## Oakland City Planning Commission

## **Design Review Committee**

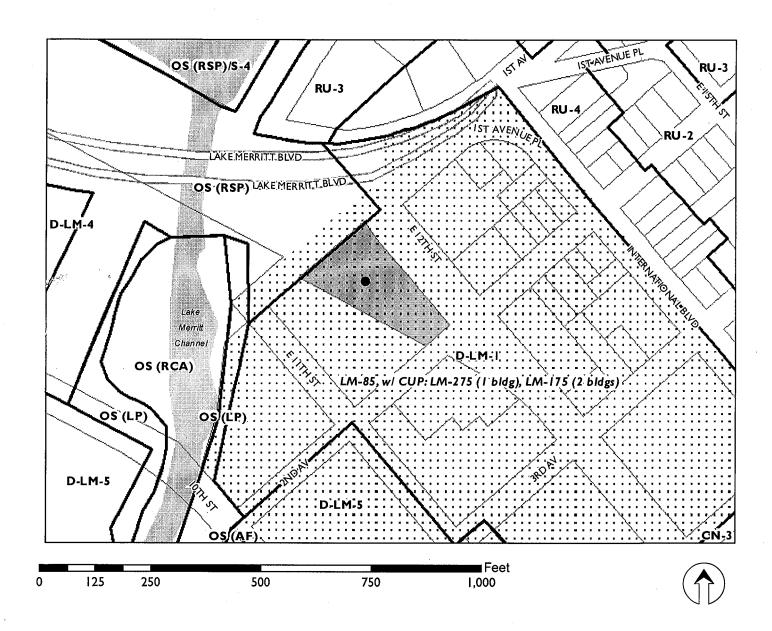
## STAFF REPORT

Case File Number: PLN16-128, ER01

October 25, 2017

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Location:	Parcel generally bounded by Lake Merritt Boulevard to the north, East 12 <sup>th</sup> Street to the east, 2 <sup>nd</sup> Avenue to the south, and a City
	park/water treatment basin and Lake Merritt Channel to the west.
	(see map on reverse)
<b>Assessors Parcel Numbers:</b>	019-0027-014
Proposal:	This project was approved at the June 15, 2016 Planning Commission meeting and is being presented to the Design Review Committee to
	receive input regarding design details. The project includes
	construction of two buildings over a two-story podium. The northern
1,	building is a 26-story residential tower, including the two-story
	podium, which contains 252 market rate units and 18 "work force"
	units. The southern building includes eight stories, including the 2-
	story podium, and 91 affordable housing units. The project also
	includes two commercial spaces and a 2,656 square-foot cultural
	center. Off-site improvements are also proposed to the existing
	stormwater treatment basin/park located adjacent to the site.
Applicant:	Ronnie Turner, UrbanCore
Owner:	City of Oakland
Planning Permits Approved:	Design Review for new construction; Conditional Use Permits to be
	subject to the requirements of Height Area LM-275 instead of Height
	Area LM-85; for increased building base height; for reduced loading
	birth dimensions; for construction over 100,000 square feet, and for
	improvements to a stormwater treatment facility. Variance for a
	storefront depth of 28 feet instead of the required 50 feet; All permits
•	were Major because the proposed construction is greater than 100,000
	square feet in a D-LM zone.
General Plan:	Urban Residential
Zoning:	D-LM-1 Lake Merritt Station Area District Mixed Residential Zone – 1
Environmental Determination:	The anticipated environmental effects of the project have been
	evaluated by the Lake Merritt Station Area Plan Final Environmental
	Impact Report (Final EIR) (certified November 2014). The project is
	also Categorically Exempt under Section 15332 of the State CEQA
	Guidelines: In-Fill Development Projects; Section 15183 of the State
•	CEQA Guidelines: Projects consistent with a Community Plan,
	General Plan or Zoning; and 15183.3 (Streamlining for Infill Projects).
	These analyses and exemptions satisfy CEQA requirements on a
	separate and independent basis.
Historic Status:	Empty lot; no historic properties.
Decision to be taken	Decision on proposal based on staff's recommendation
Status	Appealable to the City Council within ten days.
Service Delivery District:	4
City Council District:	2
For further information:	Contact case planner Neil Gray at 510-238-3878 or by email:
	ngray@oaklandnet.com
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### CITY OF OAKLAND PLANNING COMMISSION



Case File:

PLN 16128

Applicant:

Ronnie Turner – Urban Core

Address:

101 E 12th Street

Zone:

D-LM-I

Height Area: LM-85, w/ CUP: LM-275 (1 bldg), LM-175 (2 bldgs)

# Design Review Committee Case File Number: PLN16-128, ER01

#### **SUMMARY**

The project consists of the construction of two buildings over a two-story podium. The northern building is a 26-story, 272-foot-tall residential tower that contains 252 market rate and 18 "work force" housing units. The southern building is eight stories and 85 feet tall and contains 91 affordable housing units. The project also contains two commercial spaces, a 2,656 square-foot cultural and performance center ("central commons"), and improvement of a passive open space area on an adjacent parcel.

The project was approved at the June 15, 2016 Planning Commission meeting. Part of the motion to approve requested the project return to the Design Review Committee for direction regarding the design details of the proposal. This report is a response to that motion.

#### PROPERTY DESCRIPTION

The site consists of two adjacent parcels: the parcel proposed for new construction ("project site") and a neighboring vegetated area with a bioswale ("passive open space area"). Both sites are currently owned by the City and are on the southeastern edge of the Lake Merritt Specific Plan Area.

The approximately 0.92-acre project site is triangular and generally bounded by Lake Merritt Boulevard to the north, 2<sup>nd</sup> Avenue, a parcel with an empty building formerly occupied by the Oakland Unified School District (OUSD) to the west, E. 12<sup>th</sup> Street to the east, and the passive open space to the north. Lake Merritt is located to the northeast of the project site across Lake Merritt Boulevard. Current uses on the site include soil stockpiling and staging for nearby construction projects.

The passive open space area is a recently re-vegetated 0.91-acre City stormwater basin installed as part of the East 12th Street Reconstruction Project. It is adjacent to Lake Merritt Boulevard to the northwest, the school site and Lake Merritt Channel to the west, and the project site to the east. This parcel is significantly sloped toward the Channel.

The entire site was uncovered after East 12<sup>th</sup> Street was realigned as part of the East 12<sup>th</sup> Street Reconstruction Project, which was funded by Measure DD.

#### **NEIGHBORHOOD DESCRIPTION**

The site vicinity consists of public, institutional, residential, and commercial uses. Public and institutional uses, including the Kaiser Center and the Alameda County Courthouse, are among the most visible downtown land uses in the area and are largely concentrated along the Lake Merritt Channel and 13th Street. The Dewey High School campus and the former OUSD administrative offices, which are also planned for redevelopment, are located at the southern border of the project site. This site is also near Laney College campus and sports fields, the Peralta Community College District Administration buildings, the Oakland Museum of California, the Kaiser Auditorium, the County Court and Offices, and the Main Oakland Public Library.

## Design Review Committee Case File Number: PLN16-128, ER01

There are several multi-unit apartment buildings ranging from 2 to 23 stories in the adjacent East Lake neighborhood. These buildings have a variety of architectural styles: The 1200 Lakeshore Apartments, a 23-story residential building on the shore of Lake Merritt, has a post-modern style; the 18-story "Merritt on 3<sup>rd</sup>" residential building located southeast of the project site has a contemporary style; the five-story Lakemount Apartment Building across 2<sup>nd</sup> Avenue from the project site has a traditional architectural style.

