultimit 1491 BRIMR CLIFF ROAD JAKLAND, CA. 94605 CITY OF DAKLAND 048-6845-006-01 Reviewed SOHALL A. SHAH (EOR) PAULO PUELU Status By JENNITER HIGHTOWER JENNIFER HIGHTOWER 15' AGL MICHAEL QUINTO PAUL HOOVER T. I C.E. RASK CC NIF SAS VERALL HEIGHT (HIGHEST) 3P OF BRANCHES: HT OF STRUCTURE OF MONOPINE POLE: TOP OF PROFOSED AVIT PROPERTY OWNER CURRENT USE: PROPOSED USE: SITE ADDRESS: ISSUED FOR ZD REVIEW
ISSUED FOR ZD REVIEW
REVISION SITE NAME: KELLER AVENUE **z** SITE NUMBER: CNU4010 11111 4491 BRIAR CLIFF ROAD OAKLAND, CA 94605 430 ROSEWOOD DRIVE, BLDG. #3, 2ND FLOOR PLEASANTON, CA 94588 DIFFICTIONS MOINTY MAP HEAD EAST ON ROSEWOOD OR TOWARD OLD SANTA RITA RD. atat MERCE ONTO 1-580 W VIA THE RAMP TO CARLAND. KEEP RIGHT STAY ON 1-580 W, FOLLOW SIGNS FOR TAKE EXIT 29 FOR COLF LINKS RD. TOWARD 98TH 8. TAKE THE 2ND RIGHT ONTO SEQUOYAN PROJECT AREA PRECTIONS FROM PLEASANTON, CA TURN LEFT ONTO SANTA RITA RO. 重重 7. TURN LEFT ONTO MOUNTAIN BLYD B. TURN LEFT ONTO OW HAL RD. DESTINATION WILL BE ON THE RIGHT. 7 ANDREWS RD 图 ALL WORK AND JATEFULS SHALL BE PERFORMED AND RISTRUZED BY ACCORDANCE WITH THE CURRENT EDGINGS OF THE FOLLOWING CODES AS ADOPTINE LOCAL GOVERNMEN WORK NOT COMPORTING TO THESE CODES. IMMIGNA REQUIRCUENTS: FACULY IS UNMAINED AND NOT FOR HUMM HARMICR: IMMICAPED ACCESS NOT RECUIRED IN ACCORDANCE WITH CALFORNIA ADMINISTRAINE, STATE CODE PART 2, TITLE, 24, CAMOTER 118, SECTION 11038. KELLER AVENUE CNU4010 481 BRIAR CLIFF ROAD OAKLAND, CA 54605 H 5. 2010 CALPORNA PLUMBING CODE 6. 2010 CALPORNA FRE CODE 7. ANY LOCAL BULDING CODE AMENDARITS TO THE ABOVE 8. CITY/COUNTY ORONANCES ERALL SITE PLAN ELTER AND MONOPOLE COMPOUND LAYOUT UIPMENT LAYOUT AND ANTENNA PLAN IITLE SHEET, SITE INFO AND VICNITY MAP TOPOGRAPHIC SURVEY RF DATA SHEET EQUIPMENT AND ANTENNA DETAILS RF SIGNAGE DETAILS ANDSCAPE PLAN DRAWING INDEX LANDSCAPE DETAILS AND NOTES UNENUOTE, CA 94550 TCL: (925) 606-5460 11.1 CODE COMPLIANCE DIAL TOLL FREE 1-800-227-2600 ISSUED: 02/07/13 AT LEAST THE NORMORE DAYS BED'ORE YOU DIC 2010 CALFORNA ADNINISTRATNE CODE 2010 CALFORNA BLECINICAL CODE 2010 CALFORNA ELECINICAL CODE 2010 CALFORNA MECHANICAL CODE 26/1480.A1-CNU4010-T01 26/1480.A1-CNU4010-6/2 26/1480.A1-CNU4010-6/0 26/1480.A1-CNU4010-6/0 26/1480.A1-CNU4010-6/0 26/1480.A1-CNU4010-0/2 26/1480.A1-CNU4010-0/2 26/1480.A1-CNU4010-1/2 26/1480.A1-CNU4010-1/2 26/1480.A1-CNU4010-1/2 ATE

