# HOUSING, RESIDENTIAL RENT AND RELOCATION BOARD REGULAR MEETING

## April 27, 2017 7:00 P.M. CITY HALL, HEARING ROOM #1 ONE FRANK H. OGAWA PLAZA OAKLAND, CA

#### **AGENDA**

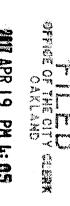
- 1. CALL TO ORDER
- 2. ROLL CALL
- 3. CONSENT ITEMS
  - i. Approval of minutes April 13, 2017
- 4 OPEN FORUM
- 5. NEW BUSINESS
  - i. Appeal Hearings in cases:
    - a. <u>Consolidated Cases</u>:

T15-0068; Desta v. Wong T16-0069; Mengistu v. Wong

b. Related Cases:

T15-0372; Gebrezadik v. Wong T16-0141; Mengistu v. Wong

- c. T16-0040; Merriweather v. Marquardt Property Mgt., Inc.
- d. Discussion of Ghost Ship Fire
- 6. SCHEDULING AND REPORT
  - 7. ADJOURNMENT



Accessibility. The meeting is held in a wheelchair accessible facility. Contact the office of the City Clerk, City Hall, One Frank Ogawa Plaza, or call (510) 238–3611 (voice) or (510) 839–6451 (TTY) to arrange for the following services: 1) Sign interpreters; 2) Phone ear hearing device for the hearing impaired; 3) Large print, Braille, or cassette tape text for the visually impaired. The City of Oakland complies with applicable City, State and Federal disability related laws and regulations protecting the civil rights of persons with environmental illness/multiple chemical sensitivities (EI/MCS). Auxiliary aids and services and alternative formats are available by calling (510) 238-3716 at least 72 hours prior to this event.

**Foreign language interpreters** may be available from the Equal Access Office (510) 239-2368. Contact them for availability. Please refrain from wearing **strongly scented products** to this meeting.

**Service Animals / Emotional Support Animals:** The City of Oakland Rent Adjustment Program is committed to providing full access to qualified persons with disabilities who use services animals or emotional support animals.

If your service animal lacks visual evidence that it is a service animal (presence of an apparel item, apparatus, etc.), then please be prepared to reasonably establish that the animal does, in fact, perform a function or task that you cannot otherwise perform.

If you will be accompanied by an emotional support animal, then you must provide documentation on letterhead from a licensed mental health professional, not more than one year old, stating that you have a mental health-related disability, that having the animal accompany you is necessary to your mental health or treatment, and that you are under his or her professional care.

Service animals and emotional support animals must be trained to behave properly in public. An animal that behaves in an unreasonably disruptive or aggressive manner (barks, growls, bites, jumps, urinates or defecates, etc.) will be removed.

### CITY OF OAKLAND HOUSING, RESIDENTIAL RENT AND RELOCATION BOARD

### Regular Meeting April 13, 2017

## 7:00 p.m. City Hall, Hearing Room #1 One Frank H. Ogawa Plaza, Oakland, CA

#### **MINUTES**

#### 1. CALL TO ORDER

The HRRRB was called to order at 7:05 p.m. by Board Chair, Jessie Warner.

#### 2. ROLL CALL

MEMBER	STATUS	PRESENT	ABSENT	EXCUSED
Ubaldo Fernandez	Tenant	X		
Edward Lai	Homeowner	X		
Ramona Chang	Property Owner	r X	•	
Karen Friedman	Landlord			X
Noah Frigault	Tenant			$\mathbf{X}^{-1}$
Jessie Warner	Homeowner	X		

#### **Staff Present**

Richard Illgen	Deputy City Attorney
Connie Taylor	Rent Adjustment Program Manager

#### 3. CONSENT ITEMS

#### i. Approval of Minutes for March 23, 2017

U. Fernandez made motion to approve minutes with revisions. R. Chang seconded. The Board voted as follows:

Aye: U. Fernandez, R. Chang, J. Warner, E. Lai Nay: 0 Abstained: 0

The motion was approved by consensus.

#### 4. OPEN FORUM

James Vann

#### 5. NEW BUSINESS

- i. Appeal Hearing in cases:
  - a. T15-0263; Panganiban v. Chang

Speakers:

James Vann

Appearances: Tenant Appeal

**Tenant Representative** 

**Gary Cloutier** 

**Property Owner** 

Symon Chang

Rebuttal

No rebuttal.

#### **Board Discussion**

After Board discussion and questions to both parties, E. Lai moved to remand because the Hearing Officer made an error in the interpretation law when the claim of decrease services was deemed untimely without considering evidence of reasonable reliance upon the owner's assertion that repairs would be completed. The scope of review is limited to whether evidence was produced in the underlying case record to show reasonable reliance. The Hearing Officer is not to accept any new evidence. J. Warner seconded. The Board voted as follows:

Aye:

U. Fernandez, E. Lai, R. Chang, J. Warner

Nay:

0

Abstained:

0

The motion was approved by consensus.

#### b. T16-0108; Chamales v. Farley

Appearances: Property Owner appeal

**Property Owner** 

Barbara Farley

**Tenant** 

George Chamales

Rebuttal

Barbara Farley George Chamales

#### **Board Discussion**

After Board discussion and questions to both parties, U. Fernandez made a motion to remand to the Hearing Officer's to determine the extent to which structural or seismic. improvements were made to the property that should be considered capital improvements; to review the extent to which dry rot was not visible upon inspection and should be allowed as capital improvements; determine if there was a receipt submitted for the lighting, if so, allow the lighting; and to determine if gold plating was allowed based on prior Board decisions at the time the Hearing Decision was written. J. Warner seconded. The Board voted as follows:

Aye: U. Fernandez, E. Lai, J. Warner, R. Chang

Nav: 0 Abstain: 0

The motion was approved by consensus.

Speakers:

James Vann Jill Broadhurst

#### 6. ADJOURNMENT

J. Warner made motion to adjourn. E. Lai seconded. The meeting was adjourned by consensus at 8:20 p.m.

# CHRONOLOGICAL CASE REPORT CONSOLIDATED CASES

Case No.:

T15-0068 & T15-0069

Case Name:

Desta v. Wong & Mengistu v. Wong

Property Address:

80 Fairmont Avenue, Oakland, CA

Parties:

Tigist Desta & Mengistu (Tenants)

Ming Wong (Landlord)

# LANDLORD APPEAL:

Activity

January 29, 2015

Date

Tenant Petition filed

March 11, 2015

Hearing Decision issued

Landlord Response filed

December 2, 2015

Landlord Appeal filed

December 17, 2015

City of Oakland Residential Rent Adjustment Program 250 Frank Ogawa Plaza, Suite 5313 Oakland, California 94612 (510) 238-3721	DEC, 17 2015  OAKLAND RENT ADJUSTMENT APPEAL  OAKLAND RENT ADJUSTMENT ADJ
Appellant's Name  MING  WONG	Landlord of Tenant □
Property Address (Include Unit Number)	to the Mark states are considered that each
80 FAIRMOUNT AVE	
OAKLAND, CA. 94611	and the control of th
Appellant's Mailing Address (For receipt of notice $PO BOX 5/346$	T15-0068
SAN JOSE, CA. 95151	Date of Decision appealed $\frac{ 2 2 2 2015}$
Name of Representative (if any)	Representative's Mailing Address (For notices) to entitle

- I appeal the decision issued in the case and on the date written above on the following grounds:

  (Check the applicable ground(s). Additional explanation is required (see below). Please attach additional pages to this form.)
  - 1. The decision is inconsistent with OMC Chapter 8.22, Rent Board Regulations or prior decisions of the Board. You must identify the Ordinance section, regulation or prior Board decision(s) and specify the inconsistency.
  - 2. In the decision is inconsistent with decisions issued by other hearing officers: You must identify the prior inconsistent decision and explain how the decision is inconsistent.
  - 3. The decision raises a new policy issue that has not been decided by the Board. You must provide a detailed statement of the issue and why the issue should be decided in your favorishment.
  - 4. The decision is not supported by substantial evidence. You must explain why the decision is not supported by substantial evidence found in the case record. The entire case record is available to the Board, but sections of audio recordings must be pre-designated to Rent Adjustment Staff.
  - 5. If was denied a sufficient opportunity to present my claim or respond to the petitioner's claim. You must explain how you were denied a sufficient opportunity and what evidence you would have presented. Note that a hearing is not required in every case. Staff may issue a decision without a hearing if sufficient facts to make the decision are not in dispute.
    - 6. The decision denies me a fair return on my investment. You must specifically state why you have been denied a fair return and attach the calculations supporting your claim.

Revised 5/29/09

be dismissed. 10 $12/8$ , 20 mail or deposited in	erve a copy of your appeal on the opposing party(ies) or your appeal may declare under penalty of perjury under the laws of the State of California that on $0/\sqrt{s}$ , I placed a copy of this form, and all attached pages, in the United States with a commercial carrier, using a service at least as expeditious as first class ge or charges fully prepaid, addressed to each opposing party as follows:
<u>Name</u>	TIGIST DESTA
Address	80 FAIRMOUNT AVE
City, State Zip	OAKLAND, CA. 94611
Name	
<u>Address</u>	
City, State Zip	
SIGNATURE OF ARI	12/13/2013

#### **IMPORTANT INFORMATION:**

This appeal must be <u>received</u> by the Rent Adjustment Program, 250 Frank Ogawa Plaza, Suite 5313, Oakland, California 94612, not later than 5:00 P.M. on the 20th calendar day after the date the decision was mailed to you as shown on the proof of service attached to the decision. If the last day to file is a weekend or holiday, the time to file the document is extended to the next business day.

- Appeals filed late without good cause will be dismissed.
- You <u>must</u> provide all of the information required or your appeal cannot be processed and may be dismissed.
- Anything to be considered by the Board must be received by the Rent Adjustment Program by 3:00 p.m. on the 8th day before the appeal hearing.
- The Board will not consider new claims. All claims, except as to jurisdiction, must have been made in the petition, response, or at the hearing.
- The Board will not consider new evidence at the appeal hearing without specific approval.
- You <u>must</u> sign and date this form or your appeal will not be processed.

December 13, 2015

City of Oakland 250 Frank H. Ogawa Plaza, Suite 5313, 5<sup>th</sup> Floor Oakland, CA. 94612

Re: appeal to T15-0068 hearing decision

Rent Board Committee of City of Oakland,

With regard to the assertion that owner's notice for rent increase has no legal effect, I am appealing the hearing decision on the following grounds:

- 1. As stated on page 10 of Owner's Guide to the Rent Adjustment Program, an owner's petition is not required before giving the tenant a rent increase, therefore the rent increase notices have legal effect without a Decision for an owner's petition
- 2. On page 6 of Landlord's Guide to Rent Adjustment published on the City of Oakland Rent Adjustment website, it states that "pre-approval of a rent increase is not required under the law", and that the pre-approval is only optional if an owner finds it more convenient
- 3. If an owner pre-approval petition is optional, then the decision on this petition is not a precondition for a rent increase
- 4. The Rent Adjustment Ordinance does not preclude an owner to increase the rent prior to receiving a Decision from the Rent Adjustment Program for an optional owner petition
- 5. The hearing officer's decision on this case is not consistent with a decision by another hearing officer. In the hearing decision for case T15-0110, the hearing officer considers owner's rent increase notice valid even though a decision for the owner's rent increase petition is not final
- 6. There is only one optional owner petition L15-0007 filed regarding to this rent increase, not multiple petitions as the hearing officer claims, thus the legal doctrine res judicata does not applied

Regarding to the decreased housing service argument, the hearing office ignores the inconsistency in the tenant's testimony and disregards evidence provided by the rodent proofing professionals the owner hired.

I am appealing the hearing decision about decreased housing service on the following grounds:

- 1. When questioned during the hearing, the tenant states that she does not remember when the rodent issue started and ended(please reference to audio recording of the hearing)
- 2. The hearing officer then asks leading questions and even offers suggestions to the tenant on the time frame during which the rodent issue lasted(please reference to audio recording of the hearing)

- 3. The hearing officer disregards repeated clarification by the owner during the hearing that Rodent Proofing professionals were hired to seal the building, not exterminator. As a result, during the whole process no rodent found dead or alive(please reference to audio recording of the hearing)
- 4. The hearing officer disregards the fact that Reliable Rodent Solution has concluded twice that the building is rodent free on 12/8/2014, and again on 3/18/2015(see attached reports I have originally submitted with my landlord response to tenant's petition)
- 5. Based on writing on the back of the pictures allegedly showing rodent dropping, the pictures were taken in 8/2014, which is inconsistent with tenant's testimony on the time frame for the decreased housing service
- 6. None of the indoor pictures the tenant has taken in 8/2014 is discernible to be credible as proof to the tenant's claim
- 7. The only pictures taken in April 2015 are pictures of minor repairs unrelated to tenant's rodent claim
- 8. The tenants did not communicate about alleged rodent issue until March 9, 2015, coincidentally after the rent increase was to take effect(see attached owner's letters addressed to the tenant and the RAP board, originally submitted with owner's response to tenant's petition)
- 9. The hearing officer in this case has improperly influenced tenant's testimony, arbitrarily considered inconsistent evidence provided by the tenant as credible
- 10. The hearing officer has largely disregarded evidence provided by professionals the owner had hired

Please find attached reports from Reliable Rodent Solution, letters sent to the tenant and the RAP board regarding the alleged rodent issue, originally submitted with owner's response to the tenant's petition.

Sincerely,

Ming Wong

Subject: 12/8 appt details

From: Info (info@reliablerodentsolutions.com)

To: wongmg@yahoo.com;

Date: Friday, December 12, 2014 10:37 AM

## Good Morning Ming,

As of the last appt on 12/8 the traps were clear, meaning that you are rodent free. If there is any evidence of activity in the future call the office so we can schedule an appt to seal any new entry points that new rodents may have made. You are covered under the one year guarantee til Nov 2015. Thank you and have a great weekend

Reliable Rodent Solutions, Inc.

Phone: (925) 395-6110

Email: info@reliablerodentsolutions.com Web Site: www.reliablerodentsolutions.com Subject: 80 Fairmount Ave report

From: Reliable Rodent Solutions (reliablerodentsolutions@gmail.com)

To: wongmg@yahoo.com;

Date: Friday, March 20, 2015 11:06 AM

#### Hi Ming

Here is a progress report for the last appointment on 3/18 for us to look for points of entry:

Technicians notes: Office Notes for Call Back: thoroughly checked the perimeter and it's absolutely secure, thoroughly crawled the crawl space and it's absolutely secure, there is no smell and no carcasses, traps still set, one of the tenants said they haven't seen or heard any rats only the smell coming from the crawl space, which was not coming from the crawl space in my opinion.

Those notes are directly from the technician who was there on 3/18. since there are no points of entry and the traps were still set, there is no need for us to come and check the traps. For any more questions please call the office thank you

March 20, 2015

Solomon Tefera Tigist Tefera 80 Fairmount Ave. Oakland, Ca. 94611

Dear Tenants,

Regarding to rodent issue, you have all the facts wrong.

I have hired Reliable Rodent Solution to rodent proof the property in October 2014. They have sealed any possible entry into the building from the outside of the property. Then they set traps in the crawl space to get rid of any rodent hiding inside. The property has been rodent free since November 2014. There is no poison used in the whole process, and they have been coming back to check the traps periodically. The latest visit was on March 18, 2015. There is no sign of any rodent dead or alive, or bad smell in the crawl space and inside the building. Your claim of dead rodents in the building is completely baseless and irresponsible.

Furthermore, you have been very uncooperative by refusing multiple requests and attempts to inspect your unit and make necessary repairs by me or contractors hired by me. Your hostile treatment of the contractor I hire to repair your unit has refused to come back to do the job. It's very disingenuous for you to claim the matter urgent yet not allow the contractor to do his job when he shows up this week. Enclosed please find the latest report from Reliable Rodent Solutions.

Regards, Ming Wong April 19, 2015

City of Oakland 250 Frank H. Ogawa Plaza, Suite 5313, 5<sup>th</sup> Floor Oakland, CA. 94612

Re: T15-0068

Dear Hearing Officer:

Regarding to tenant's claim of problems at 80 Fairmount Ave, Oakland, here is my response. There were series of repairs done to the building including the tenant's unit since I took over in December 2010. The major repairs include leaking water pipes, clogged swage, drainage system around the building and in the laundry room to prevent flooding during the heavy rainy season. There are many other repairs and increased housing service costs that Mr. and Mrs. Tefera are not even aware of. Most recently the building were rodent proofed by a company called Reliable Rodent Solutions. The building has been declared rodent free by Reliable Rodent Solutions. There is no poison used in the whole process. Enclosed please find the summary of status of their work. There is no sign of any rodent dead or alive, or bad smell in the crawl space and inside the building.

The tenants have not been maintaining the unit in a clean and sanitary condition where food scraps and cooking spice have been seen left out and spilled in the open in the kitchen that could have attracted unwanted pests. I have communicated to the tenants of their responsibility based on advice from Reliable Rodent Solutions.

I have been very prompt and responsive to address requests by all tenants at 80 Fairmount resolving issues over the years.

On the other hand, Mr. and Mrs. Tefera have been very uncooperative by not responding to multiple requests to inspect their unit in the past. They have also been refusing attempts by me or contractors hired by me to make necessary repairs after they claim to have urgent problems.

I am appalled that Mr. and Mrs. Tefera would misrepresent the facts just to avoid any rent increase. Please also find enclosed my response letter dated 3/20/2015 to the letter dated 3/9/2015 by Mr. and Mrs. Tefera regarding the rodent issue.

Sincerely,

Ming Wong

RECEIVED

City of Oakland Residential Rent Adjustment Program	DEC 17 2015
250 Frank Ogawa Plaza, Suite 5313	OAKLAND RENT ADJUSTMENT APPEAL
Oakland, California 94612	that Recognitive Matter States (1994)
(510) 238-3721	11.50 F2 (11.53)
Appellant's Name MING WONG	Landlord   ■ Tenant □
Property Address (Include Unit Number)  86 FAIRMOUNT AVE  OAKLAND, CA. 94611	in the second of
Appellant's Mailing Address (For receipt of notices)	Case Number 13 - 0069
SAN JOSE, CA. 95 151	Date of Decision appealed $12/2/2015$
Name of Representative (if any)	resentative's Mailing Address (For notices) o acres
I appeal the decision issued in the case and on the (Check the applicable ground(s). Additional explanadditional pages to this form.)  1. □ The decision is inconsistent with OMC Chadecisions of the Board. You must identify the Ordinal specify the inconsistency.	nation is required (see below). Please attach
2. The decision is inconsistent with decisions the prior inconsistent decision and explain how the decision	issued by other hearing officers Nourmust identify disionals inconsistent to the action was a subcontrolled and
3. The decision raises a new policy issue that provide a detailed statement of the issue and why the i	has not been decided by the Board. You must a issue should be decided in your favor.
4. The decision is not supported by substantial supported by substantial evidence found in the case rebut sections of audio recordings must be pre-designate	ecord. The entire case record is available to the Board,

5. Deliwas denied a sufficient opportunity to present my claim or respond to the petitioner's claim. You must explain how you were denied a sufficient opportunity and what evidence you would have presented. Note that a hearing is not required in every case. Staff may issue a decision without a hearing if sufficient facts to make the decision are not in dispute.

