

CITY OF OAKLAND



DALZIEL BUILDING . 250 FRANK H. OGAWA PLAZA . SUITE 4314 . OAKLAND . CALIFORNIA . 94612
Department of Transportation, Safe Streets Division

Bicyclist and Pedestrian Advisory Commission Meeting Agenda **Thursday, January 16, 2025; 6:00-8:00 pm** **City Hall, Hearing Room 4**

BPAC Home Page: www.oaklandca.gov/boards-and-commissions/bicyclist-and-pedestrian-advisory-commission
Resources for Commissioners: <https://www.oaklandca.gov/resources/resources-for-bpac-members>

Commissioners

Priyanka Altman, Kirsten Flagg, Grey Gardner (Chair), Jimmy Jessup, Alexander Perry,
David Ralston (Vice Chair), Patricia Schader, Nicholas Whipps, Dianne Yee

PUBLIC WEBCASTING

This is an in-person meeting. People participating in the meeting must attend in person. People may be able to observe this meeting remotely via the following options:

- To view the meeting by video, click on this link to download Zoom and open the meeting on a computer or smart phone: <https://us06web.zoom.us/j/89515425905> at the noticed meeting time.
- To listen to the meeting by phone, dial at the noticed meeting time (for higher quality, dial a number based on your current location): US: +1 669 444 9171 or +1 669 900 6833. International numbers available: <https://us06web.zoom.us/j/89515425905>. **Webinar ID: 895 1542 5905**

Remote participation including public comment via teleconferencing is not available at this time. All Commission meetings will include procedures to comply with the open meeting requirements of the City's [Sunshine Ordinance](#) and the State's [Brown Act](#).

PUBLIC PARTICIPATION

Enter City Hall at the entrance on 14th Street. After receiving a security screening, proceed forward and either to the right to the elevators, or to the stairs farthest from the 14th Street entrance, on the left. Hearing Room 4 is located on the 2nd floor of City Hall on the side of the building farthest from 14th Street. There will be a sign-in sheet and paper agenda packets for participants.

There is public bicycle parking in the [Dalziel Garage](#) and [throughout Frank H. Ogawa Plaza](#), including 12 [BikeLink](#) eLockers at [the corner of 14th Street and Broadway](#).

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To access the Dalziel Garage elevators inside 250 Frank Ogawa Plaza, please visit the City Hall security station to request access to the gated wheelchair-accessible exit behind City Hall and exit through the gate across from the elevator entrance to the left of the front doors to 250 Frank Ogawa Plaza.

If you have any questions, please email Noel Pond-Danchik (NPond-Danchik@oaklandca.gov), staff liaison to the Commission.

Time	#	Topic
6:00	1	<p>Roll Call, Determination of Quorum, Introductions, and Acknowledgement of Recent Bicyclist and Pedestrian Fatal Traffic Crashes Attachment (10 minutes) – Chair Gardner will take roll call, determine quorum, and facilitate introductions. He will lead the commission in an acknowledgement of recent fatal and other high-profile traffic crashes in Oakland involving bicyclists and pedestrians; for more information visit: oaklandca.gov/topics/traffic-fatality-tracking.</p> <ul style="list-style-type: none"> At around 3:49pm on December 23, 2024 a 61-year old, White, male bicyclist from Oakland was involved in a solo bicyclist crash on Shepherd Canyon Rd by Shepherd Canyon Park near Snake Rd.
6:10	2	<p>Open Forum / Public Comment / Announcements Attachment (10 minutes) – Members of the public may comment on any issue within BPAC’s subject matter jurisdiction. Comments on a scheduled agenda item will be heard with that item. The BPAC’s Open Forum Liaisons track Open Forum issues raised by the public. (See tinyurl.com/Oakland-BPAC-OpenForumTracking.) The Liaisons review the public comments on a periodic basis to identify policy issues for discussion by the Commission. To request City services, please contact the City of Oakland Call Center; information at oaklandca.gov/services/oak311.</p>
6:20	3	<p>Approval of Meeting Minutes Attachment (5 minutes) – Seek motion to adopt the December 2024 BPAC meeting minutes.</p>
6:25	4	<p>Nominations & Elections for BPAC Chair and Vice Chair (10 minutes) – Staff will facilitate nominations and elections for 2025 BPAC Officers, following the process described in BPAC’s By-Laws (https://cao-94612.s3.amazonaws.com/documents/BPAC-By-Laws.pdf.)</p>
6:35	5	<p>Hegenberger to Estuary Bike and Pedestrian Improvements Attachment (25 minutes) – OakDOT staff from the Major Projects Division will share an overview of the Caltrans Sustainable Communities grant program and our project proposal for the January 22, 2025, application deadline. This will include a presentation from OakDOT on the Hegenberger to Estuary Bike and Pedestrian Improvements project that aims to address long-standing safety and accessibility challenges to key destinations in East Oakland and a request for a Letter of Support. Project info at: www.oaklandca.gov/projects/hegenberger-complete-streets-plan</p>
7:00	6	<p>2025 Bicyclist & Pedestrian Visioning and Goals Discussion (25 minutes) – 2025 will be a big year for Oakland-wide infrastructure and planning advocacy. There are key opportunities to lift up our collective bike and ped visions for medium and long-term projects and programs (while we continue efforts to realize immediate needs). As the BPAC starts the year, as a kick-off to our strategic goal setting, Vice Chair Ralston will open with a facilitated “30,000-foot view” visioning discussion referencing the most recent citywide Bike Plan map. The goal for our visioning is to look at two scales of Oakland – that is, the viability, opportunity, and needs for overall citywide inter-connection networks (Hills to Bay and North-South via downtown and Lake) and the viability, opportunity, and needs for “fine-grained” neighborhood-scale safety, equity, and access for all. The conversation is not meant to be limited to bicycle infrastructure but to include walking and alternative transportation as well enhanced public transit. Inputs from this exercise can further help our efforts to integrate bike/ped planning visions into the City’s General Plan update process and can help provide context as the BPAC formulates our actions for the upcoming year.</p>
7:25	7	<p>Committee Overviews, Report Backs, and New Assignments Attachment (15 minutes) – Committees of the BPAC will provide brief updates to the Commission. All commissioners will be given the opportunity to volunteer for, switch, or remove themselves from the Commission’s committees and liaison positions. A list of active committees is included in the agenda packet and at www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons.</p> <ul style="list-style-type: none"> Infrastructure Committee: The committee last met on November 7, 2024. Their next meeting is rescheduled from January 2, 2025, to Thursday, January 9, 2025, from 3:30-5:30 PM at 250 Frank Ogawa Plaza in the Broadway Conference Room, Suite 4304. They will hear items on the Embarcadero West Rail Safety and Access Improvements Project and Bicycling and Pedestrian Infrastructure Design Details and Supplemental Guidance. More info at: www.oaklandca.gov/meeting/january-2025-bpac-infrastructure-committee