#### PROJECT DESCRIPTION

The project consists of the construction on of two buildings over a two-story podium. The northern building is a 26-story (including the two-story podium), 272-foot-tall residential tower, which contains 252 market rate and 18 "work force" housing units. The southern building is eight stories (including the 2-story podium) and 85 feet tall and contains 91 affordable housing units. The project also contains two commercial spaces and a 2,481 square-foot cultural and performance center ("central commons"). The project site includes 31,103 square feet of open, cultural, recreational space, and other amenities and improvements, not including the passive open space area. The following table describes the unit mix for each building:

	Southern Building	Northern Building
Studios	25	86
One-bedrooms	34	66
Two-bedrooms	22	86
Three-bedrooms	10	22
Penthouse		6
Townhouses		4
Total	91	270

The project is described in more detail below. Architectural plans are in Attachment A.

#### Site Plan

At approximately 123 feet long, and 100 feet wide, the northern building has a small footprint relative to the size of the site and other towers that have been approved in Downtown Oakland. The small footprint of this 275-foot tall tower will accommodate views of Lake Merritt and Downtown from southern portions of the City.

A group open space area, defined by the forty-foot space between the two towers on the podium, would contain landscaping, a play area for kids, and seating. Other open space amenities on the northern side of the side would surround the tower on the podium level and be located at rooftop terraces.

At approximately 8,800 square feet, the eight-story, 85-foot tall southern building would have a larger footprint than the northern tower. An open space area with an outdoor kitchen and lounge would be defined by the U-shape of the building.

The ground floor façade at E. 12<sup>th</sup> Street contains three "commons." The main entrance for all residents of the development leads into the 5,324 square-foot central commons. The north and

south commons would contain the residential lobbies and elevators for the north and south buildings.

A 1,990 square-foot café would be located at the northwest corner of the site adjacent to a terrace proposed to overlook the open space parcel; an approximately 1,400 square-foot retail space would be at the southeast corner of the site at the intersection of E. 12<sup>th</sup> Street and 2<sup>nd</sup> Avenue. Neither the café location nor the terrace overlooking passive open space were part of the original approval. The café and offices facing the terrace would replace the four townhouses that were previously approved for the location. A condition of approval in the original report required a café to be at the corner of Lake Merritt Boulevard and 2<sup>nd</sup> Street. Staff believes that the newly proposed location is appropriate to take full advantage of the open space and terrace and will be conveniently accessed by pedestrians walking around Lake Merritt.

A garage entrance would face 2<sup>nd</sup> Street and lead to parking behind the café and commons space. The application proposes two underground floors of car parking containing an automated puzzle car stacking system, bicycle parking, and utilities. The parking garage would include a total of 320 spaces for cars and 216 spaces for bikes. Two loading berths would be located near the 2<sup>nd</sup> Street entrance.

#### Elevations

Building Base. Double story windows on the bottom floor of the E. 12<sup>th</sup> Street façade allow views from the street into the commons, lobbies, and retail space, and create a prominent building base. The ground floor columns also relate to the historic civic buildings on Lake Merritt Boulevard and 14<sup>th</sup> Street, such as the Kaiser Convention Center, Alameda County Courthouse, and the Main Branch of the Oakland Public Library. The window system continues to the south elevation, which allows views into office space and the café.

Northern tower. As mentioned, the 26-story (including the podium) northern building would have a relatively small footprint for a tower of its height. Its northern façade, which faces the Lake, is rounded to allow better views of the East Bay Hills, Downtown Oakland, and Lake Merritt and to create a visually interesting tower shape. Each floor of this northern elevation would contain glazing with a blue-gray tint above curved, horizontal panels. These panels would be articulated to provide depth and visual interest to the façade.

Several elements of this façade have been added, such as balconies on each floor, an indoor lounge creating a wedge-shaped overhang on the 20<sup>th</sup> floor, and light grey colored panels on first 20 floors of the façade. Staff supports these changes because they provide a better composition and the balconies provide a more residential appearance to the building.

The elevations of the other sides of the building include patterns of light and dark gray panels, windows, and balconies. Like the northern façade, the balconies and panels are newly proposed visual treatments. The southern part of this façade contains dark gray louvres between each floor that wraps around to the  $2^{nd}$  Street elevation.

Southern building. The most visible elevation of this building would be the east (E. 12<sup>th</sup> Street)

side of the building because the rear of the building faces the OUSD future development site. The E. 12<sup>th</sup> Street elevation was originally articulated into five bays defined by windows and balconies. The revised elevation proposes alternating columns of light gray panels and darker aluminum windows and two large bays of windows and dark panels. The 2<sup>nd</sup> Street elevation contains patterns of windows and light gray panels.

### Adjacent Open Space

Additional off-site landscaping improvements are proposed for the adjacent open space than was initially approved. The original approval only included the installation of low natural landscaping, such as native plantings, groundcover, shrubs and trees and would have functioned as a passive open space area.

The new proposal includes creating a terrace area extending from the western side of the building that would contain semi-permeable pavers, a seating area for the café, drought tolerant ornamental planting, and an "arrival plaza" at the intersection of East 12<sup>th</sup> Street and Lake Merritt Boulevard. The proposal also contains a curved walking path from Lake Merritt Boulevard to a planned path adjacent to the Lake Merritt Estuary.

#### **KEY ISSUES AND IMPACTS**

For the reasons stated above, staff supports the proposed changes to the original proposal. Staff requests the Design Review Committee's direction regarding design details of the buildings and the changes to the proposed façade described in the <u>Project Description</u> section of this report.

#### RECOMMENDATION

Review the design of the proposal and provide direction to staff and the applicant.

Prepared by:

NEIL GRAY

Planner IV

Reviewed by:

KÓBÉRT MERKAMP

Major Projects Manager Bureau of Planning

**ATTACHMENT:** 

A. Project Plans

GRAND TOTAL: 270

3-BR

GRAND TOTAL: 91

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241,346











ADJACENT SITES / CONTEXT









**EXISTING SITE** 











HISTORICAL REFERENCE



LAKE MERRITT BLVD PERSPECTIVE 1



12TH STREET PERSPECTIVE 2

AVID STUDIOS SKYPORT

2017,09.15 - 100% SCHEMATIC DESIGN SET LAKEHOUSE
E 12th STREET & LAKE MERRITT BLVD
OAKLAND, CA 94608



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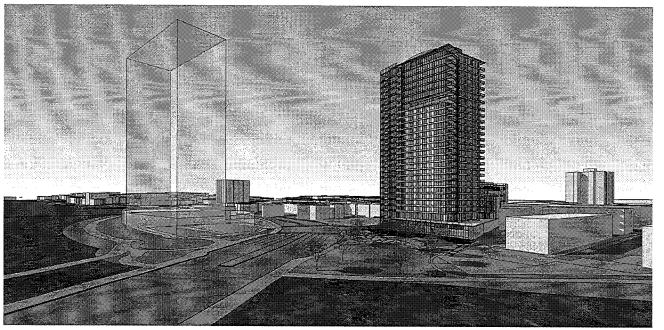
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ENTRANCE PERSPECTIVE VIEW 1



