

CITY OF OAKLAND



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Public Works Department
Transportation Planning & Funding Division

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Bicyclist and Pedestrian Advisory Commission, Monthly Meeting Agenda **Thursday, July 21, 2016; 6:00-8:00 pm** **City Hall, Hearing Room 3**

Bicycle & Pedestrian Facilities Program home page:

<http://www2.oaklandnet.com/Government/o/PWA/o/EC/s/BicycleandPedestrianProgram/index.htm>

FAQ re: bikeway projects: www2.oaklandnet.com/OAK024652#answers

Commissioners

Reginald K Burnette Jr, Ryan Chan, Chris Hwang, Christopher Kidd, Fred McWilliams,
Robert Prinz, Midori Tabata, Royston Taylor, Rosa Villalobos, Kenya Wheeler

Time	#	Topic	Type
6:00	1	Roll Call/Determination of Quorum/Introductions (5 minutes)	Admin
6:05	2	Approval of meeting minutes <i>Attachment</i> (5 minutes)—Seek motions to adopt the July 2016 BPAC minutes.	Action
6:10	3	Open Forum / Public Comment <i>Attachment</i> (10 minutes)—Members of the public may raise or comment on an issue within BPAC's subject matter jurisdiction (other than what is on the agenda).	Info
6:20	4	Planning Projects Quarterly Review <i>Attachment</i> (15 minutes)—Darin Ranelletti, Deputy Director, Bureau of Planning, will share the current list of major projects.	Info
6:35	5	HSIP Projects Review <i>Attachment</i> (30 minutes)—Transportation Services staff will present candidate locations that are being screened and evaluated for potential grant-funded projects under the Highway Safety Improvement Program (HSIP). This will be an informational presentation only, and no action is requested of the commission, since the evaluation is ongoing and final selection of locations and potential projects will not be completed by the time of the meeting. Staff will welcome comments and questions.	Info
7:05	6	Bicycling Parking Ordinance Update <i>Attachment</i> (25 minutes)—Sarah Fine, Senior Transportation Planner with the Transportation Planning & Funding Division, will describe the upcoming effort to update the City's bicycle parking ordinance and take comments from the Commissioners and the public.	Info
7:30	7	Open Forum Process <i>Attachment</i> (15 minutes)—Open Forum Committee member Midori Tabata will share the proposed process for tracking and responding to items brought to the BPAC.	Action
7:45	8	Three-month agenda look-ahead, suggestions for meeting topics, announcements <i>Attachment</i> (15 minutes)	Info

Agenda online at: www2.oaklandnet.com/w/OAK056329

 This meeting is wheelchair accessible. To request materials in alternative formats, or to request an ASL interpreter, captioning, or assistive listening device, please call Adriana Mitchell 238-5219 (V) or 238-2007 (TTY) at least three (3) business days before the meeting. Please refrain from wearing scented products to this meeting so persons who may experience chemical sensitivities can attend. Thank you.



City of Oakland, Bicyclist & Pedestrian Advisory Commission
Minutes from the June 16, 2016 meeting
City Hall, Hearing Room 3

Meeting agenda at <http://www2.oaklandnet.com/oak056328>

Meeting called to order at 6:01pm by BPAC Chair, Ryan Chan.

Item 1. Roll Call/Determination of Quorum/Introductions

At roll call, quorum was established with all Commissioners present except Hwang (excused).

Introductions were made.

- Other attendees (who signed in): Jennifer Anderson, Ryan McClain, Brian Geiser, Martha Ekdahl, Kit Vaq, Rich Johnson, Jianhan Wang, Erin Baldassian
- Staff: Peter Chun, Jelani Killings, Jason Patton, Jennifer Stanley, Bruce Stoffmacher, Wladimir Wlassowsky

Item 2. Approval of meeting minutes

- A motion to ***adopt the Bicyclist & Pedestrian Advisory Commission meeting minutes from May 19, 2016*** was made (Tabata), seconded (Prinz) and passed on voice vote.

Adopted minutes online at www.oaklandbikes.info/BPAC.

Item 3. Open Forum / Public Comment

No comments.