- Policy and Legislative Committee: The committee met on November 12th, 2024. Their next meeting is planned for February 10, 2025 at 5:30PM. More information at: www.oaklandca.gov/meeting/feb-2025-bpac-policy-and-legislative

7:40 8 **Agenda look-ahead, suggestions for meeting topics** Attachment (20 minutes)



This meeting location is wheelchair accessible. To request disability-related accommodations or to request an ASL, Cantonese, Mandarin, or Spanish interpreter, please email NPondDanchik@oaklandca.gov / PGerard@oaklandca.gov or call 711 (for Relay Service) at least five (5) working days before the meeting. Please refrain from wearing scented products to this meeting as a courtesy to attendees with chemical sensitivities.

Esta reunión es accesible para sillas de ruedas. Si desea solicitar adaptaciones relacionadas con discapacidades, o para pedir un intérprete en español, Cantones, Mandarín o de lenguaje de señas (ASL) por favor envíe un correo electrónico a NPond-Danchik@oaklandca.gov / PGerard@oaklandca.gov o llame al 711 para servicio de retransmisión (Relay Service) por lo menos cinco (5) días hábiles antes de la reunión. Se le pide de favor que no use perfumes a esta reunión como cortesía para los que tienen sensibilidad a los productos químicos. Gracias.

會場有適合輪椅出入設施。需要殘障輔助設施, 手語, 西班牙語, 粵語或國語翻譯服務, 請在會議前五個工作天電郵 NPond-Danchik@oaklandca.gov / PGerard@oaklandca.gov 或致電 711 (電話傳達服務)。請避免塗搽香氛產品, 參加者可能對化學成分敏感。請避免塗搽香氛產品, 參加者可能對化學成分敏感。

Địa điểm tổ chức cuộc họp có đường dành riêng cho xe lăn. Để yêu cầu các phương tiện hỗ trợ phục vụ người khuyết tật hoặc yêu cầu thông dịch viên ASL, tiếng Quảng Đông, tiếng Quan Thoại hoặc tiếng Tây Ban Nha, vui lòng gửi email đến địa chỉ NPond-Danchik@oaklandca.gov / PGerard@oaklandca.gov hoặc gọi đến số 711 (với Dịch vụ Tiếp âm) ít nhất năm (5) ngày làm việc trước khi cuộc họp diễn ra. Vui lòng không sử dụng các sản phẩm có mùi thơm khi tham gia cuộc họp này như một phép lịch sự đối với những người tham dự nhạy cảm đối với các chất hóa học.

Traffic Case

Information

For Additional Information:
Act/Lt. T. Dolan
510-507-1712

RD # 24-062748

On December 23, 2024, at approximately 3:49pm, Oakland Police officers responded to 6000 Shepherd Canyon Rd., on a report of a solo bicyclist accident. The Oakland Fire Department and Falck arrived on scene and began to render aid to the bicyclist. Falck transported the bicyclist to Highland Hospital for treatment.

The bicyclist is a male white, 61-year-old Oakland citizen.

It appears that drugs or alcohol were not a factor in the collision.

The identity of the bicyclist is being withheld at this time.

This incident is still under investigation. Anyone with information is asked to contact the Oakland Police Department Traffic Investigation Unit at (510) 777-8570.

Officer Janay Barnes
Sgt Rick Coglio
Traffic Investigation Unit

Agenda Item 2. Announcements Attachment

Announcements

- **BPAC Agenda Sign-Up List:** To receive these BPAC agendas by email when available, or the Bike Oakland Newsletter, sign up at share.hsforms.com/1P5XTjDGyS7q6luFu76CgNQch6is
- **Community Pedestrian and Bicycle Safety Program Application Open:** The Community Pedestrian and Bicycle Safety Program (CPBSP) was launched by UC Berkeley SafeTREC in collaboration with California Walks to work with local residents, agency and organization staff, and transportation safety advocates to reduce pedestrian and bicycle fatalities and serious injuries in communities across California. Read about past projects here: <https://cal.maps.arcgis.com/apps/Shortlist/index.html?appid=a9f039d44f9f425d8e773d5007c34ed5>
Applications are due January 24, 2025 for their [Community Pedestrian and Bicycle Safety Training \(CPBST\)](#) and [Comunidades Activas y Seguras \(CAyS\)](#) programs. More info at: <https://safetrec.berkeley.edu/programs/community-pedestrian-and-bicycle-safety-program>



CITY OF OAKLAND

City of Oakland, Bicyclist & Pedestrian Advisory Commission

DRAFT Minutes from the December 19, 2024, Meeting

City Hall, 2nd Floor, Sergeant Daniel Sakai Hearing Room (A.K.A. Hearing Room 4)

Meeting agenda at: www.oaklandca.gov/boards-commissions/bicyclist-and-pedestrian-advisory-commission/meetings

Meeting called to order at 6:04 PM by BPAC Chair Gardner.