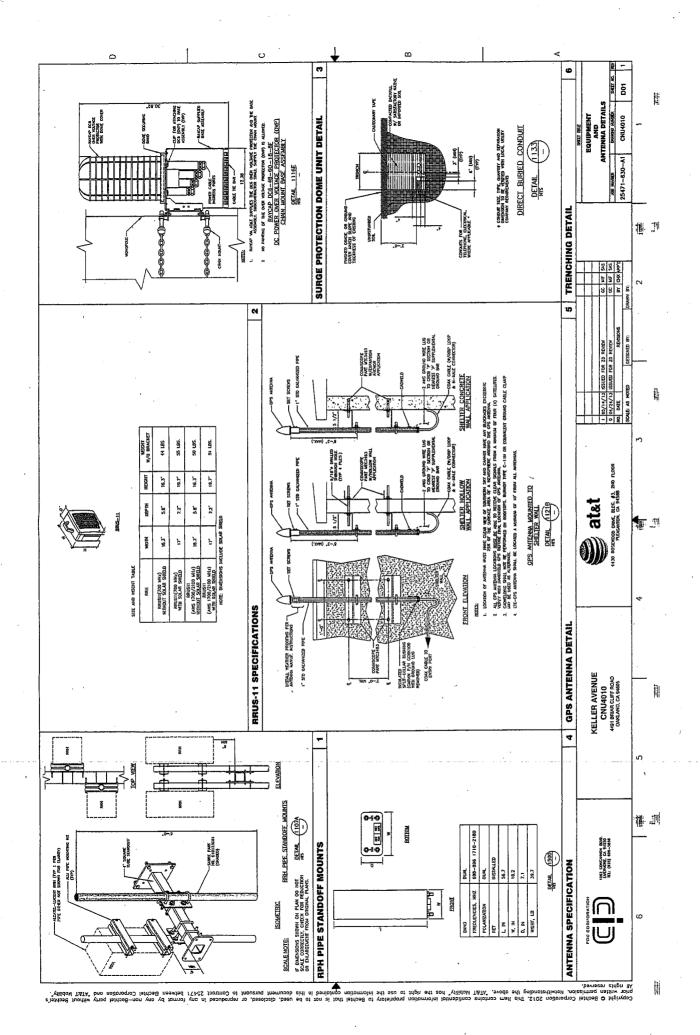


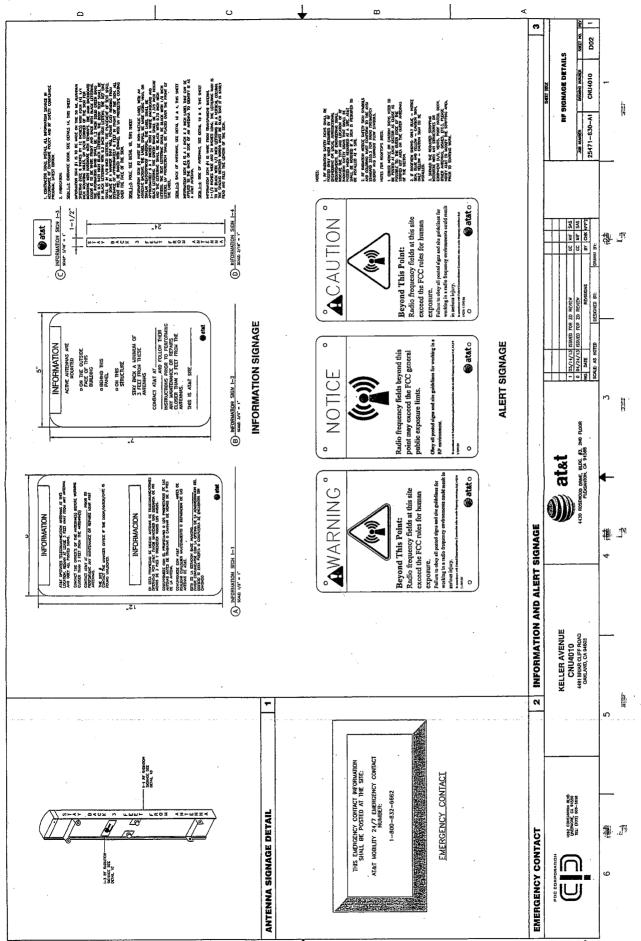


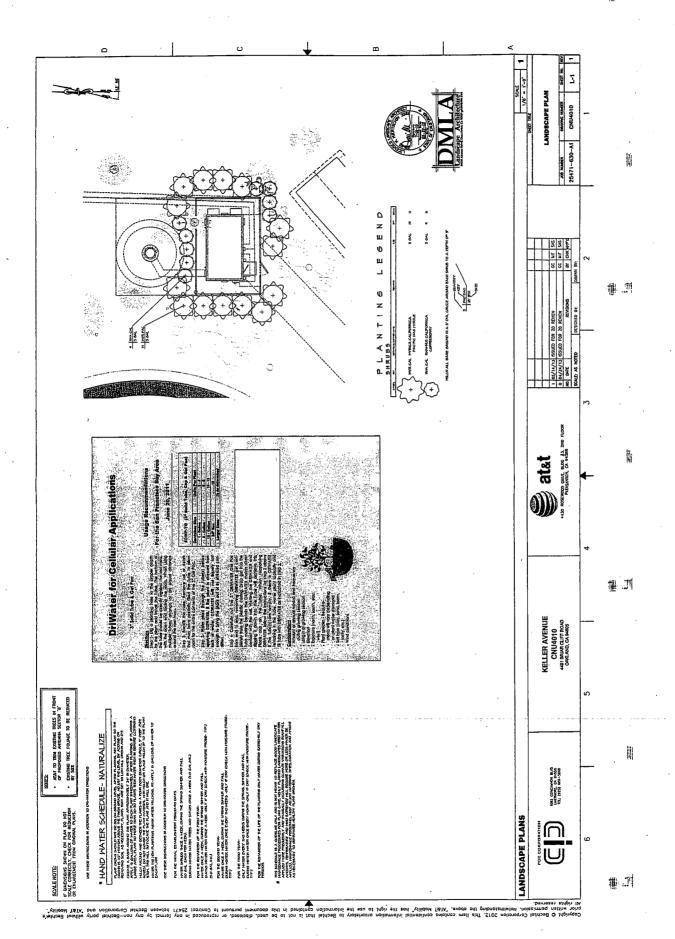


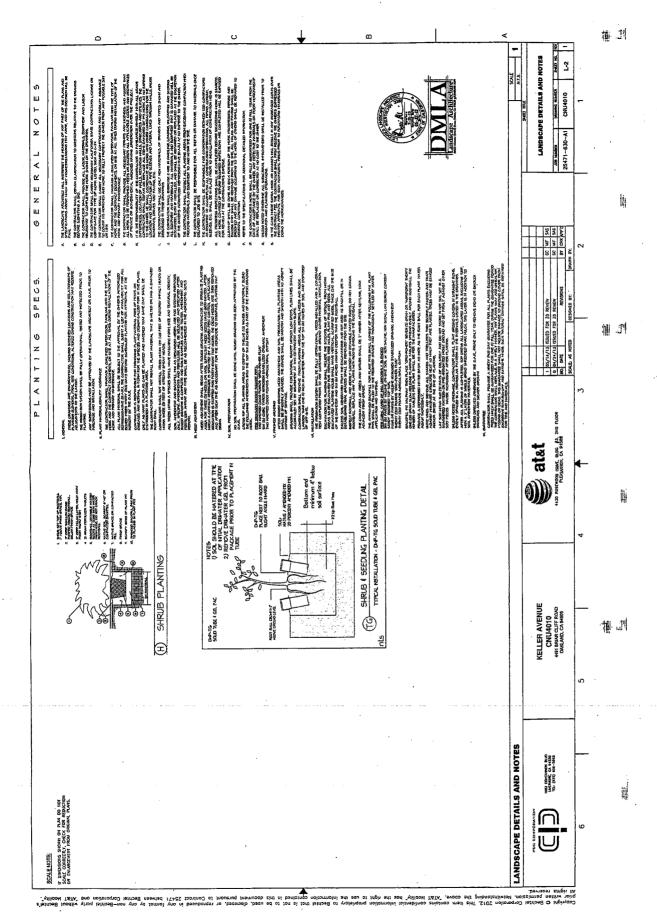




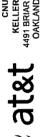
















PHOTOSIMULATION VIEWPOINTS **VICINITY MAP**























200 North Glebe Road, Suite 1000, Arlington, VA 22203-3728 703.276.1100 • 703.276.1169 fax info@sitesafe.com • www.sitesafe.com

Bechtel Communication on behalf of AT&T Mobility, LLC Site ID – CA2921/CNU4010 USID – 133308 Site Name – Keller Avenue Site Compliance Report

Intersection of Briar Cliff Road & Oak Hil Road Oakland, CA 94605

Latitude: N37-45-58.63 Longitude: W122-8-23.10 Structure Type: Monopole

Report generated date: April 15, 2013

Report by: Tony DeMattia

Customer Contact: Tom McGuire

AT&T Mobility, LLC Will Be Compliant based on FCC Rules and Regulations.