6. The decision denies me a fair return on my investment. You must specifically state why you have

been denied a fair return and attach the calculations supporting your claim. A second as the state of the sta

Revised 5/29/09

7. Ø Other. You	must attach a detailed explanation of your grounds for appeal. Submissions to the Bo
are limited to 25 pag pages consecutively	es from each party. Number of pages attached
8. You must s	erve a copy of your appeal on the opposing party(ies) or your appeal ma
mail or deposited it	with a commercial carrier, using a service at least
man, with all posta	ge or charges fully prepaid, addressed to each opposing party as follows:
<u>Name</u>	FREHEWIT MENGISTU
Address	FREHEWIT MENGISTY  86 FAIRMOUNT AVE.
City, State Zip	OAKLAND, CA. 94611
<u>Name</u>	
<u>Address</u>	
City, State Zip	
M5 C	12/13/2015
SIGNATURE of APPI	ELLANT or DESIGNATED REPRESENTATIVE DATE

## IMPORTANT INFORMATION:

This appeal must be received by the Rent Adjustment Program, 250 Frank Ogawa Plaza, Suite 5313, Oakland, California 94612, not later than 5:00 P.M. on the 20th calendar day after the date the decision was mailed to you as shown on the proof of service attached to the decision. If the last day to file is a weekend or holiday, the time to file the document is extended to the next business day.

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- The Board will not consider new claims. All claims, except as to jurisdiction, must have been made in the petition, response, or at the hearing.
- The Board will not consider new evidence at the appeal hearing without specific approval.
- You must sign and date this form or your appeal will not be processed.

December 13, 2015

City of Oakland 250 Frank H. Ogawa Plaza, Suite 5313, 5<sup>th</sup> Floor Oakland, CA. 94612

Re: appeal to T15-0069 hearing decision

Rent Board Committee of City of Oakland,

I am appealing the hearing decision on the following grounds:

- As stated on page 10 of Owner's Guide to the Rent Adjustment Program, an owner's petition is not required before giving the tenant a rent increase, therefore the rent increase notices have legal effect without a Decision for an owner's petition
- 2. On page 6 of Landlord's Guide to Rent Adjustment published on the City of Oakland Rent Adjustment website, it states that "pre-approval of a rent increase is not required under the law", and that the pre-approval is only optional if an owner finds it more convenient
- 3. If an owner pre-approval petition is optional, then the decision on this petition is not a precondition for a rent increase
- 4. The Rent Adjustment Ordinance does not preclude an owner to increase the rent prior to receiving a Decision from the Rent Adjustment Program on an optional owner petition
- 5. The hearing officer's decision on this case is not consistent with a decision by another hearing officer. In the hearing decision for case T15-O110, the hearing officer considers owner's rent increase notice valid even though a decision for the owner's petition for a rent increase is not final
- 6. There is only one optional owner petition L15-0007 filed regarding to this rent increase, not multiple petitions as the hearing officer claims, thus the legal doctrine res judicata does not applied

Sincerely,

Ming Wong



P.O. BOX 70243, OAKLAND, CA 94612-2043

# CITY OF OAKLAND

Department of Housing and Community Development Rent Adjustment Program

TEL (510) 238-3721 FAX (510) 238-6181 TDD (510) 238-3254

# HEARING DECISION

CASE NUMBERS:

L15-0024, Wong v. Tenants; T15-0068, Desta v. Wong;

& T15-0069, Mengistu v. Wong

PROPERTY ADDRESSES:

80 Fairmount Ave., Oakland, CA

DATES OF HEARING:

August 26, October 2, & October 30, 2015

DATE OF DECISION:

December 2, 2015

APPEARANCES:

Ming G. Wong (Owner)

Tigist Testa (Tenant, Unit #80)

Frehewit Mengistu (Tenant, Unit #84) Kebreab Gebrezadik (Tenant, Unit #82)<sup>1</sup> Dibwork Haile (Interpreter for Tenants)

# SUMMARY OF DECISION

The owner's petition is denied. The petition of tenant Testa is partly granted. The petition of tenant Mengistu is granted.

# **CONTENTIONS OF THE PARTIES**

On January 29, 2015, tenant Desta filed a petition which alleges that a current proposed rent increase from \$830 to \$910.56 per month, effective March 1, 2015, as well as prior rent increases, exceed the CPI Adjustment and are unjustified or is greater than 10%; that she did not receive the form Notice to Tenants (RAP Notice) together with any of the contested rent increases; and that her housing services have been decreased due to rats in her rental unit.

<sup>&</sup>lt;sup>1</sup> Present only at the Hearing on August 26, 2015.

The owner filed a response to Ms. Desta's petition, which alleges that the contested rent increases are justified by increased housing service costs; that the tenant was given the RAP Notice on together with all rent increases; and denies that the tenant's housing services have decreased.

On January 29, 2015, tenant Mengistu filed a petition which alleges that a current proposed rent increase from \$830 to \$910.56 per month, effective March 1, 2015, as well as prior rent increases, exceed the CPI Adjustment and are unjustified or is greater than 10%, and that she first received the RAP Notice on January 25, 2015.

The owner filed a response to Ms. Mengistu's petition, which alleges that the contested rent increases are justified by Banking, increased housing service costs, and capital improvement costs, and that the tenant was given the RAP Notice on together with all rent increases.

On March 18, 2015, the owner filed a petition for a Certificate of Exemption on the ground that the subject building has been "substantially rehabilitated."

#### THE ISSUES

- (1) How does a prior Hearing Decision between the parties, which denied the owner's petition for a rent increase based upon increased housing service costs, affect the owner's current petition, which claims that rent increases are justified by increased housing service costs?
- (2) Has the subject building has been "substantially rehabilitated"?
- (3) Are rent increase notices that are issued before there is a decision on an owner's petition seeking approval for a rent increase valid?
- (4) When, if ever, did tenant Desta receive the RAP Notice?
- (5) Have tenant Desta's housing services been decreased and, if so, by what percentage of the total housing services that are provided by the owner?

#### **EVIDENCE**

The Owner's Petition – Increased Housing Service Costs: Official Notice is taken of the file in Case No. L15-0007, Wong v. Tenants, which involves the same parties as in the present case. In that prior case, the owner filed his petition on January 16, 2015, seeking approval of rent increases based upon increased housing service costs. A Hearing Decision in this prior case was issued on June 24, 2015, denying the owner's petition. On July 8, 2015, the owner filed an appeal of that Decision. The appeal is pending at this time.

### Substantial Rehabilitation:

value.5

value 6

Square Footage: The owner submitted a document entitled "Property Detail" published by Placer Title Company regarding the subject building, which states that the square footage is 3,374 square feet.<sup>2</sup>

Expenses: The owner submitted into evidence the following City of Oakland documents regarding the subject building:

A Building Permit Application dated July 13, 1983, which states that the value of the work was \$45,000.3

A Mechanical Permit Application dated November 15, 1983, which does not state any value.4

A Mechanical Permit Application dated July 1, 1984, which does not state any

A Plumbing Permit Application dated August 30, 1983, which does not state any

An Electrical Permit Application dated September 13, 1983, which does not state any value.<sup>7</sup>

A Plumbing Permit Application dated September 12, 1983, which does not state any value.<sup>8</sup>

An Application for Report of Residential Building Record, dated August 20, 1983, which states that a building permit to convert a structure on the property to 4 units was issued on September 7, 1983.9

A Building Certificate of Occupancy issued on April 27, 1984, which does not state any value. 10

The Rent Increase Notices: In Case No. L15-0007, the owner filed his petition on January 16, 2015, seeking approval of rent increases based upon increased housing service costs. On January 25, 2015 – nine days after filing the prior petition – the owner served rent increase notices in the present case.

RAP Notice – Tenant Desta: At the Hearing, the tenant was shown a copy of a RAP Notice that was issued by the Rent Adjustment Program on August 1, 2014. She testified that she did receive a copy of this document together with the current contested rent increase. Official Notice

<sup>&</sup>lt;sup>2</sup> Exhibit No. 200. The tenants objected to the introduction of this document, and Exhibit Nos. 202 through 207 on the ground that they are "not clear." The objections were overruled, and these documents were admitted into evidence.

<sup>&</sup>lt;sup>3</sup> Exhibit No. 202A. This Exhibit, and all others to which reference is made in this Decision, were admitted into evidence without objection, unless otherwise noted.

<sup>&</sup>lt;sup>4</sup> Exhibit No. 203A

<sup>&</sup>lt;sup>5</sup> Exhibit No. 203B

<sup>&</sup>lt;sup>6</sup> Exhibit No. 204B

<sup>&</sup>lt;sup>7</sup> Exhibit No. 205A

<sup>&</sup>lt;sup>8</sup> Exhibit No. 206B

<sup>&</sup>lt;sup>9</sup> Exhibit No. 207A

<sup>&</sup>lt;sup>10</sup> Exhibit No. 207B

<sup>11</sup> Exhibit No. 211

is taken of the Hearing Decision in Case No. T14-0079, <u>Desta v. Wong</u>, in which it was found that the tenant received the RAP Notice in the year 2013.

Rent History – Tenant Desta: At the Hearing, the parties agreed that the tenant paid rent of \$910.56 in the months of March and April 2015, and has paid rent of \$721.67 each month from May through October 2015. It is assumed that the tenant paid \$721.67 in November 2015.

Rent History – Tenant Mengistu: The parties further agreed that the tenant has paid \$910.56 every month since January 2015. It is assumed that the tenant paid \$910.56 in November 2015.

<u>Decreased Housing Services</u>, <u>Tenant Desta</u>: In her response to a Deficiency Notice sent to the tenant by this agency, the tenant alleged that her housing services have been decreased due to the presence of rats in her unit. At the Hearing, the tenant testified that this first became a problem in January 2015, and she notified the owner the same month by telephone and text message.

The tenant submitted a copy of a letter from herself and her husband to the owner, dated March 9, 2015, which states, in part: "It has been a long time since we let you know that we have rats problem." She also submitted a number of photographs taken in her kitchen, with the date April 1 written on the backs, that she testified she took on that date. These photographs appear to depict a great amount of rodent droppings. The tenant testified that this was no longer a problem by the end of June 2015. The owner testified that he hired an extermination company in December 2014, and the company has returned periodically to service Ms. Desta's unit.

# FINDINGS OF FACT AND CONCLUSIONS OF LAW

<u>Increased Housing Service Costs:</u> An owner may not file multiple petitions on the same issue that has been decided against him or her, presumably hoping for a more favorable decision from a different Hearing Officer. The applicable legal doctrine is *res judicata*. The principle in non-legal terms is "you can only have one bite at an apple." The owner's petition is denied.

Substantial Rehabilitation: O.M.C. 8.22.030(A)(6) states that dwelling units located in "substantially rehabilitated buildings" are not "covered units" under the Rent Ordinance.

- a. In order to obtain an exemption based on substantial rehabilitation, an owner must have spent a minimum of fifty (50) percent of the average basic cost for new construction for a rehabilitation project.
- b. The average basic cost for new construction shall be determined using tables issued by the chief building inspector applicable for the time period when the substantial rehabilitation was completed. 14

<sup>12</sup> Exhibit No. 212

<sup>&</sup>lt;sup>13</sup> Exhibit Nos. 213A through 213C. The owner objected to the admission of these photographs into evidence because they are "not credible." The objection was overruled, and the photographs were admitted into evidence. <sup>14</sup> O.M.C. Section 8.22.030(B)(2)

The applicable rules of evidence in an administrative hearing are stated in Government Code Section 11513:<sup>15</sup>

Any relevant evidence shall be admitted if it is the sort of evidence on which responsible persons are accustomed to rely in the conduct of serious affairs . . .

The owner did not submit a single invoice or proof of payment for any construction expense. Rather, he submitted building permits and applications, one of which states the owner's estimate of the cost of the work. This documentation falls far short of the required standard for credible evidence, and it is found that the building is not exempt from the Rent Adjustment Ordinance.

The Rent Increase Notices: Section 8.22.70(D)(6) of the Rent Adjustment Ordinance states: "A rent increase following an owner's petition is operative on the date the decision is final and following a valid rent increase notice based on the final decision." The decision in Case No. L15-0007, Wong v. Tenants, is not yet final. In fact, the owner sent the current contested rent increase notices to the tenants months before there was even a Hearing on his prior petition.

When an owner files a landlord petition for approval of a rent increase, he or she cannot increase the rent prior to receiving a Decision from the Rent Adjustment Program. Therefore, none of the rent increase notices served by the owner are of any legal effect.

<u>RAP Notices</u>: In a prior case, it was determined that Ms. Desta received this Notice in 2013. The earlier version of the RAP Notice submitted by the owner in Ms. Mengistu's file is persuasive. It is found that both tenants received the RAP Notices in years before 2015. A tenant petition must be filed within 60 days of the date of service of a rent increase notice or the date the tenant first receives the RAP Notice, whichever is later. Therefore, both tenant petitions were filed far too late to contest rent increases in prior years.

Decreased Housing Services, Tenant Desta: Under the Rent Adjustment Ordinance, a decrease in housing services is considered to be an increase in rent<sup>17</sup> and may be corrected by a rent adjustment. However, in order to justify a decrease in rent, a decrease in housing services must be either the elimination or reduction of a service that existed at the start of the tenancy or a violation of the housing or building code which seriously affects the habitability of the tenant's unit.

Although the owner may have hired an exterminator, the photographs submitted by the tenant are both graphic and believable. This rat infestation reduced the package of housing services by 10% from January 1 through June 29, 2015, when the rats were no longer a problem. As shown on the Table below, because of decreased housing services the tenant overpaid rent.

<sup>15</sup> Regulations, Section 8.22.110(E)(4)

<sup>&</sup>lt;sup>16</sup> O.M.C. Section 8.22.090 (A)(2) <sup>17</sup> O.M.C. Section 8.22.070(F)

<sup>&</sup>lt;sup>18</sup> O.M.C. Section 8.22.110(E)

Rent Underpayment s — Tenant Desta: The rent for the tenant's unit is \$830 per month. As set forth on the Table below, although the underpaid rent, she is also entitled to a rent credit for decreased housing services. The tenant underpaid rent in the total amount of \$96. The underpayment is ordered repaid over a period of 3 months. The rent is temporarily increased by \$32 per month, to \$862 per month, beginning with the rent payment in December 2015 and ending with the rent payment in February 2016.

#### VALUE OF LOST SERVICES.

	·/LUL	OL FOST SEK	VICE2				
From	То	Rent	% Rent Decrease	Decrease /month	No. Months	Ov	verpaid
1-Jan-15	29-Jun-15 UNDERP	\$830 AID RENT	10% To	\$ 83.00 OTAL LOST SE	6 RVICES	\$ <b>\$</b>	498.00 <b>498.00</b>
From	То	Monthly Rent paid	Max Monthly Rent	Difference per month	No. Months	Sı	ıb-total
1-Mar-15 1-May-15	30-Apr-15 30-Nov-15		\$ 830.00	\$ (108.00)	7	\$ \$ \$	162.00 (756.00) (594.00)
	•		TO BE REPA	AID TO OWNER		\$	\$830 (96.00) 12%
	1-Jan-15 From 1-Mar-15	From To  1-Jan-15 29-Jun-15  UNDERP From To  1-Mar-15 30-Apr-15	From To Rent  1-Jan-15 29-Jun-15 \$830  UNDERPAID RENT  From To Monthly Rent paid  1-Mar-15 30-Apr-15 \$911  1-May-15 30-Nov-15 \$ 722.00	From To Rent Decrease  1-Jan-15 29-Jun-15 \$830 10%  UNDERPAID RENT  From To Monthly Rent Max Monthly Rent 1-Mar-15 30-Apr-15 \$911 \$830 1-May-15 30-Nov-15 \$722.00 \$830.00  TOT  M TOTAL TO BE REPA	From         To         Rent Decrease Decrease Decrease /month         Decrease /month           1-Jan-15         29-Jun-15         \$830         10%         \$83.00 TOTAL LOST SE           UNDERPAID RENT           From         To         Monthly Rent paid         Max Monthly Rent Monthly Rent         Monthly Rent         Monthly Rent         Monthly Rent         Monthly Rent         Monthly Rent         Monthly Rent         Monthly Rent         Monthly Rent         TOTAL UNDERPAI         TOTAL UNDERPAI         TOTAL UNDERPAI         TOTAL UNDERPAI         TOTAL TO BE REPAID TO OWNER	1-Jan-15 29-Jun-15 \$830 10% \$83.00 6  TOTAL LOST SERVICES  UNDERPAID RENT  From To Monthly Rent Max Monthly Rent Monthly R	From   To   Rent   % Rent   Decrease   No.   Overland   Months   No.   Months

Rent Overpayment s – Tenant Mengistu: The rent for the tenant's unit is \$830 per month. As set forth on the following Table, because the contested current rent increase is invalid, the tenant overpaid rent in the amount of \$729. The overpayment is ordered repaid over a period of 12 months. The rent is temporarily reduced by \$60.75 per month, to \$769.25 per month, beginning with the rent payment in December 2015 and ending with the rent payment in November 2016.