Item 4. Public Hearing: Clay St (7th St to 17th St) Bike Lanes

Jason Patton, OPW Bicycle Facilities Program, gave a brief overview of the project: bike lanes for the length of Clay St in downtown. If approved, construction would be included in an upcoming preventative maintenance (paving) project (2017). Currently, the roadway cross section on Clay St varies block to block. The project would result in a uniform cross section: parking, a buffered bike lane, and one travel lane in both directions. Parking stalls will be added on some blocks. Northbound at 12th St, a left turn pocket will be provided to accommodate relatively heavy left turn volumes. The recently-installed bike lanes on 16th and 17th Sts connect the new bike lanes on Telegraph Ave to Clay St. The alignment moves to Washington St since Clay St doesn't go under I-880. This will be the most complete downtown bicycle connection on the west side of Broadway.

The purpose of this Public Hearing is to comply with the CEQA bike lane exemption authorized by Assembly Bill 2245 which streamlines environmental review if a study is completed and a duly noticed public hearing is held in the affected neighborhood. The project will go to City Council for approval pursuant to Oakland's requirement for such approval when travel lanes are removed to install bike lanes.

See Public Hearing notes in Attachment A.

Item 5. Introduction to the City's Government Ethics Act (GEA)

Jelani Killings with the Public Ethics Commission outlined requirements pertaining to public servants: elected officials, City staff, and Commissioners. The Oakland Government Ethics Act reflects both state rules and local regulations, and includes: conflicts of interests, Form 700 filing, transparent process for public, revolving door restrictions. There's a help line for questions.

A 10-minute video was shown describing the GEA and the services provided by the Public Ethics Commission. Commissioners are encouraged to contact them:

pubethicscommission@oaklandnet.com

(510) 238-3593

City Hall, 1st Floor Office

Commissioner Ryan inquired about whether the Commissioners Handbook (2013) was still up to date. Jelani explained that the gift limit had been reduced to \$250, but otherwise the information was current.

Item 6. Proposed Changes to Oakland Municipal Code (OMC) Requirements for Bike Registration

Bruce Stoffmacher with the Oakland Police Department (OPD) reported that the current bike license requirement hasn't helped OPD find lost/stolen bikes and not many people are choosing to get them. OPD maintains a list of stolen bikes, but not a strong digital system like that offered by the non-profit bikeindex.com, which is national and has a higher success rate at recovering bicycles. Several California cities have stopped requiring licensing.

See handout with proposed revisions to OMC Chapter 12.60. If the revisions are approved, OPD would stop issuing licenses. Those that sell used bikes/parts, would still need to maintain a list of sources for purchases. OPD hopes to bring this to the Public Safety Committee in October or November 2016. They also wish to identify funding for a small public information campaign about alternative bicycle registration services and safety ideas.

Summary of discussion:

- This is beneficial as the requirement impeded non-motorized transportation.
- Consider working with bike shops such that they register your bike for you upon sale.
- The BPAC OMC review committee (Prinz, Tabata, Wheeler) have concluded that there are further opportunities for code cleanup, but that this proposal should move forward now. In particular, Section 12.60.030 (bike operation rules) is not relevant to this topic, but more legwork/communication is required. Jason Patton agreed that the rules about bicycling in parks should be moved to the parks-specific section of the code.
- Requiring those who sell bikes/parts to have an ID may be problematic.
- What about statewide repeal of requirements? (Perhaps contact CalBike to advocate on this.)
- Donated bikes/parts are not subject to the list requirement.
- The increased fee for not maintaining a list on bike sales is meant to deter the intentional destruction of bicycle serial numbers. It is not clear whether the higher fine would increase recovery of stolen bikes. The \$250 fine would probably go to the General Fund.

→ A motion to ***endorse removal of the bicycle license requirement in OMC 12.60.010, the changes to 12.60.020 (OPD will not issue licenses and will instead recommend third party bicycle registration services), and, in OMC 12.60.040, increasing the fee from \$10 to \$250***

pertaining to Sections 12.60.010 and 0.20 only was made (Chan), seconded (McWilliams) and passed unanimously.