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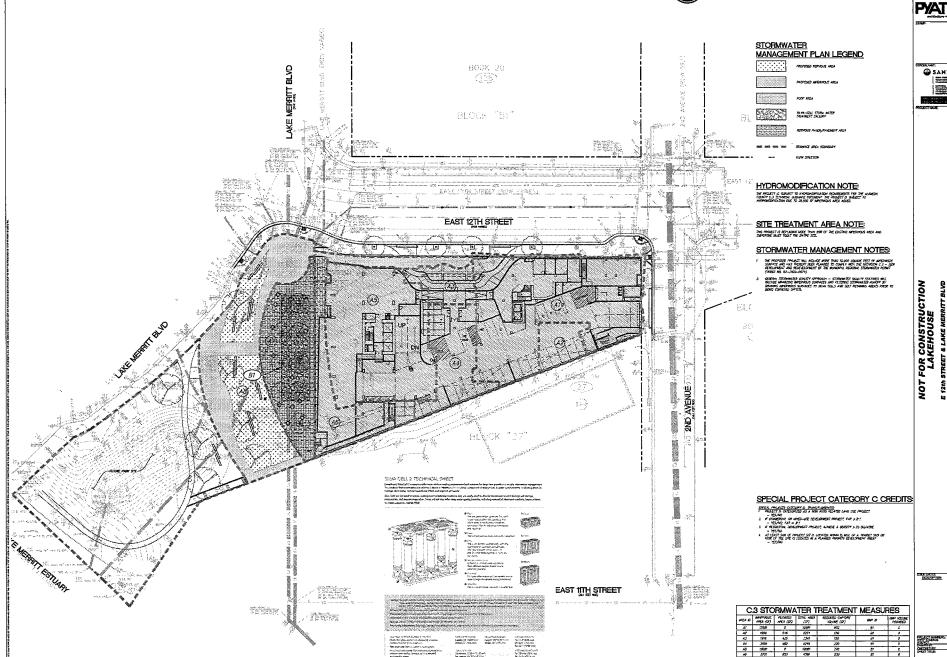
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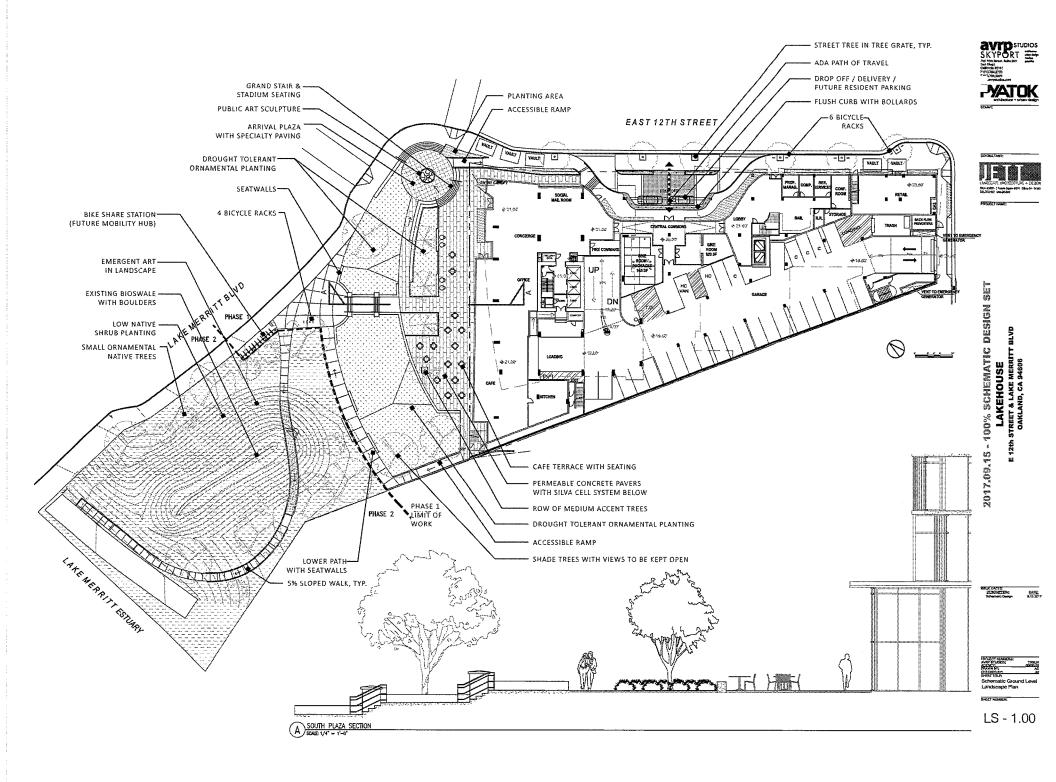
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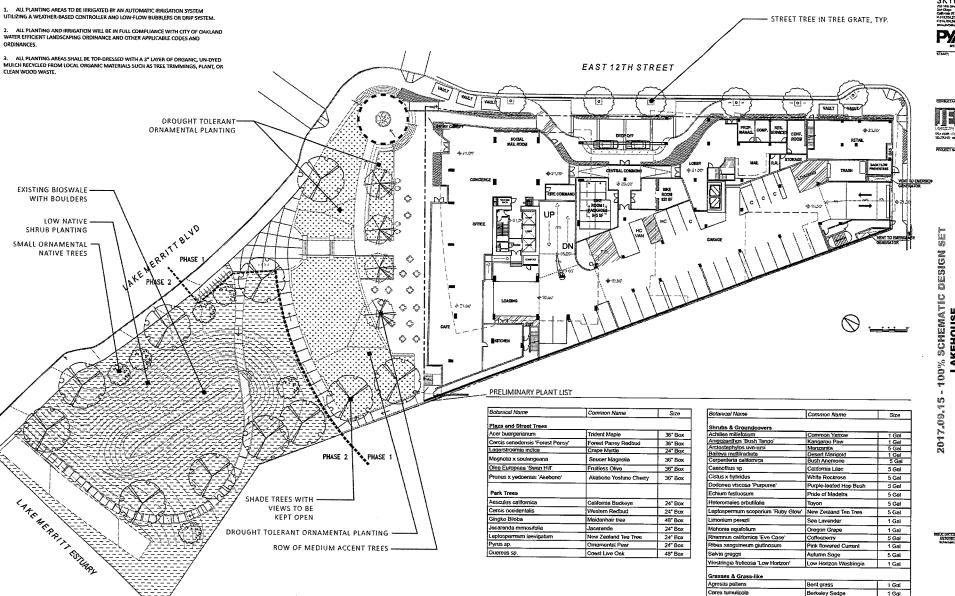
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Chondropetalum tectorum

Dietes spp.

