

CITY OF OAKLAND



DALZIEL BUILDING . 250 FRANK H. OGAWA PLAZA . SUITE 4314 . OAKLAND . CALIFORNIA . 94612
Department of Transportation TEL: (510) 238-3466
Safe Streets Division FAX: (510) 238-7415

Bicyclist and Pedestrian Advisory Commission, Monthly Meeting Agenda **Thursday, January 20, 2022; 6:00-8:00 pm** **Teleconference**

BPAC Home Page: www.oaklandca.gov/boards-and-commissions/bicyclist-and-pedestrian-advisory-commission
Resources for Commissioners: <https://www.oaklandca.gov/resources/resources-for-bpac-members>

Commissioners

Andrew Campbell (Chair), Alexander Frank, Grey Gardner, Michael Lok, Phoenix Mangrum,
David Ralston, Patricia Schader (Vice-Chair), Nicholas Whipps, Dianne Yee

Pursuant to [California Government Code section 54953\(e\)](#), Oakland Bicyclist and Pedestrian Advisory Commissioners, as well as City staff, will participate via phone/video conference, and no physical teleconference locations are required.

PUBLIC PARTICIPATION

To join the meeting:

- To join the meeting by video conference, please click on this link to download Zoom and open the meeting on a computer or smart phone: <https://zoom.us/j/98311507451> at the noticed meeting time.
- To join the meeting by phone, please dial at the noticed meeting time (for higher quality, dial a number based on your current location): US: +1 (408) 638-0968 or +1 (669) 900-6833 or +1 (253) 215-8782 or +1 (346) 248-7799 or +1 (301) 715-8592 or +1 (312) 626-6799 or +1 (646) 876-9923 International numbers available: <https://zoom.us/j/98311507451> **Webinar ID: 983 1150 7451**

To comment in the meeting:

- To comment by Zoom video conference, click the “Raise Your Hand” button to request to speak when Public Comment is being taken on an eligible agenda item. You will be permitted to speak during your turn, allowed to comment, and after the allotted time, re-muted. Instructions on how to “Raise Your Hand” are available at: <https://support.zoom.us/hc/en-us/articles/205566129>.
- To comment by phone, please call on one of the above listed phone numbers. You will be prompted to “Raise Your Hand” by pressing *9 to speak when Public Comment is taken. You will be permitted to speak during your turn, allowed to comment, and after the allotted time, re-muted. Please unmute yourself by pressing *6.

If you have any questions, please email Noel Pond-Danchik, staff liaison to the commission at npond-danchik@oaklandca.gov.

| Time | # | Topic |
|-------------|----------|--|
| 6:00 | 1 | Teleconference Protocol/Roll Call/Determination of Quorum (5 minutes) |
| 6:05 | 2 | Introductions and Welcoming New Commissioners (10 minutes) – The BPAC Chair will welcome new commissioners Alex Frank and Nick Whipps. Commissioners, presenters, and staff will have the opportunity to introduce themselves. |
| 6:15 | 3 | Open Forum / Public Comment (10 minutes) – Members of the public may comment on any issue within BPAC’s subject matter jurisdiction. Comments on a scheduled agenda item will be heard with that item. The BPAC’s Open Forum Committee tracks Open Forum issues raised by the public. (See tinyurl.com/Oakland-BPAC-OpenForumTracking .) The Committee reviews the public comments on a |

periodic basis to identify policy issues for discussion by the Commission. To request City services, please contact the City of Oakland Call Center; information at www.oaklandca.gov/services/oak311.

- 6:25 4 **Approval of meeting minutes Attachment** (5 minutes) – Seek motion to adopt the December 2021 BPAC Meeting minutes.
- 6:30 5 **Renewal of Resolution to Continue Teleconference Meetings Attachment** (5 minutes) – The Commission will consider renewing a resolution determining that conducting in-person meetings of the Bicyclist & Pedestrian Advisory Commission and its committees would present imminent risks to attendees' health, and electing to continue conducting meetings using teleconferencing in accordance with California Government Code Section 54953(e), a provision of Assembly Bill 361 (AB-361).
- 6:35 6 **Nominations & Elections for BPAC Chair and Vice Chair** (10 minutes) – Staff will facilitate nominations and elections for 2022 BPAC Officers, following the process described in BPAC's By-Laws (<https://cao-94612.s3.amazonaws.com/documents/BPAC-By-Laws.pdf>).
- 6:45 7 **Recent Bicyclist and Pedestrian Fatal Traffic Crashes** (5 minutes) – Commissioner Schader (patricias.oakland@gmail.com) will lead the commission in a discussion of recent fatal and other high-profile traffic crashes in Oakland involving bicyclists and pedestrians. Per the latest Oakland Police Department (OPD) Fatality Tracking Data there were 25 confirmed traffic fatalities in 2021, eight of which involved a pedestrian, two involved a motorcyclist, one involved a scooterist, and two involved a bicyclist. This total does not include the Oct 28th crash at 7th St and Madison St where a pedestrian was transported to the hospital with severe head injuries. No new bicyclist or pedestrian related crashes have been shared by OPD to OakDOT since the December 2021 BPAC Meeting Agenda was posted.
- 6:50 8 **Slow Streets – Essential Places Program Updates Attachment** (35 minutes) – Megan Wier (mwier@oaklandca.gov) and Jason Patton (jpatton@oaklandca.gov), OakDOT staff in the Safe Streets Division, will present on upcoming changes to the Slow Streets – Essential Places Program in response to the ongoing and changing nature of the COVID-19 pandemic. Changes include removing the temporary Slow Streets and Essential Places materials, including temporary street closures, and shifting efforts to longer term strategies for pedestrian safety and neighborhood traffic calming. For more details, see: <https://www.oaklandca.gov/projects/oakland-slow-streets>.
- 7:25 9 **Committee Overviews, Report Backs, and New Assignments Attachment** (15 minutes) – Committees of the BPAC will provide brief overviews and updates to the Commission. All commissioners will be given the opportunity to volunteer for, switch, or remove themselves from the Commission's committees and liaison positions. A list of active committees is included in the agenda packet and at <https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons>.
- 7:40 10 **Three-month agenda look-ahead, suggestions for meeting topics, announcements Attachment** (10 minutes)



To request disability-related accommodations or to request an ASL, Cantonese, Mandarin or Spanish interpreter, please email npond-danchik@oaklandca.gov or call (510) 238-4753 or 711 (for Relay Service) at least five (5) working days before the meeting.

Si desea solicitar adaptaciones relacionadas con discapacidades, o para pedir un intérprete en español, Cantones, Mandarin o de lenguaje de señas (ASL) por favor envíe un correo electrónico a npond-danchik@oaklandca.gov o llame al (510) 238-4753 o al 711 para servicio de retransmisión (Relay Service) por lo menos cinco (5) días hábiles antes de la reunión. Gracias.