Speakers other than Commissioners: Brian Geiser, Martha Ekdahl, Jianhan Wang

Item 7. Telegraph Ave Cycletrack Project Implementation Update

Wladimir Wlassowsky and Peter Chun with the Transportation Services Division (TSD) and Ryan McClain with Fehr & Peers (transportation consulting firm) gave an update on the Telegraph Ave cycletrack project. Wlad, TSD Manager, explained that City Council approved the parking protected bike lane design in 2014. In Summer 2015, the project was scheduled for implementation as part of resurfacing project. In late fall/winter 2015, staff found more challenges than anticipated. Several rounds of design revisions were made, as well as spot pavement repair and utility coordination necessitated contract change orders and thus negotiations with the construction contractor. On May 10, the project ribbon cutting was held, but there are still a lot of adjustments in progress.

Peter Chun, TSD Transportation Engineer, explained that there are 14 items on the “punch list” remaining. The City is trying to get contractor to finish in the next two weeks. After that, the City will restart parking meter enforcement. Enforcement in red curbs near bulb outs and in the bike lane is underway. Loading zones and signage will be fixed. Needed meter relocations will begin in the next couple of weeks. Meter enforcement is anticipated to start on July 5.

Ryan McClain said that the City is getting feedback on the project via an email address set up for that purpose (telegraphinfo@fehrandpeers.com), regular complaints that come through the call center, and a via a survey conducted by the City. The majority of complaints are: want physical barriers; stop cars from parking in bike lane; stop cars parking in beige areas; concern about sight distances. An after-study will be done after school starts. Based on the study outcome, the city may change the signal timing. Also, the addition of flex posts to keep people out of the beige areas will be considered.

Summary of discussion:

- It is hard for drivers to see pedestrians.
- Drivers are actually seeing pedestrians and that's why they are complaining.
- Add more delineation like movable bollards. The Koreatown-Northgate Business Improvement District (BID) may put planters in beige areas.
- Fehr & Peers will evaluate before/after yield behavior.
- The bikeway is currently the minimum width in which street sweepers can operate.
- Everyone just has to get used to the new configuration.
- Permanent bulb outs will be installed in the currently-beige areas. Consider installing safe hit posts in areas where it doesn't affect turning so that drivers can get used to it. (There are currently orange delineators at major intersections. Fehr & Peers is revising the delineator plan that will add more delineators. This work will be coordinated w/ BID to minimize impact on First Fridays.)

Speakers other than Commissioners: Brian Geiser

Item 8. BPAC Paving Committee Report back

See handout. Ryan asked for suggestions on what the committee should do.

Summary of discussion:

- According the committee findings, the City makes a good faith effort to coordinate, but recordkeeping is not ideal.
- The information in the handout doesn't reflect projects by other agencies like Caltrans.
- More resources are needed to make sure projects don't slip through cracks / missed opportunities.
- Complete Streets Checklist (City document, part of handout) should be used by all projects and all those that come before BPAC. Commissioner Kidd would like BPAC to have oversight duties.
- Checklist should be more explicit about coordination with transit.
- Infrastructure bond will require GIS data, and it should be made public.
- City is pursuing ACELA, a GIS-based system that helps coordinate all projects in the public right of way.

Speakers other than Commissioners: Jennifer Anderson

→ A motion to ***extend the meeting time by 10 minutes*** was made (Chan), seconded (Prinz) and passed on voice vote.

Item 9. Three-month agenda look-ahead, suggestions for meeting topics, DOT Update, announcements

- A presentation on Highway Safety Improvement Program (HSIP) grant application(s) is scheduled for July. The BPAC could convene a special meeting or form committee to review before or after the July meeting. (The HSIP application guidelines are at <http://dot.ca.gov/hq/LocalPrograms/HSIP/2016/HSIP-Guidelines.pdf>.)
- A motion to ***form a committee to review proposed HSIP applications with staff that includes Commissioners Prinz and Tabata, Dave Campbell, and others to be determined*** was made (Prinz), seconded (Tabata) and passed with all in favor.
- Review of the Pedestrian Master Plan is tentatively scheduled for September.
- Please schedule a report from the new DOT interim director (Jeff Tumlin) in September.