Elymus glaucus

Festuca rubra

Juneus palens

Levmus tritico:des

Libertia peregrinans

Lomandra longifolia

Stipe pulchre

Muhlenbergia lindheimen 'Leni

Cape Rush

Fortnight lity

Blue wild rye

Red fescue

Creeping wild rye

New Zealand Iris

Dwarf Mat Rush

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Purple needle grass

Juncus

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### MATERIALS, SITE FURNISHINGS, & PRECEDENT IMAGERY









PERMEABLE CONCRETE PAVERS BICYCLE RACKS (10 RACKS TOTAL) BICYCLE SHARE (10-BIKES)





MEDIUM-SIZED PLAZA TREES IN PAYING AND PLANTING



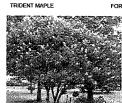
SEATWALLS





SCHEMATIC DESIGN SET

2017.09,15 - 100%



AESCULUS CALIFORNICA /

ACER BUERGERIANUM /



PRELIMINARY PLANT MATERIAL - PHASE 1 AND 2



LAGERSTROEMIA SP. / CRAPE MYRTLE



MAGNOLIA X SOULANGEANA ! SAUCER MAGNOLIA



OLEA EUROPAEA 'SWAN HILL' / FRUITLESS OLIVE



PRUNUS X YEDOENSIS 'AKEBONO' / AKEBONO YOSHINO CHERRY







CALIFORNIA BUCKEYE



CERCIS OCCIDENTALIS / WESTERN REDBUD



GINKGO BILOBA/ MAIDENHAIR TREE



JACARANDA MIMOSIFOLIA / JACARANDA



LEPTOSPERMUM LAEVIGATUM / NEW ZEALAND TEATREE



PYRUS SP. / ORNAMENTAL PEAR



QUERCUS AGRIFOLIA/ COAST LIVE OAK



ACHILLEA MILLEFOLIUM / COMMON YARROW



ANIGOZANTHOS BUSH TANGO! KANGAROO PAW



ARCTOSTAPHYLOS UVA-URSI / MANZANITA



BAILEYA MULTITRADIATA / DESERT MARIGOLD



CARPENTERIA CALIFORNICA / BUSH ANENOME



CEANOTHUS SP. / CALIFORNIA LILAC



CISTUS x HYBRIDUS / WHITE BOCKBOSE



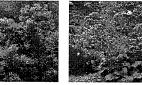
DODONEA VISCOSA 'PURPUREA' / PURPLE-LEAFED HOP BUSH



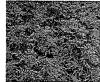
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HETEROMELES ARBUTIFOLIA!



LIMONIUM PEREZII / SEA LAVENDER



MAHONIA AQUIFOLIUM / OREGON GRAPE



COFFEEBERRY



RHAMINUS CALIFORNICA EVE CASE! / RIBES SANGUINEUM GLUTINOSUM! SALVIA GREGGII! PINK FLOWERING CURRANT



AUTUMN SAGE



WESTRINGIA FRUTICOSA/ LOW HORIZON WESTRINGIA



AGROSTIS PALLENS ! BENT GRASS



CAREX TUMULICOLA! BERKELEY SEDGE



CHONDROPETALUM TECTORUM / CAPE RUSH



DIETES SP. / FORTNIGHT LILY



ELYMUS GLAUCUS / BLUE WILDRYE



RED FESCUE



JUNCUS PATENS CALIFORNIA GREY RUSH



LEYMUS TRITICOIDES / CREEPING WILD RYE



NEW ZEALAND IRIS



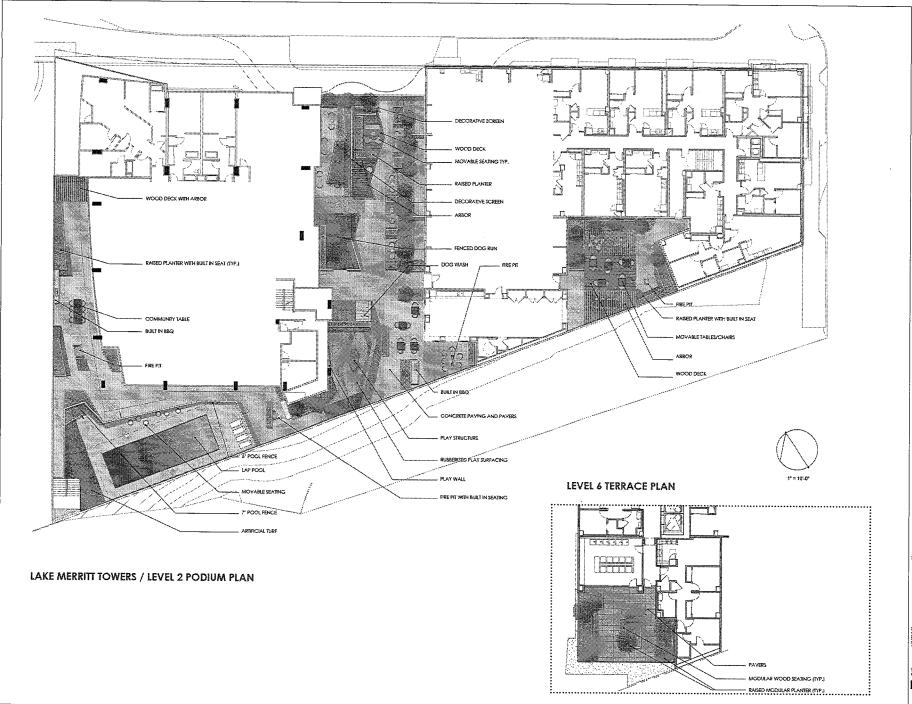
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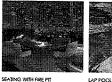
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**PGAdesign** \*\*\*\*\*\*\*\*\*

2017.09.15 - 100% SCHEMATIC DESIGN SET

PODRIM LANDSCAPE
PLAN

LP1.01



SEATING WITH FIRE PIT



BUILT IN 53Q

STE FURNISHINGS



PLAY STRUCTURE



SEATING ALONG PLANTER





RED MAPLE AGER RUBRUM TALL PLANTING



SMALL FLOWERING TREES

WESTERN REDBUD CERCIS OCCIDENTALS



STRAWBERRY TREE ARBUTUS MARINA



P:NEAPPLE GUAVA FELIOA SELLOWIANA





AND STREET HOUSE, CHARLES SANS

SKYPORT =











MOVABLE LOUNGE CHAIRS ..... FENCING AND ARBOR



DECORATIVE SCREEN



MOVARI E SEABNO

POOL FENCE: GLASS



OUTDOOR DINING TABLE



MOVABLE DINING SEATING

ARBOR



GROUND COVER



...........

NEW ZEALAND FLAX FOX TAIL AGAVE PHORMIUM TENAX AGAVE ATTENUATA



BLUE FINGER SENECIO MANDRALISCAE



CAPE RUSH CHONDROPETALUM TECTORUM



DUNE SEDGE CAREX PANSA



CROCOSMIA "LUCIFER"

..... PAYING MATERIALS



WOOD DECKING



24"x 24" STEPSTONE PAVERS

A CONTRAL COORDOOR: CENTRAL COORDOOR: CENTRAL PAIR WITH SMALL AND LARGE GROUP SEATING AREAS ALONG SIDE, PRIVACY PROVIDED BY RAISED PLANTERS AND OVERHEAD ARBORS.

DOG AFEA: BYCLOSED ARTIFICIAL TURF DOG RUN WITH BENCH SEATING, ADJACENT TO THE DOG RUN ARE TWO OUTDOOR DOG WASH STALLS.

PLAY AREA: RUBBERGED PLAY SURFACING DEMARKS THE PLAY AREA, THIS INCLUDES THE PLAY WALL AND PLAY STRUCTURE. PLANTERS CONFINE THE SPACE AND RENCHES ARE LOCATED FOR GUARDIANS TO SIT NEAR THE EXIT LOCATIONS.

SOUTH END AMENTIES:

RISE PTI, BUILT IN 58G AND MOVABLE DINING EXTENDS THE COMMUNITY ROOM USES TO OUTDOOR AMENTES.