Item I. Roll Call, Determination of Quorum, Introductions, and Acknowledgement of Recent Bicyclist and Pedestrian Fatal Traffic Crashes

At roll call, quorum was established with six Commissioners present (X).

Commissioners	Present
Priyanka Altman	-
Alex Frank	X
Grey Gardner (Chair)	X
Jimmy Jessup	X
Phoenix Mangrum	X
David Ralston (Vice-Chair)	-
Patricia Schader	-
Nick Whipps	X
Dianne Yee	X

Introductions were made.

1. Oakland Department of Transportation (OakDOT) Staff: Jason Patton, Noel Pond-Danchik, Patrick Phelan, Jaime Parks
2. Other attendees: Tom Holub, Midori Tabata, Alex Perry, George Spies (Traffic Violence Rapid Response), Kevin Dalley (Policy and Legislative Committee of the BPAC), Kirsten Flagg, Alice Chen, Ross Parish

Chair Gardner led the commission in an acknowledgement of recent fatal and other high-profile traffic crashes in Oakland involving bicyclists and pedestrians; for more information visit:

oaklandca.gov/topics/traffic-fatality-tracking.

- At around 11:45am on June 6, 2024, a White, male bicyclist from Oakland in his 70's was involved in a solo bicyclist crash near Skyline Blvd and Evergreen Ave. He passed away on June 30th, 2024, as a result of his injuries.
- At around 8pm on November 23, 2024, a Black male bicyclist from Oakland in his 50's was hit and killed near Baldwin St and Hegenberger Rd. The driver fled the scene.
- At around 5:30am on December 12, 2024, a 68-year-old, Asian, female, Oakland resident was walking near Foothill Blvd and 8th Ave when she was involved in a fatal crash with a vehicle. [The OPD Callout related to this crash is attached to these minutes.](#)

- At around 5:30pm on February 28, 2024, a 75-year-old male Oakland resident was struck by a driver while crossing the street in the crosswalk [at Park Blvd and Cleveland Ave](#). The pedestrian passed away as a result of his injuries on August 15, 2024. [The OPD Callout related to this crash is attached to these minutes.](#)

Summary of Discussion:

- Traffic safety in Oakland remains a significant concern, with crash data indicating no substantial improvement compared to previous years.
- Speeding remains a challenge on roads with recently implemented road diets that include buffered bike lanes, which do not do enough to deter speeding, particularly on downhill segments like the location of the crash on Park Blvd.

Speakers other than Commissioners: George Spies

Item 2. Open Forum / Public Comment / Announcements

A list of announcements and attachments were included in the meeting's agenda packet. There is a liaison to Open Forum who follows up with members of the public and tracks Open Forum comments at docs.google.com/spreadsheets/d/1v0nDQC83kYuR8rW_ofuDLSTOy0LdRg9otR63Yp0u5Qw/html

- Midori Tabata thanked the commissioners who were ending their terms on the commission after this meeting.
- Kevin Dalley shared that there are plans to replace a bus bench near his house with a backless bench which is not as good. He recommended suggesting standards or policy around bus stop design to be discussed at the Policy and Legislative Committee and be recommended to the Pedestrian Plan update or General Plan update.

Item 3. Approval of Meeting Minutes

The draft meeting minutes from the November 2024 BPAC meeting were considered for adoption.

→ A motion to adopt the Bicyclist & Pedestrian Advisory Commission November 2024 meeting minutes was made (Frank) and seconded (Yee). The motion was approved unanimously by voice vote.

Adopted minutes online at www.oaklandbikes.info/BPAC

Speakers other than commissioners: none

Item 4. Committee Report Backs

Everyone is encouraged to attend committee meetings. A list of existing committees was provided in the agenda packet for this meeting. More information on committees at:

www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons

- Infrastructure Committee: The committee last met on November 7, 2024. They heard presentations on [The Upper Telegraph Ave Complete Streets Design](#) and [Curbside Bike Lane Separation Opportunities](#). More info at: oaklandca.gov/meeting/november-2024-bicyclist-pedestrian-advisory-commission-bpac-infrastructure-committee-meeting Their next meeting is rescheduled from January 2, 2025 to Thursday, January 9, 2025, from 3:30-5:30 PM at 250 Frank Ogawa Plaza in the Broadway Conference Room, Suite 4304.

- Policy and Legislative Committee: The committee met on November 12th, 2024. They discussed committee goals and heard presentations on the [Oakland General Plan Update](#) and the [Pedestrian Plan Update](#). More info at: oaklandca.gov/meeting/november-2024-bicyclist-pedestrian-advisory-commission-bpac-policy-and-legislative-committee-meeting Their next meeting is planned for February 10, 2025, at 5:30PM. This meeting may include items on Traffic Engineering indemnification and positions in fire departments dedicated to traffic safety.
- There was a working group meeting about the General Plan to provide comments to the Planning Department for the General Plan Update.
- New commissioners and members of the public are encouraged to join the Infrastructure Committee or the Policy and Legislative Committee.

Speakers other than Commissioners: none

Item 5. MTC Complete Streets Checklists for 38th Ave, MLK JR Way, and LAMMPS Grant Applications

OakDOT announced the department is submitting three applications to the Metropolitan Transportation Commission (MTC) before the end of 2024 and requested BPAC review of the MTC Complete Streets Checklists for the proposed projects:

- MTC Climate Program Implementation Grant (abag.ca.gov/technical-assistance/2024-climate-program-implementation-grants) (due 12/20/24): OakDOT proposes to submit a grant application for \$300,000 to fund a new project from 0-100% design of bicycle/pedestrian safety and traffic calming improvements on 38th Avenue from E 12th to MacArthur Blvd along with a traffic study on Lower High Street.
- MTC Housing Incentive Pool Transportation Grant (mtc.ca.gov/funding/funding-opportunities/housing-incentive-pool-grants) (due 12/31/24): Oakland was awarded \$10 million based on the number of newly-built and preserved housing units in Oakland between 2018-2022. OakDOT proposes to submit funding applications for the Martin Luther King Jr Way Complete Streets Paving Project from 47th Street to the Berkeley border (oaklandca.gov/projects/mlk-paving) which was last heard at the September 19, 2024 BPAC and September 5, 2024 BPAC Infrastructure Committee meetings (oaklandbpac.org/2024/09/18/actc-cip-grant-applications/ and a more detailed presentation was shared at the May 19, 2022 BPAC meeting oaklandbpac.org/2022/06/02/mlkjrway/) as well as the Laurel Access to Mills, Maxwell Park, and Seminary (LAMMPS) Phases 2 & 3 Project (oaklandca.gov/projects/lammeps2 and oaklandca.gov/projects/lammeps3) which was last heard at the March 2024 BPAC Infrastructure Committee meeting (oaklandbpac.org/2024/03/07/lammeps-phase3/).

Summary of Discussion:

- A different project on upper High Street is going through adjustments, with speed cushions removed and later reinstalled. The current grant application focuses on improvements to the lower portion of High Street.

Speakers other than Commissioners: None

Item 6. OakDOT Hiring Process and Budget

Jamie Parks, OakDOT Assistant Director, provided an update on the DOT implementation of the adopted FY25 budget, including hiring process and budget. A copy of the presentation is attached to these minutes.

Summary of Discussion:

- Several million dollars in savings from the last budget were spent upgrading the fleet of vehicles.
- Salary savings from unfilled positions were highlighted, along with efforts to address vacancies.
- The hiring of additional Parking Control Technicians has increased monthly parking citations from 21,000 to 25,000, potentially generating significant revenue once tickets are paid.
- Grant award announcements are expected in January, February, and March.
- A letter about the proposed merger of OakDOT and the Department of Public Works was mentioned as a topic for further discussion.
- The hiring process, managed by a severely understaffed HR department with only 0.7 staff dedicated to OakDOT, continues to face delays and inefficiencies.
- OakDOT should consider using its funds to alleviate HR-related hiring issues.
- The newly created Complete Streets Infrastructure Division, which came out of the Paving Section, has nine vacancies—six new and three existing.
- Recruiting for roles like City Land Surveyor remains challenging due to the scarcity of qualified candidates applying.
- Budget issues tied to the General Fund complicate hiring even for already budgeted positions, as the Finance Department rigorously reviews requests to ensure fiscal sustainability.
- The Traffic Engineering section has four vacancies and noted timing challenges in transitioning interns to full-time roles, as candidates often secure other positions during delays.
- For entry-level Assistant Engineer positions, process changes allow candidates awaiting graduation to apply; however, hiring remains slow, leading to lost talent.
- OakDOT requires Finance Department approval at three stages of hiring: budgeting positions, initiating the hiring process, and making offers, which slows progress.
- Promotion-related delays occur due to the sequential need for open positions and subsequent hiring cycles.
- The need for a robust Quick Build Design and Construction Team was discussed, estimated to cost several million annually, as highlighted in a prior Community-Initiated Traffic Calming staff report to council.
- The OakDOT Internship Program, praised for its success, experienced delays in hiring last year; but remains a very popular program for interns and for recruiting full time staff.
- Concerns about merging OakDOT with Public Works were raised. Advocates emphasized the separation's positive impact on traffic safety and suggested using a draft letter provided as a handout at the meeting opposing the merger as a BPAC template.
- The topic of opposing the merger will feature in the Chair's Annual Report.
- The City Council recently advanced a study for the merger, with a decision likely tied to the next budget adoption in June. Discussions will likely begin in February, warranting a draft letter to be discussed at the BPAC January meeting.
- Reviewing older BPAC meeting records revealed the thorough deliberations leading to OakDOT's establishment and its critical focus on traffic safety.
- To generate new revenue, OakDOT is advancing demand-responsive parking initiatives and filling vacancies in parking staff. Sixteen vacancies remain across Parking Control Technicians and Abandoned Autos positions.
- Revenue from parking tickets is realized only upon payment, highlighting the importance of improving collections.

- Parking pricing strategies may be addressed in the Policy and Legislative Committee.

Speakers other than Commissioners: George Spies, Kevin Dalley, Patrick Phelan

Item 7. Open Forum Liaison Report

Commissioner Jimmy Jessup, Open Forum Liaison, reported back on the status of Open Forum comments presented by the public to the BPAC in 2024. Commissioner Jessup reported that in 2024 (through November), Open Forum received 40 comments from 19 individuals, a 50% increase compared to the previous year. Comments are categorized into announcements, comments that were resolved at meetings, or comments earmarked for follow-up. Announcement rates rose to 60%, making Open Forum a key avenue for public updates and community concerns.

Summary of Discussion:

- Commissioner Jessup's and staff's commitment to addressing and tracking Open Forum items was commended, as such follow-ups are not a standard requirement for commissions.

Speakers other than Commissioners: none

Item 8. BPAC Draft Chair's Report to the Public Works and Transportation Committee

BPAC Chair Grey Gardner presented a draft 2024 BPAC Chair's Report to Oakland City Council's Public Works and Transportation Committee for the BPAC's review and approval. A copy of the draft report was provided as a handout to this meeting and is attached to these minutes.