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NO. 18838 EXP. 06/30/2013

David Charles Cotton, Jr.

Registered Professional Engineer (Electrical) State of California, 18838, Expires 2013-June-30

Date: 2013-April-15

Status Code

Status Code

Accepted - With minor or no comments, construction may proceed

Not Accepted - Please resolve comments and resubmit methods or materials developed or selected by the subcontractor and does not relieve subcontractor from full compliance obligations.

ENG

Status By Inwong@bechtel.co Deptativ space by page 37787

Status By Inwong@bechtel.co Deptativ space by page 3778

Status By Inwong@bechtel.co Deptativ space by page 3778

Date 4/18/13



Bechtel Communication on behalf of AT&T Mobility, LLC Keller Avenue - CA2921/CNU4010 Radio Frequency (RF) Site Compliance Report



Intersection of Briar Cliff Road & Oak Hil Road, Oakland, CA 94605



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1 Executive Summary

Bechtel Communication on behalf of AT&T Mobility, LLC has contracted with Sitesafe, Inc. (Sitesafe), an independent Radio Frequency (RF) regulatory and engineering consulting firm, to determine whether the proposed communications site, CA2921/CNU4010 - Keller Avenue, located at Intersection of Briar Cliff Road & Oak Hil Road, Oakland, CA, is in compliance with Federal Communication Commission (FCC) Rules and Regulations for RF emissions.

This report contains a detailed summary of the RF environment at the site including:

- diagram of the site;
- inventory of the make / model of all antennas
- theoretical MPE based on modeling.

Project Description: This is an application for an unmanned telecommunication facility, consisting of the installation and operation of antennas and associated equipment. AT&T Mobility LLC is proposed in install an indoor equipment cabinets and racks inside one (1) CA approved prefabricated fiberbond equipment shelter on ground level as shown on the accompanying drawings. Total of nine (9) panel antennas are to be installed and mounted on a 60' high monopine. Fifteen (15) Remote Radio Units (RRUS-11) near antennas, three (s) surge protection dome units on the monopine near the antennas. Two GPS antennas to be installed and mounted on equipment shelter roof.

This report addresses exposure to radio frequency electromagnetic fields in accordance with the FCC Rules and Regulations for all individuals, classified in two groups, "Occupational or Controlled" and "General Public or Uncontrolled." This site will be compliant with the FCC rules and regulations, as described in OET Bulletin 65.

This document and the conclusions herein are based on the information provided by AT&T Mobility, LLC.

If you have any questions regarding RF safety and regulatory compliance, please do not hesitate to contact Sitesafe's Customer Support Department at (703) 276-1100.

The following information was used in the creation of this report:

RFDS: 25736-635-AA-CNU4010 RF V11

CD: 25736-635-AA-CNU4010-Z01 Rev-B

ERP: Sitesafe assumed a 60 watt transmit power output per LTE and AWS carrier and a 40 watt transit power output per UMTS carrier.



2 Regulatory Basis

2.1 FCC Rules and Regulations

In 1996, the Federal Communication Commission (FCC) adopted regulations for the evaluating of the effects of RF emissions in 47 CFR § 1.1307 and 1.1310. The guideline from the FCC Office of Engineering and Technology is Bulletin 65 ("OET Bulletin 65"), Evaluating Compliance with FCC Guidelines for Human Exposure to Radio Frequency Electromagnetic Fields, Edition 97-01, published August 1997. Since 1996 the FCC periodically reviews these rules and regulations as per their congressional mandate.

FCC regulations define two separate tiers of exposure limits: Occupational or "Controlled environment" and General Public or "Uncontrolled environment". The General Public limits are generally five times more conservative or restrictive than the Occupational limit. These limits apply to accessible areas where workers or the general public may be exposed to Radio Frequency (RF) electromagnetic fields.

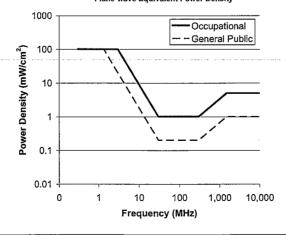
Occupational or Controlled limits apply in situations in which persons are exposed as a consequence of their employment and where those persons exposed have been made fully aware of the potential for exposure and can exercise control over their exposure.

An area is considered a Controlled environment when access is limited to these aware personnel. Typical criteria are restricted access (i.e. locked or alarmed doors, barriers, etc.) to the areas where antennas are located coupled with proper RF warning signage. A site with Controlled environments is evaluated with Occupational limits.

All other areas are considered Uncontrolled environments. If a site has no access controls or no RF warning signage it is evaluated with General Public limits.

The theoretical modeling of the RF electromagnetic fields has been performed in accordance with OET Bulletin 65. The Maximum Permissible Exposure (MPE) limits utilized in this analysis are outlined in the following diagram:

FCC Limits for Maximum Permissible Exposure (MPE)
Plane-wave Equivalent Power Density





Limits for Occupational/Controlled Exposure (MPE)

Frequency	Electric	Magnetic	Power	Averaging Time $ E ^2$,
Range	Field	Field	Density	$ H ^2$ or S (minutes)
(MHz)	Strength (E)	Strength	(S)	
	(V/m)	(H) (A/m)	(mW/cm ²)	
0.3-3.0	614	1.63	(100)*	6
3.0-30	1842/f	4.89/f	(900/f²)*	6
30-300	61.4	0.163	1.0	6
300-1500			f/300	6
1500-			5	6
100,000				

Limits for General Population/Uncontrolled Exposure (MPE)

Frequency	Electric	Magnetic	Power	Averaging Time $ E ^2$,
Range	Field	Field	Density	$ H ^2$ or S (minutes)
(MHz)	Strength (E)	Strength	(S)	
	(V/m)	(H) (A/m)	(mW/cm ²)	
0.3-1.34	614	1.63	(100)*	30
1.34-30	824/f	2.19/f	(180/f ²)*	30
30-300	27.5	0.073	0.2	30
300-1500			f/1500	30
1500-			1.0	30
100,000				

f = frequency in MHz *Plane-wave equivalent power density

2.2 OSHA Statement

The General Duty clause of the OSHA Act (Section 5) outlines the occupational safety and health responsibilities of the employer and employee. The General Duty clause in Section 5 states:

- (a) Each employer -
 - (1) shall furnish to each of his employees employment and a place of employment which are free from recognized hazards that are causing or are likely to cause death or serious physical harm to his employees;
 - (2) shall comply with occupational safety and health standards promulgated under this Act.
- (b) Each employee shall comply with occupational safety and health standards and all rules, regulations, and orders issued pursuant to this Act which are applicable to his own actions and conduct.