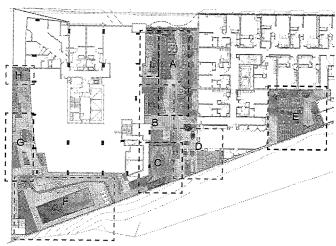
E
SUIH TOWER COARTYARD:
PERMEIBER PLANIESS CREAT PRIVACY FOR RESIDENTS AND AN INTERIOR COURTYARD WITH PLEMBLE
PROGRAMMING, ABBODE PROVING SHADE AND PRIVACY FOR SMALL GROUPS AND ALLOW FOR A
BACKDROP FOR CEREMONES OR EVENTS.

P POOL: 16'3:45' LAP POOL ENCLOSED BY 6'-7.5' POOL FENCE: ARTHOLAL TURF AND MOVABLE POOL SEATING ARE LOCALED WITHIN POOL AREA FOR LOUNGING. C NORTH END AMENTIES: BUT IN 1880, AND COMMUNITY TABLE ALLOW OUTDOOR DINING AADJACENT TO THE INDOOR DINING AADJACENT TO THE INDOOR DINING AADJACENT TO THE INDOOR DINING AACHTES. DIRING ARGENIES.

MOVABLE AND BUILT IN SEATING ALONG WITH A FEATURE FIRE PIT CONNECTS WITH THE INTERFOR LOUNGE SEATING, CREATING SPACE FOR COCKTAIL PARTIES OR INDIVIDUAL GROUPS,

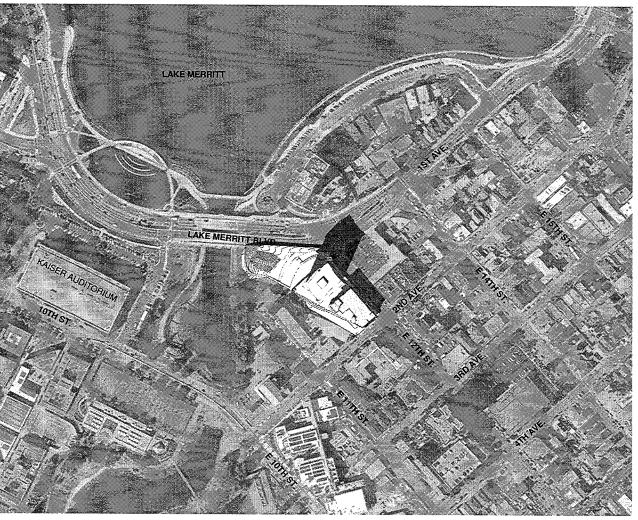
H
YOGA DECK:
WOOD DECKING EXTENDS THE YOGA ROOM PROGRAM TO THE EXTERIOR, OVERHEAD ARBOR
CREATES PRIVACY, OPEN PLAN ALLOWS THE SPACE TO BE USED FOR EVENTS WHEN NEEDED.

STEDY COURTYARD: STEDY COURTYARD: SHOPINDEAL SEATING WITH OUTDOOR GUILETS FOR LAPTOP USE, TO BE USED AS OUTDOOR WORK SPACE.



100% SCHEMATIC DESIGN 2017,09.15

LP1.02



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2017,09,15 - 100% SCHEMATIC DESIGN SET LAKEHOUSE

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OAKLAND, CA 94606

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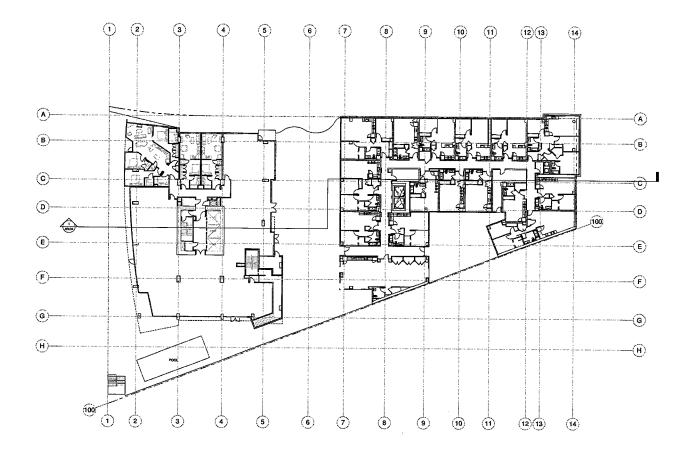
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E 12th STREET & LAKE MERRIT BLVD.
OAKLAND, CA 94806

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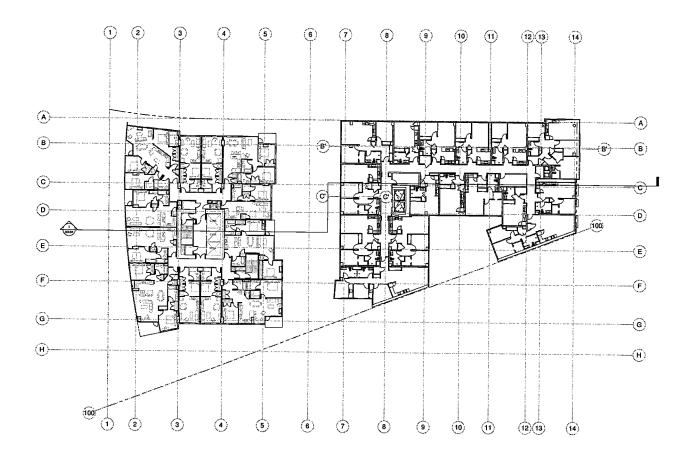
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LEVEL 2

BUILDING PLAN - LEVEL 2

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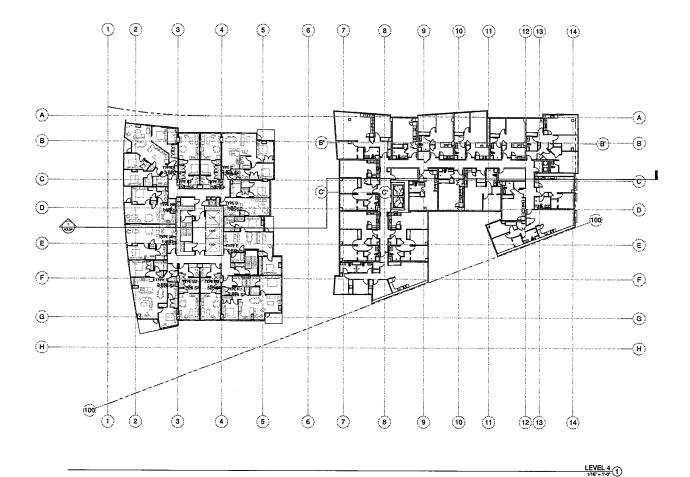
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SUILDING PLAN - LEVEL 3