#### OVERPAID RENT

From	То	Monthly Rent paid	Max Monthly Rent		ence per onth	No. Months	Sı	ıb-total
1-Mar-15	30-Nov-15	\$911	\$830	\$	81.00	9	\$	729.00
			TC	TAL O	VERPAII	DRENT	\$	729.00

٦	RESTITUTION	
	MONTHLY RENT	 \$830
	TOTAL TO BE REPAID TO TENANT	\$ 729.00
	TOTAL AS PERCENT OF MONTHLY RENT	88%
.	AMORTIZED OVER 12 MO. BY REG. IS	\$ 60.75

<sup>&</sup>lt;sup>19</sup> Regulations, Section 8.22.110(F)

20 Regulations, Section 8.22.110(F)

### ORDER

- 1. Petition L15-0024 is denied. The subject building is not exempt from the Rent Adjustment Ordinance.
- 2. Petition T15-0068 (Desta) is partly granted.
- 3. Tenant Desta's rent, before a temporary increase, is \$830 per month.
- 4. Tenant Desta has underpaid in the amount of \$96. The underpayment is ordered repaid over a period of 3 months.
- 5. Tenant Desta's rent is temporarily increased by \$32 per month, to \$862 per month, beginning with the rent payment in December 2015 and ending with the rent payment in February 2016.
- 6. In March 2016, tenant Desta's rent will return to \$830 per month.
- 7. Petition T15-0069 (Mengistu) is granted.
- 8. Tenant Mengistu's rent, before a temporary decrease, is \$830 per month.
- 9. Tenant Mengistu has overpaid rent in the amount of \$729. The overpayment is ordered repaid over a period of 12 months.
- 10. Tenant Mengistu's rent is temporarily reduced by \$60.75 per month, to \$769.25 per month, beginning with the rent payment in December 2015 and ending with the rent payment in November 2016.
- 11. <u>Right to Appeal</u>: This decision is the final decision of the Rent Adjustment Program Staff. Either party may appeal this decision by filing a properly completed appeal using the form provided by the Rent Adjustment Program. The appeal must be received within twenty (20) calendar days after service of the decision. The date of service is shown on the attached Proof of Service. If the Rent Adjustment Office is closed on the last day to file, the appeal may be filed on the next business day.

Dated: December 1, 2015

Stephen Kasdin Hearing Officer

Rent Adjustment Program

# PROOF OF SERVICE

Case Numbers: L15-0024 (Wong v. Tenants); T15-0068 (Desta v. Wong) & T15-0069 (Mengistu v. Wong)

I am a resident of the State of California at least eighteen years of age. I am not a party to the Residential Rent Adjustment Program case listed above. I am employed in Alameda County, California. My business address is 250 Frank H. Ogawa Plaza, Suite 5313, 5<sup>th</sup> Floor, Oakland, California 94612.

Today, I served the attached **Hearing Decision** by placing a true copy of it in a sealed envelope in City of Oakland mail collection receptacle for mailing on the below date at 250 Frank H. Ogawa Plaza, Suite 5313, 5<sup>th</sup> Floor, Oakland, California, addressed to:

Ming Wong P. O. Box 51346	Frehewit Mengistu Getnet Mamo Abdi	Solomon Tefera Tigist Tefera
San Jose, CA 95151	84 Fairmount Ave. Oakland, CA 94611	80 Fairmount Ave. Oakland, CA 94611
Caroline McCormack	,	ounidate, or 1 9 1011
Nils Stannik 86 Fairmount Ave.	Kibreab Gebrzadik	Dirbwork Haile 200 Fairmount Ave

82 Fairmount Ave.

Oakland, CA 94611

Eric Strelneck 88 Fairmount Ave. Oakland, CA 94611

Oakland, CA 94611

Dirbwork Haile 200 Fairmount Ave., #104 Oakland, CA 94611

I am readily familiar with the City of Oakland's practice of collection and processing correspondence for mailing. Under that practice an envelope placed in the mail collection receptacle described above would be deposited in the United States mail with the U.S. Postal Service on that same day with first class postage thereon fully prepaid in the ordinary course of business.

I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on December 2, 2015, in Oakland, California.

Stephen Kasdin

Oakland Rent Adjustment Program

## CHRONOLOGICAL CASE REPORT

Case No.:

T15-0372

Case Name:

Gebrezadik v. Wong

Property Address:

82 Fairmont Avenue, Oakland, CA

Parties:

Kibreab T. Gebrezadik (Tenant)

Ming Wong (Landlord)

TENANT APPEAL:

<u>Activity</u>

Date

Tenant Petition filed

July 28, 2015

Landlord Response filed

August 26, 2015

Hearing Decision issued

January 11, 2016

Tenant Appeal filed

January 21, 2016

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City of Oakland Residential Rent Adjustment Program 250 Frank Ogawa Plaza, Suite 5313			2016 JAN 21 PM 3: 09
250 Frank Ogawa Plaza, Suite 5313			2015 JAIN 2 1 - PH - O - O - J
			ATOMETIA
Oakland, California 94612			APPEAL
(510) 238-3721			
Appellant's Name			
Kibreab T- Gebreradik		٠	Landlord 🗆 Tenant 🖳
Property Address (Include Unit Number)		<del></del>	
82 Fairmount Ave		•	
Oakland, CA 94611		•	•
Appellant's Mailing Address (For receipt of notice	ces)	Case	Number
82 Fairmount Ave			115-0372
Dakland, CA 94611		Date	of Decision appealed
lame of Representative (if any)	Repre	sentati	ve's Mailing Address (For notices)
			,
<ul> <li>ippeal the decision issued in the case and of (Check the applicable ground(s). Additional additional pages to this form.)</li> <li>1. □ The decision is inconsistent with OME decisions of the Board. You must identify the specify the inconsistency.</li> <li>2. □ The decision is inconsistent with decision inconsistent decision and explain how the prior inconsistent decision and explain how the provide a detailed statement of the issue and when the consistency of the decision is not supported by substantial.</li> </ul>	explana C Chapte Ordinario isions is he decisi e that ha by the issues stantial case reco	er 8.22, er section sued bon is income ue shoulders	Rent Board Regulations or prior on, regulation or prior Board decision(s) and y other hearing officers. You must identify consistent.  Deen decided by the Board. You must all be decided in your favor.
supported by substantial evidence found in the cabut sections of audio recordings must be pre-des	signated i	u. Tile o Rent	Optico colon vonevel in accellate in the ment

7. □ Other. You	must attach a detailed explanation of your grounds for appeal. Submissions to the Boa
are limited to 25 pag pages consecutively	les from each party. Number of pages attached
	declare under penalty of perjury under the laws of the State of California that on
mail or deposited it	(66), I placed a copy of this form, and all attached pages, in the United States with a commercial carrier, using a service at least as expeditious as first class ge or charges fully prepaid, addressed to each opposing party as follows:
<u>Name</u>	
Address	P.O.BOX 51346
City, State Zip	San Jose, CA95151
<u>Name</u>	
Address	
City, State Zip	
W.	1
SIGNATURE of APPI	LLANT OF DESIGNATED REPRESENTATIVE DATE 01/21/16

## IMPORTANT INFORMATION:

This appeal must be received by the Rent Adjustment Program, 250 Frank Ogawa Plaza, Suite 5313, Oakland, California 94612, not later than 5:00 P.M. on the 20th calendar day after the date the decision was mailed to you as shown on the proof of service attached to the decision. If the last day to file is a weekend or holiday, the time to file the document is extended to the next business day.

- Appeals filed late without good cause will be dismissed.
- You must provide all of the information required or your appeal cannot be processed and may be dismissed.
- Anything to be considered by the Board must be received by the Rent Adjustment Program by 3:00 p.m. on the 8th day before the appeal hearing.
- The Board will not consider new claims. All claims, except as to jurisdiction, must have been made in the petition, response, or at the hearing.
- The Board will not consider new evidence at the appeal hearing without specific approval.
- You must sign and date this form or your appeal will not be processed.



P.O. BOX 70243, OAKLAND, CA 94612-2043

Department of Housing and Community Development Rent Adjustment Program

TEL 510) 238-3721 FAX (510) 238-6181 TDD (510) 238-3254

# **HEARING DECISION**

CASE NUMBER:

L15-0007, Wong v. Tenants

PROPERTY ADDRESS:

80 Fairmount Avenue, Oakland 82 Fairmount Avenue, Oakland

84 Fairmount Avenue, Oakland

DATE OF HEARING: DATE OF DECISION:

May 27, 2015 June 24, 2015

Tigist Destat Kibreab Gebrezadik Frehewit Mengistu

Tenant Tenant Tenant

Ming Wong

Owner

## **SUMMARY OF DECISION**

The owner's petition is DENIED.

# **CONTENTIONS OF THE PARTIES**

The owner requests a rent increase on the basis of increased housing costs. The tenants contest the owner's documentation of costs and object to the rent increase on the basis of increased housing costs.

## **ISSUE PRESENTED**

Is the owner entitled to raise the tenant's rents on the basis of increased housing service costs?

# **EVIDENCE**

Increased Housing Service Costs: Ming Wong, the owner, testified that the 2013 rents totaled \$65,280 and the 2014 rents totaled \$67,080. The owner claimed an increase of \$6,510.91 in housing costs from 2013 to 2014, and submitted invoices and checks for both years to support his claim. The owner's summary contains an expense of \$5,496 for the business license in 2014. However, no amount is stated for 2013 and this figure accounts for the majority of the increase. The owner provided documentation of payment totaling \$4,371.69 from the City of Oakland Business Tax Section for 2014. The owner testified that he did not receive a bill for the business tax in 2013. However,



P.O. BOX 70243, OAKLAND, CA 94612-2043

#### CITY OF OAKLAND

Department of Housing and Community Development Rent Adjustment Program

TEL (510) 238-3721 FAX (510) 238-6181 TDD (510) 238-3254

# **HEARING DECISION**

**CASE NUMBER:** 

T15-0372, Gebrezadik v. Wong

PROPERTY ADDRESS: 82 Fairmount Ave, Oakland, CA

DATE OF HEARING:

November 24, 2015

DATE OF DECISION:

January 7, 2016

**APPEARANCES:** 

Kibreab Gebrezadik (Tenant)

Ming Wong (Owner)

## **SUMMARY OF DECISION**

The tenant petition is granted in part and denied in part.

# **CONTENTIONS OF THE PARTIES**

Tenant Kibreab Gebrezadik filed a petition on July 28, 2015, which alleges that a current proposed rent increase from \$910.56 to \$913.00 a month exceeds the CPI Rent Adjustment and is unjustified. He also contests prior rent increases effective March 2015, March 2014 and March 2013. Additionally, he alleges that the contested rent increase is the second rent increase in a 12 month period; that he was not provided with an *Enhanced Notice of Capital Improvement Costs*, and that the proposed increase would exceed an overall increase of 30% in 5 years.

The owner filed a response to the petition, which alleges that the unit is exempt from Rent Adjustment because it was substantially rehabilitated. Additionally, the owner claimed that the rent increase was justified by banking and increased housing service costs.

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#### THE ISSUES

- (1) When was the tenant first served with the form Notice to Tenants (RAP Notice)?
- (2) What rent increases can be contested by the tenant?
- (3) Is the rent increase served on July 27, 2015, valid?
- (4) Was the rent increased more than 30% since August 2014?
- (5) Has the owner provided any evidence to establish that the unit has been substantially rehabilitated?
- (6) What is the allowable rent?
- (7) Is restitution owed to the owner or the tenant? If so, how does it impact the rent?

#### **EVIDENCE**

<u>History</u>: The tenant testified that he moved into the subject unit in August of 2008 at an initial rent of \$700 a month. He first got the *RAP Notice* in January of 2015.

The owner testified that he had given the *RAP Notice* earlier than January of 2015, but did not testify as to when it was provided. The owner stated on his owner petition that the *RAP Notice* was given to the tenant in August of 2008.

The Hearing Officer takes Official Notice of Rent Adjustment Program cases L15-0007 and T15-0110, which involve the same parties and the same property. A review of the case files establishes the following: On January 16, 2015, Ming Wong filed an Owner Petition for Approval of a Rent Increase in case L15-0007. In that case he sought a rent increase for the 5 units located in the building at 80-84 Fairmount Avenue based on Increased Housing Service Costs. A Hearing was held in that case on May 27, 2015. On June 24, 2015, a Hearing Decision was issued in that case and the owner's petition was denied. The owner has appealed that decision and the appeal is pending.

While the owner petition in L15-0007 was pending, Ming Wong issued a rent increase to Gebrezadik sometime in January 2015, purporting to increase his rent from \$830 to \$910.56, effective March 1, 2015. Wong testified that the rent increase was based on the same basis as the rent increase he was seeking in case L15-0007. In response to that rent increase, Gebrezadik filed a *Tenant Petition* in case T15-0110. That case was originally held on July 13, 2015, and because the owner did not appear, a *Hearing Decision* was issued in which the rent increase was denied.

The owner appealed the original *Hearing Decision* in T15-0110 and claimed he had not been given adequate notice of the Hearing date. An *Order* was issued by the RAP on August 1, 2015, in which the case was reopened to determine if there was good cause for the owner's non-appearance. The *Order* specified:

"GOOD CAUSE APPEARING, IT IS HEREBY ORDERED that a new Hearing is scheduled to determine whether the reason for the owner's absence constitutes good cause, and if so, the Hearing Decision shall be set aside and the Hearing shall be reopened for a hearing on the issue of whether the rent increase is justified."

The Hearing was scheduled for September 30, 2015.

On September 30, 2015, the tenant did not appear at the Hearing. Because the tenant did not appear a *Dismissal* was issued. No appeal was filed by either party after the dismissal was filed.

The tenant testified at the Hearing in the present case that he did not appear at the Hearing on September 30, 2015, because he had received the decision in case L15-0007, denying the owner's rent increase request. Because that request was denied, he believed that the rent increase that was issued by the owner in January of 2015, was invalid and that he did not have to appear at the Hearing on September 30, 2015. He testified that "I would not petition against a rent increase that had already been denied." 1

The owner testified that on July 27, 2015, he sent a rent increase to the tenant by certified mail increasing his rent to \$913.00 effective August 27, 2015. The owner had sent a letter to the RAP office on November 16, 2015, saying that he wanted to rescind the August 27, 2015, rent increase. However at the Hearing, he chose not to rescind the rent increase.

At the Hearing the owner sought to have the documents from a previous case considered in this case. The owner had not filed any documents to justify the rent increase in the subject case.

The tenant and the owner testified that from March 2015-August 2015 the tenant paid rent of \$910.56. Beginning September 1, 2015, he has been paying rent in the amount of \$913.00.

# FINDINGS OF FACT AND CONCLUSIONS OF LAW

#### The RAP Notice:

The Rent Adjustment Ordinance requires an owner to serve the *RAP Notice* at the start of a tenancy<sup>2</sup> and together with any notice of rent increase or change in the terms of a tenancy.<sup>3</sup> An owner can cure the failure to give notice at the start of the tenancy, but may not raise the rent until 6 months after the first *RAP Notice* is given.<sup>4</sup>

While the owner and the tenant are in dispute as to when the tenant was first served with the *RAP Notice*, the tenant testified that he received a *RAP Notice* in January of 2015 with the rent increase he was given that month. While he did not testify as to a specific date, his tenant petition states that he was served with the *RAP Notice* on

<sup>&</sup>lt;sup>1</sup> Tape Recording 8:40-8:46

<sup>&</sup>lt;sup>2</sup> O.M.C. § 8.22.060(A)

<sup>&</sup>lt;sup>3</sup> O.M.C. § 8.22.070(H)(1)(A)

<sup>&</sup>lt;sup>4</sup> O.M.C.§ 8.22.060 (C)

January 30, 2015. The owner did not testify as to when the tenant was first served with the *RAP Notice*, although he did say on his *Owner Response* that it was served in August of 2008. Nonetheless, the owner produced no evidence to establish when the *RAP Notice* was served.

Since the owner has the burden of proof to establish when the *RAP Notice* was served, and since he produced no documentary evidence in this case at all, the tenant's testimony that he first received the *RAP Notice* in January of 2015 is credited.

# What Rent Increases Can Be Contested by the Tenant?

The tenant sought to contest rent increases noticed in July 2015, January 2015, January 2014 and July 2013. A tenant petition must be filed within 60 days of the date of service of a rent increase notice or notice changing the terms of tenancy or the date the tenant first receives written notice of the existence and scope of the RAP, whichever is later. Since the tenant received the RAP Notice on January 30, 2015, had he wanted to petition to contest prior rent increases, he would have had to file a petition by March 31, 2015. This petition was filed on July 28, 2015. Therefore, as to all rent increases served earlier than the July 2015 rent increase, the tenant petition is untimely.

The tenant's petition as to the rent increases served in January 2015 (from \$830-910.56), January 2014 (from \$780-\$830), and July 2013 (from \$700-\$780) is denied as untimely.

An additional reason to deny the tenant's petition with respect to the rent increase served in January 2015, is that that rent increase was the subject of the petition previously filed by the tenant on February 10, 2015 (T15-0110). That case was dismissed by the Hearing Officer when the tenant did not appear for a Hearing scheduled on September 30, 2015. While the tenant believed that the rent increase was invalid because the owner's petition in case L15-0007, had been denied, if the tenant felt that the dismissal in T15-0110 was wrong, his remedy was to appeal that case. No appeal was filed. The tenant cannot relitigate that rent increase now.

The tenant can contest the rent increase served on July, 27, 2015.

# Is the Rent Increase Served on July 27, 2015, Valid?

On July 27, 2015, the owner served a rent increase by mail purporting to increase the tenant's rent to \$913.00, effective August 27, 2015. Since the owner had increased the tenant's rent effective March 2015 to \$910.56, this rent increase was the second rent increase in 12 months. The RAP Ordinance specifically states that "an owner may increase the rent on a covered unit....only once in a twelve month period.6" Therefore the July 27, 2015, rent increase was the second increase in a year and is invalid.

<sup>&</sup>lt;sup>5</sup> O.M.C. Section 8.22.090 (A)(2); Appeal Decision in Case No. T09-0086, <u>Lindsey v. Grimsley</u>, et al <sup>6</sup> O.M.C. § 8.22.070 A

Another reason the rent increase was invalid is that it was improperly served. Rent increase notices must be given in writing at least 30 days before the rent increase is to go into effect if it is served by hand. Civil Code § 827(b)(1). However, when a rent increase notice is served by mail, the rent increase cannot go into effect until 35 days after the notice is mailed. Code of Civil Procedure § 1013.

CCP § 1013 specifies that "service is complete at the time of deposit, but any period of notice.....which time period or date is prescribed by statute...shall be extended five calendar days."

Here the rent increase notice was served by certified mail on July 27, 2015. Thirty-five days after July 27, 2015 is September 1, 2015. The owner testified that the rent increase notice specified that it was to go into effect on August 27, 2015. This is not 30 days' notice. Therefore, this notice is void.

Since the rent increase notice served in July 2015 is invalid, there is no reason to discuss the owner's justifications (banking and increased housing service costs.)