OSHA has defined Radiofrequency and Microwave Radiation safety standards for workers who may enter hazardous RF areas. Regulation Standards 29 CFR § 1910.147 identify a generic Lock Out Tag Out procedure aimed to control the unexpected energization or start up of machines when maintenance or service is being performed.



3 Site Compliance

3.1 Site Compliance Statement

Upon evaluation of the cumulative RF emission levels from all operators at this site, Sitesafe has determined that:

This **site will be compliant** with the FCC rules and regulations, as described in OET Bulletin 65.

The compliance determination is based on theoretical modeling, RF signage placement recommendations, proposed antenna inventory and the level of restricted access to the antennas at the site. Any deviation from the AT&T Mobility, LLC's proposed deployment plan could result in the site being rendered non-compliant.

3.2 Actions for Site Compliance

Based on common industry practice and our understanding of FCC and OSHA requirements, this section provides a statement of recommendations for site compliance. RF alert signage recommendations have been proposed based on theoretical analysis of MPE levels. Barriers can consist of locked doors, fencing, railing, rope, chain, paint striping or tape, combined with RF alert signage.

This site will be compliant with the FCC rules and regulations.

Sitesafe found one or more issues that led to our determination. The site will be made compliant if the following changes are implemented:

 Posting RF signs that a person could read and understand the signs prior to accessing the site;

Monopine Base Access Location

Information Sign 1 required, in English. Information Sign 1 required, in Spanish. Yellow caution sign required.



4 Safety Plan and Procedures

The following items are general safety recommendations that should be administered on a site by site basis as needed by the carrier.

<u>General Maintenance Work:</u> Any maintenance personnel required to work immediately in front of antennas and / or in areas indicated as above 100% of the Occupational MPE limits should coordinate with the wireless operators to disable transmitters during their work activities.

<u>Iraining and Qualification Verification:</u> All personnel accessing areas indicated as exceeding the General Population MPE limits should have a basic understanding of EME awareness and RF Safety procedures when working around transmitting antennas. Awareness training increases a workers understanding to potential RF exposure scenarios. Awareness can be achieved in a number of ways (e.g. videos, formal classroom lecture or internet based courses).

Physical Access Control: Access restrictions to transmitting antennas locations is the primary element in a site safety plan. Examples of access restrictions are as follows:

- Locked door or gate
- Alarmed door
- Locked ladder access
- Restrictive Barrier at antenna (e.g. Chain link with posted RF Sign)

RF Signage: Everyone should obey all posted signs at all times. RF signs play an important role in properly warning a worker prior to entering into a potential RF Exposure area.

Assume all antennas are active: Due to the nature of telecommunications transmissions, an antenna transmits intermittently. Always assume an antenna is transmitting. Never stop in front of an antenna. If you have to pass by an antenna, move through as quickly and safely as possible thereby reducing any exposure to a minimum.

<u>Maintain a 3 foot clearance from all antennas:</u> There is a direct correlation between the strength of an EME field and the distance from the transmitting antenna. The further away from an antenna, the lower the corresponding EME field is.

Site RF Emissions Diagram: Section 5 of this report contains an RF Diagram that outlines various theoretical Maximum Permissible Exposure (MPE) areas at the site. The modeling is a worst case scenario assuming a duty cycle of 100% for each transmitting antenna at full power. This analysis is based on one of two access control criteria: General Public criteria means the access to the site is uncontrolled and anyone can gain access. Occupational criteria means the access is restricted and only properly trained individuals can gain access to the antenna locations.



5 Analysis

5.1 RF Emissions Diagram

The RF diagram(s) below display theoretical spatially averaged percentage of the Maximum Permissible Exposure for all systems at the site unless otherwise noted. These diagrams use modeling as proscribed in OET Bulletin 65 and assumptions detailed in Appendix B.

- a) Composite Exposure Levels
- Gray represents areas predicted to be at 5% of the MPE limits, or below.
- Green represents areas predicted to be between 5% and 100% of the MPE limits.
- Blue represents areas predicted to be between 100% and 500% of the MPE limits.
- Yellow represents areas predicted to be between 500% and 5000% of the MPE limits.
- Red areas indicated predicted levels greater than 5000% of the MPE limits.
- b) AT&T Mobility 5% Exposure Levels:
- Areas indicated as Green are below 5% of the MPE limits.
- Purple represents areas predicted to be greater than 5% of the MPE limits.

The theoretical analysis identified the maximum predicted MPE levels to be:

Maximum Theoretical General Public or Uncontrolled MPE level:	55.0%
Maximum Theoretical Occupational or Controlled MPE Level:	11.0%
AT&T Maximum Theoretical General Public or Uncontrolled MPE level:	55.0%
AT&T Maximum Theoretical Occupational or Controlled MPE level:	11.0%

General Population diagrams are specified when an area is accessible to the public; i.e. personnel that do not meet Occupational or RF Safety trained criteria, could gain access.

If trained occupational personnel require access to areas that are delineated as **Blue** or above 100% of the limit, Sitesafe recommends that they utilize the proper personal protection equipment (RF monitors), coordinate with the carriers to reduce or shutdown power, or make real-time power density measurements with the appropriate power density meter to determine real-time MPE levels. This will allow the personnel to ensure that their work area is within exposure limits.

The key at the bottom also indicates the level or height of the modeling with respect to the main level. The origin is typically referenced to the main rooftop level, or ground level for a structure without access to the antenna level. For example:

Average from 0 feet above to 6 feet above origin

and

Average from 20 feet above to 26 feet above origin



The first indicates modeling at the main rooftop (or ground) level averaged over 6 feet. The second indicates modeling at a higher level (possibly a penthouse level) of 20 feet averaged over 6 feet.