LEVEL 3 1

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UILDING PLAN - LEVEL 4

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LEVEL 5



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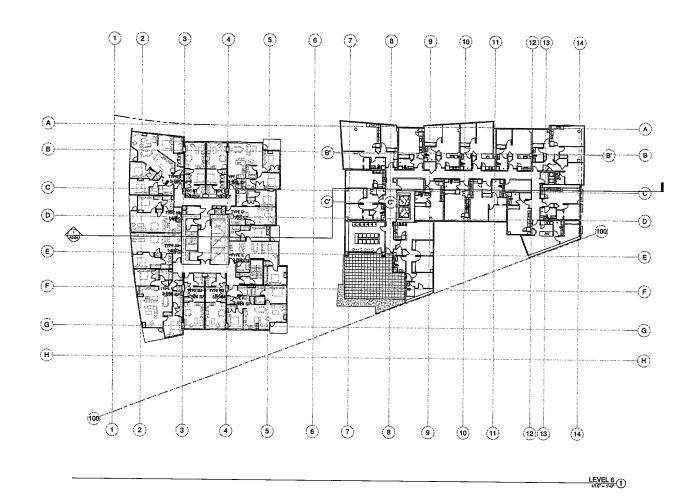
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E 12th STREET & LAKE MERRITT BLVD.
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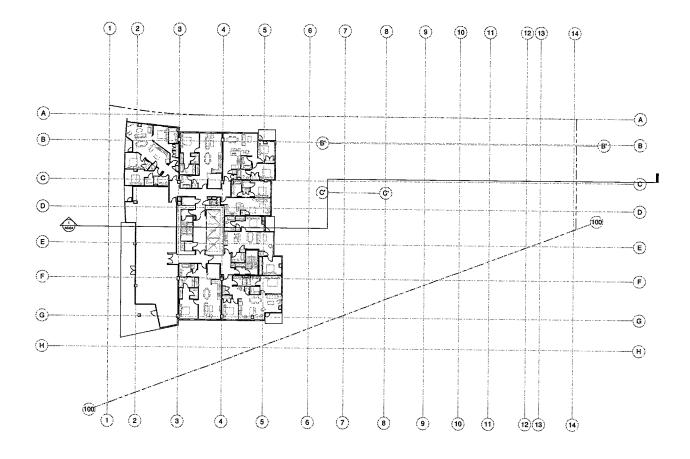
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OAKLAND, CA 94606

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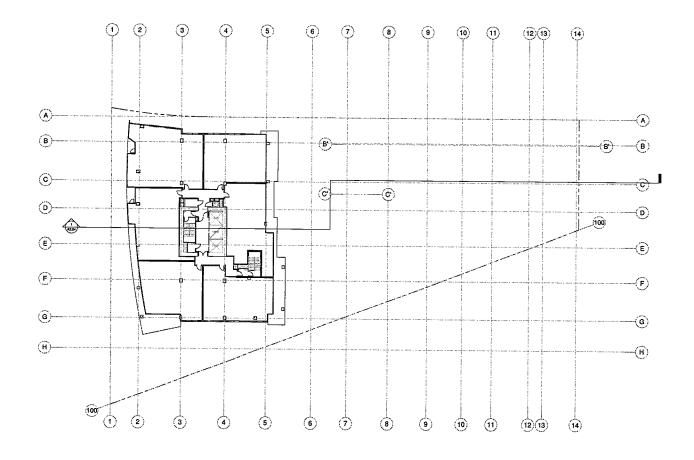
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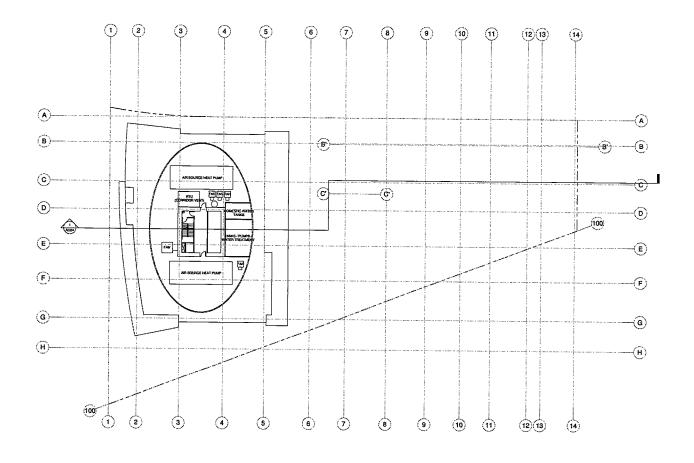


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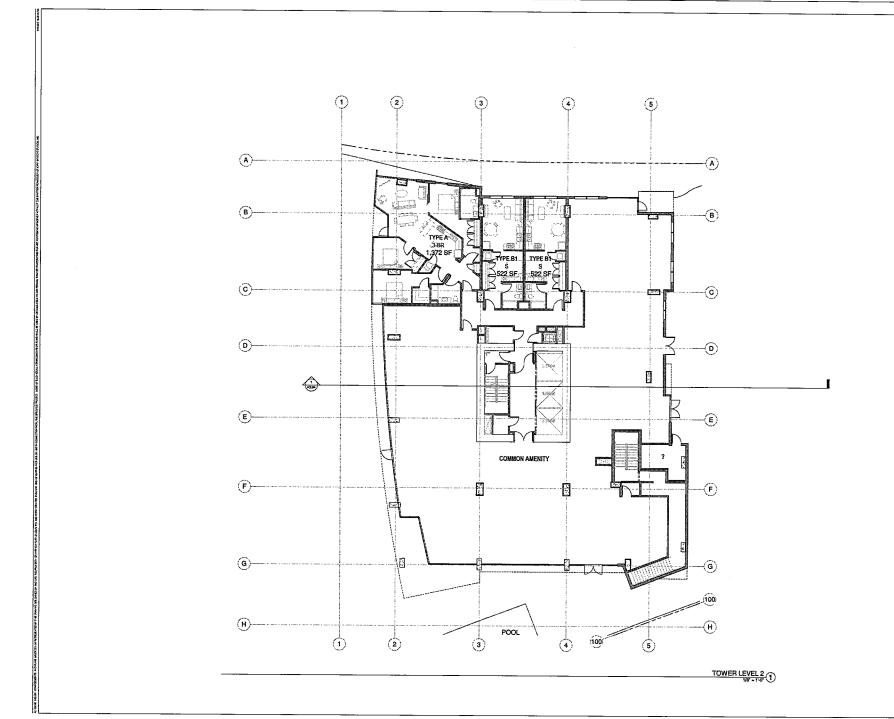
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BUILDING PLAN - ROOF