Announcements:

- The Bay Bridge bike path is now open until 9pm.
- The bus stop on Broadway at 30th St is being relocated far side to the front of Summit Bank.
- The Oakland Public Library opened the bike repair Shed at the Martin Luther King Jr Library at 69th Ave and International Blvd.
- The bikeway on E 7th St, part of the on-street Bay Trail, has been closed and reportedly would not be accessible through September due to a utility project and no bike/ped detour was implemented. City staff is working to resolve this problem.

Meeting adjourned at 8:16pm.

Attachments (to be appended to adopted minutes)

- Top Ten Ethics Rules
- OMC 12.60 strikethrough
- Paving committee report/complete streets checklist

Minutes recorded by Jennifer Stanley, City of Oakland Bicycle & Pedestrian Facilities Coordinator, emailed to meeting attendees for review on May 26, 2016, with comments requested by 5pm, Thursday,

June 2, to jstanley@oaklandnet.com. Revised minutes will be attached to the June 2016 meeting agenda and considered for adoption at that meeting.



Planning and Building Department
Bureau of Planning
Active Strategic Planning Projects Related to Transportation (Plans, Codes, Policies)
July 13, 2016

Project	Description	Status	Staff Contact
Bicycle Parking	Update to bicycle parking requirements for new development in the zoning regulations	Initial research underway; BPAC, Planning Commission, and City Council hearings estimated for Summer/Fall 2016	Neil Gray (510) 238-3878 ngray@oaklandnet.com
Development Impact Fees	Fees on new development to fund affordable housing, transportation improvements, and capital facilities	Adopted by City Council in May 2016; preparing for implementation; fees start Sept. 1, 2016	Laura Kaminski (510) 238-6809 lkaminski@oaklandnet.com
Downtown Specific Plan	Comprehensive land use and transportation plan for Downtown Oakland	Plan Alternatives Report released March 2016; stakeholder engagement continuing; Draft Plan estimated to be released Spring/Summer 2017	Alicia Parker (510) 238-3362 aparker@oaklandnet.com
I-880 Underpass Design Plan	Plan for design enhancements at Downtown I-880 underpasses	Preparing to conduct initial stakeholder engagement	Christina Ferracane (510) 238-3903 cferracane@oaklandnet.com
Mobile Food Vending	New program to regulate mobile food sales from vehicles and push carts on private property and the public right-of-way	Planning Commission hearing held in June 2016; Planning Commission and City Council adoption hearings estimated for Summer/Fall 2016	Devan Reiff (510) 238-3550 dreiff@oaklandnet.com
Off-Street Parking – Cars & Trucks	Comprehensive revisions to off-street car and truck parking requirements for new development in the zoning regulations	Planning Commission approval in June 2016; City Council adoption hearings estimated for Fall 2016	Neil Gray (510) 238-3878 ngray@oaklandnet.com

More information is available on the City's website: www.oaklandnet.com/planning

Highway Safety Improvement Program Grant, Cycle 8

Locations under consideration:

1. Bancroft Avenue: 47th to 98th
2. 73rd Avenue: Outlook/Ney to International
3. High Street: Above MacArthur to San Leandro Street
4. Fruitvale: International to Foothill
5. 35th Avenue: I-580 to Foothill, to International.
6. Foothill Blvd.: 14th to 23rd, and possibly beyond, up to 27th/Mitchell
7. Downtown Grid: 6th Street to 14th Street; Castro to Fallon
8. Guard Rail replacement in Hill areas (NOTE: This year's program has 'set-aside' funds for replacement of existing, substandard guardrail, up to \$600k per jurisdiction, without the need for benefit/cost analysis)
9. Adeline St (14th St to 28th St)