Abbreviations used in the RF Emissions Diagrams

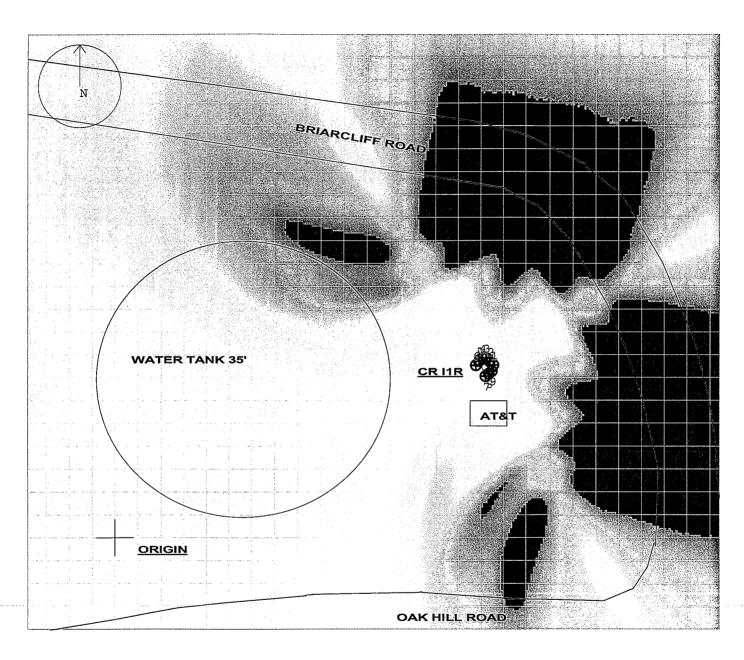
DI 11 11 11 11 11 11 11 11 11 11 11 11 11	D 11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
PH=##'	l Penthouse at ## feet above main roof
$I = I = \pi \pi$	

Additional Information in the RF Emissions Diagrams Key

The RF emissions diagram provides indications of RF signage, barriers and locked doors. The table below lists the abbreviations used to indicate locked doors, signs and barriers:

	Ta	ble 1: RF Signage	e and Barrier Ke	y.	
R	F Signage			Barriers	
Туре	Existing Location	Recommended Location	Туре	Existing Location	Recommended Location
Notice	<u>NE</u>	<u>NR</u>	Locked Door	<u>LE</u>	<u>LR</u>
Caution	<u>CE</u>	CR	Fencing		
Warning	WE	WR	Rope Chain	DE	RR
Info Sign 1	<u>I1E</u>	<u> 11 R</u>	Paint Stripes	<u> </u>	<u>KK</u>
Info Sign 2	<u>12E</u>	<u>12R</u>	Tape		
Info Sign 3	<u> 13E</u>	<u> 13R</u>			
Info Sign 4	<u> 14E</u>	<u>14R</u>			
NOC Information	INOCE	INOCR			
10 Step Guideline	<u>10SE</u>	<u>10SR</u>			

RF Emissions Diagram for: Keller Avenue Ground Level



% of FCC Public Exposure Limit
Average from 0 feet above to 6 feet above origin

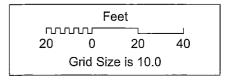
5000 <= X

5000 <= X < 5000

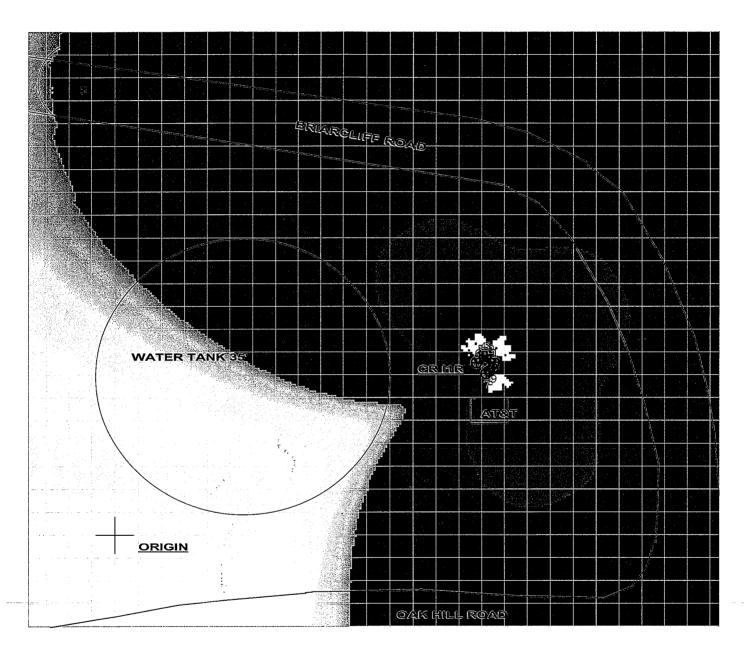
500 <= X < 5000

100 <= X < 500

100 <= X < 500



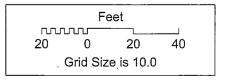
RF Emissions Diagram for: Keller Avenue Water Tank Level = 35'



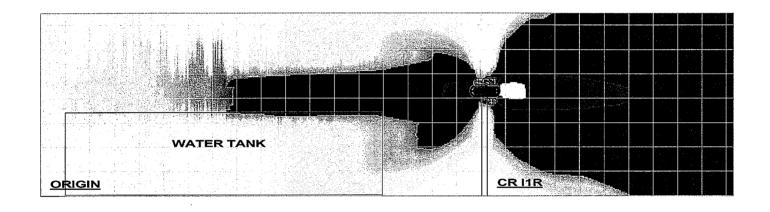
% of FCC Public Exposure Limit Average from 35 feet above to 41 feet above origin

> 5000 \leq X 5000 \leq X \leq 5000 1000 \leq X \leq 500 5 \leq X \leq 100 X \leq 5

www.sitesafe.com Sitesafe ID# 101881 Site Name: Keller Avenue



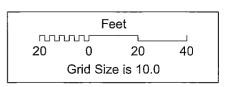
RF Emissions Diagram for: Keller Avenue Side Elevation



www.sitesafe.com
Sitesafe ID# 101881
Site Name: Keller Avenue

Bestale ID. a saumes to responsibly for modeling results not worked by Skeale person
Ground Streath for formedeling salarine (7001787-1100.)

% of FCC Public Exposure Limit
Individual Points
5000 <= X
5000 <= X < 5000
100 <= X < 500
5 <= X < 100
X <= 5





6 Antenna Inventory

The Antenna Inventory shows all transmitting antennas at the site. This inventory was provided by the customer, and was utilized by Sitesafe to perform theoretical modeling of RF emissions. The inventory coincides with the site diagrams in this report, identifying each antenna's location at CA2921/CNU4010 - Keller Avenue. The antenna information collected includes the following information:

- Licensee or wireless operator name
- Frequency or frequency band
- Transmitter power Effective Radiated Power ("ERP"), or Equivalent Isotropic Radiated Power ("EIRP") in Watts
- Antenna manufacturer make, model, and gain

For other carriers at this site, the use of "Generic" as an antenna model, or "Unknown" for an operator means the information with regard to carrier, their FCC license and/or antenna information was not available nor could it be secured while on site. Equipment, antenna models and nominal transmit power were used for modeling, based on past experience with radio service providers.