需要殘障輔助設施, 手語, 西班牙語, 粵語或國語翻譯服務, 請在會議前五個工作天電郵 npond-danchik@oaklandca.gov 或致電 (510) 238-4753 或 711 (電話傳達服務). 請避免塗搽香氛產品, 參加者可能對化學成分敏感。

Để yêu cầu các phương tiện hỗ trợ phục vụ người khuyết tật hoặc yêu cầu thông dịch viên ASL, tiếng Quảng Đông, tiếng Quan Thoại hoặc tiếng Tây Ban Nha, vui lòng gửi email đến địa chỉ npond-danchik@oaklandca.gov hoặc gọi đến số 711 (với Dịch vụ Tiếp âm) ít nhất năm (5) ngày làm việc trước khi cuộc họp diễn ra.



City of Oakland, Bicyclist & Pedestrian Advisory Commission
DRAFT Minutes from the December 16th, 2021 meeting
Teleconference

Meeting agenda at <https://cao-94612.s3.amazonaws.com/documents/December-2021-BPAC-Meeting-Agenda.pdf>.

Meeting called to order at 6:01 pm by BPAC Chair Andrew Campbell.

Item 1. Roll Call/Determination of Quorum/Introductions

At roll call, quorum was established with eight commissioners present (X).

| Commissioners | Present |
|-------------------------------|---------|
| Reginald K Burnette Jr | X |
| Andrew Campbell (Chair) | X |
| Grey Gardner | X |
| Mike Lok | X |
| Phoenix Mangrum | X |
| David Ralston | X |
| Patricia Schader (Vice-Chair) | X |
| Dianne Yee | X |
| (one vacancy) | |

Introductions were made.

- Other attendees: Debbie Barragan, Eric Casher, Danielle Dynes, Alford Forney, Alex Frank, Rashid Herd, Tom Holub, Chris Hwang, Lenore McDonald, George Naylor, Mariana Parreiras, Robert Prinz, Ryan Russo, Libby Schaaf, George Spies, Midori Tabata, Maria Weatherborne, Kenya Wheeler, Hans, Patrick, Stephen
- Staff: Yvonna Cazares, Kristin Hathaway, Jason Patton, Noel Pond-Danchik, Maya Sapienza, KTOP

Item 2. Recent Bicyclist and Pedestrian Fatal Traffic Crashes

[NOTE: Item 2 has heard following Item 6, Renewal of Resolution to Continue Teleconference Meetings]

Vice Chair Schader led the Commission in a discussion of recent fatal and other high-profile traffic crashes in Oakland involving bicyclists and pedestrians:

- On 12/4/2021 at approximately 1:46 am, a pedestrian was hit and injured while walking Southbound on Broadway in the southbound travel lane. The driver fled the scene.
- On 12/5/2021 at approximately 1:56 pm, a 41-year-old bicyclist named Jamal Thompson died in a solo crash on Shepherd Canyon Road.

Summary of Discussion:

- Since the last meeting two pedestrian fatalities occurred on I-880. There are things the City of Oakland could be doing to help prevent these crashes on freeways.
- One of this month's fatalities was another hit-and-run – a terrible pattern with these fatal crashes.

- Shepherd Canyon Rd is challenging for bicyclists due to the hills, curves, and drivers. It would be helpful to have more information on the details of the crash to understand better what happened.
- Shepherd Canyon Rd is regularly frequented by bicyclists. As additional information comes available it would be very helpful to share that information through the BPAC. It is important to investigate the circumstances to see if measures could be taken to prevent future crashes.
- Does the Oakland Police Department treat fatal bicyclist crashes with the same diligence as fatal motorist crashes? OakDOT should partner with OPD to ensure detailed investigations are completed.

Speakers other than commissioners: Patrick Traugher, Maria Weatherborne, Eric Casher, George Spies

Item 3. Thanking Commissioner RB

[NOTE: Item 3 was heard following Item 7, Oakland Waterfront Trail]

The Commission recognized and thanked outgoing Commissioner Reginald K Burnette Jr who is terming out after serving six years on the Commission. Chair Campbell presented Commissioner RB with a proclamation from Mayor Libby Schaaf... and then the Mayor appeared in the Zoom meeting.

Summary of Discussion:

- Mayor Schaaf shared deep appreciation for RB's service to the Commission and the Oakland community.
- Chair Campbell told a story of riding along the East Bay Greenway with RB, and then the East Bay Greenway ended and laid bare the ongoing challenges of biking across Deep East Oakland.
- Former Chair Midori Tabata shared how glad she was when RB joined the Commission and brought his deep knowledge of the Flatlands to the table.
- Former Chair Chris Hwang spoke for herself and for Walk Oakland Bike Oakland (WOBO): "We love you to pieces." She thanked RB for speaking up for so many Oaklanders who aren't at the table. "You lead with love; you're fierce, you're stubborn, and you get things done."
- Former Vice-Chair Robert Prinz expressed his deepest thanks and that it has been a pleasure working with RB on the Commission and the Infrastructure Committee. He thanked RB for his detailed knowledge of Oakland's streets, making projects better, and for lifting up East Oakland.
- Former Chair Kenya Wheeler noted the extra effort and care RB put into the 2019 Bike Plan making sure community groups and East Oakland residents were involved in the planning process.
- Former Chair George Naylor expressed how fortunate he was to serve alongside RB, who put his heart and soul into improving bicycling, especially for Deep East Oakland. He thanked RB for bringing joy to their rides together, like on Bike to Work Days with the Scraper Bike Team. George recounted an anecdote from PedalFest where he saw RB with many youth from the Scraper Bike Team who looked up to him and respected him.
- Yvonna Cázares, the Mayor's Policy Director of Community Engagement, recounted how RB was so good at inspiring people: "Thank you for making Oakland so much brighter."
- Commissioner Ralston: "We love you man. It has been an honor to work with you. You are a beautiful soul. Keep on riding out there and making it happen."
- Vice-Chair Schader: "This won't be your last meeting. Because if you don't show up for the January meeting I will come get you." She told the story of RB coming to her Neighborhood Council meeting and inspiring her to get involved in the BPAC.

- Commissioner Mangrum: “RB is a tremendous father and family man. He always has time for his family. I love him for that.”
- OakDOT Director Ryan Russo congratulated RB for his tremendous public service noting that RB “brings leadership, wisdom, and lived experience” to his work and this has inspired OakDOT staff.
- Commissioner RB: “I’m just a quiet guy, but I guess I make a lot of noise.”