# Did the Rent Increase Cause the Rent to be Increased More than 30% since August 1, 2014?

In April of 2014, the Oakland City Council amended the Rent Adjustment Ordinance as follows:

"No series of rent increases in any five-year period can exceed 30 percent for any rent increases based on the CPI Rent Adjustment .....and any justifications pursuant to O.M.C. 8.22.070 (C)(2)..."7

The effective date of this amendment was August 1, 2014. Therefore, until July 31, 2019, no combined rent increases issued after August 1, 2014, can exceed 30% of the rent that was in effect on August 1, 2014.

According to the tenant's petition and the owner response, the tenant was paying rent of \$830.00 a month in August of 2014. Since September of 2015 he has been paying rent \$913.00. The rent has only increased by 10%. Therefore, the owner has not increased the rent more than 30% since August 1, 2014. This claim is denied.

# Has the Owner Produced Documents in Support of His Claim of Exemption?

In the owner's response he claims that the unit is exempt from the Rent Adjustment Program because it has been substantially rehabilitated. However, the owner did not produce any documents in this case to support this claim. Therefore this claim is denied.

<sup>&</sup>lt;sup>7</sup> O.M.C. § 8.22.070 (A)(3)

# PROOF OF SERVICE Case Number T15-0372

I am a resident of the State of California at least eighteen years of age. I am not a party to the Residential Rent Adjustment Program case listed above. I am employed in Alameda County, California. My business address is 250 Frank H. Ogawa Plaza, Suite 5313, 5th Floor, Oakland, California 94612.

Today, I served the attached Hearing Decision by placing a true copy of it in a sealed envelope in City of Oakland mail collection receptacle for mailing on the below date at 250 Frank H. Ogawa Plaza, Suite 5313, 5th Floor, Oakland, California, addressed to:

#### Tenant

Kibreab T. Gebrezadik 82 Fairmount Ave Oakland, CA 94611

#### Owner

Ming Wong P.O. Box 51346 San Jose, CA 95151

I am readily familiar with the City of Oakland's practice of collection and processing correspondence for mailing. Under that practice an envelope placed in the mail collection receptacle described above would be deposited in the United States mail with the U.S. Postal Service on that same day with first class postage thereon fully prepaid in the ordinary course of business.

I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on January 11, 2016 in Oakland, CA.

Barbara M. Cohen

## CHRONOLOGICAL CASE REPORT

Case No.:

T16-0141

Case Name:

Mengistu v. Wong

Property Address:

84 Fairmont Ave., Oakland, CA

Parties:

Frehewit Mengistu (Tenant)

Ming Wong (Property Owner)

## LANDLORD APPEAL:

<u>Activity</u> <u>Date</u>

Tenant Petition filed March 11, 2016

Landlord Response filed April 8, 2016

Hearing Decision issued September 14, 2016

Landlord Appeal filed September 29, 2016

## RECEIVED

	The state of the s
City of Oakland Residential Rent Adjustment Program	SEP 29 2016
250 Frank Ogawa Plaza, Suite 5313 Oakland, California 94612 (510) 238-3721	APPEA OAKLAND
Appellant's Name  MING (NONG	Landlord w Tenant
Property Address (Include Unit Number)  84 FAIRMOUNT AVE  OAKLAND CA. 946	611
Appellant's Mailing Address (For receipt of notice	es) Case Number 716 - 0141
SAN JOSE, CA. 95151	Date of Decision appealed
Name of Representative (if any)	Representative's Mailing Address (For notices)

- I appeal the decision issued in the case and on the date written above on the following grounds: (Check the applicable ground(s). Additional explanation is required (see below). Please attach additional pages to this form.)
  - 1. In the decision is inconsistent with OMC Chapter 8.22, Rent Board Regulations or prior decisions of the Board. You must identify the Ordinance section, regulation or prior Board decision(s) and specify the inconsistency.
  - 2. 

    ☐ The decision is inconsistent with decisions issued by other hearing officers. You must identify the prior inconsistent decision and explain how the decision is inconsistent.
  - 3. If The decision raises a new policy issue that has not been decided by the Board. You must provide a detailed statement of the issue and why the issue should be decided in your favor.
  - 4. In the decision is not supported by substantial evidence. You must explain why the decision is not supported by substantial evidence found in the case record. The entire case record is available to the Board, but sections of audio recordings must be pre-designated to Rent Adjustment Staff.
  - 5. I was denied a sufficient opportunity to present my claim or respond to the petitioner's claim. You must explain how you were denied a sufficient opportunity and what evidence you would have presented. Note that a hearing is not required in every case. Staff may issue a decision without a hearing if sufficient facts to make the decision are not in dispute.
  - 6. ☐ The decision denies me a fair return on my investment. You must specifically state why you have been denied a fair return and attach the calculations supporting your claim.

Revised 5/29/09

7. Other. Your	must attach a detailed explanation of your grounds for appeal. Submissions to the Board
are limited to 25 pag- pages consecutively	es from each party. Number of pages attached 2. Please number attached
$\frac{9/26}{}$ , 200 mail or deposited it	erve a copy of your appeal on the opposing party(ies) or your appeal may eclare under penalty of perjury under the laws of the State of California that on 0/6, I placed a copy of this form, and all attached pages, in the United States with a commercial carrier, using a service at least as expeditious as first class ge or charges fully prepaid, addressed to each opposing party as follows:
<u>Name</u>	FREHEWIT MENGISTU
<u>Address</u>	84 FAIRMOUNT AVE.
City, State Zip	OAKLAND, CA. 94611
Name	
<u>Address</u>	
City, State Zip	
Ms	9/24/2016
SIGNATURE of APP	ELLANT or DESIGNATED REPRESENTATIVE DATE

#### IMPORTANT INFORMATION:

This appeal must be <u>received</u> by the Rent Adjustment Program, 250 Frank Ogawa Plaza, Suite 5313, Oakland, California 94612, not later than 5:00 P.M. on the 20th calendar day after the date the decision was mailed to you as shown on the proof of service attached to the decision. If the last day to file is a weekend or holiday, the time to file the document is extended to the next business day.

- Appeals filed late without good cause will be dismissed.
- You <u>must</u> provide all of the information required or your appeal cannot be processed and may be dismissed.
- Anything to be considered by the Board must be received by the Rent Adjustment Program by 3:00 p.m. on the 8th day before the appeal hearing.
- The Board will not consider new claims. All claims, except as to jurisdiction, must have been made in the petition, response, or at the hearing.
- The Board will not consider new evidence at the appeal hearing without specific approval.
- You <u>must</u> sign and date this form or your appeal will not be processed.

September 24, 2016

City of Oakland 250 Frank H. Ogawa Plaza, Suite 5313, 5<sup>th</sup> Floor Oakland, CA. 94612

Re: appeal to T16-0141 hearing decision

Rent Board Committee of City of Oakland,

I am appealing the hearing decision on the following grounds:

- 1. As stated in the appeal hearing notice for case T15-0069 from the RAP board, the hearing decision is suspended pending on appeal decision
- 2. Since the hearing decision for case T15-0069 is suspended, the base rent before the current rent increase in question, that the tenant has been paying is \$910.56/month, not \$830/month
- 3. The allowable banking increase shall be calculated based on the base rent of \$910.56/month, not \$830/month
- 4. The overpayment or underpayment calculation shall be calculated based on the current base rent of \$910.56/month, not \$830/month

Please find enclosed a copy of the appeal hearing notice for case T15-0069.

Please make appropriate correction on the allowable banking rent increase and recalculate overpayment/underpayment amount accordingly.

Sincerely,

Ming Wong

11/6/62

P.O. BOX 70243, OAKLAND, CA 94612-2043

Department of Housing & Community Development Rent Adjustment Program

(510) 238-3721 FAX (510) 238-6181 TDD (510) 238-3254

## HOUSING, RESIDENTIAL RENT AND RELOCATION BOARD

Case No(s): T15-0068 & T15-0069

Case Title: Desta v. Wong & Mengistu v. Wong

Property Address: 80 & 86 Fairmont Avenue, Oakland, CA

THE HEARING ON THIS APPEAL WILL BE HELD:

Date: September 8, 2016

Time: 7:00 p.m., or as soon thereafter as the matter may be heard.

Place: City Hall, Hearing Room 1, One Frank H. Ogawa Plaza, Oakland, CA

The Staff decision (Administrative or Hearing Decision) is suspended until a final decision is issued by the Board. The decision of the Board is the final decision in the administrative process of the City of Oakland. There is no appeal of the Board to the City Council.

A request for a change in the date or time of the appeal hearing must be made in writing. A form for requesting a postponement is available from the Rent Adjustment Program. A continuance will be granted only for good cause. See Regulation 8.22.120.C. A second request for continuance will be granted only under exceptional circumstances.

Board meetings, including appeal hearings, are public. The Rent Adjustment Program makes an audio recording of the Board meetings. Any party may also bring a court reporter to record the proceedings at their own expense. By regulation, each party will have 15 minutes to present argument in favor of, or in opposition to, the appeal. This time includes opening argument and any response. However, the Board may increase or reduce the time. Any party may be assisted by an attorney or any other person designated by the party.

Accessibility. The meeting is held in a wheelchair accessible facility. Contact the office of the City Clerk, City Hall, One Frank Ogawa Plaza, or call (510) 238-3611 (voice) or (510) 839-6451 (TTY) to arrange for the following services: 1) Sign interpreters; 2)Phone ear hearing device for the hearing impaired; 3) Large print, Braille, or cassette tape text for the visually impaired. The City of Oakland complies with applicable City, State and Federal disability related laws and regulations protecting the civil rights of persons with environmental illness/multiple chemical sensitivities (EI/MCS). Auxiliary aids and services and alternative formats are available by calling (510) 238-3716 at least 72 hours prior to this event. Interpreters for Cantonese, Mandarin, and Spanish speakers are available by prior arrangement with the Rent Adjustment Program (510) 238-3721.



P.O. BOX 70243, OAKLAND, CA 94612-2043

CITY OF OAKLAND

Department of Housing and Community Development Rent Adjustment Program

TEL (510) 238-3721 FAX (510) 238-6181 TDD (510) 238-3254

## **HEARING DECISION**

**CASE NUMBER:** 

T16-0141, Mengistu v. Wong

PROPERTY ADDRESS: 84 Fairmount Ave, Oakland, CA

DATE OF HEARING:

June 30, 2016, September 12, 2016

DATE OF DECISION:

September 14, 2016

**APPEARANCES:** 

Frehewit Mengistu (Tenant)

Tigist Desta (Witness for Tenant)

Ming Wong (Owner)

## **SUMMARY OF DECISION**

The tenant petition is granted in part. The legal rent for the unit is set forth in the Order below.

## **CONTENTIONS OF THE PARTIES**

The tenant filed a petition which alleges that a rent increase from \$910.56 to \$958.56 a month, effective March 11, 2016, exceeds the CPI Adjustment and is unjustified or is greater than 10% and that no written notice of the Rent Program (*RAP Notice*) was given to her together with the notice of increase she is contesting. The tenant also contested 3 prior rent increases given in 2013, 2014 and 2015.

The owner filed a timely response to the tenant petition in which he claimed that the 2016 rent increase was justified by banking and increased housing service costs. The owner claimed that the prior rent increases were justified by increased housing service costs.

7//

#### THE ISSUES

- 1. What is the tenant's base rent prior to the subject rent increase?
- 2. In an Increased Housing Service cost case, can the income received from an exempt unit be included in the income analysis?
- 3. In this case is the Hearing Officer bound by the facts determined in case L15-0007?
- 4. Is the Owner entitled to a rent increase based on Increased Housing Service Costs?
- 5. Is the Owner entitled to a rent increase based on Banking?
- 6. Is the tenant entitled to restitution of overpaid rent, and if yes, how does that impact the rent?

#### **EVIDENCE**

<u>History</u>: The tenant, Frehewit Mengistu, testified that she moved into the subject unit in November of 2009 at an initial rent of \$700 per month.

The Hearing Officer takes *Official Notice* of Rent Adjustment Program (RAP) cases L14-0024, T14-0500, L15-0007, T15-0069 and L15-0024, which involve the same parties and the same property.

A review of the case files establishes the following: In L14-0024, the owner filed a *Petition for Certificate of Exemption* in which he claimed that the unit was entitled to an exemption from the RAP because it had been substantially rehabilitated. This claim was denied.

In case T14-0500, the tenant filed a petition contesting two rent increases given in 2013 and 2014, raising the rent to \$780 and \$830 a month, respectively. Her petition was denied as untimely. In that case it was determined that the tenant had received the *RAP Notice* by April 28, 2014. No appeal was filed in that case.

On January 16, 2015, Ming Wong filed an Owner Petition for Approval of a Rent Increase in case L15-0007. In that case he sought a rent increase for the 5 units located in the building at 80-84 Fairmount Avenue based on Increased Housing Service Costs. A Hearing was held in that case on May 27, 2015. On June 24, 2015, a Hearing Decision was issued in that case and the owner's petition was denied. That decision was upheld on appeal by the HRRRB on March 24, 2016, and an Appeal Decision was issued on May 3, 2016. In that case the owner sought an \$80.56 rent increase as to this tenant. In that case, the Hearing Officer found that the owner had the following income and expenses:

Rents	\$67,080	
Business License Tax	\$ 935.77	
Garage	\$ 350	
Electricity/Gas (PGE)	\$ 106.23	

<sup>&</sup>lt;sup>1</sup> See IHSC spreadsheet filed with Owner Petition in Gebrezadik v. Wong, T16-0043.

Ins.	\$ 1,181
Refuse removal	\$ 2,353
Property Taxes	\$10,573
Water/Sewer	\$ 1,946
8% of gross op. income (rather than repair/maintenance exp)	\$ 5,366.40

While the owner petition in L15-0007 was pending, Ming Wong issued a rent increase to Mengistu sometime in January 2015, purporting to increase her rent from \$830 to \$910.56, effective March 1, 2015. In response to that rent increase, Mengistu filed a Tenant Petition in case T15-0069. That case was combined with another Owner Petition filed by the owner, in case L15-0024, in which the owner again sought a Certificate of Exemption based on substantial rehabilitation. The Hearing Decision in L15-0024 and T15-0069, was issued on December 2, 2015. That decision denied the Owner Petition for exemption and granted the tenant petition, invalidating the rent increase. The decision invalidating the rent increase was based on the Hearing Decision in L15-0007. The Hearing Decision stated that:

- "1. Petition L15-0024 is denied. The subject building is not exempt from the Rent Adjustment Ordinance. .....
  - 7. Tenant Mengistu's rent, before a temporary decrease, is \$830 per month.
- 8. Tenant Mengistu has overpaid rent in the amount of \$729. The overpayment is ordered repaid over a period of 12 months.
- 9. Tenant Mengistu's rent is temporarily reduced by \$60.75 per month, to \$769.25 per month, beginning with the rent payment in December 2015 and ending with the rent payment in November 2016."

The owner appealed the Hearing Decision in T15-0069. That appeal is pending.

The Hearing Officer also takes *Official Notice* of case T16-0043, the case of *Gebrezadik* v. *Wong*, involving a different tenant in the same building. The owner in the instant case referred to documents filed in that case, and requested that the file in this case incorporate those documents.

<u>Rent Payments</u>: In the instant case, the tenant testified that she received a rent increase notice by mail purporting to increase her rent to \$958.56 effective March 1, 2016. The tenant could not remember when she received the rent increase notice. The owner testified that the rent increase notice was served on January 21, 2016, by mail. Both parties agree that the rent increase notice was served with the *RAP Notice*. The parties further agree that since March of 2016, the tenant has paid monthly rent of \$958.56.

The tenant also testified that she never took the restitution she was awarded in case T15-0069. The owner agreed.

Banking: The owner provided a banking calculator for this tenant.<sup>2</sup> According to the owner's petition, he increased the rent by \$80 a month in March of 2013, based on *Increased Housing Service Costs*. The owner increased the rent by \$50 a month in March of 2014, also based on *Increased Housing Service Costs*. As noted above, the 2015 rent increase was denied in cases L15-0007 and T15-0069.

## **Increased Housing Service Costs:**

The testimony cited in this section comes from both the testimony in the instant case and the testimony in *Gebrezadik v. Wong*, T16-0043. Additionally, factual citations are made to the Hearing Decision in case L15-0007.

<u>Income</u>: The owner testified that the building in question is a 4-unit building with an independent structure in the back which was built from a garage in 1984. That unit was granted a *Certificate of Exemption* from the RAP on March 15, 2016, because it is new construction.<sup>3</sup>

**2014:** In case L15-0007, a factual determination was made that the owner's income in 2014 for rent was \$67,080.

2015: The owner testified to the following income in 2015 (except for the amount stated under "Additional Rent Payment, see below)4:

	Unit 80 2015	Unit 82 2015	Unit 84 2015	Unit 86 2015	Unit 88 2015
Jan	\$738.33	\$830.00	\$830.00	\$1,900.00	\$1,300.00
Feb	\$738.33	\$830.00	\$830.00	\$1,900.00	\$1,300.00
Additional	1				The set of
Rent Payment	\$41.67				•
March	\$910.56	\$910.56	\$910.56	\$1,900.00	\$1,324.70
April	\$910.56	\$910.56	\$910.56	\$1,900.00	\$1,324.70
May	\$910.56	\$910.56	\$910.56	\$1,900.00	\$1,324.70
Jun	\$721.67	\$910.56	\$910.56	\$1,900.00	50.0
Jul	\$721.67	\$910.56	\$910.56	\$1,900.00	\$1,324.70
Aug	\$721.67	\$762.87	\$910.56	\$1,900.00	\$1,324.70
Sep	\$721.67	\$913.00	\$910.56	\$1,900.00	\$1,324.70
Oct	\$721.67	\$913.00	\$910.56	\$2,200.00	\$1,324.70
Nov	\$721.67	\$913.00	\$910.56	\$2,200.00	\$1,324.70
Dec	\$721.67	\$913.00	\$910.56	\$2,200.00	\$1,324.70
Totals	\$9,301.70	\$10,627.67	\$10,765.60	\$23,700.00	\$15,847.00

<sup>&</sup>lt;sup>2</sup> Exhibit 2 (this case)

<sup>&</sup>lt;sup>3</sup> Exhibit 13, T16-0043, page 1

<sup>&</sup>lt;sup>4</sup> In case T16-0043, the owner testified that Exhibit 4 and Exhibit 5, which show his *Wells Fargo* bank statements and deposits received for rent, do not always exactly reflect the deposits for each unit. Sometimes he deposits more than one check at a time, and sometimes tenants pay multiple months at a time.