The following antenna inventory, on this and the following page, were provided by the customer and were utilized to create the site model diagrams:

					able 3:	Table 3: Antenna Inventory						
Ant	Operated By	TX Freq	ERP	Antenna	Az	Anfenna Modei		len	Horizontal	Š	Location	c
#		(WHz)	(Waffs)	Gain (dBd)	(Deg)		Type (€	Half Power Beamwidth (Deg)	×	>	Z
_	AT&T Mobility LLC	737 (LTE)	1159	12.86	99	ANDREW SBNH-1D4545A-04ET (Proposed)	Panel	5	92	166'	76'	43,
-	AT&T Mobility LLC	2100 (AWS)	2209	15.66	60	ANDREW SBNH-1D4545A-02ET (Proposed)	Panel	5	65	166'	,9/	43'
2	AT&T Mobility LLC	1900 (UMTS 5C)	1615	16.06	60	ANDREW SBNH-1D4545A-02ET (Proposed)	Panel	5	65	164'	77'	43'
3	AT&T Mobility LLC	850 (UMTS 1C 4C)	1618	13.06	90	ANDREW SBNH-1D4545A-04ET (Proposed)	Panel	5	99	162'	79'	43'
3	AT&T Mobility LLC	1900 (UMTS 2C 3C)	3229	16.06	60	ANDREW SBNH-1D4545A-02ET (Proposed)	Panel	5	92	162	79'	43'
4	AT&T Mobility LLC	737 (LTE)	1159	12.86	330	ANDREW SBNH-1D4545A-04ET (Proposed)	Panel	5	65	161'	79'	43,
4	AT&T Mobility LLC	2100 (AWS)	2209	15.66	330	ANDREW SBNH-1D4545A-02ET (Proposed)	Panel	5	99	161	79'	43'
5	AT&T Mobility LLC	1900 (UMTS 5C)	1615	16.06	330	ANDREW SBNH-1D4545A-02ET (Proposed)	Panel	5	92	159'	77'	43'
9	AT&T Mobility LLC	850 (UMTS 1C 4C)	1618	13.06	330	ANDREW SBNH-1D4545A-04ET (Proposed)	Panel	5	99	158,	75'	43'
9	AT&T Mobility LLC	1900 (UMTS 2C 3C)	3229	16.06	330	ANDREW SBNH-1D4545A-02ET (Proposed)	Panel	5	92	158'	75'	43'
7	AT&T Mobility LLC	737 (LTE)	1159	12.86	150	ANDREW SBNH-1D4545A-04ET (Proposed)	Panel	5	92	162'	71,	43'
7	AT&T Mobility LLC	2100 (AWS)	2209	15.66	150	ANDREW SBNH-1D4545A-02ET (Proposed)	Panel	5	99	162'	71'	43′
8	AT&T Mobility LLC	1900 (UMTS 5C)	1615	16.06	150	ANDREW SBNH-1D4545A-02ET (Proposed)	Panel	5	99	163,	72'	43'
6	AT&T Mobility LLC	850 (UMTS 1C 4C)	1618	13.06	150	ANDREW SBNH-1D4545A-04ET (Proposed)	Panel	5	65	165'	73'	43'
٠ 6	AT&T Mobility LLC	1900 (UMTS 2C 3C)	3229	16.06	150	ANDREW SBNH-1D4545A-02ET (Proposed)	Panel	5	65	165'	73'	43'
		-										

reference indicates antenna height above the main site level unless otherwise indicated. ERP values provided by the client and used in the modeling may be information with regard to carrier, their FCC license and/or antenna information was not available nor could it be secured while on site. Equipment, antenna greater than are currently deployed. For other carriers at this site the use of "Generic" as an antenna model or "Unknown" for a wireless operator means the NOTE: X, Y and Z indicate relative position of the antenna to the origin location on the site, displayed in the model results diagram. Specifically, the Z models and nominal transmit power were used for modeling, based on past experience with radio service providers.



7 Engineer Certification

The professional engineer whose seal appears on the cover of this document hereby certifies and affirms that:

I am registered as a Professional Engineer in the jurisdiction indicated in the professional engineering stamp on the cover of this document; and

That I am an employee of Sitesafe, Inc., in Arlington, Virginia, at which place the staff and I provide RF compliance services to clients in the wireless communications industry; and

That I am thoroughly familiar with the Rules and Regulations of the Federal Communications Commission (FCC) as well as the regulations of the Occupational Safety and Health Administration (OSHA), both in general and specifically as they apply to the FCC Guidelines for Human Exposure to Radio-frequency Radiation; and

That I have thoroughly reviewed this Site Compliance Report and believe it to be true and accurate to the best of my knowledge as assembled by and attested to by Tony DeMattia.

April 15, 2013



Appendix A – Statement of Limiting Conditions

Sitesafe will not be responsible for matters of a legal nature that affect the site or property.

Due to the complexity of some wireless sites, Sitesafe performed this analysis and created this report utilizing best industry practices and due diligence. Sitesafe cannot be held accountable or responsible for anomalies or discrepancies due to actual site conditions (i.e., mislabeling of antennas or equipment, inaccessible cable runs, inaccessible antennas or equipment, etc.) or information or data supplied by AT&T Mobility, LLC, the site manager, or their affiliates, subcontractors or assigns.

Sitesafe has provided computer generated model(s) in this Site Compliance Report to show approximate dimensions of the site, and the model is included to assist the reader of the compliance report to visualize the site area, and to provide supporting documentation for Sitesafe's recommendations.

Sitesafe may note in the Site Compliance Report any adverse physical conditions, such as needed repairs, observed during the survey of the subject property or that Sitesafe became aware of during the normal research involved in performing this survey. Sitesafe will not be responsible for any such conditions that do exist or for any engineering or testing that might be required to discover whether such conditions exist. Because Sitesafe is not an expert in the field of mechanical engineering or building maintenance, the Site Compliance Report must not be considered a structural or physical engineering report.

Sitesafe obtained information used in this Site Compliance Report from sources that Sitesafe considers reliable and believes them to be true and correct. Sitesafe does not assume any responsibility for the accuracy of such items that were furnished by other parties. When conflicts in information occur between data provided by a second party and physical data collected by Sitesafe, the physical data will be used.



Appendix B – Assumptions and Definitions

General Model Assumptions

In this site compliance report, it is assumed that all antennas are operating at **full power at all times**. Software modeling was performed for all transmitting antennas located on the site. Sitesafe has further assumed a 100% duty cycle and maximum radiated power.

The site has been modeled with these assumptions to show the maximum RF energy density. Sitesafe believes this to be a *worst-case* analysis, based on best available data. Areas modeled to predict emissions greater than 100% of the applicable MPE level may not actually occur, but are shown as a *worst-case* prediction that could be realized real time. Sitesafe believes these areas to be safe for entry by occupationally trained personnel utilizing appropriate personal protective equipment (in most cases, a personal monitor).