LEVEL 27 - ROOF

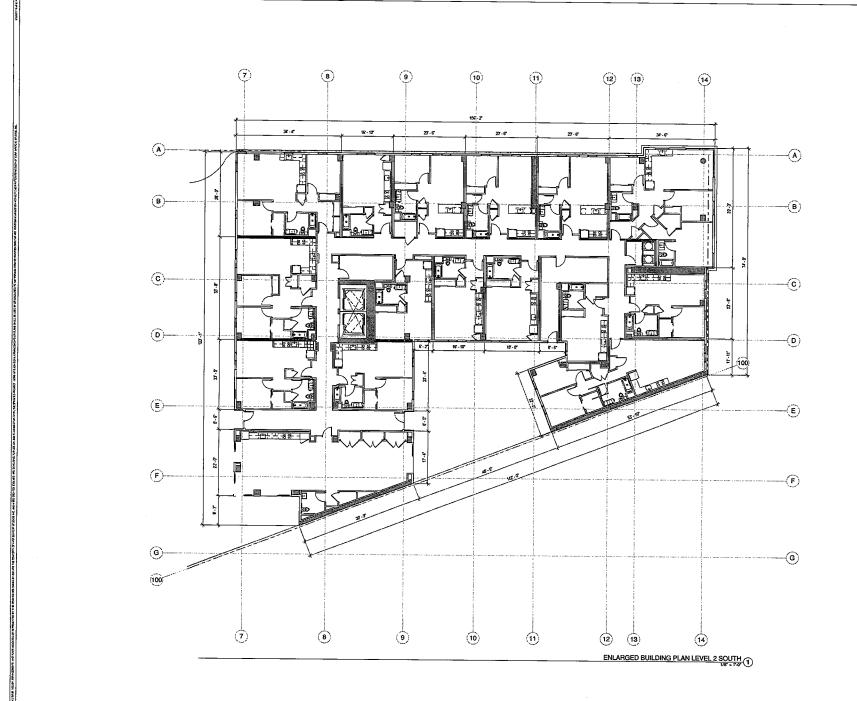


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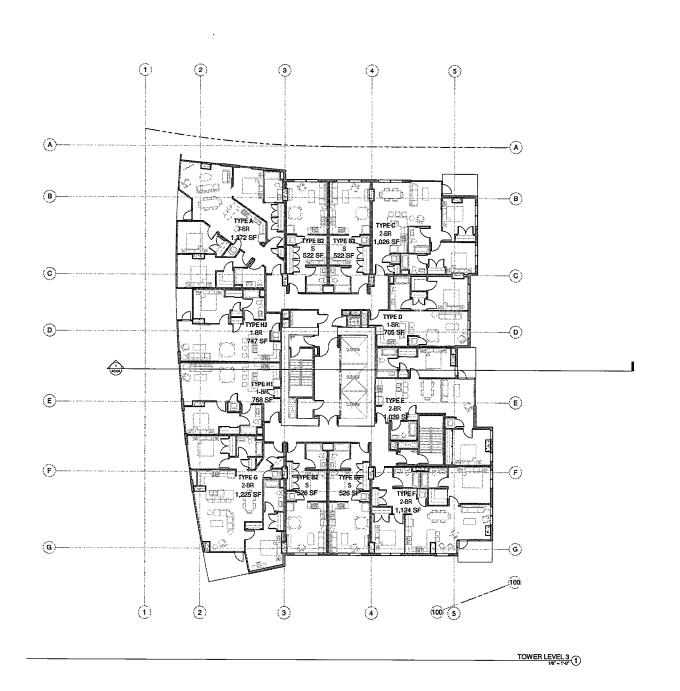
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DESCRIPTION



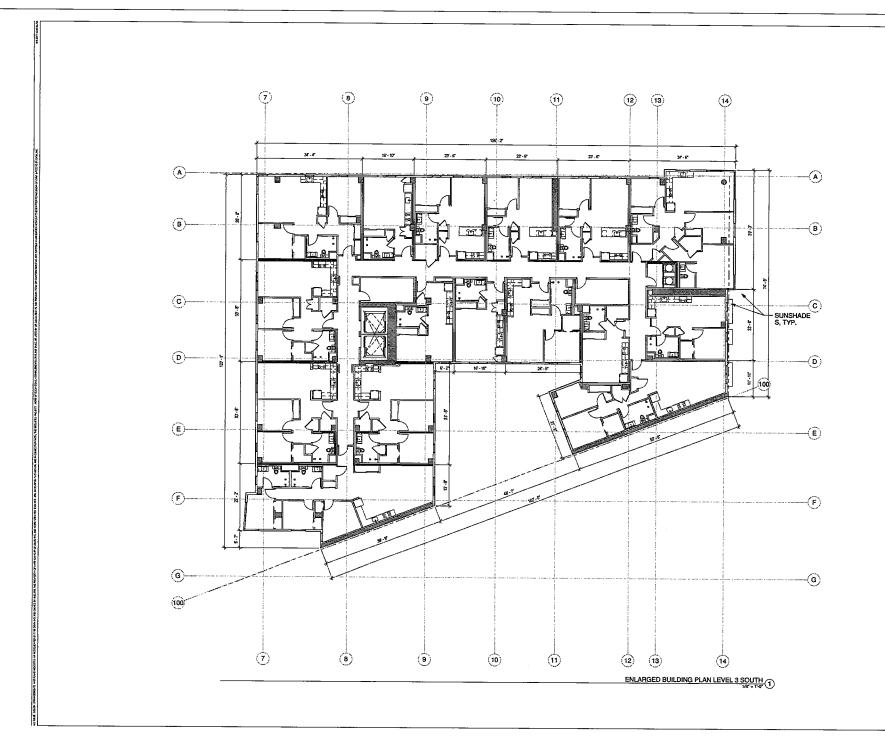
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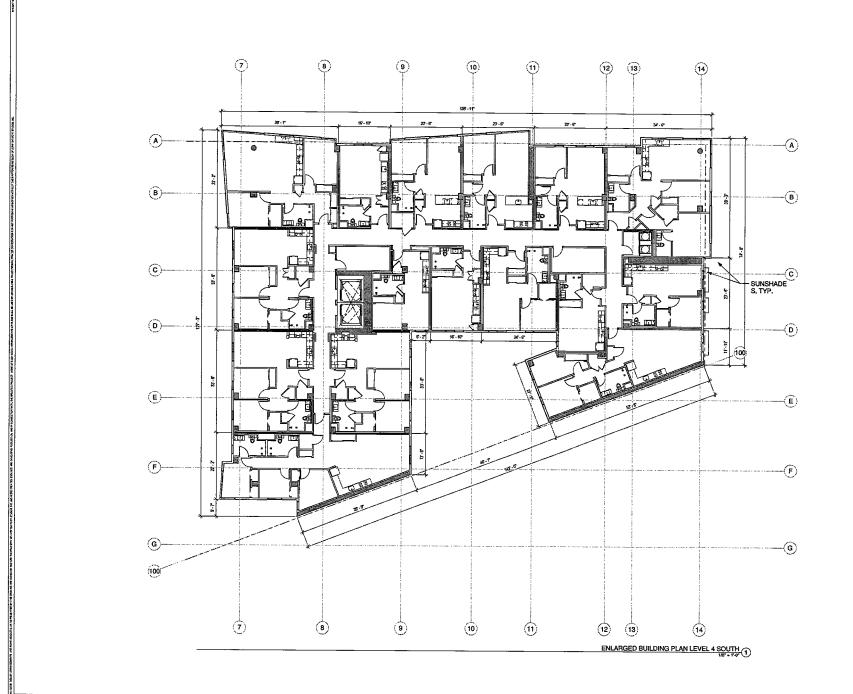


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2017.09.15 - 100% SCHEMATIC DESIGN SET E 12th STREET & LAKE MERRITT BLVD. OAKLAND, CA 94606 LAKEHOUSE

