APPROVED AS TO FORM AND LEGALITY

INTRODUCED BY COUNCILMEMBER FILED OFFICE OF THE CITY CLERE

OAKLAND

City Attorney

OAKLAND CITY COUNCIL

2012 APR 18 PM 5: 55 ÕRDINANCE NO.<u>13120</u> **≃**C.M.S.

> ORDINANCE AMENDING ORDINANCE NO. 8979 C.M.S. WHICH IS CODIFIED AT OAKLAND MUNICIPAL CODE CHAPTER 2.08 TO CLARIFY THE AUTHORITY OF THE PORT BOARD COMMISSIONERS AND THE SERVICE BOARD WITH REGARD OAKLAND CIVIL TO ESTABLISHMENT. MODIFICATION, AND ELIMINATION CLASSIFICATIONS INCLUDED IN THE CITY'S CIVIL SERVICE SYSTEM.

WHEREAS, Section 700 of the City Charter establishes the Port Department as a department of the City of Oakland known as the "Port Department"; and

WHEREAS, the City Charter established the Civil Service Board and authorizes the City Council to provide by ordinance for a modern system of personnel administration for the competitive civil service; and

WHEREAS, Charter Section 714, states "All permanent places of employment in and under the Board shall be included within the personnel system of the City established pursuant to and subject to the provisions of Article IX of the Charter, except the Executive Director and his two principal assistants, the Secretary of the Board, the Port Attorney and legal Assistants, Chief Wharfinger, Field and Traffic Representatives, and all persons employed in the physical or mechanical handling, moving or checking of cargo and freight. The exemption of such personnel from the operation of civil service rules shall not in any way affect such pre-existing civil service rights as such employee may hold"; and

WHEREAS, it is necessary to clarify the authority of the Port Board of Commissioners under the City Charter with respect to the establishment, modification and elimination of classifications in the City's competitive Civil Service System;

The Council of the City of Oakland does ordain as follows:

SECTION 1. Oakland Municipal Code Chapter 2.08 hereby is amended to read in its entirety as follows; additions are indicated by underscoring and deletions are indicated by strikethrough type; portions of the provisions not cited or not shown in underscoring or strike-through type are not changed:

Chapter 2.08 CIVIL SERVICE RULES AND PROCEDURES

2.08.010 - Adoption of a personnel system.

2.08.020 - Administration.

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2.08.030 - Civil Service Board.

2.08.040 - Personnel Manual.

2.08.050 - Port Department.

2.08.060 - Nondiscrimination.

2.08.010 - Adoption of a Personnel System.

In order to achieve the values of a modern system of personnel administration, enumerated in Section 800-900 of the Charter, and to provide for a personnel system based on merit as required by Section 804-900 of the Charter, including the constitution of the Civil Service Board in accordance with Section 501-901 of the Charter, the following personnel system is hereby adopted.

2.08.020 - Administration.

The City <u>Manager Administrator</u> shall be responsible for the administration of the personnel system, in accordance with Section 404 503 of the Charter and subject to the provisions of this ordinance. The City <u>Manager Administrator</u> shall appoint a Personnel Director who shall, subject to the direction of the City <u>Manager Administrator</u>:

- (1) Be responsible for the efficient operations of the Personnel Department of the City.
- (2) Prepare and maintain the Personnel Manual.
- (3) Prepare and maintain the uniform position classification plan, including detailed position descriptions.
- (4) Administer competitive examination for positions in the classified civil service and maintain eligible lists of qualified candidates.
- (5) Perform such other duties as the City Manager Administration may assign.

2.08.030 - Civil Service Board.

It shall be the function and duty of the Civil Service Board to enforce, through general supervision of the personnel system, the provisions of this ordinance and of Article VIII IX of the Charter; to study, investigate and research into such areas and matters as the City Manager Administrator, or the Council through the City Manager Administrator, or the Board of Port Commissioners, may request, or as it may deem advisable; to make reports and recommendations in writing thereon and to formulate policy recommendations or recommended changes to the Personnel Manual for the better realization of the objectives of the personnel system, as set forth in Section 800 900 of the Charter; to approve the exception of positions under Section 802f 902 (f) of the Charter; to perform the appellate duties and functions hereafter described; to review and approve changes to the Personnel Manual, excepting those which are administrative in nature, proposed by the City Manager Administrator, provided that changes in which the Board does not concur may be made with the approval of Council; and to perform such other duties and functions as the City Manager Administrator may for time to time request. The following special provisions shall apply to the Civil Service Board.