With respect to the additional rent payment entry in the above chart of \$41.67 for unit 80 in February of 2015, the owner also produced copies of checks paid to him by various tenants over these two years. For the year 2015, in unit 80, he has two checks from Desta/Sebsibe in unit 80 in February of 2015. One check is for \$738.33. The second check is for \$780.5 Since the owner testified that he received only \$738.33 from these tenants in both January and February of 2015, this appears to be a discrepancy.

Additionally, the owner testified that his only other income comes from the coin operated washer/dryer on the premises. He does not know the exact amount that he earns from these machines as he does not count the money when he retrieves it. A reasonable estimate is that he receives a total of \$350 a year.

The owner's testimony as to rent payments received in Unit 84, relates to the subject unit.

The owner testified that with respect to unit 80, the reason the rent went down, is that the tenant was entitled to restitution based on a Hearing at the *RAP*. The base rent did not change.

On the owner's *Increased Housing Service Costs (IHSC)* spreadsheet, he claimed rents in 2014 totaling \$51,113 and in 2015 totaling \$54,680.6

Expenses: The owner testified to the following expenses on the property. This evidence comes from both the testimony in this case, and the testimony in case T16-0043, a case involving a different unit in the subject building. The Hearing in that case was held on May 17, 2016 and June 24, 2016. The rent increase in that case was based on the same *Increased Housing Service Cost* analysis that was considered in this case.

### Business License Tax:

2014: In case L15-0007, it was determined that the owner's Business License Tax fees was \$935.77. (It is assumed that this amount included RAP fees.)

For the 2015 tax year, the owner provided proof of expenditures 907.10 for business license tax and 150 in RAP fees.

<u>Electricity/Gas</u>: The owner testified that the PG&E bills for this property are for the entire property, including the exempt unit.

**2014**: In case L15-0007, it was determined that the owner paid PG&E bills totaling \$106.23.

<sup>7</sup> T16-0043, Exhibit 14, pp 3-4

<sup>&</sup>lt;sup>5</sup> T16-0043, Exhibit 4, page 20. Based on the owner's testimony that sometimes the tenants would pay multiple months at a time, it is likely that the tenants were paying for January and February of 2015

<sup>&</sup>lt;sup>6</sup> The difference between the owner's figures and these figures are predominantly related to the fact that the owner did not include income from the exempt unit in his analysis.

**2015**: For the 2015 year, the owner produced records showing that he paid PG&Ethe total sum of \$153.55.8

Insurance: The owner testified that the insurance costs for the property are separated based on the 4-unit building and the single exempt unit.

2014: In case L15-0007, it was determined that the owner paid insurance costs of \$1,181 in 2014.

**2015:** For the 2015 year, the owner produced records showing that he paid AAAthe sum of \$1,114 for insurance.9 This includes \$745 for the four unit building and \$369 for the separate unit.

Refuse Removal: The owner testified that the Waste Management costs are for the whole property, including the exempt unit.

2014: In case L15-0007, it was determined that the owner paid Waste Management the sum of \$2,353.

2015: For the 2015 year, the owner produced records showing that he paid Waste Management the sum of \$2,960.87 for refuse removal.10

Replacement: For the 2015 year, the owner claimed a "replacement" cost of \$1,268.11 He did not testify about what this cost represents. Nor did the Hearing Officer see a bill representing this figure in the documents provided by the owner.

Taxes: The tax bill received by the owner is for the entire property, including the unit which has been determined to be exempt as new construction.

2014: In case L15-0007, it was determined that the owner's property tax payments in 2014 was \$10,573.

2015: For the 2015 tax year, the owner's tax bill from Alameda County was for \$10,712.50.12

Water/Sewage: The owner testified that the water/sewage charges for this property apply to the property as a whole, not just the 4 unit building. This includes the costs expended to provide water and sewage service to the unit that has been declared exempt as new construction.

2014: In case L15-0007, it was determined that the owner's water/sewage charges were \$1,945.70.

<sup>12</sup> T16-0043, Exhibit 15, page 1

<sup>&</sup>lt;sup>8</sup> T16-0043, Exhibit 10

<sup>&</sup>lt;sup>9</sup> T16-0043, Exhibit 16, 5-8

<sup>&</sup>lt;sup>10</sup> T16-0043, Exhibit 9, page 7

<sup>11</sup> T16-0043, See Owner's Increased Housing Service Cost Spreadsheet, Ex 2, page 1

**2015:** For the 2015 year, the owner provided documents showing he paid EBMUD a total of \$2,301.05.13

Other: On the owner's *IHSC* spreadsheet, he claimed "mailing costs" of \$346 in 2015, but no "mailing costs" in 2014. Mailing costs are discussed below under "legal fees."

#### Maintenance and Repair:

**2014**: In case L15-0007, the owner was granted 8% of gross operating expenses in 2014, rather than itemizing the maintenance, repair and legal costs. He was granted \$5,366.40 in this category. (See discussion below.)

**2015**: The owner's *IHSC* spreadsheet in this case claims 2015 maintenance and repair expenses of \$5,579.66. Attached as Exhibit A to this *Hearing Decision* is a spreadsheet which documents all the repair and maintenance bills and receipts provided by the owner for 2015 in this case. The total costs incurred were \$5,603. Those costs included a charge of \$100 for a Home Depot gift card on December 20, 2015. Excluding that cost, the expenditures total \$5,503.

#### <u>Legal Fees</u>:

2014: Since Mr. Wong was granted the 8% of gross operating income in L15-0007, legal expenses were not separately considered.

**2015**: The owner provided proof of payment of legal expenses and mailing fees of \$574.16 in the calendar year 2015 (See Exhibit B to this *Hearing Decision*). On his *IHSC* spreadsheet filed in this case he claimed mailing fees of \$346 and legal fees of \$203 for a total of \$549. Of the costs expended by the owner for mailing fees in 2015, he attached proof of certified mail costs for mailings to Utah and Pennsylvania, in addition to mailing costs to California. The costs of mailings to Utah and Pennsylvania totaled \$8.99. At the Hearing, the owner admitted that the certified mailing costs outside of California were not relevant to his expenses for this building.

## FINDINGS OF FACT AND CONCLUSIONS OF LAW

## What is the tenant's base rent prior to the subject rent increase?

The last case between the parties was T15-0069. In that case it was determined that the tenant's base rent was \$830 a month. There have been no intervening rent increases other than the subject rent increase. Therefore, before consideration of the restitution owed from T15-0069, and the current contested rent increase, the tenant's rent was \$830 a month.

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# In an Increased Housing Service Costs Analysis, Is it Proper to Include Income from an Exempt Unit?

In this case the owner owns a single piece of property which has 5 rental units. Four of the units are in a single building. The fifth unit is a stand-alone unit that was converted into a unit in 1984, that previously was a garage. In 2015, the stand-alone unit (88 Fairmount Avenue) was determined to be exempt from the RAP as new construction. Wong v. Tenant, L15-0059.

Even though this single unit is exempt from the RAP, it is still an integral part of the subject property. The owner pays *Waste Management* bills, *EBMUD* bills, property taxes and other expenses for the entire property. Based on the information provided by the owner, it is not possible to determine what costs are expended for that unit alone, since most all the billings are for the property as a whole.

In order to analyze whether or not the owner is allowed a rent increase based on increased housing service costs, it is required to look at all the income and expenses for the subject property and compare them from one year to the next. Since it is not possible to separate out the expenses for the single exempt unit, it is proper to include the income from the exempt unit in analyzing whether or not the owner has proven a valid *Increased Housing Service Costs* claim.

Therefore, in analyzing the income received by the owner in this claim, the income from the exempt unit is included.

## In this case is the Hearing Officer bound by the facts determined in case L15-0007?

The owner contends that the RAP is bound by the factual determinations made in case L15-0007 in which the Hearing Officer denied the owner's previous request for a rent increase based on *Increased Housing Service Costs* and in which the Hearing Officer did not grant him certain expenses.

It is proper to follow the factual determinations made by a prior Hearing Officer when those factual determinations resulted in a decision that affected the parties. Therefore, in this case the factual determinations made by the Hearing Officer in L15-0007 will be followed.

# Is the Owner Entitled to a Rent Increase Based On Increased Housing Service Costs?

A rent increase may be justified by increased housing service costs. These costs are services provided by an owner related to the use or occupancy of rental units. They include, but are not limited to, "insurance . . . lighting, heat, water . . . refuse removal . .

<sup>&</sup>lt;sup>14</sup> See Hearing Decision in case L15-0059, Wong v. Tenant.

."15 In determining whether there has been an increase in housing service costs, the annual operating expenses for the previous two years are compared. 16 In this case, the relevant years are 2014 and 2015. If costs have increased, the annual amount of increase is divided by the gross monthly operating income, and rents may be increased by the resulting percentage, providing it is not greater than 10%.17

The owner has established the following income and expenses in 2014 and 2015:

#### Income:

Income: The owner testified that the building in question is a 4-unit building with an additional unit in an independent structure in the back which was built from a garage in 1984. That unit was granted a Certificate of Exemption from the RAP on March 15, 2016, because it is new construction. 18

In case L15-0007, it was determined that the owner's rental income from 2014 was \$67,080. This factual determination is followed in this case.

The owner's 2015 income is based on the owner's testimony and records. His 2015 income is as follows:

Rent Received	2015
	2013
80	\$9,301.70
82	\$10,627.67
84	\$10,765.60
86	\$23,700.00
88 (back unit)	\$15,847.00
Total Rent Received	\$70,241.97

The owner's testimony was inaccurate as to the rent received for unit 80 in 2015. He testified that he only received \$738.33 in January and February of 2015. The checks he provided from the tenants in that unit show two payments in February of 2015, one of \$738.33 and one of \$780. Since there was no payment at all for January of 2015 (and all other checks from these tenants were provided) and since the owner testified that sometimes the tenants paid for two months at once, in all likelihood these two checks were for January and February of 2015. Therefore, the owner underreported his income for unit 80 in 2015 and the correct amount is \$9,301.70. That amount is reflected in the above chart.

As noted above, the owner did not include the rent he received for the back exempt property when he filled out his Increased Housing Service Costs spreadsheet. However,

18 Exhibit 13, page 1

<sup>15</sup> Regulations, Section 10.1 16 Regulations, Section 10.1.

<sup>&</sup>lt;sup>17</sup> Regulations, Section 10.1.1, O.M.C. § 8.22.070(A)(2)

the income for that unit is properly included in this analysis. These figures are included on the attached *Increased Housing Service Costs* spreadsheet, attached to this *Hearing Decision* as Exhibit C. Use of this Table has been approved by the Board.<sup>19</sup>

The owner's testimony that his income for the laundry was approximately \$350 a year in 2015 is credited. This income is added to the spreadsheet. This laundry income was not added to the spreadsheet in case L15-0007.<sup>20</sup> Therefore, it was not found to be part of the income for that year and is properly kept off the spreadsheet.

Expenses: The following expenses were determined by reviewing the evidence in this case and the evidence filed in cases L15-0007, T15-0110 and T16-0141, as well as the factual determinations made in L15-0007.

### Business License Tax:

**2014**: The case L15-0007 determined that the owner's business license tax was \$935.77, including *RAP* fees.

**2015**: The documentation establishes that the owner paid \$907.10 for business license fees and \$150 in *RAP* fees. The total for both charges equals \$1,057.10.

These costs are entered into the spreadsheet.

#### Parking:

2014: The case L15-0007 determined that the owner had parking income of \$350.

**2015**: There was no testimony as to any income for parking in 2015.

## **Electricity/Gas**:

**2014**: The case L15-0007 determined that the owner paid \$106.23 in PG&E costs in 2014.

**2015**: The *PG&E* costs for 2015 equal \$153.55.

These costs are entered into the spreadsheet.

#### Insurance:

**2014**: The case L15-0007 determined that the owner's insurance costs in 2014 was \$1,181.

**2015:** The insurance costs for 2015 equal \$1,114.

<sup>19</sup> T11-0113, Poe v. Warren

<sup>&</sup>lt;sup>20</sup> It is possible that the Hearing Officer in the prior case added the laundry to the total "rents".

These costs are entered into the spreadsheet.

#### Refuse Removal:

**2014**: The case L15-0007 determined that the owner's *Waste Management* costs for 2014 equal \$2,353.

2015: The Waste Management costs for 2015 equal \$2,960.87.

These costs are entered into the spreadsheet.

<u>Replacement</u>: On the owner's *Increased Housing Costs* spreadsheet he claimed a "replacement" cost of \$1,268. However, he did not testify about what this cost represents. Nor did the Hearing Officer see a bill representing this figure in the documents provided by the owner. This claim is denied.<sup>21</sup>

#### Taxes:

**2014**: The case L15-0007 determined that the owner's property tax costs for 2014 equal \$10,573.

**2015:** The property tax costs for 2015 equal \$10,712.50.

These costs are entered into the spreadsheet.

## Water/Sewage:

**2014**: The case L15-0007 determined that the owner's *EBMUD* costs for 2014 equal \$1,946.

**2015:** The *EBMUD* costs for 2015 equal \$2,301.50.

These costs are entered into the spreadsheet.

Other: On the owner's *IHSC* spreadsheet, he claimed "mailing costs" of \$346 in 2015, but no "mailing costs" in 2014. These costs are discussed in the "legal fees" section below.

## Maintenance, Repair and Legal Expenses:

**2014**: In L15-0007, the Hearing Officer did not itemize the owner's claimed maintenance, repair and legal expenses, and instead used the 8% of gross operating income, for a total of \$5,366.40.

There are many costs associated with repairs and maintenance (see below) that might encompass this claimed \$1,268.

**2015**: Exhibit "A" to this Hearing Decision documents the owner's maintenance and repair expenses of \$5,603. Included in the owner's documentation was a charge for a \$100 gift card from *Home Depot*. This cost was removed from the total and the allowable expenditures were \$5,503.

Exhibit "B" to this Hearing Decision documents the owner's proof of payment of legal and mailing expenses of \$574.16 in the calendar year 2015. These costs included mailing costs to Utah and Pennsylvania, which the owner properly acknowledged did not relate to his business expenses for this building. Therefore, those costs, of \$8.99 must be subtracted from the total. The allowable costs in 2015 in this category is therefore \$565.17.

These costs are entered into the spreadsheet.

<u>The Spreadsheet</u>: Attached as Exhibit "C" to this Hearing Decision is the *Increased Housing Service Costs* spreadsheet in this case. The spreadsheet shows that the owner had an increase in expenses in 2015, over the expenses from 2014. The amount of the difference was \$1,556.29, which is an average monthly increase of \$129.69.

After determining the monthly increase, it is imperative to determine how to spread that increase amongst all the rental units in the building. That amount is determined by analyzing the actual rent for each of the rental units, prior to the rent increase in question. In this case, the amounts entered for each rental unit was the rental amount for each unit, not including any temporary decrease for decreased services or rent overpayments made by the tenants. The rent for unit 80 was \$910.56, the rent for unit 82 was \$913, the rent for unit 86 was \$2,200 and the rent for unit 88 was \$1,324. (This is evidenced on the chart on page 4 of this Hearing Decision, where the amounts collected in each unit is listed.)

However, the rent for unit 84, the subject unit, on the chart on page 4, shows that the tenant had continued to pay the requested rental amount of \$910.56, rather than the rent awarded in case T15-0069. In that case, the rent was determined to be \$830 a month. Therefore, that is the amount that is listed in the IHSC Spreadsheet, attached as Exhibit C.<sup>22</sup>

According to the IHSC Spreadsheet, the owner is entitled to a rent increase for this unit in the amount of \$17.42 a month.

## Is the Owner Entitled to a Banked Rent Increase?

If an owner chooses to not increase the rent, or increase it less than the annual CPI adjustments permitted by the Ordinance, the owner is allowed to bank the unused

<sup>&</sup>lt;sup>22</sup> It is important to note that the annual rent listed on page 2 of the IHSC spreadsheet does not equal the amount collected for rent in 2015. This is because the tenant in this case overpaid rent.

increases, subject to certain limitations. <sup>23</sup> However, the total rent increase imposed in any one rent increase may not exceed a total of three times the then allowable CPI increase and cannot be greater than 10%. <sup>24</sup> In no event may any banked CPI Rent Adjustments be implemented more than ten years after it accrues. <sup>25</sup>

Facts needed to calculate banked increases are: (1) The date of the start of tenancy or eleven years before the effective date of the increase at issue, whichever is later; (2) the lawful base rent in effect on said date; (3) The lawful rent in effect immediately before the effective date of the current proposed rent increase; and (4) the date(s) and amount(s) of any intervening changes to the base rent between dates (1) and (3). "D" is a banking calculator for Ms. Mengistu. It sets forth the base rent of \$700, when the tenant moved into the building. According to the banking calculator, the owner is entitled to a banked increase of \$42.33, effective March 1, 2016.

Whether or not the owner can take this banked rent increase, depends on whether doing so would cause the tenant's total rent increase to exceed 10% or to exceed 30% when combined with all rent increases since August 1, 2014. (See below.)

Will a banked rent increase of \$42.33 plus the Increased Housing Service Costs Increase of \$17.42 cause the tenant's rent to be increased by more than 10% this year?

The Rent Ordinance limits rent increases to no more than 10% in any one year for any combination of justifications. Here, the tenant's prior rent was \$830 a month. Ten percent of that is \$83.00. The combined rent increase total is \$59.75. This is not more than 10%. Therefore, the owner is entitled to a rent increase of \$59.75, unless that increase would be more than 30% since August 1, 2014.

Will a banked rent increase of \$42.33 plus the Increased Housing Service Costs increase of \$17.42 cause the tenant's rent to be increased by more than 30% since August 1, 2014?

In August of 2014, the Oakland City Council amended the Ordinance to state that "no series of rent increases in any five-year period can exceed 30 percent for any rent increase based on the CPI Rent Adjustment, as set out in O.M.C. 8.22.070B ....and any justifications pursuant to O.M.C. 8.22.070C 2......" O.M.C. § 8.22.070(A)(3). The only exceptions to this rule is if the owner is basing the rent increases solely on CPI Adjustments or if the rent increase is required to provide the owner with a "fair return."<sup>27</sup>

<sup>&</sup>lt;sup>23</sup> O.M.C.§ 8.22.070

Regulations Appendix, §10.5.1
 Regulations Appendix, §10.5.3

<sup>&</sup>lt;sup>26</sup> O.M.C. § 8.22.070(A)(3)

<sup>&</sup>lt;sup>27</sup> In this case the owner did not claim (nor did he provide evidence to support such a claim) that he was denied a "fair return". Additionally, the rent increases in the past were not based on the CPI, but instead were a series of increased housing service cost increases.