Oakland			Cambridge, MA			San Francisco			Portland			Vancouver			New York City			APBP, 2010		
Specific Uses	Long-Term	Short-Term	Specific Uses	Long-Term	Short-Term	Specific Uses	Long-Term	Short-Term	Specific Uses	Long-Term	Short-Term	Specific Uses	Long-Term	Short-Term	Specific Uses	Long-Term	Short-Term	Specific Uses	Long-Term	Short-Term
Household Living																				
Multifamily dwelling without private garage for each unit	1 space for each 4 dwelling units. Minimum requirement is 2 spaces.	1 space for each 20 dwelling units. Minimum space requirement is 2 spaces	Multifamily dwelling	1 space per unit for the first 20 units in a building, 1.05 spaces per unit for additional units	.10 space per unit on a lot (for lots with 4 or more units)	Dwelling units (including SRO units and student housing that are dwelling units)	One Class 1 space for every dwelling unit. For buildings containing over 100 dwelling units, 100 Class 1 spaces plus one Class 1 space for every four beds. For bldgs over 100 beds, 25 Class 1 spaces plus one Class 1 space for every five beds over 100	Minimum 2 spaces, 1 per 20 units	Multi-dwelling	1.5 per 1 unit in Central City plan district; 1.1 per 1 unit outside Central City plan district	2, or 1 per 20 units	Multiple Dwelling, Infill Multiple Dwelling, or three or more dwelling units in conjunction w another use	min. 1.25 per unit 0.75 per unit for a certain distric	min. 6 spaces for each 20 units/ no requirement	Use Group 2 (Residential except for single family detached)	1 per 2 units	None	Multi family	None if private garage exists, 0.5 space for each bedroom, min. of 2 spaces	0.1 spaces for each bedrrom Min. of 2 spaces
Multifamily dwelling with private garage for each unit		1 space for each 20 dwelling units. Minimum requirement is 2 spaces.																		
Senior Housing	1 space for each 10 dwelling units. Minimum requirement is 2 spaces	1 space fro each 20 dwelling units. Minimum requirement is 2 spaces.	Senior Housing	.5 space per unit	.05 spaces per unit	Dwelling units dedicated to senior citizens or persons with physical disabilities; Residential Care facilities	One Class 1 space for every 10 units or beds, whichever is applicable.	Minimum 2 spaces, Two Class 2 spaces for every 50 beds .				Three or more dwelling units designated solely for senior citizens' housing	0.1 to 0.25 per unit based on size and type	min. 6 spaces for each 20 units/ none based on type	Residence or units for elderly	1 per 10,000 sq. ft.		Senior housing	0.5 spaces for each bedroom, min. 2 spaces	0.1 spaces for each bedroom min. 2 spaces
Mobile Home	1 per 20 units																			
HBX Live/Work Lofts	1 space for each 4 dwelling units. Minimum requirement is 2 spaces.	1 space for each 20 dwelling units. Minimum requirement is 2 spaces.											At least 1.25 spaces for eerty live-work unit.	At least 6 spaces for any development containing 20 or more live-work units						
Group Living: Rooming House, Transitional Housing																				
Residential Care/ Service Enriched Permanent Housing	1 space for each 20 employees or 1 space for each 70,000 s.f., whichever is greater. Minimum requirement is 2 spaces	2 spaces	Lodging houses, convents, monasteries, dormitories, fraternities, etc.	.5 space per bed	.05 space per bed					2, or 1 per 20 residents	None									
Transitional Housing	1 space for each 8 residents. Minimum requirement is 2 spaces	1 space for each 20 dwelling units. Minimum requirement is 2 spaces																		
Emergency Shelter Residential	1 space for each 20 employees or 1 space for each 70,000 s.f. whichever is greater. Minimum requirement is 2 spaces	1 space for each 5,000 s.f. of net bldg area. Minimum requirement is 2 spaces							Dormitory	1 per 8 residents	None									
			Hotels, motels, tourist houses	.02 space per sleeping room	.05 space per sleeping room	Hotel, Motel, Hostel	One Class 1 space for every 30 rooms.	Minimum 2 spaces. One Class 2 space for every 30 rooms, plus one Class 2 space for every 5,000 occupied square feet of	Temporary Lodging	2, or 1 per 20 rentable rooms	2, or 1 per 20 rentable rooms	Hotel	Min 1 space for every 30 dwelling, housekeeping or sleeping units, or any combination thereof	Min of 6 spaces for any development containing a min of 75 dwelling, housekeeping or sleeping units, or any combination						

BPAC Open Forum Committee Tracking
(last updated 7/13/16)