- 4 A, <u>Composition</u>. The Board shall consist of seven members who will be appointed pursuant to Section 501 601 of the Charter and who shall serve without compensation. Two members shall be appointed for a term of one year, two for two years, and three for four years, said terms to commence upon the date of appointment. Thereafter, each appointment shall be for a term of four years, except that an appointment to fill a vacancy shall be for the unexpired term only.
- 2 B. <u>Vacancy</u>. A vacancy in the Board will exist whenever a member dies, resigns, or is removed, or whenever an appointee fails to be confirmed by Section 501 601 of the Charter. Convictions of a felony, misconduct, incompetence, inattention to or inability to perform his duties, and unexcused absence from meetings pursuant to procedures adopted in accordance with subsection 4 D below shall constitute cause for removal.
- 3 C. Officers, Meetings. Each year at its first regular meeting in July, the Board shall elect a chairman and vice-chairman from amongst its members. The Board shall meet at least once each month in the City Hall, at an established time suitable for its purpose. Such meetings shall be designated regular meetings. Meetings called by the Mayor or City Manager-Administrator, and meetings scheduled for a time or place other than for regular meetings shall be designated special meetings. Written notices of special meetings shall be given to the Board members, the Council, the City Manager, Administrator the Board of Port commissioners, and the public press at least twenty-four hours before the meeting is convene.
- 4-D. <u>Procedures.</u> The Board shall, in consultation with the City <u>Manager Administrator</u> and with the approval of the Council establish procedures for the conduct of its meetings. The affirmative vote of four members shall be required for the adoption of any motion. The Board shall make its reports, findings and recommendations in writing unless otherwise requested. All reports, findings and recommendations shall be made to the City <u>Manager</u> Administrator who shall forward those matters within the province of the Council, or the Board of Port Commissioners, as jurisdiction may be.
- 5-E. <u>Staffing</u>. The City <u>Manager Administrator</u> shall provide the Board with assistance from City employees under his/<u>her</u> jurisdiction. The provisions of Section 221 of the Charter shall apply to members of the Board.
- 6 <u>F Appeals</u>. An employee having permanent status in the competitive civil service shall have the right to appeal suspension, fine, demotion, or discharge for incompetence, misconduct, or failure to properly perform his/her duties or to observe department rules and standards provided that such appeal shall not involve considerations of the merits or necessity of any departmental practice, procedures, rules, regulations orders, standards or level of service. Any such appeal shall be governed by the following procedures provided that alternative procedures are not set forth in a memorandum of understanding approved by the City Council.
- (a) As soon as practicable but within a maximum of 72 hours after making the order of suspension, fine, demotion or discharge, the appointing authority of his designated representative shall serve on the affected employee written notice which shall fairly apprise the employee of the reasons for such action, such notice to be served in accordance with the Personnel Manual.
- (b) The employee who elects to appeal such disciplinary action shall file his/her appeal in writing, in the manner prescribed in the Personnel Manual, within ten calendar days of the date of such written notice. The appeal shall address each of the reasons for the disciplinary action enumerated in the written notice and may provide any relevant

additional information. The appeal shall thereafter be heard according to the provisions of the Personnel Manual, pursuant to Section IV of this ordinance.

- (c) Subject to the foregoing provisions, a supervisor may suspend any subordinate then under his/her direction for a period not to exceed one working day.
- (d) As used in this ordinance, the term "appointing authority" shall mean the City Manager Administrator, or the City Attorney, or the City Auditor, or the Board of Port Commissioners, as the jurisdiction may be.

2.08.040 - Personnel Manual.