Thus, at any time, if power density measurements were made, we believe the real-time measurements would indicate levels below those depicted in the RF emission diagram(s) in this report. By modeling in this way, Sitesafe has conservatively shown exclusion areas – areas that should not be entered without the use of a personal monitor, carriers reducing power, or performing real-time measurements to indicate real-time exposure levels.

Use of Generic Antennas

For the purposes of this report, the use of "Generic" as an antenna model, or "Unknown" for an operator means the information about a carrier, their FCC license and/or antenna information was not provided and could not be obtained while on site. In the event of unknown information, Sitesafe will use our industry specific knowledge of equipment, antenna models, and transmit power to model the site. If more specific information can be obtained for the unknown measurement criteria, Sitesafe recommends remodeling of the site utilizing the more complete and accurate data. Information about similar facilities is used when the service is identified and associated with a particular antenna. If no information is available regarding the transmitting service associated with an unidentified antenna, using the antenna manufacturer's published data regarding the antenna's physical characteristics makes more conservative assumptions.

Where the frequency is unknown, Sitesafe uses the closest frequency in the antenna's range that corresponds to the highest Maximum Permissible Exposure (MPE), resulting in a conservative analysis.



Definitions

5% Rule – The rules adopted by the FCC specify that, in general, at multiple transmitter sites actions necessary to bring the area into compliance with the guidelines are the shared responsibility of all licensees whose transmitters produce field strengths or power density levels at the area in question in excess of 5% of the exposure limits. In other words, any wireless operator that contributes 5% or greater of the MPE limit in an area that is identified to be greater than 100% of the MPE limit is responsible taking corrective actions to bring the site into compliance.

Compliance – The determination of whether a site is safe or not with regards to Human Exposure to Radio Frequency Radiation from transmitting antennas.

Decibel (dB) – A unit for measuring power or strength of a signal.

Duty Cycle – The percent of pulse duration to the pulse period of a periodic pulse train. Also, may be a measure of the temporal transmission characteristic of an intermittently transmitting RF source such as a paging antenna by dividing average transmission duration by the average period for transmission. A duty cycle of 100% corresponds to continuous operation.

Effective (or Equivalent) Isotropic Radiated Power (EIRP) – The product of the power supplied to the antenna and the antenna gain in a given direction relative to an isotropic antenna.

Effective Radiated Power (ERP) – In a given direction, the relative gain of a transmitting antenna with respect to the maximum directivity of a half wave dipole multiplied by the net power accepted by the antenna from the connecting transmitter.

Gain (of an antenna) – The ratio of the maximum intensity in a given direction to the maximum radiation in the same direction from an isotropic radiator. Gain is a measure of the relative efficiency of a directional antennas as compared to an omni directional antenna.

General Population/Uncontrolled Environment – Defined by the FCC, as an area where RFR exposure may occur to persons who are **unaware** of the potential for exposure and who have no control of their exposure. General Population is also referenced as General Public.

Generic Antenna – For the purposes of this report, the use of "Generic" as an antenna model means the antenna information was not provided and could not be obtained while on site. In the event of unknown information, Sitesafe will use our industry specific knowledge of antenna models to select a worst case scenario antenna to model the site.

Isotropic Antenna – An antenna that is completely non-directional. In other words, an antenna that radiates energy equally in all directions.



Maximum Measurement – This measurement represents the single largest measurement recorded when performing a spatial average measurement.

Maximum Permissible Exposure (MPE) – The rms and peak electric and magnetic field strength, their squares, or the plane-wave equivalent power densities associated with these fields to which a person may be exposed without harmful effect and with acceptable safety factor.

Occupational/Controlled Environment – Defined by the FCC, as an area where Radio Frequency Radiation (RFR) exposure may occur to persons who are **aware** of the potential for exposure as a condition of employment or specific activity and can exercise control over their exposure.

OET Bulletin 65 – Technical guideline developed by the FCC's Office of Engineering and Technology to determine the impact of Radio Frequency radiation on Humans. The guideline was published in August 1997.

OSHA (Occupational Safety and Health Administration) – Under the Occupational Safety and Health Act of 1970, employers are responsible for providing a safe and healthy workplace for their employees. OSHA's role is to promote the safety and health of America's working men and women by setting and enforcing standards; providing training, outreach and education; establishing partnerships; and encouraging continual process improvement in workplace safety and health. For more information, visit www.osha.gov.

Radio Frequency Radiation – Electromagnetic waves that are propagated from antennas through space.

Spatial Average Measurement – A technique used to average a minimum of ten (10) measurements taken in a ten (10) second interval from zero (0) to six (6) feet. This measurement is intended to model the average energy an average sized human body will absorb while present in an electromagnetic field of energy.

Transmitter Power Output (TPO) – The radio frequency output power of a transmitter's final radio frequency stage as measured at the output terminal while connected to a load.



Appendix C - Rules & Regulations

Explanation of Applicable Rules and Regulations

The FCC has set forth guidelines in OET Bulletin 65 for human exposure to radio frequency electromagnetic fields. Specific regulations regarding this topic are listed in Part 1, Subpart I, of Title 47 in the Code of Federal Regulations. Currently, there are two different levels of MPE - General Public MPE and Occupational MPE. An individual classified as Occupational can be defined as an individual who has received appropriate RF training and meets the conditions outlined below. General Public is defined as anyone who does not meet the conditions of being Occupational. FCC and OSHA Rules and Regulations define compliance in terms of total exposure to total RF energy, regardless of location of or proximity to the sources of energy.

It is the responsibility of all licensees to ensure these guidelines are maintained at all times. It is the ongoing responsibility of all licensees composing the site to maintain ongoing compliance with FCC rules and regulations. Individual licensees that contribute less than 5% MPE to any total area out of compliance are not responsible for corrective actions.

OSHA has adopted and enforces the FCC's exposure guidelines. A building owner or site manager can use this report as part of an overall RF Health and Safety Policy. It is important for building owners/site managers to identify areas in excess of the General Population MPE and ensure that only persons qualified as Occupational are granted access to those areas.

Occupational Environment Explained

The FCC definition of Occupational exposure limits apply to persons who:

- are exposed to RF energy as a consequence of their employment;
- have been made aware of the possibility of exposure; and
- can exercise control over their exposure.

OSHA guidelines go further to state that persons must complete RF Safety Awareness training and must be trained in the use of appropriate personal protective equipment.

In order to consider this site an Occupational Environment, the site must be controlled to prevent access by any individuals classified as the General Public. Compliance is also maintained when any non-occupational individuals (the General Public) are prevented from accessing areas indicated as Red or Yellow in the attached RF Emissions diagram. In addition, a person must be aware of the RF environment into which they are entering. This can be accomplished by an RF Safety Awareness class, and by appropriate written documentation such as this Site Compliance Report.

