## CITY OF OAKLAND



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Housing and Community Development Department Housing Development Services

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# **MEMO**

**DATE:** May 27, 2022

**TO:** Owners and Residents of City-Assisted and City-Restricted Affordable Housing **FROM:** Brian Warwick, Housing Development Coordinator, Housing and Community

**Development Department** 

RE: Income and Rent Limit Methodology

The City of Oakland (City) is required by local and state regulations to follow the California Health and Safety Code (H&SC) in setting income and rent limits for any non-federal funds it administers. These limits may differ from those published by other agencies. This memo provides a description of the City's methodology.

Please note that the City's published income and rent limits are provided as a convenience to project owners and tenants by the City. However, they are not intended to modify or override legal standards regarding occupancy and rents. If there is any conflict between the limits set forth here and the legal standards set forth in the regulatory agreement for a project, the standards of the regulatory agreement will apply.

## **Income Limits**

The U.S. Department of Housing and Urban Development (HUD) publishes the Area Median Income (AMI) annually for a family of four in Alameda County. HUD also publishes the Low, Very Low, and Extremely Low Income limits pursuant to its Section 8 program. These limits are then used by the California Department of Housing and Community Development (CA HCD) to publish its Official State Income Limits chart. CA HCD may make adjustments to HUD's figures, particularly if applying a Hold Harmless provision, discussed further below.

The City applies income limits published by CA HCD in its Official State Income Limits chart. The 2022 Income Limits are available <a href="here">here</a>.

#### Section 6932. 2022 Income Limits

Number of Persons in Household:	1	2	3	4	5	6	7	8
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Last page instructs how to use income limits to determine applicant eligibility and calculate affordable housing cost and rent

Alameda County	
Area Median Income:	
\$142,800	

Acutely Low	15000	17100	19250	21400	23100	24800	26550	28250
Extremely Low	30000	34300	38600	42850	46300	49750	53150	56600
Very Low Income	50000	57150	64300	71400	77150	82850	88550	94250
Low Income	76750	87700	98650	109600	118400	127150	135950	144700
Median Income	99950	114250	128500	142800	154200	165650	177050	188500
Moderate Income	119950	137100	154200	171350	185050	198750	212450	226200

These income categories are nominally tied to the following AMI percentages:

2. Income Categories and Nominal Percentage of AMI

Category	% of AMI
Acutely Low Income	15%
Extremely Low Income	30%
Very Low Income	50%
Low Income	80% <sup>1</sup>
Median Income	100%
Moderate Income	120% <sup>2</sup>

However, the Acutely Low, Extremely Low, Very Low, and Low Income categories may not mathematically correspond to their nominal percentage of AMI. This is primarily due to adjustments made by HUD for high housing cost jurisdictions (such as Alameda County). In areas where a large number of households are severely rent-burdened, these income categories may be higher than their nominal AMI categories would indicate. Please refer to HUD's website for an explanation of high housing cost adjustments.

CA HCD does not publish limits for income levels in between each category, such as at 20% or 40% of AMI. The City imputes the value of these units by treating them as a subset of the next higher income category. For example, a unit restricted to 40% of AMI households is considered to be a Very Low Income unit, and the income limit is calculated as a fraction of the Very Low Income limit. To determine the income limits at thresholds in between these categories, the following calculations are performed:

#### 3. Calculations for In-Between Categories

Income Level	Calculation
20%	Extremely Low Income limit x 2/3
25%	Extremely Low Income limit x 5/6
35%	Very Low Income limit x .7

<sup>&</sup>lt;sup>1</sup> While the *Income* Limit for Lower Income households is approximately 80% of AMI, the *rent* limit is 30% of 60% of AMI, pursuant to H&SC Section 50053.

<sup>&</sup>lt;sup>2</sup> While the *Income* limit for Moderate Income households is 120% of AMI, the *rent* limit is 30% of 110% of AMI, pursuant to H&SC Section 50053.

40%	Very Low Income limit x .8
45%	Very Low Income limit x .9
55%	Low Income Limit x .6875
60%	Low Income Limit x .75

All income limits calculated by the City are rounded down to the nearest dollar.

## **Rent Limits**

Pursuant to H&SC Section 50053, rent limits are calculated true to their mathematical percentage of AMI, without reference to the Low, Very Low, and Extremely Low Income limits. For this reason, rent limits may not correspond to 30% of the applicable income limit. This method differs from other programs that set rents at 30% of the corresponding income limit.

Monthly rent limits are calculated via the following steps:

- 1. Identify benchmark occupancy for unit.
- 2. Identify AMI for applicable household size based on benchmark occupancy.
- 3. Multiply AMI times percentage of AMI according to unit restrictions designated in the regulatory agreement.
- 4. Multiply by 30%.
- 5. Divide by 12.
- 6. Round down to the nearest \$1.
- 7. Deduct an amount for tenant-paid utilities as necessary.

These figures are then checked using the <u>Novogradac Rent and Income Limit Calculator</u>. Because Novogradac's tool adjusts the Median Income by household size according to HUD rounding rules rather than CA HCD rounding rules, there may be slight discrepancies in results for rent limits. These discrepancies are typically not more than \$1.00.