Speakers other than commissioners: Mayor Libby Schaaf, Midori Tabata, Chris Hwang, Robert Prinz, Kenya Wheeler, George Naylor, Yvonna Cazares, Ryan Russo

Item 4. Open Forum / Public Comment

- Robert Prinz, Co-Chair of Infrastructure Committee and staff with Bike East Bay, spoke about the Fruitvale Ave ATP project that the Commission last reviewed in November 2020. This project originally included a High-Intensity Activated crossWalk signal (HAWK) signal to connect the bikeways on Fruitvale Ave and E 7th St. During the last review that connection was shown with a Rectangular Rapid Flashing Beacon (RRFB). Now the project design includes neither the HAWK nor the RRFB. This is a challenging connection for bicyclists between the two bikeways. Commissioner Mangrum noted the importance of this connection and the need for improvements.
- Patrick Traugher noted three issues: (1) that progress is slow on the implementation of protected bike lanes proposed by the 2019 Bike Plan; (2) this past Friday a mother walking with her five-year old child was struck in a crash on Park Blvd at Everett Ave; the recent pedestrian fatality on Park Blvd at E 38th St resulted in a temporary road diet at the crash location; more needs to be done on Park Blvd; and (3) people are frequently parking on the sidewalks in the Crocker Highlands neighborhood, likely due to the narrowness of the streets, but it forces pedestrians into the street.
- Mariana Parreiras requested that the agenda items be taken in the order of the published agenda.
- Alex Frank asked about the two recent bicyclist fatalities and how the authorities determine they were solo crashes [and that vehicles or road conditions did not contribute to the crashes](#).
- George Spies voiced support of Patrick Traugher’s concern regarding the lack of progress in the implementation of protected bike lanes. He noted an increase in driver aggression and a corresponding increase in risk to bicyclists.

Item 5. Approval of Meeting Minutes

- A motion to ***adopt the Bicyclist & Pedestrian Advisory Commission meeting minutes from November 18th, 2021*** was made (Mangrum), seconded (Schader), and approved by consent. Adopted minutes online at www.oaklandbikes.info/BPAC.

Item 6. Renewal of Resolution to Continue Teleconference Meetings

The Commission considered renewing a resolution determining that conducting in-person meetings of the Bicyclist & Pedestrian Advisory Commission and its committees would present imminent risks to attendees’ health, and electing to continue conducting meetings using teleconferencing in accordance with California Government Code Section 54953(e), a provision of Assembly Bill 361 (AB-361).

- The Commission ***adopted a resolution determining that conducting in-person meetings of the Bicyclist & Pedestrian Advisory Commission and its Committees would present imminent risks to***

attendees' health, and electing to continue conducting meetings using teleconferencing in accordance with California Government Code Section 54953(e), a provision of AB-361. The motion was made (Ralston), seconded (Mangrum), and adopted by roll call vote with the following Commissioners voting in favor: Burnette, Campbell, Gardner, Lok, Mangrum, Ralston, Schader, and Yee. No Commissioners voted against. The resolution passed unanimously.

The resolution is attached to these meeting minutes.

Speakers other than commissioners: None

Item 7. Oakland Waterfront Trail

Commissioner Yee introduced Kristin Hathaway, Watershed and Stormwater Division and Measure DD Program Manager, who presented on the status of the Oakland Waterfront Trail. As part of the \$198,250,000 Measure DD Bond, a General Obligation bond approved by Oakland voters in 2002, \$43,500,000 of the Estuary Waterfront Access category is designated for waterfront trail and parks acquisition and construction. Through this category of funding, Oakland is completing local segments of the regional San Francisco Bay Trail, a 500-mile walking and cycling path around the San Francisco Bay that passes through 47 cities and all nine Bay Area counties. The City has completed several segments and is in various stages of design on the remaining segments that still need to be constructed to close the Bay Trail gaps in Oakland. The presentation was included in the meeting's agenda packet.

Summary of Discussion:

- The City of Oakland has considered eminent domain as an option for land acquisition from uncooperative property owners. But there is a strong presumption to pursue every other possible alternative first.
- The East Bay Regional Park District is developing the segment of the trail east of the High St Bridge that would connect to the Tidewater Boating Center at the western end of the Martin Luther King Jr Shoreline.
- Access to Alameda across the Oakland Estuary could use significant improvement. There is a long-term vision for a new bicyclist/pedestrian bridge. More near-term improvements include a proposed road diet on the Miller-Sweeney Bridge (Fruitvale Ave) and improvements in the Park St Triangle on the Oakland side of the Park St Bridge.
- The Measure DD Coalition is a collection of advocacy groups working to support and advance Measure DD. A liaison from the BPAC to the Measure DD Coalition would help contribute to the transportation aspects of the Measure DD projects.
- The proposal at the High St Bridge is for an "over-the-water" trail which is believed to provide a better connection. In contrast, at Fruitvale Ave, the trail will cross at street-level at the Fruitvale Ave/Alameda Ave intersection.
- The remaining trail gaps are very challenging. Some good news is that Measure DD funding continues to be available. As bond funding, it is beneficial to spend funds in a timely manner. However, there is a future bond series that has not yet been sold. This extends the overall time horizon of the DD funding to fit better with the timelines of the more complex projects that remain.

Speakers other than commissioners: George Spies, Robert Prinz, Midori Tabata

Item 8. 2021 BPAC Chair's Report

BPAC Chair Andrew Campbell presented the draft 2021 BPAC Chair's Report to the Oakland City Council for the BPAC's review and approval. He emphasized the report's recommendations:

- Recommendation #1: Reduce violence on our roads
- Recommendation #2: Continue the City's commitment to the most protective infrastructure possible for pedestrians and bicyclists
- Recommendation #3: Connect East Oakland to the shoreline
- Recommendation #4: Hire staff and secure future funding for the next 5-year Paving Plan

The draft report was included in the meeting's agenda packet. The presentation is attached to these minutes.

Summary of Discussion:

- Commissioner Ralston spoke to the importance of Recommendation #3, connecting East Oakland to the shoreline. He noted a recent successful City grant to improve access to the waterfront from downtown and Jack London Square. He noted the unfortunate naming of this grant – “Town for All” – in that it is not actually for all of the town. This third recommendation of the Chair's Report is critical to remind people that East Oakland needs connections to the waterfront. Commissioner RB voiced his support for this recommendation.
- A motion to **adopt the 2021 Chair's Report** was made (Schader), seconded (Gardner), and approved unanimously.

Speakers other than commissioners: None

Item 9. Committee Report Back

Committees of the BPAC provided updates and/or summaries of their work this year. A list of active committees was included in the agenda packet and at <https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons>.

Summary of Discussion:

- Infrastructure Committee: Commissioner Yee noted the Committee met last on December 2, 2021 with presentations on sideshow prevention, the downtown Leading Pedestrian Interval project, and the CityRacks Program. They are considering whether to meet on January 6. This meeting may include the 14th St ATP project, an update on the Rapid Response Program, East Oakland access to the waterfront, and the “Town for All” project.
- Legislative Committee: Commissioner Gardner explained how the Committee began its year elevating the importance of traffic safety and seeking ways to give the City more flexibility in responding quickly and effectively. Automated enforcement of speeding and red-light running were important discussion topics in 2021. The Committee worked to advance AB 43, State legislation that was adopted and will allow for lower speed limits.
- Bicyclist Pedestrian Police Relations Committee: Commissioner Mangrum noted this year's highlight for the Committee was a very positive meeting with OPD leadership early in the summer. OPD committed to joint rides, with multiple BPAC representative participating in an August ride. Captain Sean Fleming is now in communication with the Committee to continue this effort. Some City Councilmembers have also expressed interest in participating. Commissioner Mangrum emphasized the importance of the 2019 Bike Plan's call for an annual report on reducing bias in policing. This

could be an upcoming BPAC agenda item featuring a presentation by OPD. The Committee is interested in riding with new police officers so they can get to know the community by bicycle as part of their onboarding process.