The evidence established that in August of 2014, the tenant's rent was \$830 a month. (Both parties stated on the *Tenant Petition* and *Owner Response* forms that the tenant's rent was increased to \$830 a month in March of 2014. Based on the Hearing Decision in T15-0069, it remained that amount at all relevant times since then.)

Before the rent increase in question, the tenant's rent was \$830. Increasing the tenant's rent by \$59.75, will not cause the tenant's rent to be increased by more than 30% since August 1, 2014.

The tenant's rent, effective March 1, 2016, is \$889.75 a month.

## How much restitution is owed between the parties and how does it affect the rent?

The testimony at the Hearing established that the tenant has been paying rent in the amount of \$958.56 a month since March 1, 2016. Additionally, the tenant never decreased her rent in response to the Hearing Decision in case T15-0069. The tenant's overpayments are shown on the following chart:

September 2016	\$889.75	\$958.56	\$68.81
August 2016	\$889.75	\$958.56 \$958.56	\$68.81 \$68.81
July 2016	\$889.75		\$68.81
June 2016	\$889.75	\$958.56	
May 2016	\$889.75	\$958.56	\$68.81
April 2016	\$889.75	\$958.56	\$68.81
March 2016	\$889.75	\$958.56	\$68.81
February 2016	\$830	\$910.56	\$80.56
January 2016	\$830	\$910.56	\$80.56
December 2015	\$830	\$910.56	\$80.56
November 2015	\$830	\$910.56	\$80.56
October 2015	\$830	\$910.56	\$80.56
September 2015	\$830	\$910.56	\$80.56
August 2015	\$830	\$910.56	\$80.56
July 2015	\$830	\$910.56	\$80.56
June 2015	\$830	\$910.56	\$80.56
May 2015	\$830	\$910.56	\$80.56
April 2015	\$830	\$910.56	\$80.56
March 2015	\$830	\$910.56	\$80.56
Month	Rent	Payment Made	Overpayment

Therefore, she has overpaid rent in the amount of \$1,448.39.

The tenant does not have to wait until the appeal in the prior case is over to take this restitution. O.M.C. § 8.22.070(D)(3) states that "when a party appeals the decision of a Hearing Officer, the tenant must continue to pay the amount of the rent adjustment due during the period prior to the issuance of the decision and the remaining amount is not operative until the board has issued its written decision." In T15-0069, the owner had increased the rent from \$830 to \$910.56 a month. Since the rent increase notice in that case did not specify the amount of the CPI, the tenant was allowed to pay \$830 before the Hearing. The restitution ordered by the Hearing Officer in that case, was to restore her to the \$830 allowable monthly rent. Therefore, the tenant is entitled to that restitution while the appeal in the prior case is pending.

A rent overpayment of this size is usually adjusted over a period of 12 months. <sup>28</sup> Therefore, the tenant's rent decrease is \$120.70. For now this \$120.70 a month is subtracted from the current legal rent of \$889.75 for a total of \$769.05 a month. From October of 2016 through September of 2017 the rent will be \$769.05 a month. The rent will revert to the new rent of \$889.75 a month in October of 2018.

#### **ORDER**

- 1. Petition T16-0141 is granted in part.
- 2. The owner is entitled to a rent increase based on increased housing service costs in the amount of \$17.42 a month, effective March 1, 2016.
- 3. The owner is entitled to a \$42.33 rent increase based on banking effective March 1, 2016.
- 4. The tenant's base rent, as of March 1, 2016, is \$889.75 a month.
- 5. The tenant has overpaid rent in the amount of \$1,448.39. This overpayment is adjusted by a rent decrease for the next 12 months in the amount of \$120.70 a month.
- 6. The tenant's rent for the months of October 2016 through September of 2017 is \$769.05 a month.
- 7. If the owner wishes too, he can pay the tenant restitution in one lump sum. If he does so, the tenant must stop subtracting the monthly restitution amounts.
- 8. The tenant's rent will revert to the base rent of \$889.75 in October of 2017.
- 9. The owner may otherwise be entitled to a rent increase, according to the rules of the Rent Adjustment Ordinance and the Civil Code on March 1, 2017. If the owner increases the rent before the restitution period is over, the continuing monthly restitution amount should be subtracted from the new rent.

<sup>&</sup>lt;sup>28</sup> Regulations, § 8.22.110(F)(4)

10. Right to Appeal: This decision is the final decision of the Rent Adjustment Program Staff. Either party may appeal this decision by filing a properly completed appeal using the form provided by the Rent Adjustment Program. The appeal must be received within twenty (20) calendar days after service of the decision. The date of service is shown on the attached Proof of Service. If the Rent Adjustment Office is closed on the last day to file, the appeal may be filed on the next business day.

Dated: September 14, 2016

Barbara M. Cohen

Hearing Officer

Rent Adjustment Program

2015	Date	Amount	Amount Allowed	Evidence	Purpose	Reasons for Adjustment
Payless Nursery	9/25/2015	\$36.98	\$36.98	Ex 17, p 18	planting supplies	
	•				Planting supplies and	
Home Depot	9/26/2015	\$293.84	\$293.84	Ex 17, p 20		
Payless Nursery	9/27/2015	\$36.93			Planting supplies	
Orchard Supply	9/27/2015	\$15.20			Planting supplies	
Home Depot	9/27/2015	\$65.78			Planting supplies	
Payless Nursery	10/3/2015	\$36.98			Planting supplies	
Home Depot	10/3/2015	\$50.32			Planting supplies	
Payless Nursery	10/10/2015	\$36.98			Planting supplies	
Fry's	10/10/2015	\$2.16		Ex 17, p 26		
Home Depot	10/11/2015	\$32.45			Landscaping	
Home Depot	10/18/2015	\$5.87		Ex 17, p 21		
Home Depot	10/24/2015	\$18.01		Ex 17, p 22		
Orchard Supply	10/30/2015	\$108.74		Ex 7, p 7	Plumbing	
Home Depot	11/7/2015	\$77.06			Landscaping	
Home Depot	11/14/2015	\$17.50			Plumbing supplies	•
Orchard Supply	11/14/2015	\$32.61			Plumbing supplies	
Orchard Supply .	11/14/2015	-\$108.74			Plumbing supplies	
Lowe's	11/18/2015	\$8.38		Ex 17, p 23	• , ,	
Home Depot	11/21/2015	\$8.74		Ex 17, p 23		•
Orchard Supply	11/21/2015	-\$32.61			Plumbing supplies	•
Home Depot	11/28/2015	\$122.80			Landscaping	
Home Depot	11/28/2015	\$8.18			Plumbing supplies	
Payless Nursery	11/29/2015	\$36.98			Landscaping	
Home Depot	12/4/2015	\$71.56		Ex 17, p 26		
Orchard Supply	12/5/2015	\$2.18			Landscaping	
Payless Nursery	12/12/2015	\$36.98			Landscaping	
Payless Nursery	12/13/2015	\$36.98			Landscaping	•
Payless Nursery	12/19/2015	\$36.98	\$36.98	Ex 17, p 28	Landscaping	•
					Hardware/\$100 gift	
Home Depot	12/20/2015	\$141.19	\$41.19	Ex 17, p 27	card	Took off gift card
Orchard Supply	12/21/2015	\$24.73	\$24.73	Ex 17, p 28	Plumbing supplies	
Home Depot	12/27/2015	\$85.99			Plumbing supplies	
Takit				•		
Total:	•	\$5,603.00	\$5,503.00			

Date	:	To Whom:	Amount	Evidence	For
	1/12/2015		\$5.95	Ex 7, p 5	Certified Mail to CA
	1/15/2015	USPS	\$3.79	Ex 7, p 5	Certified Mail to CA
	1/26/2015		\$15.16	Ex 7, p 6	Certified Mail to CA
	2/3/2015		\$5.43	Ex 7, p 5	Certified Mail to CA
		City of Oakland	\$13.00	Ex 7, p 7	Permit Costs
	2/14/2015		\$62.00	Ex 7, p 13	PO Box Costs
	3/9/2015	USPS	\$9.54	Ex 7, p 8	Certified Mail to CA
	3/10/2015	USPS	\$3.79	Ex 7, p 1	Certified Mail to CA
	3/16/2015	USPS	\$10.24	Ex 7, p 4	Certified Mail to CA
	3/23/2015	USPS	\$3.79	Ex 7, p 9	Certified Mail to UT
	3/23/2015	USPS	\$3.79	Ex 7, p 9	Certified Mail to CA
	4/20/2015		\$3.79	Ex 7, p 8	Certified Mail to CA
	4/20/2015	Skarbek Law Office		Ex 11, p 1	Ex Parte
	4/20/2015	Skarbek Law Offices		Ex 11, p 1	Documents Mailed
	5/4/2015	Skarbek Law Office		Ex 11, p 1	Documents Mailed
	5/6/2015	USPS		Ex 7, p 4	Certified Mail to CA
	5/6/2015	Skarbek Law Office		Ex 11, p 1	Documents Mailed
	5/6/2015	Skarbek Law Office		Ex 11, p 1	Service of Writ
	5/6/2015	Skarbek Law Office		Ex 11, p 1	Writ of Possession
	5/8/2015	USPS		Ex 7, p 11	Certified Mail to CA
	5/25/2015	USPS		Ex 7, p 6	Certified Mail to CA
	5/25/2015	USPS		Ex 7, p 6	Certified Mail to UT
	5/28/2015	City of Oakland		Ex 7, p 12	Copies
•	6/3/2015	USPS		Ex 7, p 2	Certified Mail to CA
	6/3/2015	USPS		Ex 7, p 6	Certified Mail to CA
	6/15/2015	USPS		Ex 7, p 2	Certified Mail to CA
	7/6/2015	USPS	\$16.69	Ex 7, p 11	Certified Mail to CA
	7/6/2015	USPS		Ex 7, p 11	Certified Mail to CA
	7/16/2015	USPS	\$3.94	Ex 7, p 10	Certified Mail to CA
	7/24/2015	USPS		Ex 7, p 1	Certified Mail to CA
	8/6/2015	USPS	\$19.60	Ex 7, p 7	stamps
	8/10/2015	USPS	\$3.94	Ex 7, p 7	Certified Mail
	8/10/2015	USPS	\$24.40	Ex 7, p 10	Certified Mail to CA
•	9/14/2015	USPS		Ex 7, p 3	Certified Mail to CA
	9/18/2015	USPS	\$1.20	Ex 7, p 1	Certified Mail to PA
	10/14/2015	USPS		Ex 7, p 14	Certified Mail to CA
	11/13/2015	USPS		Ex 7, p 9	Certified Mail to CA
	11/16/2015	USPS	\$3.94	Ex 7, p 9	Certified Mail to CA
	11/18/2015	USPS		Ex 7, p 10	Certified Mail to CA
	11/30/2015	USPS		Ex 7, p 3	Stamps
	12/7/2015	USPS		Ex 7, p 3	Certified Mail to CA
	12/15/2015	USPS		Ex 7, p 4	Certified Mail to CA
•	12/18/2015	USPS		Ex 7, p 2	Certified Mail to CA
unrea	dable 2015	USPS		Ex 7, p 8	Certified Mail to CA
	11/24/2015	City of Oakland		Ex 17, p 29	Audio Recording
		Total	\$574.16		

	Effecti	ve Date of Increase:	3/1/2016		
				· .	•
•			INCOME		
1	Rents		Notes	2014	2015
2	Laundry		<u> </u>	\$67,080.00	\$70,241.97
3	Parking			ļ	\$350.00
4	Other, specify:			`	
5	Other, specify:				·
6	Other, specify:			<u> </u>	
7	Other, specify:		<del>-   </del>	<u> </u>	
8	(sum of lines 2-8)	· · · · · · · · · · · · · · · · · · ·	Gross Operating Income	\$67,080.00	\$70,591.97
			orosa operating meorific		\$70,331.37
			EXPENSES		
			Notes	2014	2015
9	Business License Tax			\$935.77	\$1,057.10
10	Electricity/Gas			\$106.23	\$153.55
11	Parking			\$350.00	Q255.55
12	Insurance			\$1,181.00	\$1,114.00
13	Laundry			71,101.00	71,114.00
14	Parking expense				
. 15	Refuse removal			\$2,353.00	\$2,960.87
16	Replacement			,	72,30007
17	Security				
18	Taxes			\$10,573.00	\$10,712.50
19	Water/Sewer			\$1,946.00	\$2,301.50
20	Other: (specify)			+=,5 .5.55	\$2,301.30
21	(sum of lines 9-20)		Gross Operating Expenses	\$17,445.00	\$18,299.52
				1 42.7.151001	910,233.32
	AND EITHER:	2014	2015	) ·	
22	Maintenance/Repairs		\$5,503.00		
23	Management expenses/accounting/legal		\$565.17		
24	SUBTOTAL	\$0.		J	
	OR:				
25	8% of gross op. income	\$ 5,366.4	\$5,647.36	]	
				,	
	The greater of either line 24 or line 25			\$5,366,40	\$6,068.17
				1	+5,555.17
26	Other expense, specify:			T	
27	Other expense, specify:				
				·	
28			Total Net Operating Expenses	\$22,811.40	\$24,367.69
29			Difference in expenses (YR2-YR1)		\$1,556.29
		· · · · · · · · · · · · · · · · · · ·		AAARIARAAA	V2,000.20

2015	Date	Amount	Amount Allowed	Evidence	Purpose	Reasons for Adjustment
Lowe's	1/3/2015	\$25.81			Rodent Supplies	
Home Depot	1/3/2015	\$5.23		Ex 17, p 11		
A&E Factory Service	1/5/2015	\$176.67			Repair stove	
Home Depot	1/10/2015	\$43.08		Ex 17, p 13		
Orchard Supply	1/11/2015	\$3.80		Ex 17, p 11		
Home Depot	1/24/2015	\$16.99			Rodent Supplies	
Steve Lipton	1/31/2015	\$206.03		Ex 12, p 1	modelle buppings	
Home Depot	1/31/2015	\$28.07		Ex 17, p 12	Blinds	•
Home Depot	1/31/2015	\$6.47		Ex 17, p 12		
Home Depot	2/1/2015	\$17.28				
Lowe's	2/7/2015	\$17.28		Ex 17, p 14		
Home Depot	2/7/2015	\$36.36		Ex 17, p 12		
Home Depot	2/1/2013	Ş30.30	\$30.30	Ex 17, p 13		
				Exhibit 6, p		
A&E	2/10/2015	6240.67	6040.67	1 and Ex		•
	2/10/2015	\$240.67		17, p 16	Repair Appliance	
Orchard Supply	2/15/2015	\$569.41		•	Waterheater	
Orchard Supply	2/15/2015	\$26.80		Ex 17, p 17		·
Sizemore Services	3/2/2015	\$125.31		=	Property Clean up	
Home Depot	3/13/2015	\$3.22		Ex 17, p 15		
Home Depot	3/15/2015	\$4.32		Ex 17, p 15		•
Home Depot	4/3/2015	\$19.58			Painting supplies	
Orchard Supply	4/14/2015	\$13.47	\$13.47	Ex 17, p 15	Tools	
Home Depot	5/21/2015	\$8.66	\$8.66	Ex 17, p 10	Hardware	
Home Depot	5/31/2015	\$17.57	\$17.57	Ex 17, p 10	Tools	
Home Depot	6/6/2015	\$190.45	\$190.45	Ex 17, p 17	Tools	
Simplified Plumbing	6/6/2015	\$330.00	\$330.00	Ex 17, p 30	Plumbing	
Home Depot	6/14/2015	\$15.46	\$15.46	Ex 17, p 2	Lumber	•
Lowe's	6/14/2015	\$454.23	\$454.23	Ex 17, p 3	Hardware	
Home Depot	6/14/2015	\$134.39	\$134.39	Ex 17, p 5	Painting supplies	
Home Depot	6/19/2015	\$121.98	\$121.98	Ex 17, p3	Lumber	
Home Depot	6/20/2015	\$577.83	\$577.83	Ex 17, p 1	Lumber	
Home Depot	6/20/2015	\$30.77		Ex 17, p 4	Lumber	
Home Depot	6/20/2015	\$19.37		Ex 17, p 4	Lumber	
Home Depot	6/27/2015	\$117.31		Ex 17, p 6	Lumber	
Home Depot	6/29/2015	\$4.86		Ex 17, p 2	Paint	
Home Depot	6/30/2015	\$11.59		Ex 17, p 1	Lumber	
Home Depot	7/4/2015	\$1.08		Ex 7, p 10	Hardware	
Orchard Supply	7/8/2015	\$12.48		Ex 7, p 7	Hardware	
Home Depot		unreadable		Ex 7, p 9	Plumbing	
Sizemore Services	7/17/2015	\$160.00		Ex 12, p 3	Property Clean up	
Fry's	9/2/2015	\$2.16		Ex 7, p 8	Batteries	
Orchard Supply	9/6/2015	\$119.99		Ex 7, p 3	?	
Orchard Supply	9/8/2015	\$11.95		Ex 17, p 19		
Orchard Supply	9/8/2015	-\$132.47		Ex 17, p 19 Ex 17, p 19		
Home Depot	9/11/2015	\$289.00		-		e e
Home Depot	9/11/2015			Ex 17, p 20		
Home Depot				Ex 7, p 15	Landscaping	
Payless Nursery	9/12/2015	\$8.24		Ex 7, p9	Plumbing	
·	9/12/2015	\$36.98		Ex 7, p 9	Landscaping	
Payless Nursery	9/13/2015	\$16.98	\$16.98	Ex 7, p 8	Landscaping	

	Calculation of Increase as a Percentage		
	RAP Regulations - Appendix A, §10.1.1	· · · · · · · · · · · · · · · · · · ·	
1	(Income and Expenses, line 29) Annua	al expenses increased by	\$1,556.29
2	(line 1 divided by 12) Average mon	nthly increased expenses	\$129.69
3 3a	(total of Y2 rents below) Mon	athly gross rental income	\$6,178.26
4	(line 2 divided by line 3)	Percent increase	2.10%
	Is Percent increa	ase greater than CPI?	YES
	Is increase great	ter than 10%	NO

	Allocation of Increase: CPI or IHC or 10%?					
Unit	Rent from Year 2 (monthly)	\$ Increase	New Rent			
80	\$910.56	\$19.11	\$929.67			
82	\$913.00	\$19.17	\$932.17			
84	\$830.00	\$17.42	\$847.42			
86	\$2,200.00	\$46.18	\$2,246.18			
88	\$1,324.70	\$27.81	\$1,352.51			
			·			
	•					

Monthly \$6,178.26 \$129.69 Annual \$74,139.12

### CITY OF OAKLAND



Department of Housing and Community Development Rent Adjustment Program

http://www2.oaklandnet.com/Government/o/hcd/o/RentAdjustment/

P.O. Box 70243 Oakland, CA 94612 (510) 238-3721

## CALCULATION OF DEFERRED CPI INCREASES (BANKING)

Effective date of increase  Current rent (before increase and without prior cap. improve pass-through)	1-Mar-2016 \$830	MUST FILL IN D9, D10, D11 and D14	Case No.: Unit:	 CHANGE YELLOW CELLS ONLY
Prior cap. imp. pass-through  Date calculation begins  Base rent when calc.begins	1-Nov-2009	If the planned than bankir		

ANNUAL INCREASES TABLE

Year Ending	Debt Serv. or Fair Return increase	Housing Serv. Costs Increase	Base Rent Reduction	Annual %	CPI Increase	Rent	Ceiling
					4.		
<u></u>					·		
44/4/2045						<del></del>	
11/1/2015				1.7%	None	\$	885.2
11/1/2014		80.00		1.9%	None	\$	885.2
11/1/2013		50.00		2.1%	None	\$	805.2
11/1/2012				3.0%	\$ 22.00	\$	755.2
11/1/2011				2.0%	<del>                                     </del>		
11/1/2010					+- ·	\$	733.2
11/1/2009				2.7%	\$ 18.90	\$	718.9 \$70

## Calculation of Limit on Increase

Prior base rent	\$830.00
Banking limit this year (3 x current CPI and not	
more than 10%)	5.1%
Banking available this year	42.33
Banking this year + base rent	872.33
Prior capital improvements recovery	\$ _
Rent ceiling w/o other new increases	\$ 872.33

#### Notes:

- 1. You cannot use banked rent increases after 10 years.
- 2. CPI increases are calculated on the base rent only, excluding capital improvement pass-throughs.
- 3. The banking limit is calculated on the last rent paid, excluding capital improvement pass-throughs.
- 4. Debt Service and Fair Return increases include all past annual CPI adjustments.
- 5. An Increased Housing Service Cost increase takes the place of the current year's CPI adjustment.
- 6. Past increases for unspecified reasons are presumed to be for banking.
- 7. Banked annual increases are compounded.
- 8. The current CPI is not included in "Banking", but it is added to this spreadsheet for your convenience.