A sample calculation is provided here for a **50% AMI 1 bedroom** apartment with a hypothetical utility allowance of \$100, using the 2022 AMI figures for Alameda County as published by CA HCD:

#### 4. Sample Rent Limit Calculation

Step	1.5x Benchmark Occupancy	1 + 1 Benchmark Occupancy	
Identify Benchmark Occupancy	1.5 persons	2 people	
Identify AMI Based on	\$107,100 (average of 1 person +	\$114,250	
Benchmark Occupancy	2 people)		
Multiply AMI x 50%	\$53,550	\$57,125	
Multiply x 30%	\$16,065	\$17,137.50	
Divide by 12	\$1,338.75	\$1,428.13	
Round down to nearest \$1	\$1,338	\$1,428	
(Gross Rent Limit)			
Less Utility Allowance	(\$100)	(\$100)	
Net Rent Limit	\$1,238	\$1,328	

As mentioned above, rent limits as published by the City are NOT calculated by multiplying the corresponding income limit times 30%. This skips an important step and may lead to incorrect results. Rent limit calculations must start from the Median Income (100% of AMI) figure as published by CA HCD.

#### **SROs**

SRO units, also called rooming units, are defined as units without a private kitchen. (Some SRO units also lack a private bathroom.) Rent limits in SRO units are set at 75% of the applicable rent limit for studio apartments.

## **Hold Harmless Provisions**

Depending on economic trends, the AMI, or any of the other income categories published by HUD pursuant to its Section 8 program, may decrease from one year to the next. HUD does not apply a Hold Harmless provision to keep these income limits from decreasing. However, CA HCD does apply such a provision. Because the City follows CA HCD's schedules, the Hold Harmless provision applies to City income limits.

In 2022, HUD's Low Income limits were reduced from the previous year, pursuant to its adjustment formulas. No other income categories were reduced. CA HCD applied its Hold Harmless provision to keep Low Income limits at the same rate as the previous year. Income limits published by the California Tax Credit Allocation Committee (CTCAC) follow a different formula, resulting in a variance from both HUD and CA HCD's limits.

#### 5. 2021-2022 Low Income Comparison

Income Limit (Family of 4)	2021	2022	Rule
HUD Low Income Limit	\$109,600	\$106,000	HUD Adjustment
CA HCD Low Income Limit	\$109,600	\$109,600	Hold Harmless provision
CTCAC 80% Income Limit	\$109,600	\$114,240	Derived from Very Low Income limit
Area Median Income	\$125,600	\$142,800	HUD Calculation

Because City rent limits are tied to AMI rather than their corresponding income category, *rent* limits for Low Income units were not affected by the Hold Harmless provision applied to the Low Income category.

#### **Sources**

Below is a comparison of various affordable housing programs, their methodology for setting rent limits, and the relevant statute or program guidance.

## 6. Rent-setting Rules for Various Local, State, and Federal Programs

Agency	Program	Applicable Rule	Reference
City of	Affordable Housing Trust Fund	H&SC Sections 50053	Oakland Municipal Code
Oakland	funds	and 50052.5	Chapter 15.62
City of	CA State Density Bonus	H&SC Sections 50053	H&SC Section
Oakland	program	and 50052.5	65915(b)(2)(B)(i)
City of	Affordable Housing Impact Fees	H&SC Sections 50053	City of Oakland Impact Fee
Oakland	<ul><li>Onsite Option</li></ul>	and 50052.5	Administrative Regulations
			and Manual
City of	Measure KK Bond funds	H&SC Sections 50053	Oakland Municipal Code
Oakland		and 50052.5	<u>Section 4.54.200</u>
City of	HUD HOME Investment	Determined by HUD	HUD HOME limits page
Oakland	Partnerships Program (HOME)		
	funds		
City of	<b>HUD Community Development</b>	Determined by HUD	HUD CDBG limits page
Oakland	Block Grant (CDBG) program		
	funds		
CTCAC	Low Income Housing Tax Credit	Multifamily Tax Subsidy	HUD MTSP limits page
	(LIHTC)	Program (MTSP)	TCAC 2022 Income and Rent
			<u>Limits page</u>
CA HCD	Multifamily Housing Program	CTCAC limits	H&SC Section 50675.2
	(MHP), Affordable Housing and		(See also <u>H&amp;SC Section</u>
	Sustainable Communities		<u>50053(c)</u> )
	(AHSC), and Veterans Housing		HCD State and Federal Income
	and Homelessness Program		<u>Limits page</u>
	(VHHP)		

## <u>Links</u>

2022 Official State Income Limits (CA HCD)

Oakland Housing Authority Utility Allowance Schedule

**HUD Income limits** 

Novogradac Rent and Income Limit Calculator

Section 50053 of the Health and Safety Code

Section 50052.5 of the Health and Safety Code

Chapter 15.62 of the Oakland Municipal Code

San Jose memo regarding Income & Rent Limits methodology

For questions regarding this memo, please contact Brian Warwick, Housing Development Coordinator, at <a href="mailto:bwarwick@oaklandca.gov">bwarwick@oaklandca.gov</a>.