Date to BPAC	Commenter (name)	Issue Raised	Response
4/21/2016	Eric Fisher	Pedestrian timing on signal at 40th and Telegraph	5-16-16 referred item to Vlad Wlassosky and Ade Oluwasogo for follow up
2/18/2016	Melissa Nelson	Crosswalk striped on Shattuck between 51st and 55th St. Previously subitted via SeeClick Fix	Forward request to traffic engineering. Recommended logging request through Public Works Call Center.
2/18/2016	Veronica Martinez of Santa Fe Neighborhood	Trial installations of painted curb extensions and development of design guidelines	Pedestrian master plan update will respond to this topic.
2/18/2016	Bob Fearman	Requested draft minutes get wider distribution than to those who attended.	Draft minutes attached to meeting agendas.
2/18/2016	Will Roscoe of Open Oakland	Offers time as data analyst to bike/ped program	wroscoe@gmail.com
1/21/2016	Wes Nelson	ped/bike accident with auto at Embarcadero and 5th	Development, when completed, will have a signal at this intersection
12/17/2015	Diane Yee	Glass northbound bike lane on Mandela Pkwy	Staff asked Diane to report issue to Public Works Call Center
12/17/2015	Isaih Toney, Kit Vaq, David Lynn of Alliance for Californians for Community Empowerment-Riders for Transit Justice	Removal of bus stop at Broadway and 30th	Public Works Committee resolved issue
11/19/2015	Ian MacDonald Bike East Bay	Debris on Grizzly Peak Blvd posing hazard to cyclists. No regular sweeping schedule. Councilmember Kalb's office asked for this to be added to regular sweeping schedule, but has no happened yet.	
10/15/2015	Bob Fearman	Bike lanes needed on Park Blvd above Leimert Bridge	Informed Bob plan under development.
9/17/2015	Derek Saschorn	Temporary bikeway on Embarcadero (2-way cycle track) be studied	
9/17/2015	Amanda Leahy	Inquiry of Oakland participation in national bike/ped counts project	Annual counts conducted using methodology consistent with national project.

BPAC agenda three-month agenda look-ahead

August & October

- No items

September

- Pedestrian Master Plan

BPAC Committees (reference)

Committees	Date convened	Status	Members
HSIP Projects Review committee	6/16/16		Prinz, Tabata, Dave Campbell, others tbd
Open Forum responses	3/17/16	ongoing	Kidd, Villalobos, Tabata
Paving committee	2/18/16	report back pending	Prinz, Hwang, Chan
review OMC bicyclist-related sections	1/21/2016		Wheeler (chair), Prinz, Tabata
decide how to respond to Open Forum public comments	1/21/2016	work completed	Kidd, Villalobos
develop a recommendation in support of Bike Share to be presented by a BPAC member at the Public Works Committee meeting on January 12	12/17/2015	work completed	Hwang, Villalobos, Prinz, McWilliams
review BPAC commissioner applications and bring recommendations to the BPAC in November	10/15/2015	work completed	Wheeler, Tabata, Chan
draft strategic plan	1/15/2015	document adopted at December 2015 meeting pending resolution of final concerns presented by commissioners and staff	Kidd, Sahar Shirazi, others

Announcements from Commissioners

- 6th Annual Pedalfest in Jack London Square: Saturday, July 23rd, 11am to 6pm. Don't miss this huge, free event taking over all of Jack London Square to celebrate all things bike. Details & volunteer info at www.BikeEastBay.org/Pedalfest. Proceeds from New Belgium beer sales benefit Bike East Bay. (Commissioner Prinz)
- City of Oakland-funded, free Urban Cycling 101 classroom and road classes, taught by Bike East Bay instructors, are coming up on July 30th and 31st, at the 81st Ave Library and Claremont Middle School (next to Rockridge BART) respectively. Details and registration for these and other free classes are at www.BikeEastBay.org/UC101. (Commissioner Prinz)
- ACTC is updating bike/ped count for 2016. Increase to 150 countywide from 63. See link for map and locations. <http://www.alamedactc.org/events/view/18769> (Commissioner Tabata)

Announcements from Staff

- Interim DOT Director, Jeffrey Tumlin, started work part-time on July 11 and will start full time on July 25.
- 19th Edition of I [bike]Oakland newsletter was published on July 13. Download English-only at www2.oaklandnet.com/OAK059721; Spanish, Chinese, and Vietnamese translations to be published ASAP and posted at www2.oaklandnet.com/OAK024706.