The Personnel Manual shall provide such administration policies, procedures, rules, and regulations as may be appropriate to carry out the intent of the Charter and this ordinance for the administration of the civil service system. The Personnel Manual may include but need not be limited to, the following matters: appeal procedures, classification of positions, salary administration, personnel records, selection, examination, eligible lists, probationary period, disciplinary actions, resignations and lay-offs, work schedules, leaves and vacations, training, and employee safety and health. The City Manager Administrator may provide in the Personnel Manual for special recognition, in an appropriate manner, other than by promotion or appointment, of City employees who have demonstrated outstanding merit in the service of the City of an extraordinary nature. The rules of the Civil Service Board in existence at the time of adoption of this ordinance, insofar as they are consistent with this ordinance, shall continue in effect until amended or revised by provision of the Personnel Manual, or by such rules as may be provided by the Board of Port Commissioners in a Personnel Manual for the Port Department.

2.08.060 Port Department.

Consistent with Section 714 of the Charter of the City of Oakland, all employees of the Port Department, except for those specifically exempted by Charter, procedures established by the Charter, or action of the Civil Service Board, shall be included within the personnel (civil service) system of the City.

Subject to the approval of the Civil Service Board, The Board of port Commissioners is authorized to establish personnel rules and procedures eonsistent with this chapter, and the Charter and to provide for the administration of such rules for employees of the Port Department. Until the Board of Port Commissioners adopts such personnel rules and procedures, the rules of the Civil Service Board, insofar as they are consistent with this ordinance, shall remain in effect with respect to Port employees. Any such rules and procedures shall be consistent with and subordinate to: (1) the City Charter, (2) this chapter, and (3) rules adopted by the Civil Service Board (Personnel Manual) (collectively, "City Civil Service Rules"). In the event of any conflict between the Port personnel rules and procedures and the City Civil Service Rules, the City Civil Rules shall control.

Personnel rules and procedures promulgated by the Board of Port Commissioners shall not be effective until approved by the Civil Service Board. The Civil Service Board may approve such personnel rules and procedures at any public meeting, by simple majority vote finding that the rules and procedures are consistent with the City Civil Service Rules.

The Board of Port Commissioners has no authority to create, modify, or eliminate any classification subject to the personnel system. However, it may propose that the Civil Service Board establish, modify, or eliminate any classification included within the personnel system of the City and utilized by the Port Department. The Civil Service Board retains the sole

authority to establish, modify, or eliminate any classification within the personnel system of the City and to determine whether any classification (not specifically exempted by Charter) shall be exempt from the personnel system. However, to the extent permitted by law, classifications not included in the "Common Classes" list in Appendix B to the City's Personnel Manual shall remain in effect unless modified or eliminated by the Civil Service Board.

2.08.060 - Nondiscrimination.

No person employed in the service of the City, or seeking admission thereto, shall be employed, promoted, demoted, dismissed, or discriminated against because of political opinions or affiliations, or because of race, color, ancestry, natural origin, religious belief, or sex. It is the intent of this ordinance to facilitate the realization of equal employee opportunities in the City service. Such polices as the Council may adapt to that end shall be applicable to the entire personnel system.

SECTION 2. Remaining Provisions Unchanged. Except as amended, all provisions, articles, sections, subsections, sentences, clauses or phrases of Oakland Municipal Code Chapter 5.12 shall remain unchanged and in full force and effect.

SECTION 3. Severability. If any article, section, subsection sentence, clause or phrase of this ordinance or exhibit is held to be invalid or unconstitutional, the offending portion shall be severed and shall not affect the validity of remaining portions, which shall remain in full force and effect.

SECTION 4. Effective Date. This ordinance shall become effective immediately on final adoption if it receives six or more affirmative votes; otherwise it shall become effective upon the seventh day after final adoption.

IN COUNCIL, OAKLAND, CALIFORNIA, _	JUN	5 201 2	, 20
PASSED BY THE FOLLOWING VOTE:			
Brooks, Brunner, De La Fuente, Kaplan, Kernig Ayes: 6 Noes: 6 Abstentions: 6 Absent: 6 Excused-Reid, Brunner-2	ghan, Nado	el, Schaaf and	d Mosideen Breid
Excused - Keid, Brunner - 2			

ATTEST

LaTonda Simmons

APR 3 0 2012 La Fonda Simmons
City Clerk and Clerk of the Council of the City of Oakland, California