Speakers other than commissioners: None

Item 10. Three-month agenda look-ahead, suggestions for meeting topics, announcements, and adjourn to holiday well wishes

The three-month look-ahead was included in the meeting's agenda packet.

Suggestions for meeting topics

- What commissioners can do to be active in their communities (e.g., meet with their Councilmembers, attend neighborhood council meetings) (Schader)
 - Crash investigations, both by OPD and OakDOT (Gardner)
 - Presentation from the Commission on Aging on the efforts they have underway (Lenore McDonald)
- A motion to **extend the meeting by 10 minutes** was made (Campbell), seconded (Mangrum), and approved unanimously.

Announcements

- See four announcements in the agenda packet.
- Come ride with Commissioner RB in celebration of his birthday – “The Grinch Who Stole the Bike Lane” 8th Annual Birthday Rideout, Friday December 24, 5:30-8pm, beginning at Concordia Park.

Meeting adjourned at 8:06 pm.

Attachments (*to be appended to adopted minutes*)

- Item 6. Resolution to Continue Teleconference Meetings
- Item 8. 2021 BPAC Chair's Report - presentation

Minutes recorded by Jason Patton, Bicycle & Pedestrian Program Supervisor, emailed to meeting attendees for review on December 23, 2021 with comments requested by 5pm, January 6, 2022 to NPond-Danchik@oaklandca.gov. Revised minutes will be attached to the January 2022 meeting agenda and considered for adoption at that meeting.

OAKLAND BICYCLIST & PEDESTRIAN ADVISORY COMMISSION

Meeting of January 20, 2022, Item #4

ADOPT A RESOLUTION DETERMINING THAT CONDUCTING IN-PERSON MEETINGS OF THE BICYCLIST & PEDESTRIAN ADVISORY COMMISSION AND ITS COMMITTEES WOULD PRESENT IMMINENT RISKS TO ATTENDEES' HEALTH, AND ELECTING TO CONTINUE CONDUCTING MEETINGS USING TELECONFERENCING IN ACCORDANCE WITH CALIFORNIA GOVERNMENT CODE SECTION 54953(e), A PROVISION OF AB-361.

WHEREAS, on March 4, 2020, Governor Gavin Newsom declared a state of emergency related to COVID-19, pursuant to Government Code Section 8625, and such declaration has not been lifted or rescinded. See <https://www.gov.ca.gov/wp-content/uploads/2020/03/3.4.20-Coronavirus-SOE-Proclamation.pdf>; and

WHEREAS, on March 9, 2020, the City Administrator in their capacity as the Director of the Emergency Operations Center (EOC), issued a proclamation of local emergency due to the spread of COVID-19 in Oakland, and on March 12, 2020, the City Council passed Resolution No. 88075 C.M.S. ratifying the proclamation of local emergency pursuant to Oakland Municipal Code (O.M.C.) section 8.50.050(C); and

WHEREAS, City Council Resolution No. 88075 remains in full force and effect to date; and

WHEREAS, the Centers for Disease Control (CDC) recommends physical distancing of at least six (6) feet whenever possible, avoiding crowds, and avoiding spaces that do not offer fresh air from the outdoors, particularly for people who are not fully vaccinated or who are at higher risk of getting very sick from COVID-19. See <https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/prevention.html>; and

WHEREAS, the CDC recommends that people who live with unvaccinated people avoid activities that make physical distancing hard. See <https://www.cdc.gov/coronavirus/2019-ncov/your-health/about-covid-19/caring-for-children/families.html>; and

WHEREAS, the CDC recommends that older adults limit in-person interactions as much as possible, particularly when indoors. See <https://www.cdc.gov/aging/covid19/covid19-older-adults.html>; and

WHEREAS, the CDC, the California Department of Public Health, and the Alameda County Public Health Department all recommend that people experiencing COVID-19 symptoms stay home. See <https://www.cdc.gov/coronavirus/2019-ncov/if-you-are-sick/steps-when-sick.html>; and

WHEREAS, persons without symptoms may be able to spread the COVID-19 virus. See <https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/prevention.html>; and

WHEREAS, fully vaccinated persons who become infected with the COVID-19 Delta variant can spread the virus to others. See <https://www.cdc.gov/coronavirus/2019-ncov/vaccines/fully-vaccinated.html>; and

WHEREAS, the City's public-meeting facilities are indoor facilities that do not ensure circulation of fresh / outdoor air, particularly during periods of cold and/or rainy weather, and were not designed to ensure that attendees can remain six (6) feet apart; and

WHEREAS, holding in-person meetings would encourage community members to come to City facilities to participate in local government, and some of them would be at high risk of getting very sick from COVID-19 and/or would live with someone who is at high risk; and

WHEREAS, in-person meetings would tempt community members who are experiencing COVID-19 symptoms to leave their homes in order to come to City facilities and participate in local government; and

WHEREAS, attendees would use ride-share services and/or public transit to travel to in-person meetings, thereby putting them in close and prolonged contact with additional people outside of their households; and

WHEREAS, on October 21, 2021 the Bicyclist & Pedestrian Advisory Commission adopted a resolution determining that conducting in-person meetings would present imminent risks to attendees' health, and electing to continue conducting meetings using teleconferencing in accordance with California Government Code Section 54953(e), a provision of AB-361; now therefore be it:

RESOLVED: that the Bicyclist & Pedestrian Advisory Commission finds and determines that the foregoing recitals are true and correct and hereby adopts and incorporates them into this resolution; and be it

FURTHER RESOLVED: that, based on these determinations and consistent with federal, state and local health guidance, the Bicyclist & Pedestrian Advisory Commission renews its determination that conducting in-person meetings would pose imminent risks to the health of attendees; and be it

FURTHER RESOLVED: that the Bicyclist & Pedestrian Advisory Commission firmly believes that the community's health and safety and the community's right to participate in local government, are both critically important, and is committed to balancing the two by continuing to

use teleconferencing to conduct public meetings, in accordance with California Government Code Section 54953(e), a provision of AB-361; and be it

FURTHER RESOLVED: that the Bicyclist & Pedestrian Advisory Commission will renew these (or similar) findings at least every thirty (30) days in accordance with California Government Code section 54953(e) until the state of emergency related to COVID-19 has been lifted, or the Bicyclist & Pedestrian Advisory Commission finds that in-person meetings no longer pose imminent risks to the health of attendees, whichever occurs first.