All AT&T Mobility, LLC employees who require access to this site must complete RF Safety Awareness training and must be trained in the use of appropriate personal protective equipment.

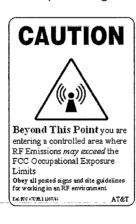


Appendix D - General Safety Recommendations

The following are general recommendations appropriate for any site with accessible areas in excess of 100% General Public MPE. These recommendations are not specific to this site. These are safety recommendations appropriate for typical site management, building management, and other tenant operations.

- 1. All individuals needing access to the main site (or the area indicated to be in excess of General Public MPE) should wear a personal RF Exposure monitor, successfully complete proper RF Safety Awareness training, and have and be trained in the use of appropriate personal protective equipment.
- 2. All individuals needing access to the main site should be instructed to read and obey all posted placards and signs.
- 3. The site should be routinely inspected and this or similar report updated with the addition of any antennas or upon any changes to the RF environment including:
- adding new antennas that may have been located on the site
- removing of any existing antennas
- changes in the radiating power or number of RF emitters
- 4. Post the appropriate **NOTICE**, **CAUTION**, or **WARNING** sign at the main site access point(s) and other locations as required. Note: Please refer to RF Exposure Diagrams in Appendix B, to inform <u>everyone</u> who has access to this site that beyond posted signs there may be levels in excess of the limits prescribed by the FCC. The signs below are examples of signs meeting FCC guidelines.







Beyond This Point you are entering a controlled area where RF Emissions exceed the FCC Controlled Exposure Limits Fallure to obey all posted signs and site guidelines could result in serious injury LATE.

- 5. Ensure that the site door remains locked (or appropriately controlled) to deny access to the general public if deemed as policy by the building/site owner.
- 6. For a General Public environment the four color levels identified in this analysis can be interpreted in the following manner:
- a) Composite Exposure Levels
- Areas indicated as Green are below 100% of the MPE limits or below.
- Blue represents areas predicted to be between 100% and 500% of the MPE limits.



- Yellow represents areas predicted to be between 500% and 5000% of the MPE limits.
- Red areas indicated predicted levels greater than 5000% of the MPE limits.
- b) AT&T Mobility 5% Exposure Levels:
- Areas indicated as Green are below 5% of the MPE limits or below.
- Purple represents areas predicted to be greater than 5% of the MPE limits.

7. Use of a Personal Protective Monitor: When working around antennas, Sitesafe strong recommends the use of a Personal Protective Monitor (PPM). Wearing a PPM will properly forewarn the individual prior to entering an RF exposure area.

Keep a copy of this report available for all persons who must access the site. They should read this report and be aware of the potential hazards with regards to RF and MPE limits.

Additional Information

Additional RF information is available by visiting both www.Sitesafe.com and www.fcc.gov/oet/rfsafety. OSHA has additional information available at: http://www.osha-slc.gov/SLTC/radiofrequencyradiation.

Alternative Site Analysis

(City of Oakland Code 17.128.110)

4491 Briar Cliff Rd, City of Oakland

Pursuant to 17.128.110, Applicant is required to respond to the following:

(a.) The identification of all A, B and C ranked preference sites within one thousand (1,000) feet of the proposed location. If more than three sites in each preference order exist, the three such closest to the proposed location shall be required.

- A. Co-located on an existing structure or facility with existing wireless antennas.
- B. City owned properties or other public or quasi-public facilities.
- C. Existing commercial or industrial structures in non-residential zones (excluding all HBX zones).

Applicant Response:

- A. There are no known collocatable structures within 1000 feet of the proposed facility. The closest monopole is located over 3,500 feet. It is located at 8800 Fontaine St, Oakland, CA 94605. The height of the monopole is 25 feet. The proposed site requires at a minimum 45 feet in height at the elevation of 564 feet in order to meet the coverage objectives.
- B. The proposed site is located on Quasi-Public Facility property as it is owned by East Bay Municipal Utility District. The current use is for a water tank.
- C. The surrounding 1000' from the proposed site is residentially zoned.

(b.) Written evidence indicating why each such identified alternative cannot be used. Such evidence shall be in sufficient detail that independent verification, at the applicant's expense, could be obtained if required by the City of Oakland Zoning Manager. Evidence should indicate if the reason an alternative was rejected was technical (e.g. incorrect height, interference from existing RF sources, inability to cover required area) or for other concerns (e.g. refusal to lease, inability to provide utilities).

Applicant Response:

There are no sites identified under (A) and (C) above available. The proposed site is on *preferred* (B) property as it is owned by East Bay Municipal Utility District, being used for a water tank. Other sites were evaluated. See the attached:

/// /// Alternative Site Analysis for 4491 Briar Cliff Dr., City of Oakand continued

1. Sequoyah Community Church

a. Address: 4292 Keller Ave, Oakland CA 94605

b. Structure Type: existing Bldg

c. Available ACL height: 38'

Outcome: This site was rejected because it did not meet the coverage objective.

2. Sequoyah Country Club

a. Address: 4550 Heafey Rd, Oakland CA 94605

b. Structure Type: New Buildc. Required ACL height: 57'

Outcome: The height limit is 45', even with a CW test conducted at a 57' ACL height at the northern most corner of the golf, the location only meets ~60% of the RF Coverage objective.

Conclusion

This site was chosen for multiple reasons. The primary reason is that it meets the coverage objectives as exemplified in the Propagation Maps. Equally as important, it meets the design Criteria under 17.135. The monopole design itself is a proposed pine tree design, buried within existing, taller trees. The location and design will decrease the visual impact of the facility. Collocation on the water tank is prohibited by EBMUD. The equipment will be contained in a California approved shelter and is compatible with the water tank and supporting surrounding structure. The shelter will regularly be maintained. The EBMUD property is always locked, to ensure public safety.

See Mollon Maps

May 2nd 2013







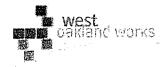




- 1. An extremely substandard public infrastructure
- 2. Abandoned rail lines in the middle of the streets (with large impassable potholes)
- 3. Excessive Crime of all types, need for improved means of response, communication, reporting and prosecution.
- 4. Excessive amounts of illegal dumping
- 5. Massive amounts of graffiti on public and private property
- 6. Weeds and debris on public and private property
- 7. Homeless encampments
- 8. Excessive blight of all types, need improved means of response, communication, reporting and prosecution
- 9. Lack of immediate removal of hazardous material on public streets and sidewalks causing environmental damage.

West Oakland Business Alert Mission Statement

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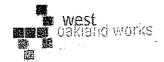




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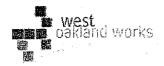




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