Summary of Discussion:

- The high number of traffic crash fatalities in 2024, particularly among older adults, should be emphasized to City Council.
- Including photos of infrastructure installations that BPAC supports would enhance the report's impact.
- Recommendations are the core of the report, and their framing and presentation should be prioritized.
- Safe access to the Martin Luther King Jr. Shoreline in East Oakland is a pressing equity issue. Existing projects on Hegenberger Road and 66th Avenue should be prioritized and accelerated.
- Procedurally, the report has passed the Rules Committee and is scheduled to be heard at the Public Works and Transportation Committee on January 28, 2025. A vote on its general sentiment is needed to meet deadlines.
- Reducing the number of recommendations to a few actionable priorities will increase their impact and likelihood of action by councilmembers. Priority recommendations should be those that Council has the greatest ability to address.
- Recommendations should align with an overarching theme of treating traffic violence as a public health issue, with three to four recommendations organized under this framing.
- Recommendations should be measurable and reviewed at the end of 2025 for progress tracking.
- Despite efforts, traffic fatalities have not significantly decreased in the past five to six years.
- The report's central message should highlight traffic violence as a public health crisis, with Oakland performing worse than nearby cities.
- Critical conditions such as red-light running and speeding exacerbate traffic violence.

- Traffic violence disproportionately impacts people in poor neighborhoods, older adults, and communities of color, compounding other life stressors for these vulnerable groups.
- Historical data showing fewer than ten annual deaths in the 2010s could underscore the alarming rise in fatalities.
- A graph illustrating the increase in deaths over time should be included.
- Priority recommendations should be placed in the cover letter for maximum visibility.
- While many issues need addressing, the report should focus on those within the council's direct influence.
- All the information provided in the draft report should be included in the final report for its inclusion in the public record, even if councilmembers do not fully engage with it.
- Traffic crashes are one of the leading causes of death in Oakland, comparable to gun violence, but traffic violence does not receive anywhere near the same amount of urgency.
- Per the BPAC ordinance, the commission must produce an annual report for the Public Works and Transportation Committee, currently chaired by Councilmember Gallo. While recommendations are not required, the report is BPAC's best opportunity to present them.
- Sharing the report with the press could amplify its message and public awareness.
- The report should also be shared with the Public Safety Committee to broaden its impact.
- Council could take actionable steps, such as addressing vacancies and improving hiring processes, based on the report's findings.
- Chair Gardner was thanked for his significant efforts in preparing the draft report.
- Committee reports should be submitted to Chair Gardner by year-end to meet the following timeline: finalized by January 5, 2025 agenda to be sent to the City Clerk for publication by January 17 in the meeting's agenda packet, to be heard at the January 28 meeting. The early schedule was selected due to potential scheduling uncertainties with the Oakland City Council.
- Presenting the report early in the year not only ensures it is scheduled but could also make it more impactful and a higher priority for councilmembers especially those new to council or new to the Public Works and Transportation Committee.

→ A motion to approve the Chair's Report with an added focus on the public health impacts of traffic violence, an upfront summary of top concerns, and the equity issues of traffic violence within the City was made (Whipps) and seconded (Frank). The motion was approved unanimously by voice vote.

Speakers other than Commissioners: George Spies

Item 9. 2024 Annual Look-ahead, suggestions for meeting topics

The three-month look-ahead was included in the meeting's agenda packet.

Summary of Discussion:

- Commissioner Frank recommended prioritizing the presentation on the E-Bike Library
- George Spies recommended inviting David Modersbach (Alameda County Public Health Department) to present on a study of traffic violence and the disproportionate effect on people experiencing homelessness.
- Announcements from the agenda were read.
- Construction is ongoing for the Fruitvale Alive project.
- Commissioner Whipps suggested information on the California E-Bike Incentive Project should be provided as an announcement.

Speakers other than Commissioners: George Spies

Item 10. Acknowledging Commissioner Phoenix Mangrum and Commissioner Alex Frank for Their Service to BPAC and the City of Oakland

Commissioners Phoenix Mangrum and Alex Frank were thanked for their years of service as commissioners. Proclamations from the Mayor were read.

→ A motion to extend the meeting by ten minutes was made (Gardner). The motion was approved unanimously by voice vote.

Summary of Discussion:

- Beautiful testimonies were provided about Commissioner Mangrum and Frank's work on and off the commission.

Speakers other than Commissioners: Tom Holub, Andy Campbell, George Spies

- OakDOT staff to the BPAC were thanked for their support of the commission and meeting attendees were invited to meet right after the meeting at a nearby bar.

Meeting adjourned at 8:16PM.

Attachments:

- OPD Callout for Fatal Pedestrian Crash at Foothill Blvd and 8th Ave
- OPD Callout for Fatal Pedestrian Crash at Park Blvd and Cleveland Ave
- Recommendations from the Policy & Legislative Committee's working group on the General Plan Update (to be submitted to the Planning Department)
- Item 6. OakDOT Hiring Process and Budget Presentation
- Example Letter to City Council to Reconsideration the Merger of the Public Works and Transportation Departments
- Draft Annual Chair's Report

Minutes recorded by Noel Pond-Danchik, Bicycle & Pedestrian Program Transportation Planner, emailed to meeting attendees for review on December 20, 2024 with comments requested by January 6, 2025, to npond-danchik@oaklandca.gov. Revised minutes will be attached to the December 2024 meeting agenda and considered for adoption at that meeting.

HEGENBERGER ROAD COMPLETE STREETS PLAN

Improving mobility, accessibility,
and road safety with Community



**Caltrans Sustainable Transportation Planning Grant
FY 2025-26 Application**



Oakland
DEPARTMENT OF
TRANSPORTATION

Introduction

Outline

1. Project Location / Planning Background
2. Existing Conditions: *Context*
3. Existing Conditions: *Safety & Equity*
4. OakDOT Project Tool Box
5. Plan Objectives
6. Grant Application