#### PROOF OF SERVICE

#### Case Number T16-0141

I am a resident of the State of California at least eighteen years of age. I am not a party to the Residential Rent Adjustment Program case listed above. I am employed in Alameda County, California. My business address is 250 Frank H. Ogawa Plaza, Suite 5313, 5th Floor, Oakland, California 94612.

Today, I served the attached Hearing Decision by placing a true copy of it in a sealed envelope in a City of Oakland mail collection receptacle for mailing on the below date at 250 Frank H. Ogawa Plaza, Suite 5313, 5th Floor, Oakland, California, addressed to:

#### Tenant

Frehewit Yizengaw Menegstu 80 Fairmount Ave #84 Oakland, CA 94611

#### Owner

Ming G. Wong P.O. Box 51346 San Jose, CA 95151

I am readily familiar with the City of Oakland's practice of collection and processing correspondence for mailing. Under that practice an envelope placed in the mail collection receptacle described above would be deposited in the United States mail with the U.S. Postal Service on that same day with first class postage thereon fully prepaid in the ordinary course of business.

I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on September 14, 2016 in Oakland, CA,

Deborah Griffin

#### CHRONOLOGICAL CASE REPORT

Case No.:

T16-0040

Case Name:

Merriweather v. Marquardt Property Mgt., Inc.

Property Address:

583 56<sup>th</sup> St., #A, Oakland, CA

Parties:

Marvin Merriweather (Tenant)

Karen Marquardt (Property Owner)

Date

#### **TENANT APPEAL:**

Activity

Tenant Petition filed January 25, 2016

Landlord Response filed February 2, 2016

Hearing Decision issued June 1, 2016

Tenant Appeal filed June 20, 2016

City of Oakland Residential Rent Adjustment Program 250 Frank Ogawa Plaza, Suite 5313 Oakland, California 94612 (510) 238-3721		analahan dan melalah dan menganakan dan melalah dan melalah dan melalah dan melalah dan melalah dan melalah da	APPEAL	
Appellant's Name  Marvin Merriweather	:		Landlord 🏻	Tenant ⋉
Property Address (Include Unit Number)  583 56th Street, #A, Oakland, CA 946th  Appellant's Mailing Address (For receipt of notice 583 56th Street, #A, Oakland, CA 946th	es) C	ase Numbo		· · · · · · · · · · · · · · · · · · ·
Name of Representative (if any)		5/31/2016		notices)
appeal the decision issued in the case and of (Check the applicable ground(s). Additional eadditional pages to this form.)  1.   The decision is inconsistent with OMC	explanation	is required	d (see below). Ple	ease attach

- decisions of the Board. You must identify the Ordinance section, regulation or prior Board decision(s) and specify the inconsistency.
- ☐ The decision is inconsistent with decisions issued by other hearing officers. You must identify the prior inconsistent decision and explain how the decision is inconsistent.
- ☐ The decision raises a new policy issue that has not been decided by the Board. You must provide a detailed statement of the issue and why the issue should be decided in your favor.
- ☐ The decision is not supported by substantial evidence. You must explain why the decision is not supported by substantial evidence found in the case record. The entire case record is available to the Board, but sections of audio recordings must be pre-designated to Rent Adjustment Staff.
- I was denied a sufficient opportunity to present my claim or respond to the petitioner's claim. You must explain how you were denied a sufficient opportunity and what evidence you would have presented. Note that a hearing is not required in every case. Staff may issue a decision without a hearing if sufficient facts to make the decision are not in dispute.
- ☐ The decision denies me a fair return on my investment. You must specifically state why you have been denied a fair return and attach the calculations supporting your claim.

7. X Other. You	must attach a detailed explanation of your grounds fo	or appeal. Submissions to the Board
are limited to 25 pag pages consecutively	es from each party. Number of pages attached	1 . Please number attached
be dismissed. 1 de	erve a copy of your appeal on the opposing leclare under penalty of perjury under the laws of this form, and all attach with a commercial carrier, using a service at leage or charges fully prepaid, addressed to each o	of the State of California that on ed pages, in the United States ast as expeditious as first class
<u>Name</u>	Marquardt Property Management LLC	& Craig M. Valentine
<u>Address</u>	4164 MacArthur Blvd	
City, State Zip	Oakland, CA 94619	-
<u>Name</u>		
<u>Address</u>		
City, State Zip		
Maurin Me	nímeathir	

#### **IMPORTANT INFORMATION:**

This appeal must be <u>received</u> by the Rent Adjustment Program, 250 Frank Ogawa Plaza, Suite 5313, Oakland, California 94612, not later than 5:00 P.M. on the 20th calendar day after the date the decision was mailed to you as shown on the proof of service attached to the decision. If the last day to file is a weekend or holiday, the time to file the document is extended to the next business day.

Appeals filed late without good cause will be dismissed.

SIGNATURE of APPELLANT or DESIGNATED REPRESENTATIVE

- You <u>must</u> provide all of the information required or your appeal cannot be processed and may be dismissed.
- Anything to be considered by the Board must be received by the Rent Adjustment Program by 3:00 p.m. on the 8th day before the appeal hearing.
- The Board will not consider new claims. All claims, except as to jurisdiction, must have been made in the petition, response, or at the hearing.
- The Board will not consider new evidence at the appeal hearing without specific approval.
- You <u>must</u> sign and date this form or your appeal will not be processed.

DATE 6-20-16

I am appealing this decision on the grounds that: (1) I was denied a sufficient opportunity to present my claim; and (2) the decision is inconsistent with the Oakland Rent Adjustment Ordinance and Regulations.

- First and foremost, I was denied a sufficient opportunity to present my claim because I did not understand the legal argument regarding exemption. After the decision was released, I met with an attorney to understand what the decision meant. Had I understood what the "new construction" exemption required at the time of the hearing, I would have submitted evidence to show that the conversion took place in 1982, and that a tenant was living there in 1982. If this evidence had been before the hearing officer, he would have ruled that my unit is protected by the Ordinance.
- The Rent Board Regulations state that "Newly constructed units include legal conversions of uninhabited spaces not used by Tenants, such as: i. Garages..." See Regulations § 8.22.30(B)(2)(a). While the Owner provided evidence at the hearing that a garage was converted to a one bedroom apartment (where I currently reside) in 1989, I have reason to believe that the conversion actually took place in 1982, and a tenant was residing in the unit in 1982. Therefore, the decision that my unit is exempt from the Ordinance is inconsistent with the Regulations, because my unit was converted and inhabited by tenants prior to 1983.
- The Oakland Rent Adjustment Ordinance states that the exemption applies to "dwelling units which were newly constructed and received a certificate of occupancy on or after January 1, 1983. . . To qualify as a newly constructed dwelling unit, the dwelling unit must be entirely newly constructed or created from space that was formerly entirely non-residential." See Ordinance § 8.22.030(A)(5). However, the unit was converted in 1982, and a tenant was living in the unit in 1982, and so my unit is not exempt.



P.O. BOX 70243, OAKLAND, CA 94612-2043

#### CITY OF OAKLAND

Department of Housing and Community Development Rent Adjustment Program

TEL (510) 238-3721 FAX (510) 238-6181 TDD (510) 238-3254

## **HEARING DECISION**

**CASE NUMBER:** 

T16-0040, Merriweather v. Marquardt Property Mgt., Inc.

PROPERTY ADDRESS:

583 - 56<sup>th</sup> St., #A, Oakland, CA

DATE OF HEARING:

May 12, 2016

DATE OF DECISION:

May 31, 2016

**APPEARANCES:** 

Marvin Merriweather (Tenant)

Karen Marquardt (Agent for Owner)

#### **SUMMARY OF DECISION**

The tenant's petition is dismissed. The subject rental unit exempt from the Rent Adjustment Ordinance on the ground that it is "newly constructed."

#### **CONTENTIONS OF THE PARTIES**

The tenant filed a petition which alleges that a proposed rent increase from \$1,091.79 to \$1,975 exceeds the CPI Adjustment and is unjustified or is greater than 10%, and that his housing services have been decreased due to water entering the bathroom window when it rains.

The owner filed a response to the petition, which alleges that the subject rental unit is exempt from the Rent Adjustment Ordinance because it is newly constructed.

#### THE ISSUES

- (1) Is the subject rental unit exempt from the Rent Adjustment Ordinance on the ground that it is "newly constructed"?
- (2) If the unit is not exempt, is there a justification for the proposed rent increase?

#### **EVIDENCE**

At the Hearing, the tenant testified that he lives in the lower apartment in a 2-unit residential building. He further stated that he wanted to dismiss his claim of decreased housing services.

The owner's representative submitted a certified copy of a City of Oakland printout entitled "Update / Query Project Information regarding the address of the subject building." This document states, in part: "Project Descr: Convert 2-car garage to 1-bedroom apt (1 apt exist above)." This document also states that a building permit for this project was "finaled" on July 7, 1989.

The owner's representative testified that she attempted to obtain a Certificate of Occupancy for this unit, and was told that the Building Services agency does not issue a Certificate of Occupancy for conversions, only for entirely new construction. There was no contradictory evidence offered by the tenant.

#### FINDINGS OF FACT AND CONCLUSIONS OF LAW

The Oakland Rent Adjustment Ordinance<sup>2</sup> states that dwelling units are not "covered units" under the Ordinance if such units "were newly constructed and received a certificate of occupancy on or after January 1, 1983." The dwelling unit must be entirely newly constructed or created from space that was formerly entirely non-residential.

Official Notice is taken of Case No. T05-0110, et al., <u>Peacock</u>, et al. v. <u>Vulcan Props. LLP</u>, in which tenants filed petitions contesting rent increases. The owners filed a response which alleged that the subject units were newly constructed, and therefore exempt from the Rent Adjustment Ordinance. The owner' agent testified that he was unable to obtain a Certificate of Occupancy for the units. However, the owner did submit copies of "finaled" building permits for the subject units.

At the Hearing in that case, Ray Derania, who was then the City Code Compliance Manager, testified that a "finalized" building permit is the practical equivalent of a Certificate of Occupancy. The Hearing Officer in that case found that the units were exempt as new construction, and this finding was upheld on appeal.

The subject unit meets the legal requirement. It is found that the subject unit is exempt from the Rent Adjustment Ordinance on the ground that it is newly constructed. It is therefore not necessary to consider other issues in this case.

#### **ORDER**

- 1. Petition T16-0040 is dismissed.
- 2. The subject unit is exempt from the Rent Adjustment Ordinance.

<sup>2</sup> O.M.C. Section 8.22.030(A)(5)

<sup>&</sup>lt;sup>1</sup> Exhibit No. 2, which was admitted into evidence without objection.

- 3. A Certificate of Exemption for the subject building will be issued upon this Decision becoming final.
- 4. <u>Right to Appeal</u>: This decision is the final decision of the Rent Adjustment Program Staff. Either party may appeal this decision by filing a properly completed appeal using the form provided by the Rent Adjustment Program. The appeal must be received within twenty (20) calendar days after service of the decision. The date of service is shown on the attached Proof of Service. If the Rent Adjustment Office is closed on the last day to file, the appeal may be filed on the next business day.

Dated: May 31, 2016.

Stephen Kasdin Hearing Officer

Rent Adjustment Program

#### PROOF OF SERVICE

#### Case Number T16-0040

I am a resident of the State of California at least eighteen years of age. I am not a party to the Residential Rent Adjustment Program case listed above. I am employed in Alameda County, California. My business address is 250 Frank H. Ogawa Plaza, Suite 5313, 5<sup>th</sup> Floor, Oakland, California 94612.

Today, I served the attached **Hearing Decision** by placing a true copy of it in a sealed envelope in City of Oakland mail collection receptacle for mailing on the below date at 250 Frank H. Ogawa Plaza, Suite 5313, 5<sup>th</sup> Floor, Oakland, California, addressed to:

Marvin Merriweather 583 56<sup>th</sup> Street #A Oakland, CA 94609

Craig M. Valentine 4164 MacArthur Blvd. Oakland, CA 94619 Marquardt Property Management, LLC 4164 MacArthur Blvd. Oakland, CA 94619

I am readily familiar with the City of Oakland's practice of collection and processing correspondence for mailing. Under that practice an envelope placed in the mail collection receptacle described above would be deposited in the United States mail with the U.S. Postal Service on that same day with first class postage thereon fully prepaid in the ordinary course of business.

I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on **June 1, 2016** in Oakland, California.

Oakland Rent Adjustment Program

# CITY OF OAKLAND RENT ADJUSTMENT PROGRAM

P.O. Box 70243 250 Frank H. Ogawa Plaza, Suite 5313 Oakland, CA 94612 (510) 238-3721 For filing stamp.

HECEVED

FEB 2 3 2016

OAKLAND RENT ADJUSTMENT

<u>Please Fill Out This Form As Completely As You Can.</u> Failure to provide needed information may result in your response being rejected or delayed.

CASE NUMBER T/6-0040
----------------------

## **OWNER RESPONSE**

Please print legibly.		
Your Name	Complete Address (with zip code)	1
Craig Valentine	94164 Mae Arthur Blud.	Phone: 570 - 220 4905
	Oakland, Ca 94619	Email:
Your Representative's Name (if any)	Complete Address (with zip code)	,
Marquardt Property Manujem Karen Marquard	4164 Mackethur Blod-	Phone: 5/05302050
Karen Marguardu	Oakland, agy619	Fax: 510-530-2536
	1 7 9017	Email: Mpm Karen @aol.com
Tenant(s) name(s)	Complete Address (with zip code)	
Marvin Merriweather	583-56th St. Aph#A	5 m 14 mm 11 11
May Are Ment Mend 100	Oakland, a 94609	516 388-4424.
Have you paid for your Oakland Bus (Provide proof of payment.)	iness License? Yes X No □ Numb	er_2719037
Have you paid the Rent Adjustment I (Provide proof of payment.)	Program Service Fee? (\$30 per unit) Yes	No 🗆
There are residential units	in the subject building. I acquired the bui	lding on / / 1982
Is there more than one street address		
I. RENTAL HISTORY		
The tenant moved into the rental unit	on June 9, 1994.	
The tenant's initial rent including all	services provided was \$_495°0/n	nonth.
RESIDENTIAL RENT ADJUSTM	n the City of Oakland's form entitled <b>NOT ENT PROGRAM</b> (" <b>RAP Notice</b> ") to all yes, on what date was the Notice first given	of the netitioning tenants?
Is the tenant current on the rent? Yes	✓ No	
If you believe your unit is exempt from	m Rent Adjustment you may skip to <u>Sectio</u>	on IV. EXEMPTION.

ware mas and pain	prease was based on Capital interpretation of the part	 100 100	T-C
	nost recent rent increase a		
Date Notice	Date Increase	another sh	eet if needed.

Date Notice Given (mo/day/year)	Date Increase Effective	. anount ivent increased		Did you provide NOTICE
<u> </u>	(mo/day/year)	From \$	То	TO TENANTS with the notice of rent increase?
		\$	\$	□ Yes □ No
		\$	\$	□ Yes □ No
		\$	\$	□ Yes □ No
		\$	-\$	□ Yes □ No
		\$	\$	□ Yes □ No
		¥	\$	□ Yes □ No

# II. JUSTIFICATION FOR RENT INCREASE

You must prove that each contested rent increase greater than the Annual CPI Adjustment is justified and was correctly served. Use the following table and check the applicable justification(s) box for each increase contested by the tenant(s) petition. For a summary of these justifications, please refer to the "Justifications for Increases Greater than the Annual CPI Rate" section in the attached Owner's Guide to Rent Adjustment.

<u>Date of</u> <u>Increase</u>	Banking (deferred annual increases_)	Increased Housing Service Costs	Capital Improve- ments	Uninsured Repair Costs	Fair Return	Debt Service (if purchased before
					П	4/1/14)
				- 0		
		<b>-</b>				
			_			
	<del></del>	Ц				
	tion checked, yo			П		_

For each justification checked, you must submit organized documents demonstrating your entitlement to the increase. Please see the "Justifications" section in the attached Owner's Guide for details on the type of documentation required. In the case of Capital Improvement increases, you must include a copy of the "Enhanced Notice to Tenants for Capital Improvements" that was given to tenants. Your supporting documents do not need to be attached here, but are due in the RAP office no later than seven (7) days before the first scheduled Hearing date.