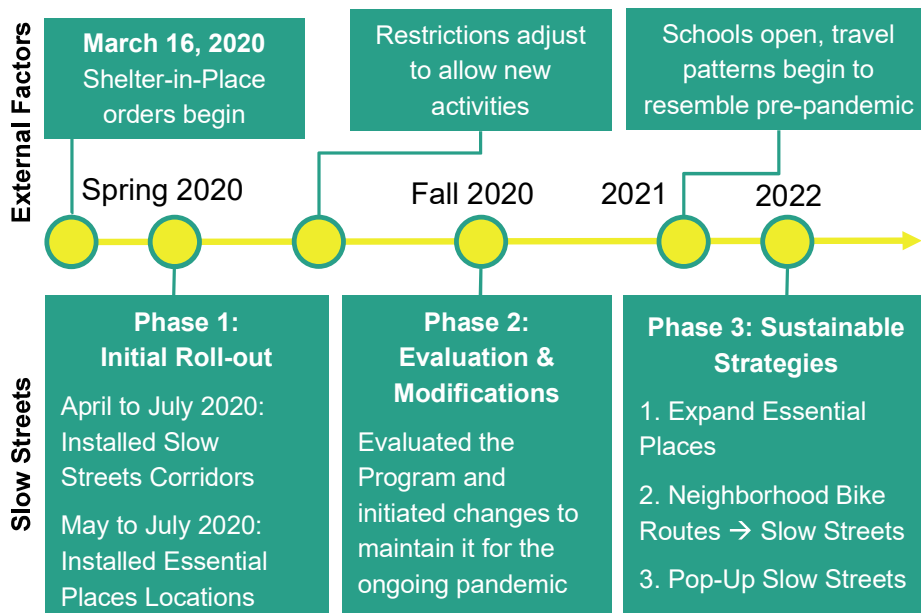
Oakland's Slow Streets and Essential Places Program

Oakland Department of Transportation, Safe Streets Division
<https://www.oaklandca.gov/projects/oakland-slow-streets>

January 20, 2022



Timeline – Slow Streets and Essential Places Program



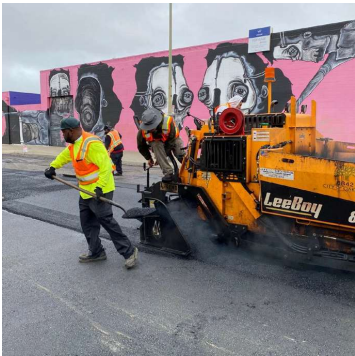
Almost 2 Years Later - From Temporary COVID-19 Emergency Response to Sustainable Institutionalization in OakDOT



OakDOT's mission is to envision, plan, build, operate and maintain a transportation system for the City of Oakland—in partnership with local transit providers and other agencies—and to assure **safe, equitable, and sustainable access and mobility** for residents, businesses and visitors.

Priority efforts from before and during the pandemic:

- **Safe Oakland Streets Initiative:** Responding to traffic violence with inter-departmental, equity-focused strategies
- **Five Year Paving Plan:** Fixing Oakland's streets, delivering cost-effective safety improvements to many streets, achieving the goals of Measure KK
- **Pedestrian Plan & Bicycle Plan:** Promoting safety and access to encourage and support walking and biking
- **Rapid Response Program:** Investigating and responding to severe and fatal pedestrian and bicyclist crashes with quick-build safety improvements
- **Grant-funded Capital Projects:** Bringing outside resources to Oakland for major street upgrades
- **Emergency Preparedness & Response** to wildfires, power shut-offs, sideshows, community violence, and crowd control



3

Phase 1 – Initial Roll-Out (April to July 2020)



Slow Streets Corridor on Wisconsin St and 35th Ave



People walking around Lake Merritt in Oakland at the beginning of shelter-in-place. Photo: Doniphan Blair



Essential Places Location at San Pablo Ave and Myrtle St

Slow Streets Corridors: 21 miles of **soft street closures** to repurpose local streets for socially distant walking, biking, and other physical activities, alleviating sidewalk crowding and helping residents shelter-in-place.

Essential Places Locations: **temporary pedestrian safety improvements** at 15 locations to support access to essential services including **grocery stores, food distribution sites, and COVID-19 test sites on high-crash corridors and in socioeconomically disadvantaged neighborhoods.**

4

Phase 1 – Evaluation Findings (April to September 2020)



- Oakland Slow Streets created **space for physical activity without impeding necessary street functions**.
- Oakland Slow Streets received a lot of **positive support**.
- **Support and use of Oakland Slow Streets varied** by demographic and geographic group with the highest levels from higher income, White, and North Oakland residents. Essential workers and Deep East Oakland residents expressed that the program was not meeting their needs and conflicted with public health messaging.
- Oakland Slow Streets **communications did not reach enough Oaklanders**.
- For many Oaklanders, **traffic safety was a more important transportation issue** than creating space for physical activity, especially in socioeconomically disadvantaged neighborhoods with less telecommuting.
- **Cones and barricades were not sustainable materials**, requiring extensive maintenance and generating significant replacement costs.

Full Report Available at: <https://www.oaklandca.gov/projects/oakland-slow-streets>

5

Phase 2 – Maintaining the Program (Fall 2020 through 2021)

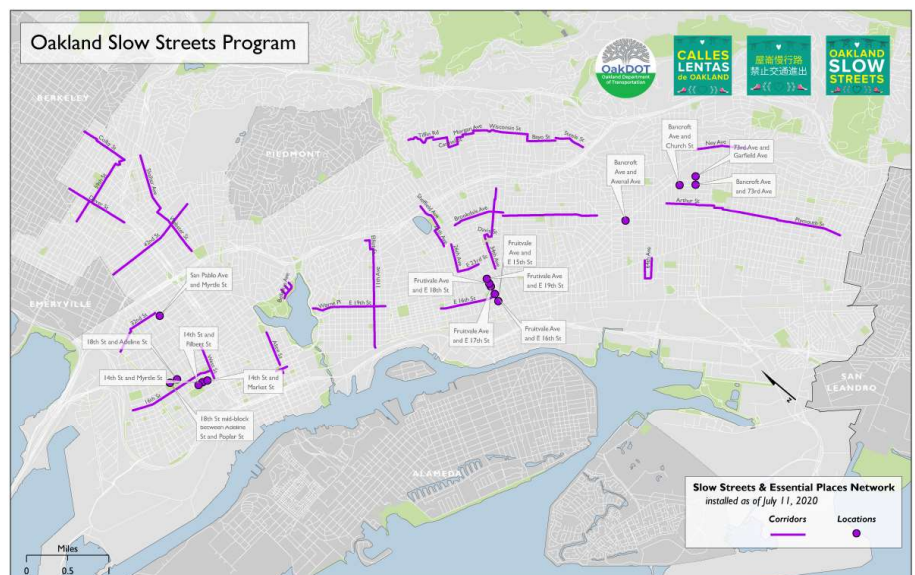


Regular **maintenance** (five days per week) to keep cones and barricades in place.

Corridor-specific outreach garnered mixed responses.