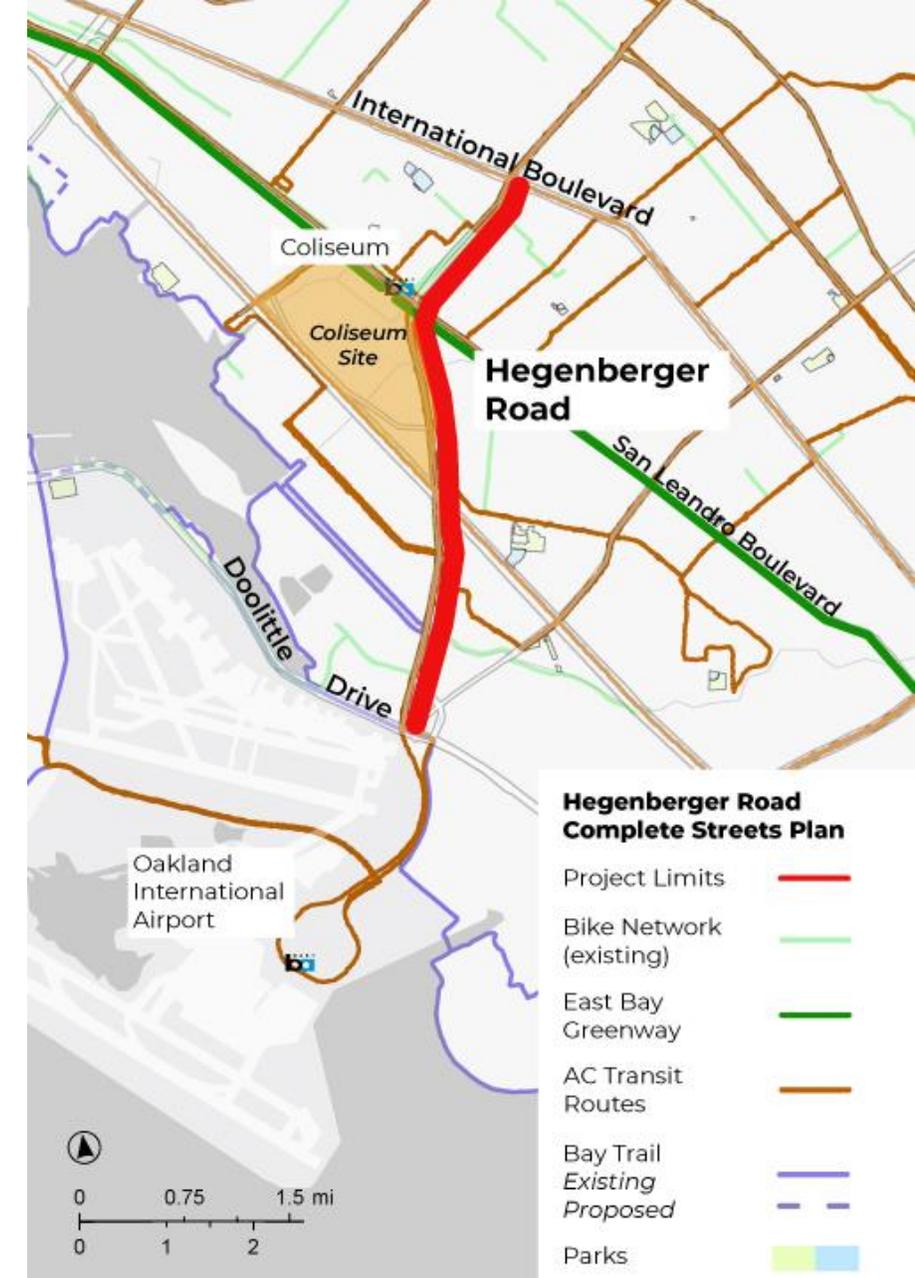


Project Location & Past Planning

Hegenberger Rd between International Blvd and Doolittle Dr

- [Coliseum Area Specific Plan](#) (2015)
- [East Oakland Neighborhood Initiative](#) (2021)
- [Power the People Project](#) (2023)

- City Capital Improvement Program high scores:
 - Individual Project (66.5)
 - East Oakland Neighborhood Initiative priority project (88)



Existing Conditions

- 6-8 vehicle lanes
- Bus lines 73 and 805 (15 min.; 60 min.)
- Local Truck Route

Current / Future destinations include

- OAK Airport
- Martin Luther King Jr. Shoreline Park
- Doolittle Dr protected bike lanes **2025**
- Coliseum: Roots Soccer Team **2026**
- East Bay Greenway **2028**

Hegenberger Rd. – International to Hamilton St.



Hegenberger Rd. – Baldwin St. to Edes Ave.