# III. DECREASED HOUSING SERVICES

If the petition filed by your tenant claims Decreased Housing Services, state your position regarding the tenant's claim(s) of decreased housing services on a separate sheet. Submit any documents, photographs or other tangible evidence that supports your position.

#### IV. EXEMPTION

If you claim that your property is exempt from Rent Adjustment (Oakland Municipal Code Chapter 8.22),

- The unit is a single family residence or condominium exempted by the Costa Hawkins Rental Housing Act (California Civil Code 1954.50, et seq.). If claiming exemption under Costa-Hawkins, please answer the following questions on a separate sheet:
  - Did the prior tenant leave after being given a notice to quit (Civil Code Section 1946)?
  - Did the prior tenant leave after being given a notice of rent increase (Civil Code Section 827)?

  - Are there any outstanding violations of building housing, fire or safety codes in the unit or building?
  - Is the unit a single family dwelling or condominium that can be sold separately?
  - 6. Did the petitioning tenant have roommates when he/she moved in?
  - 7. If the unit is a condominium, did you purchase it? If so: 1) from whom? 2) Did you purchase the entire
- The rent for the unit is controlled, regulated or subsidized by a governmental unit, agency or authority other than the City of Oakland Rent Adjustment Ordinance. The unit was newly constructed and a certificate of occupancy was issued for it on or after
- January 1, 1983. On the day the petition was filed, the tenant petitioner was a resident of a motel, hotel, or
- boarding house for less than 30 days. The subject unit is in a building that was rehabilitated at a cost of 50% or more of the average
- The unit is an accommodation in a hospital, convent, monastery, extended care facility, convalescent home, non-profit home for aged, or dormitory owned and operated by an
- The unit is located in a building with three or fewer units. The owner occupies one of the units continuously as his or her principal residence and has done so for at least one year.

# V. IMPORTANT INFORMATION

Time to File. This form must be received by the Rent Adjustment Program, P.O. Box 70243, Oakland, CA 94612-0243, within 35 days of the date that a copy of the Tenant Petition was mailed to you. (The date of mailing is shown on the Proof of Service attached to the Tenant Petition and other response documents mailed to you.) A postmark does not suffice. If the RAP office is closed on the last day to file, the time to file is extended to the next day the office is open. If you wish to deliver your completed Owner Response to the Rent Adjustment Program office in person, go to the City of Oakland Housing Assistance Center, 250 Frank H. Ogawa Plaza, 6th Floor, Oakland, where you can date-stamp and drop your Response in the Rent Adjustment drop box. The Housing Assistance Center is open Monday through Friday, except holidays, from 9:00 a.m. to 5:00 p.m. You cannot get an extension of time to file your

NOTE: If you do not file a timely Response, you will not be able to produce evidence at the Hearing, unless you can show good cause for the late filing.

File Review. You should have received a copy of the petition (and claim of decreased services) filed by your tenant with this packet. Other documents provided by the tenant will not be mailed to you. You may review additional documents in the RAP office by appointment. For an appointment to review a file or to request a copy of documents in the file call (510) 238-3721.

#### VI. VERIFICATION

Owner must sign here:

I declare under penalty of perjury pursuant to the laws of the State of California that all statements made in this Response are true and that all of the documents attached hereto are true copies of

2-19-16

### VII. MEDIATION AVAILABLE

Your tenant may have signed the mediation section in the Tenant Petition to request mediation of the disputed issues. Mediation is an entirely voluntary process to assist the parties to reach an agreement on the disputed issues in lieu of a Rent Adjustment hearing.

If the parties reach an agreement during the mediation, a written Agreement will be prepared immediately by the mediator and signed by the parties at that time. If the parties fail to settle the dispute, the case will go to a formal Rent Adjustment Program Hearing, usually the same day. A Rent Adjustment Program staff Hearing Officer serves as mediator unless the parties choose to have the mediation conducted by an outside mediator. If you and the tenant(s) agree to use an outside mediator, please notify the RAP office at (510) 238-3721. Any fees charged by an outside mediator for mediation of rent disputes will be the responsibility of the parties requesting the use of their services. (There is no charge for a RAP Hearing

Mediation will be scheduled only if both parties request it - after both the Tenant Petition and the Owner Response have been filed with the Rent Adjustment Program. The Rent Adjustment Program will not schedule a mediation session if the owner does not file a response to the petition. (Rent Board Regulation 8.22.100.A.)

If you want to schedule your case for mediation, sign below.

I agree to have my case mediated by a Rent Adjustment Program Staff Hearing Officer

# **Address History**

ADDR\_PARTIAL Begins With 583 56th

APN = (blank)
DATE\_OPENED >= 1/1/1980
DATE\_OPENED <= 12/31/2020

583, 56TH, ST P8803267 Unit # Record ID B8800480 M8900944

3/20/1989 Final 6/12/1990 12:00:00 AM 8/33/1988 Final 10/17/1989 12:00:00 AM CONVERT GARAGE INTO NEW UNIT 2/17/1988 Final 7/7/1989 12:00:00 AM CONVERT GARAGE INTO NEW UNIT

UPDAT QUERY PROJECT INFORMATION

5/12/16 10:26:30

Applic#\* B8800480 Type: 3

Date Filed: 02/17/88

Disposition: F FINALED

Site addr: 1)

NUMBER

STREET NAME

SUFFIX\* SUITE ASSESSOR PARCEL#

583 56TH

2)

3)

Bldg:

Floor:

Prcl Cond:

Cond Aprvl:

Viol:

Proj Descr: CONVERT 2-CAR GARAGE TO 1-BEDRM APT (1 APT EXIST.ABOVE)

PC:

Insp Div: BD-INSP Dist: CZ Scope Includes: BLDG

Lic#

ELEC

Track:

Owner: CRAIG VALENTINE

)521-2582

Phone# Applicant

Contractor:

Arch/Engr:

Agent: CRAIG VALENTINE

)521-2582

Applicant Addr:

Zip:

No Fee:

Wrkrs Comp\* NA

City/State: Other Related Applic#s:

F3=Ext F23=Dsc F24=Com

I certify that this is a full, true and correct

copy of the original document on file.

Authorized Signature

CITY OF OAKLAND, CEDA **Building Services Division** 

UPDAT QUERY PROJECT INFORMATION

5/12/16 10:26:40

Applic#\* M8900944 Type: 2

Date Filed: 03/20/89

NUMBER

Disposition: F FINALED

06/12/90

STREET NAME SUFFIX\* SUITE ASSESSOR PARCEL# Site addr: 1) 583 56TH

2)

3)

Bldq:

Floor:

Prcl Cond:

Cond Aprvl:

Viol:

PC:

Insp Div: PMD-INSP Dist: 09 Scope Includes: BLDG ELEC MECH PLMB

Track:

Phone#

Wrkrs Comp\* OB

Applicant

Owner: CRAIG VALENTINE

X

Contractor: Arch/Engr:

Proj Descr:

Agent:

Applicant Addr: City/State:

Zip:

No Fee:

Other Related Applic#s: B8800480

F3=Ext F23=Dsc F24=Com

I certify that this is a full, true and correct copy of the original document on file.

Authorized Signature

CITY OF OAKLAND, CEDA

**Building Services Division** 

UPDAT QUERY PROJECT INFORMATION

5/12/16 10:26:40

Applic#\* M8900944 Type: 2

Date Filed: 03/20/89

Disposition: F FINALED

06/12/90

NUMBER STREET NAME SUFFIX\* SUITE ASSESSOR PARCEL#
Site addr: 1) 583 56TH ST

2)

3)

Bldg:

Floor:

Prcl Cond:

Lic#

Cond Aprvl:

Viol:

Proj Descr:

PC:

Insp Div: PMD-INSP Dist: 09 Scope Includes: BLDG ELEC MECH PLMB

Track:

Owner: CRAIG VALENTINE

Phone# Applicant

X

Wrkrs Comp\* OB

Contractor:

Arch/Engr: Agent:

Applicant Addr:

Zip:

No Fee:

City/State: Other Related Applic#s: B8800480

F3=Ext F23=Dsc F24=Com

I certify that this is a full, true and correct copy of the priginal document on file.,

1 XMD 1987 LUL

Authorized Signature

Date

CITY OF OAKLAND, CEDA

Building Services Division

UPDAT QUERY PROJECT INFORMATION 5/12/16 10:26:49

Applic#\* P8803267 Type: 1

Date Filed: 08/31/88

Disposition: F FINALED SUFFIX\* SUITE ASSESSOR PARCEL#

10/17/89

NUMBER STREET NAME Site addr: 1) 583 56TH ST

2)

3.)

Bldg: Floor:

Prcl Cond:

Cond Aprvl:

Viol:

Proj Descr: CONVERT GARAGE INTO NEW UNIT

PC:

Insp Div: PMD-INSP Dist: 01 Scope Includes: BLDG ELEC MECH

Track:

Owner: CRAIG VALENTINE

Lic# Phone# Applicant

PLMB

)521-2582

Wrkrs Comp\* OB

Contractor:

Arch/Engr: Agent:

Applicant Addr:

City/State:

Zip:

No Fee:

Other Related Applic#s: B8800480

F3=Ext F23=Dsc F24=Com

T16.0040 MS/SK

#### CITY OF OAKLAND

RENT ADJUSTMENT PROGRAM

Mail To: P. O. Box 70243 Oakland, California 94612-0243

(510) 238-3721

For date stamp.

2016 JAN 25 PM 1: 45

<u>Please Fill Out This Form As Completely As You Can</u>. Failure to provide needed information may result in your petition being rejected or delayed.

Please print legibly

TENANT PETITION

Your Name Marvin Merriweather	Rental Address (with zip code) 583 56th Street, Apart. #A Oakland, CA 94609	Telephone (510)388-4424
Your Representative's Name	Mailing Address (with zip code)	Telephone
Property Owner(s) name(s) Owner: Craig M. Valentine Property management company: Marquardt Property Management, LLC	Mailing Address (with zip code) Marquardt Property Management, LCC 4164 MacArthur Blvd Oakland, CA 94619	Telephone (510)530-2050

Number of units on the property: 3

Type of unit you rent (circle one)	House	Condominium	Apartmen Room, or Live-Work
Are you current on your rent? (circle one)	Yes	No	Legally Withholding Rent. You must attach an explanation and citation of code violation.

<u>I. GROUNDS FOR PETITION</u>: Check all that apply. You must check at least one box. For all of the grounds for a petition see OMC 8.22.070. I (We) contest one or more rent increases on one or more of the following grounds:

1 🗸	1 ( ) (1) 1 ( ) 1 ( ) 1 ( ) 1 ( ) 1
X	(a) The increase(s) exceed(s) the CPI Adjustment and is (are) unjustified or is (are) greater than 10%.
	(b) The owner did not give me a summary of the justification(s) for the increase despite my written request.
	(c) The rent was raised illegally after the unit was vacated (Costa-Hawkins violation).
	(d) No written notice of Rent Program was given to me together with the notice of increase(s) I am
	contesting. (Only for increases noticed after July 26, 2000.)
l	(e) A City of Oakland form notice of the existence of the Rent Program was not given to me at least six
	months before the effective date of the rent increase(s) I am contesting.
Х	(f) The housing services I am being provided have decreased. (Complete Section III on following page)
	(g) At present, there exists a health, safety, fire, or building code violation in the unit. If the owner has been
	cited in an inspection report, please attach a copy of the citation or report.
	(h) The contested increase is the second rent increase in a 12-month period.
	(i) The notice of rent increase based upon capital improvement costs does not contain the "enhanced
	notice" requirements of the Rent Adjustment Ordinance or the notice was not filed with the Rent Adjustment
	Program (effective August 1, 2014).
	(j) My rent has not been reduced after the expiration period of the rent increase based on capital
	improvements.
$_{x}$	(k) The proposed rent increase would exceed an overall increase of 30% in 5 years. (The 5-year period
_	begins with rent increases noticed on or after August 1, 2014).

	HISTORY: (Yo into the Unit: Ap			on)  al Rent: \$ Approx. 500-	600	/month
When did the ov		ou with a wri	itten NOTICE T	O TENANTS of the exis	tence of the	Rent
• Is your rent	subsidized or contr	colled by any	government age	ncy, including HUD (Sec	ction 8)? Y	es No
List all rent inc you need additi you are challen	onal space, please	ant to challer attach anotl	nge. Begin with her sheet. You	the most recent and w must check "Yes" next	ork backwa to each inc	ards. If rease that
Date Notice Served (mo/day/year)	Date Increase Effective (mo/day/year)	Amount R	Rent Increased	Are you Contesting this Increase in this Petition?*	Did You R Rent Pro Notice W Notice	ogram /ith the
		From	To		Increa	
12/6/2015 (dated 12/3/2015)	3/1/2016	\$1091.79	\$ 1975.00	⊠ Yes □ No	⊠ Yes	□ No
		\$	\$	□ Yes □ No	□ Yes	□No
		\$	\$	□ Yes □ No	□Yes	□No
		\$	\$	□ Yes □ No	□Yes	. □ No
		\$	\$	□ Yes □ No	□ Yes	□No
		\$	\$	□ Yes □ No	□ Yes	□No
If you never got the R List case number	ent Adjustment prohe RAP Notice you (s) of all Petition(s	ogram (whiche can contest all s) you have ev	ever is later) to continuous in past increases.  Ver filed for this		.M.C. 8.22.09	of the 90 A 2)
Pecreased or increase for a Are you being ch Have you lost ser	adequate housing service problems, y arged for services	services are you must com originally paid ovided by the	considered an insplete this section id by the owner? cowner or have	the conditions changed?	VICES: claim an un  ☐ Yes  ☒ Yes  ☒ Yes	lawful  ☑ No  ☐ No  ☐ No
If you answered reduced service(s) or ser	l "Yes" to any of (s) and problem(s); ious problem(s);	the above, ). Be sure to 2) the date	please attach a include at leas the loss(es) be	separate sheet listing t the following: 1) a lis gan or the date you b st problem(s) or servi	a descripti st of the los egan pavin	on of the t housing g for the

To have a unit inspected and code violations cited, contact the City of Oakland, Code Compliance Unit, 250 Frank H. Ogawa Plaza, 2<sup>nd</sup> Floor, Oakland, CA 94612. Phone: (510) 238-3381

documentary evidence if available.

#### **IV. VERIFICATION:** The tenant must sign:

I declare under penalty of perjury pursuant to the laws of the State of California that everything I said in this petition is true and that all of the documents attached to the petition are true copies of the originals.

Mon Memuther Tenant's Signature	1-25-16 Date
agreement with the owner. If both parties agree, v	an entirely voluntary process to assist you in reaching an you have the option to mediate your complaints before a sment in mediation, your case will go to a formal hearing he same day.
you and the owner agree to an outside mediator, ple	y a Rent Adjustment Program Hearing Officer or select an ag Officers conduct mediation sessions free of charge. If these call (510) 238-3721 to make arrangements. Any fees the rent disputes will be the responsibility of the parties
been filed with the Rent Adjustment Program). The	Rent Adjustment Program will not schedule a onse to the petition. Rent Board Regulation 8.22,100.A.
If you want to schedule your case for mediation, s	ign below.
I agree to have my case mediated by a Rent Adjustme	ent Program Staff Hearing Officer (no charge).
Marin Meningth	1-25-16

#### **VI. IMPORTANT INFORMATION:**

Tenant's Signature

<u>Time to File</u> This form must be received at the offices of the City of Oakland, Rent Adjustment Program, Dalziel Building, 250 Frank H. Ogawa Plaza Suite 5313, Oakland, CA 94612 within the time limit for filing a petition set out in the Rent Adjustment Ordinance, Oakland Municipal Code, Chapter 8.22. Board Staff cannot grant an extension of time to file your petition by phone. For more information, please call: (510) 238-3721.

Date

#### File Review

The owner is required to file a Response to this petition within 35 days of notification by the Rent Adjustment Program. You will be mailed a copy of the Landlord's Response form. Copies of **documents attached** to the Response form will not be sent to you. However, you may review these in the Rent Program office by appointment. For an appointment to review a file call (510) 238-3721; please allow six weeks from the date of filing before scheduling a file review.

#### VII. HOW DID YOU LEARN ABOUT THE RENT ADJUSTMENT PROGRAM?

	Printed form provided by the owner
	Pamphlet distributed by the Rent Adjustment Program
	Legal services or community organization
	Sign on bus or bus shelter
_X	Other (describe): Word of mouth

# **Addendum A-Decrease in Services**

Description of Decreased Service	Approximate Date this Service was Lost	Date Tenant Notified Landlord and how	Date fixed, if any	Estimated Value to Loss of Service
1. Window in bathroom leaks when it rains heavily. Water enters onto window sill and falls to the floor.	2012	Notified management company through a phone call in approximately winter 2013.	Not fixed	5%

2015 JAN 25 PM 1:45

January 25, 2016

City of Oakland Rent Adjustment Program P.O. Box 70243 Oakland, CA 94612-0243

Via Personal Delivery

#### **RE:** RAP Petition

To Whom It May Concern:

Please find my RAP petition attached to this letter.

Please note that I will be paying my previous rent of \$1091.79 until a decision has been reached in my case.

Thank you,

Marvin Merriweather

# Marquardt Property Management, LLC 4164 MacArthur Blvd. Oakland, CA 94619 Office 510-530-2050 Fax 510-530-2536

Marvin Merriweather 583 58th Street #A Oakland, CA 94609

# NOTICE TO CHANGE TERMS OF TENANCY

To: Marvin Merriweather, Does 1-10; AND TO ALL OTHERS IN POSSESSION OF THE PREMISES COMMONLY KNOWN AS:

#### 583 56th Street #A, Oakland, Ca 94609

YOU ARE HEREBY NOTIFIED, in accordance with Civil Code Section 827, that 30 days after service upon you of this Notice, or March 1, 2016 whichever is later, your monthly rent which is payable in advance on or before the FIRST (1st) day of each month, will be the sum of \$ 1,975.00, instead of \$ 1,091.79, the current monthly rent.

There will be a 10% late fee on all rent received after the fifth day of each month. This will be enforced on all amounts not paid by the 5<sup>th</sup> of the month.

Except as herein provided, all other terms of your tenancy shall remain in full force and effect.

If you fail to fulfill the terms of your credit obligations, a negative credit report may be submitted to a credit reporting agency.

Dated this 3rd Day of December, 2015

manager/agent for owner

 This unit exempt from rent control because Dwelling units which were newly constructed and received a certificate of occupancy on or after January 1, 1983 are exempt

Notice to tenant regarding City of Oakland Rent Adjustment Program on rear