Multiple **modifications** to improve and sustain the program:

- Used **more durable materials** (mounted to the ground)
- Accommodated **schools re-opening & AC Transit**
- Additional **treatments at major intersections** (turn restrictions, setting barricades further back)



6

Phase 2 – Challenges (Fall 2020 through 2021)



~2 years of a **“temporary” program** where temporary materials = high maintenance

Declining use through time, even on popular corridors, as **California reopened, schools resumed, residents began driving more** again, and the virus was better understood

Waning support and growing complaints, especially from neighbors on nearby streets:

- “I supported during shelter-in-place but now...”
- Slow Streets criticized as “privatization”
- Diverted traffic unfairly affecting others
- Safety concerns at major cross-streets
- Drivers unable to use key traffic signals

Competition with other demands as OakDOT staff work to deliver safety improvements and respond to resident concerns

7

Phase 3 – Sustainable Strategies (beginning 2022)



Redirect staff efforts by **removing all temporary Slow Streets and Essential Places materials and shifting to longer-term improvements**. The removal of temporary materials, including the temporary street closures, will start in late January 2022.

1. **Expand Essential Places:** Prioritize essential services for quick build and permanent pedestrian safety projects.
2. **Neighborhood Bike Routes → Slow Streets:** Build a network that serves pedestrians, bicyclists, and micro-mobility users, and advance these streets as community space.
3. **Pop-up Slow Streets:** Support resident-initiated use of streets as neighborhood space for community-building.



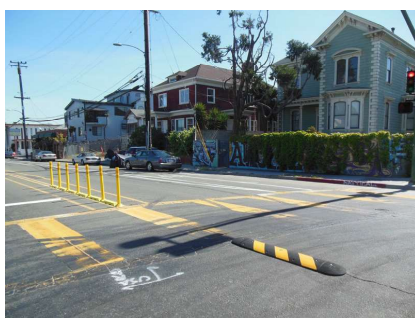
8

Phase 3 – Expanding Essential Places

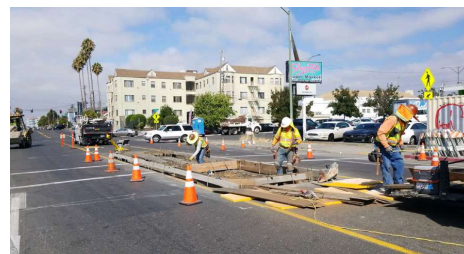
- Install **pedestrian safety improvements at essential services**, especially those serving our most vulnerable residents
- May include safety islands, hardened centerlines, bulb-outs...
- **Prioritize using High Injury Network and equity** factors like income and race
- Continue to use **temporary materials for rapid installation**
- Continue **systematically upgrading these locations to permanent** treatments (like concrete safety islands).



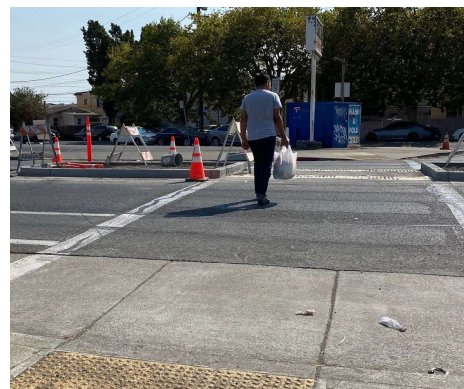
14th St and Market St



Adeline St and 18th St



Bancroft Ave and Avenal Ave



Phase 3 – Sustaining Essential Places

| Location | Essential Service | Temporary Improvement (*) | Permanent Status |
|--|----------------------------------|-----------------------------|---|
| 14th St at Filbert St | food distribution | Cone Lane Closure | Pending West Oakland Transit Access project |
| 14th St at Myrtle St | food distribution | Cone Lane Closure | TBD |
| 14th St/Market St | food distribution | "Go Slow" Signage | Concrete bulbouts installed |
| 18th St west of Adeline St | food distribution | Cone Lane Closure | Hardened centerlines installed |
| 18th St/Adeline St | food distribution | Automatic Walk Phase | Hardened centerlines installed |
| 73rd Ave/Garfield Ave | food distribution, grocery store | Automatic Walk Phase | High-visibility crosswalk installed |
| Bancroft Ave at Avenal Ave | grocery store | Cone Safety Island | Upgraded to concrete safety island |
| Bancroft Ave/73rd Ave | food distribution, grocery store | Automatic Walk Phase | Pending 73rd Ave project |
| Bancroft Ave/Church St | food distribution, grocery store | Automatic Walk Phase | HSIP upgrades pending construction |
| Fruitvale Ave at E 15th St | testing site, grocery stores | Cone Lane Closure | Permanent road diet installed |
| Fruitvale Ave at E 16th St | health clinic | Cone Lane Closure | Permanent road diet installed |
| Fruitvale Ave at E 17th St | grocery store | Cone Lane Closure | Permanent road diet installed plus RRFB |
| Fruitvale Ave at E 18th St | food distribution | Automatic Walk Phase | Permanent road diet installed |
| Fruitvale Ave at E 19th St | community services | "Go Slow" Signage | Permanent road diet installed plus RRFB |
| San Pablo Ave at Myrtle St | grocery store | Cone Lane Closure & Bulbout | Pending ACTC San Pablo Ave project |
| (*) "Go Slow" Signage was installed as a temporary improvement at all locations. | | | |

Phase 3 – Neighborhood Bike Routes → Slow Streets

Proposal: Build a Slow Streets Network that serves pedestrians, bicyclists, and micro-mobility users, and advances these streets as community space.

- Partner with the BPAC Infrastructure Committee to update the Neighborhood Bike Route Implementation Guide to be a “**Slow Streets Implementation Guide**”.
- Proactively **address nearby residents’ concerns** for diverted traffic and safety at major cross-streets through planning, outreach, and context-sensitive design.
- **Implement permanent Slow Streets** through the City’s Capital Improvement Program and the Five Year Paving Plan.
- **Near-term opportunities** include 8th St West Oakland, paving projects, and the East Oakland Neighborhood Bike Routes ATP grant.
- **Design elements** include new signage and markings (to be developed), speed humps, traffic circles, improvements at major street crossings, and context-sensitive diverters at key locations.



City of Oakland, Department of Transportation (OakDOT)
Safe Streets Division, Bicycle & Pedestrian Program | June 2021

11

Phase 3 – Pop-Up Slow Streets

- **Support neighbor-initiated use of streets as community space** by advancing opportunities for Pop-up Slow Streets.
- OakDOT is participating in a **multi-department effort to improve special events permits** in support of neighborhood block parties.
- "Pop-Up Slow Streets" is a way for residents to use their streets as community space by **experimenting with temporary street closures**.



12

Phase 3 – Policy Issues for Further Discussion



Building a **Slow Streets Network** is in tension with resident-initiated Pop-Up Slow Streets that are unlikely to result in a connected network.