Existing Conditions

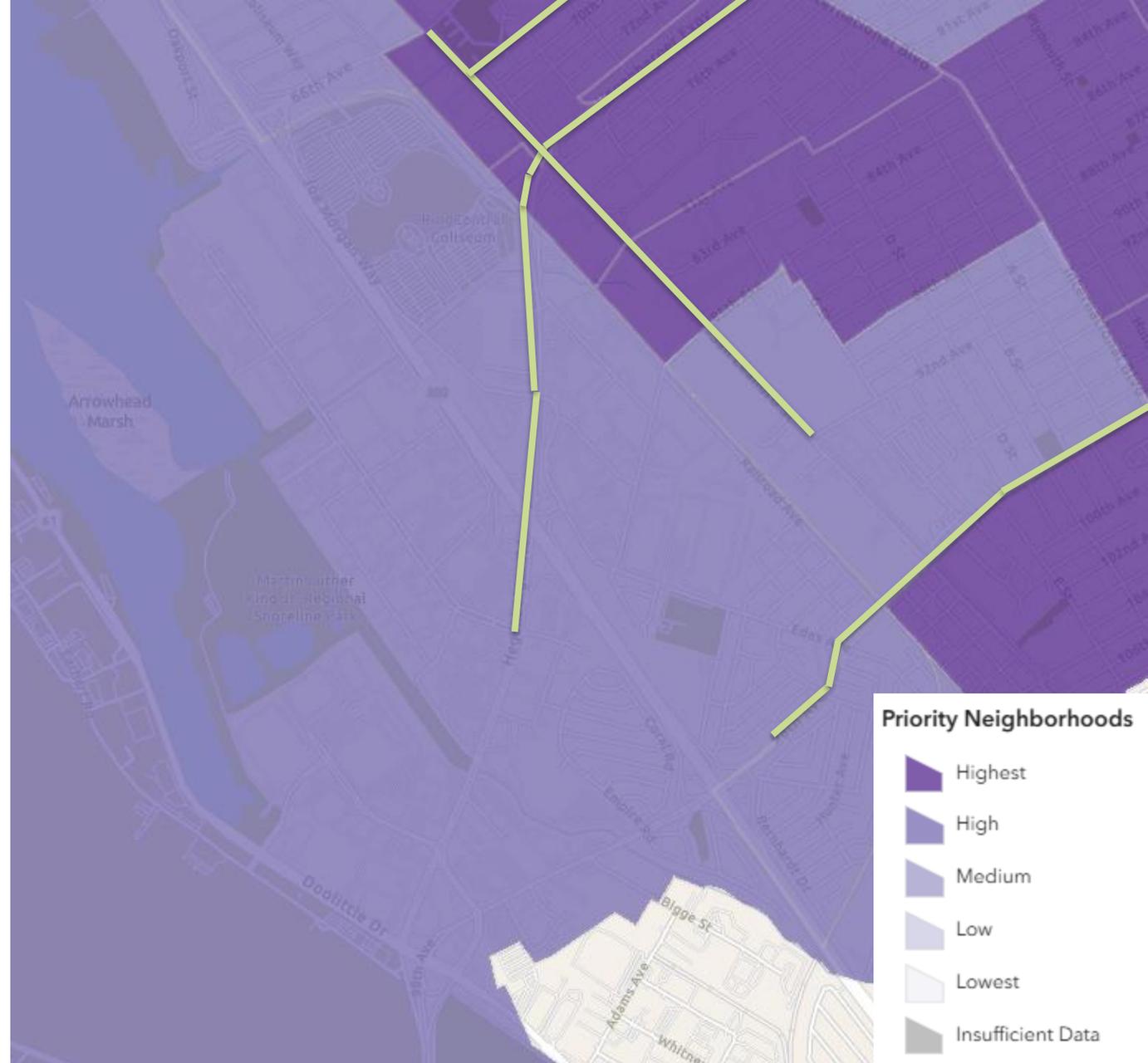
Safety

Hegenberger Road is on the High Injury Network

Equity

Hegenberger Road is located in highest and high priority neighborhoods

[**OakDOT Geographic Equity Toolbox**](#)



OakDOT Project Tool Box

Road Diet/Traffic Calming



Better Access to Transit



Safe Access for Bicyclists



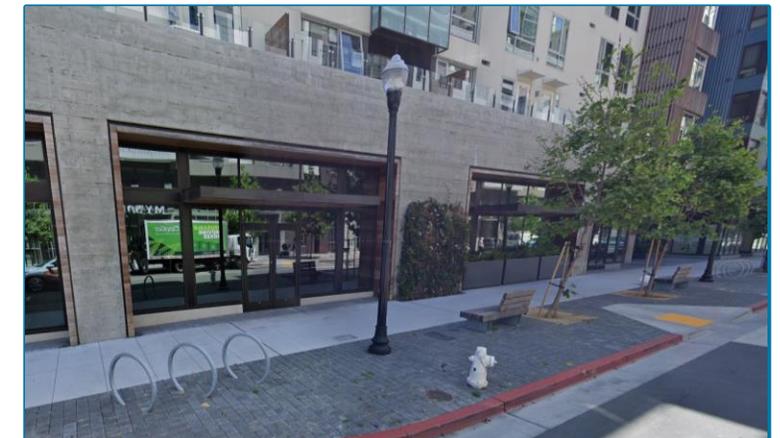
Wayfinding/Placemaking



Safer Crossings



Sidewalk Improvements



Plan Objectives

- **Partner with community-based organizations** from East Oakland to guide the entire planning process.
- Build off prior planning and engagement to **identify baseline mobility needs** on Hegenberger Road.
- **Engage communities to establish transportation-focused priorities** for Hegenberger Road.
- Collect **existing conditions data** and conduct a **racial equity impact analysis**.
- Develop **up to four design concepts** and work with communities to select and **refine a final design**. This may include near-term and long-term improvements.



Grant Application

Caltrans Sustainable Transportation Planning Grant FY 2025-26 Application

- Applications due Jan. 22, 2025
- Anticipated award announcements in summer 2025
- Grant maximum: \$700,000
- Two other City of Oakland applications:
 - San Antonio and Jingletown Neighborhood Connections Plan
 - ADA Transition Plan (matching funds for SS4A grant)



CONTACT US



Major Projects Division Webpage

www.oaklandca.gov/MPD

Project Webpage

<https://www.oaklandca.gov/projects/hegenberger-complete-streets-plan>

Contact

mpd@oaklandca.gov

Agenda Item 7. Committee Report Backs Attachment

For more information on the BPAC's Committees and Liaisons see

<https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons>

2025 Active BPAC Committees and Liaisons

Committee Name / Liaison Role	Date Created	Purpose	Commissioners	Community Members	Meeting Time	Agendas, Notes, and Minutes
Infrastructure Committee	2/16/17	Review and comment on the design of projects	Altman, Gardner, Schader, Yee	Robert Prinz	The first Thursday of every other month from 3:30 PM to 5:30 PM	Oakland BPAC infrastructure committee notes
Policy and Legislative Committee	6/21/18	Research and develop policy recommendations for consideration by the BPAC	Ralston, Whipps	Kevin Dalley	The second Monday in February, May, August, and November from 5:30 PM to 7:00 PM	
Liaison to Affordable Housing & Infrastructure Bond Public Oversight Committee	5/17/18	Monitor Committee activities and report back to the BPAC	[vacant]			
Liaison to Mayor's Commission on Persons with Disabilities	5/17/18	Monitor MCPD activities and report back to the BPAC	Schader			
Liaison to BPAC Open Forum	6/15/23	Review and analyze comments received during Open Forum	Jessup, Schader			BPAC Open Forum Tracking Form
Liaison to Oakland Planning Commission	6/15/23	be a resource to the Planning Commission and provide input on bicycle and pedestrian elements of proposed projects	Whipps			
Liaison to Oakland Police Department	6/15/23	TBD	[vacant]			
Ad Hoc Committee on Fire Code Amendments	7/20/23	Review the updates to Appendix D of the City of Oakland's Fire Code that are currently in discussion. This Committee is ad-hoc and will be disbanded once updates to the Oakland Fire Code are complete.	Gardner	Kevin Dalley		