- *Proposal: Develop a naming convention to clarify this distinction.*

Many existing and proposed Neighborhood Bike Routes are on **“collector” streets** that are intended to be through streets for drivers.

- *Proposal: Seek opportunities to reclassify these streets as local streets.*

Per State law pedestrians do not have **right-of-way** in the street except at crosswalks.

- *Proposal: Use Oakland’s authority for traffic calming and temporary street closures to support pedestrian activity.*



13



Credit: Dave Campbell

Alice St

Thank you

We couldn't have done it without your support!

City of Oakland staff including OakDOT Safe Streets Division, Nicole Ferrara, and Warren Logan

Local organization members and volunteers from Bike East Bay, Cycles of Change, East Bay Asian Local Development Corporation, East Oakland Collective, Just Cities, Oakland Bicyclist and Pedestrian Advisory Commission, Oakland Chinatown Chamber of Commerce, Outdoor Afro, Reginald “RB” Burnette Jr., TransForm, UC Berkeley’s Department of City and Regional Planning, and Walk Oakland Bike Oakland

Over 2,000 survey respondents and 311 commenters

Metropolitan Transportation Commission staff including Nicola Szibbo, Toshi Shepard-Ohta, Vicente Romero de Avila Serrano, **PlaceWorks staff** including Michael Nilsson, **Toole Design staff** including Kerry Aszklar Jessica Zdeb, and

so many others. Thank you!



January 2022 BPAC Agenda Item 9. Attachment

For more information on the BPAC's Committees and Liaisons see

<https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons>

2022 Active BPAC Committees/Task Forces/Liaisons

| Committee Name / Liaison Role | Date Created | Purpose | Commissioners | Community Members |
|--|--------------|--|-------------------------------|--|
| Infrastructure Committee | 2/16/17 | Review and comment on the design of projects | Ralston, Schader, Yee | George Naylor, Robert Prinz , Midori Tabata, Brendan Pittman, John Minot, RB Burnette |
| Legislative Committee | 6/21/18 | Research and develop policy recommendations for consideration by the BPAC | Gardner , Lok, Mangrum | Kenya Wheeler |
| Liaison to Affordable Housing & Infrastructure Bond Public Oversight Committee | 5/17/18 | Monitor Committee activities and report back to the BPAC | Ralston | |
| Liaison to Mayor's Commission on Persons with Disabilities | 5/17/18 | Monitor MCPD activities and report back to the BPAC | Schader | |
| Open Forum Committee | 3/17/16 | Review and analyze comments received during Open Forum | Schader | Midori Tabata |
| Bicyclist Pedestrian Police Relations Committee | 9/20/18 | Rectify inequitable policing and racial profiling through analysis, dialog, and recommendations | Gardner, Mangrum | Tom Holub, George Naylor, Zachary Norris, Kenya Wheeler, RB Burnette |
| Planning Commission Review Committee | 1/17/2019 | Be a resource to the Planning Commission and provide input on bicycle and pedestrian elements of proposed projects | Campbell , Schader | John Minot, George Naylor, Kenya Wheeler, RB Burnette |
| Strategic Plan Taskforce | 1/30/2020 | Draft and track the BPAC's Strategic Plans | Campbell, Gardner | |

*Committee Chairs in **bold**

January 2022 BPAC Agenda Item 10. Three-month agenda look-ahead, suggestions for meeting topics, announcements Attachment

For more details on upcoming meeting planning including the full list of requested items see the BPAC Scheduler at https://docs.google.com/spreadsheets/d/1PmvGuKNg3lBspg7WwnqB7_MaQumB6BCpA_7Sbvuf8Q8/edit?usp=sharing

Three-month agenda look-ahead

February

- San Pablo Ave Corridor Plan (tentative)
- 14th Street Project Update (tentative)
- OakDOT Organizational Update (tentative)

March

- Safe Oakland Streets Initiative Update (tentative)
- General Plan Update (tentative)
- Bike to Work Day Planning
- Transportation Development Act Article 3 (TDA) Grant Recommended List of Projects (tentative)
- Annual Major Development Projects (tentative)

April

- Meeting with the Mayor (tentative)
- School Safety Crossing Guards (tentative)
- Presentation from the Mayor's Commission on Aging (tentative)
- Parking Enforcement (tentative)
- Biannual Paving Update (tentative)

Announcements

- **Infrastructure Committee of the BPAC:** The Jan. 6th BPAC Infrastructure Committee meeting has been rescheduled to Thursday, January 27th, 3:30-5:30 pm. Agenda items include: the 14th Street Safety Project 65% design review and a Rapid Response Program update. To join the meeting go to <https://us06web.zoom.us/j/96888310205?pwd=WU94c0lTempBbCtQeEhCUXk3clYlZ09>
- **OakDOT Recruitments:** OakDOT is looking to hire Assistant Engineers and School Crossing Guards.
 - Applicants for the Assistant Engineer I that will graduate in December 2021 or Spring 2022 with a Civil Engineering degree are now eligible to apply for the Assistant Engineer I position. For more information on the Assistant Engineer I position, go to: <https://lnkd.in/gSjq9Hu> For more information on the Assistant Engineer II position, go to: <https://lnkd.in/gM5PH9cb>
 - The first round of hiring for new crossing guards is underway and another round is beginning this month. If you or someone you know is interested in applying to be a crossing guard, please email oakdothumanresources@oaklandca.gov. You can find the OakDOT Cross Guard Program webpage at: <https://www.oaklandca.gov/topics/the-oakdot-crossing-guard-program>.
- **Ney Avenue Interim Traffic Calming Installation:** OakDOT staff installed the first elements of the Ney Neighborhood Traffic Calming Plan. To reduce cut-through traffic, water-filled barriers were installed at the intersection of Ney Ave and 75th Ave. Traffic on Ney Ave in both directions will only be allowed to turn left at 75th Avenue while traffic on 75th Avenue will only be allowed to turn right. Additionally, parking will be prohibited for 15-20 feet in advance of the intersection. This is an interim measure with quick-build materials, with concrete construction planned in the next year. Design work continues for additional measures, including speed humps, traffic circles, and bulb-outs, which are planned and funded for implementation before June 2023. To read more about The Ney Avenue Interim Calming Project, see <https://www.oaklandca.gov/projects/ney-avenue-neighborhood-traffic-calming>.
- **California Bicycle Summit in Oakland, April 6-9, 2022:** The California Bicycle Coalition (CalBike), a statewide advocacy organization, is planning its biennial summit to be held in downtown Oakland on April 6-9, 2022. Organizers are expecting 250-350 attendees who will be hosted at local venues including the California Ballroom and Oakstop. Telegraph Ave is proposed to be closed between 17th St and 18th St during the days

of April 7 and 8 to provide an “outdoor lobby” for the Summit. For more information, see:

https://www.calbike.org/events/california_bicycle_summit/

- **RAISE Grant Awarded for Reconnecting the Town Project:** In collaboration with the City Administrator Office and Oakland Department of Transportation, the City of Oakland applied for \$25 million from the USDOT Rebuilding American Infrastructure with Sustainability and Equity (RAISE) Discretionary Grant program, formerly known as TIGER/BUILD on July, 2021. In November 2021, the Project, Reconnecting the Town: Enhancing Oakland’s Civic Hub through Safe, Reliable, and Equitable Active Transportation, was awarded \$14.5 million that need to be obligated by September, 2029. Staff is currently working on accepting the grant and strategizing implementation timelines. The project will improve access to the waterfront and enhance connectivity between West Oakland, Old Oakland, Chinatown, Downtown, Uptown, Jack London District along the Martin Luther King Jr Way and Broadway corridors. This project will close Martin Luther King, Jr. Way bikeway gaps between 2nd St and San Pablo Ave, and continue Broadway bus only lanes to create 1.25 miles of continuous north-south connection between Embarcadero West and Grand Avenue. Bus reliability and pedestrian enhancements will be installed on Broadway between Embarcadero West and 11th Street and 20th Street to Grand Avenue, and a protected bikeway and pedestrian improvements on Martin Luther, Jr. Way between 2nd St and 7th/8th Street (supplementing improvements for the Cycle 3 AHSC MLK Bike Lanes Project). For more information, see:
<https://www.oaklandca.gov/projects/reconnecting-the-town-enhancing-oaklands-civic-hub-through-safer-more-reliable-and-equitable-transportation>

City of Oakland Bicyclist and Pedestrian Advisory Commission

Strategic Plan Goals for 2021

February 2021

For the BPAC Strategic Plan 2021, the work of the BPAC was divided into four general goals, each with a corresponding set of tasks.

Goal 1: Be strong advocates for bicycle and pedestrian safety.

| Task | Task Description | Committee Assigned | Commissioner Assigned | Progress | Issues/Barriers/Notes |
|-----------------------|---|--------------------|-----------------------|----------|-----------------------|
| Specific Tasks | | | | | |
| 1.1 | Finalize safety prioritization legislation for Council | Legislative | | | |
| 1.2 | Draft proposed legislation on school zone speed limit authority | Legislative | | | |
| 1.3 | Support the relaunch and rebrand OakDOT's Vision Zero focused on design and equity. Invite staff working on the initiative to present at BPAC on community and staff concerns. | | | | |
| Ongoing Tasks | | | | | |
| 1.a | Create standing item on BPAC agenda to get updates on bicycle and pedestrian safety from the last month (specifically accidents and fatalities involving cyclists and pedestrians). | | | | |
| 1.b | Advocate for permanent Slow Streets and Essential Places improvements. | | | | |
| 1.c | Provide input to the Reimagining Public Safety Task Force. | | | | |

Goal 2: Be a conduit for information on bicycle and pedestrian projects.

| Task | Task Description | Committee Assigned | Commissioner Assigned | Progress | Issues/Barriers/Notes |
|-----------------------|---|--------------------|-----------------------|----------|--|
| Specific Tasks | | | | | |
| 2.1 | Invite OakDOT to present on Performance Measures methodology associated with Complete Streets work, including the summary of the performance measures items outlined in the the 2013 Complete Streets Resolution, as well as a summary of the Equity Score criteria from OakDOT's Strategic Plan. | | | | <p>Items from the Complete Streets Resolution in 2013:</p> <p>1) Establishing specific performance measures pertaining to Complete Streets</p> <p>2) Collecting and updating data to evaluate measure on a regular basis</p> <p>3) Making the results of Complete Street performance analyses available publicly as completed.</p> |

| | | | | | |
|-----|---|--|--|--|--|
| 2.2 | Invite project managers to present on projects post-construction evaluation. Select two projects to have a presentation on before June (potentially 90th Avenue and/or Foothill Avenue rapid response fix). | | | | How is OakDOT evaluating? How has this impacted speeds? How has this impacted traffic volume? How has this impacted bike/ped users comfort level? |
|-----|---|--|--|--|--|

Ongoing Tasks

| | | | | | |
|-----|--|--|--|---|--|
| 2.a | Get status update on Bike Plan and Pedestrian Plan every three months. | | | | |
| 2.b | Highlight the Infrastructure Committee's review of projects during main BPAC meetings and promote their meeting summaries. | | | | |
| 2.c | Get periodic updates on Major Development Project from Department of Planning and highlight the most bike/ped relevant projects for Infrastructure Committee to review and provide comments. | | | Department of Planning to present at February meeting | |

Goal 3: Encourage equity driven investments and policies and advocate for the bicycle and pedestrian community.

| Task | Task Description | Committee Assigned | Commissioner Assigned | Progress | Issues/Barriers/Notes |
|-----------------------|--|--------------------|-----------------------|----------|---|
| Specific Tasks | | | | | |
| 3.1 | Work with OakDOT, Sustainability Department, and Department of Planning to align bicycle and pedestrian equity goals and guidelines into the updated City General Plan (transportation network maps, and identifying equity gaps for funding) and Environmental Justice Element (transit and access to public facilities mandated sections). This involvement with BPAC will also help align the Bike Plan, the ECAP, and the General Plan policies and plans in regards to Bicycle and Pedestrian infrastructure. | | | | |
| 3.1 | Parking - work on developing policy recommendation on parking is not a priority on Oakland streets. | | | | |
| Ongoing Tasks | | | | | |
| 3.a | Continue to use BPAC blog as a community engagement tool. | | | | |
| 3.b | Prioritize safety needs in East Oakland. | | | | |
| 3.c | Attract grants for pilot Bicycle and Pedestrian equity infrastructure projects in Oakland | | | | |
| 3.d | Advocate for community groups to be integrated into OakDOT program and | | | | Ask that Bike Plan update presentations |

| | | | | | |
|---|---|---------------------------|------------------------------|-----------------|---|
| | community outreach work (in a paid capacity wherever possible). | | | | provide summary of program initiatives. |
| | | | | | |
| Goal 4: Build relationships with policymakers and provide feedback on pedestrian and bicycle policy. | | | | | |
| Task | Task Description | Committee Assigned | Commissioner Assigned | Progress | Issues/Barriers/Notes |
| Specific Tasks | | | | | |
| 4.1 | Prepare and present an "Introduction to BPAC" including a review of Strategic Goals to Public Works Committee | | | | This is in the works. Andy, Patricia, and George will meet with Noel Gallo to present the chair's report. |
| 4.2 | Establish ongoing inter-agency bicycle and pedestrian infrastructure working advisory group with Caltrans (given their new focused Bicycle and Pedestrian investments and plans). | | | | |
| 4.3 | Establish a regular regional policy meeting on Bicycle and Pedestrian infrastructure plans with MTC and the Bay Area Regional Collaborative | | | | This will enable us to advocate and stay abreast of developments with Plan Bay Area 2050, upcoming National Infrastructure funding, transportation bills; and Statewide urban greening grants and so forth. |
| Ongoing Tasks | | | | | |
| 4.a | Provide updates on specific BPAC efforts with Councilmembers. | | | | |