*Committee Chairs in **bold**

Agenda Item 8. Agenda look-ahead, suggestions for meeting topics Attachment

For the full list of requested items and other details on upcoming meeting planning, see the BPAC Scheduler at:
https://docs.google.com/spreadsheets/d/1PmvGuKNg3lBspg7WwnqB7_MaQumB6BCpA_7Sbvuf8Q8

3 Month Look Ahead Tentative Agenda Items

- Transportation Development Act Article 3 Grant Proposed Projects
- Undercrossing Improvements Project (oaklandca.gov/projects/undercrossing-improvements)
- Bike to Work Day Planning
- General Plan and Land Use and Transportation Element Update
- Annual Paving Update
- Meeting with the Mayor/Transportation Advisor to the Mayor
- Electric Bike Lending Pilot Program

City of Oakland Bicyclist & Pedestrian Advisory Commission Strategic Plan

April 2023

Goal 1: Be strong advocates for bicycle and pedestrian safety and hold the city accountable.

Task	Task Description	Next Steps
1.1	Support interagency street safety efforts, including more quick-build/rapid response traffic calming and long-term street safety efforts.	Consider developing BPAC principles and guidelines for street safety.
1.2	Review grant applications to support pedestrian and bicyclist projects and programs that meet BPAC's goals.	Request funding presentations at BPAC meetings and consider taking position of support.
1.3	Continue review of fatal and serious injury crashes involving cyclists and pedestrians at monthly meetings. Continue to seek timely release of collision data. Explore challenges of reckless and dangerous driver behavior.	Keep as standing item with Commissioner Schader leading discussion. Collaborate with other groups such as WOBO and Bike East Bay to develop responses and determine what active role BPAC can play.
1.4	Support staff hiring to work on bicyclist and pedestrian projects.	Raise the issues of staffing and street safety to elected officials.
1.5	Support Slow Streets and safe spaces for community activities.	Continue discussion with staff on Slow Streets/Neighborhood Bike Route Implementation.

Goal 2: Be a two-way conduit for information on bicycle and pedestrian projects.

Task	Task Description	Next Steps
2.1	Invite project managers to present on projects at key milestones. Request invitations to outreach activities.	Schedule review of projects at BPAC meetings. Ask staff to send BPAC contact info to project managers.
2.2	Get status update on Bike Plan and Pedestrian Plan every six to twelve months.	Request staff presentations in conjunction with the bi-annual We Bike Oakland newsletter, including the "By the Numbers" updates.
2.3	Highlight committee activities.	Request written reports from each committee monthly.
2.4	Get periodic updates on Major Development Projects from Department of Planning and highlight the most bike/ped relevant projects for BPAC or Infrastructure Committee to review and provide comments.	Schedule at BPAC meeting once per year.

Goal 3: Encourage equity-driven investments and policies and increase community involvement in high-injury and historically underserved areas.

Task	Task Description	Next Steps
3.1	Advocate for equity driven bike/ped priorities in the General Plan (Environmental Justice Element, Land Use, and Transportation Element).	Review the General Plan and develop comments.
3.2	Prioritize transportation safety projects and support pursuing funding opportunities in East Oakland.	Schedule relevant items at BPAC meetings and advocate during planning discussions. Request staff to provide a status list of East Oakland transportation projects.
3.3	Advocate for the expansion of the Town for All project and waterfront connections to East Oakland.	Request follow-up on relevant projects.
3.4	Use BPAC Blog, Open Forum and community meetings to create open communication between BPAC, community members, and OakDOT.	Chair Yee leads BPAC Blog. Open Forum facilitated by Open Forum Committee. All commissioners engage in other community outreach.
3.5	Advocate for community groups and Neighborhood Councils in low-income high-injury areas to be integrated into OakDOT program and community outreach work (in a paid capacity wherever possible).	Advocate in the context of presentations at BPAC meetings. Request the Dept of Race and Equity to present about outreach procedures at BPAC.
3.6	Organize bike ride with BPAC Commissioners, community members, and the Oakland Police Department to create trust and develop ongoing relationships.	Police Relations Committee organizing.
3.7	Convene meeting on racially-biased bicycle stops with the Oakland Police Department, Department of Race and Equity, BPAC Police Relations Committee, and community partners per 2019 Bike Plan.	Police Relations Committee organizing.

Goal 4: Build relationships with policymakers and provide feedback on policies that affect walking and bicycling in Oakland.

Task	Task Description	Next Steps
4.1	Present BPAC Chair's Report to Public Works Committee.	Use the report as an opportunity to raise priorities with City Council.
4.2	Establish connections with active transportation committees at regional agencies such as Caltrans, MTC, Bay Area Regional Collaborative on bicyclist and pedestrian investments and plans.	Ask staff to request regional agencies present relevant projects at BPAC meetings.
4.3	Meet with each Councilmember and their staff at least once per year to introduce BPAC and our goals.	Each Commissioner is expected to reach out to their Councilmember to promote BPAC.
4.4	Reach out to City Councilmembers concerning current bike/ped issues.	Each Commissioner is expected to reach out to their Councilmember on hot topics needing their support.
4.5	Introduce BPAC to Neighborhood Councils.	Each Commissioner is expected to reach out to one or more Neighborhood Councils/NCPCs in their areas to introduce the BPAC and support neighborhood efforts on bike/ped safety.