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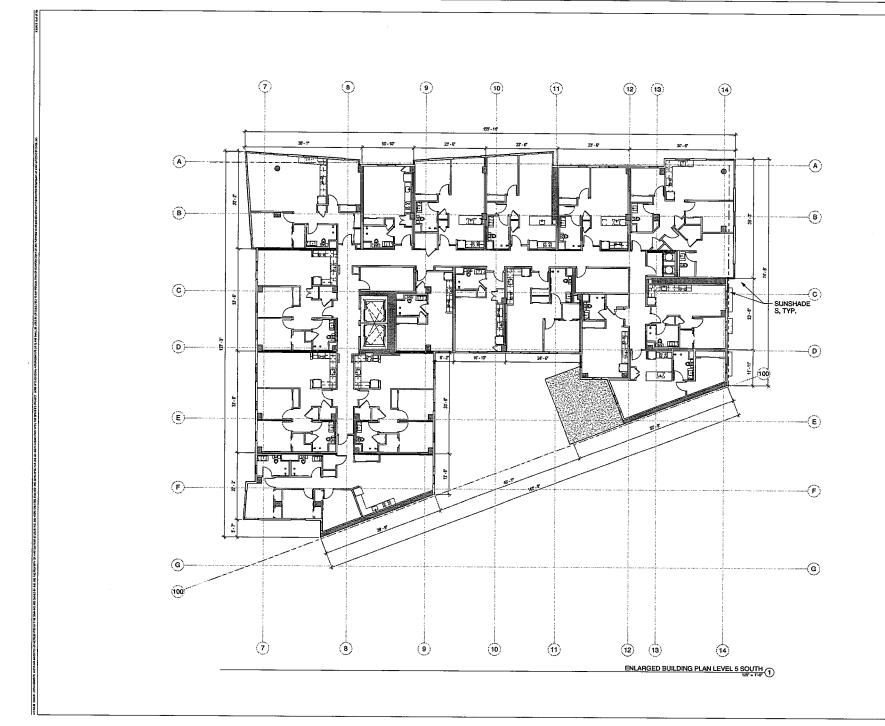
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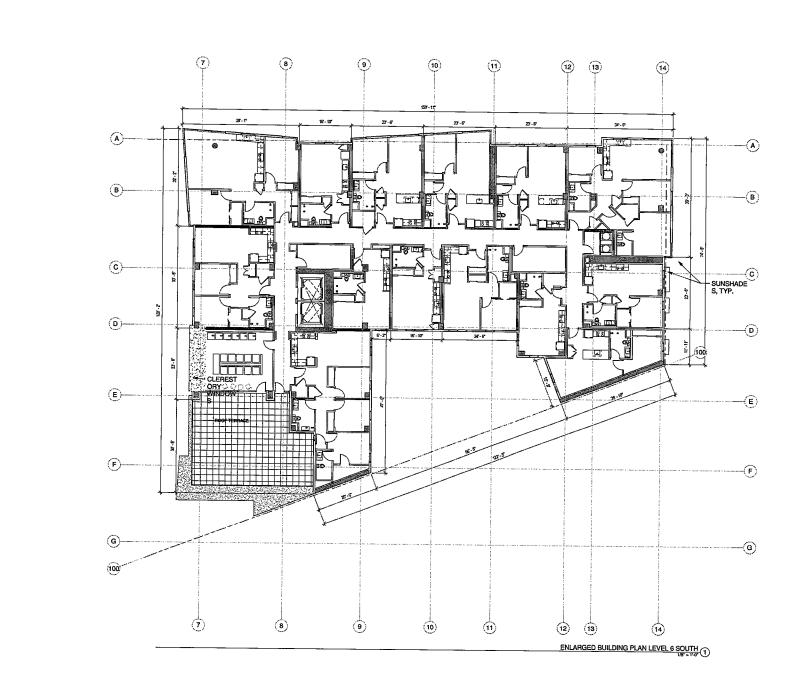


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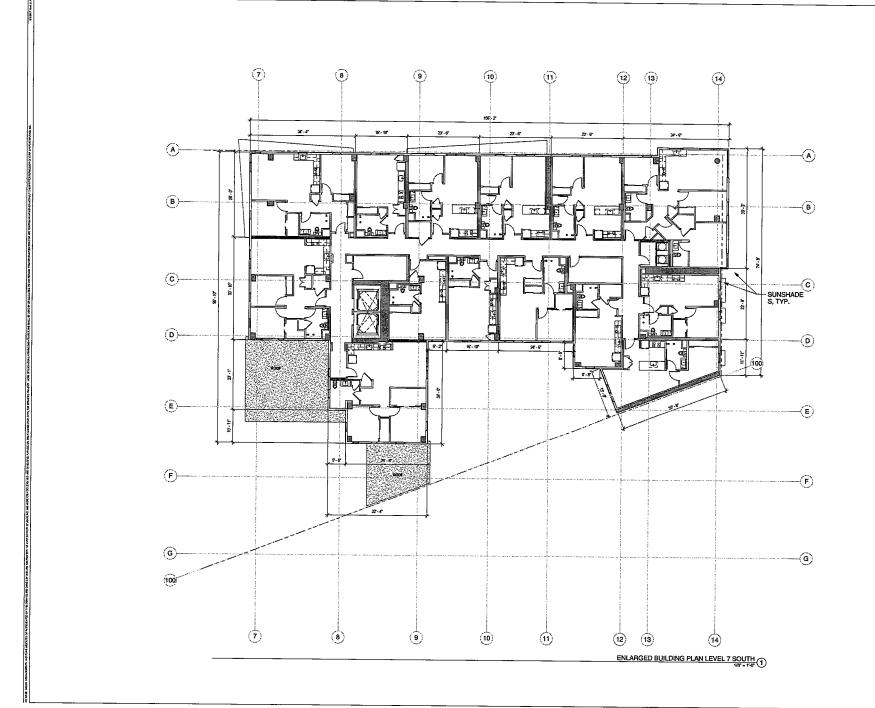
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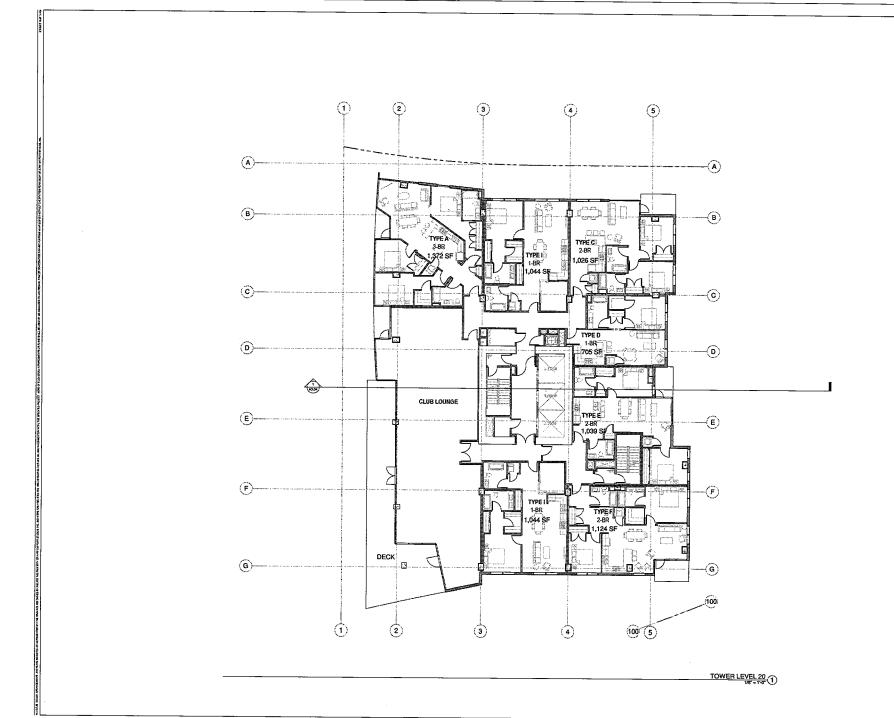


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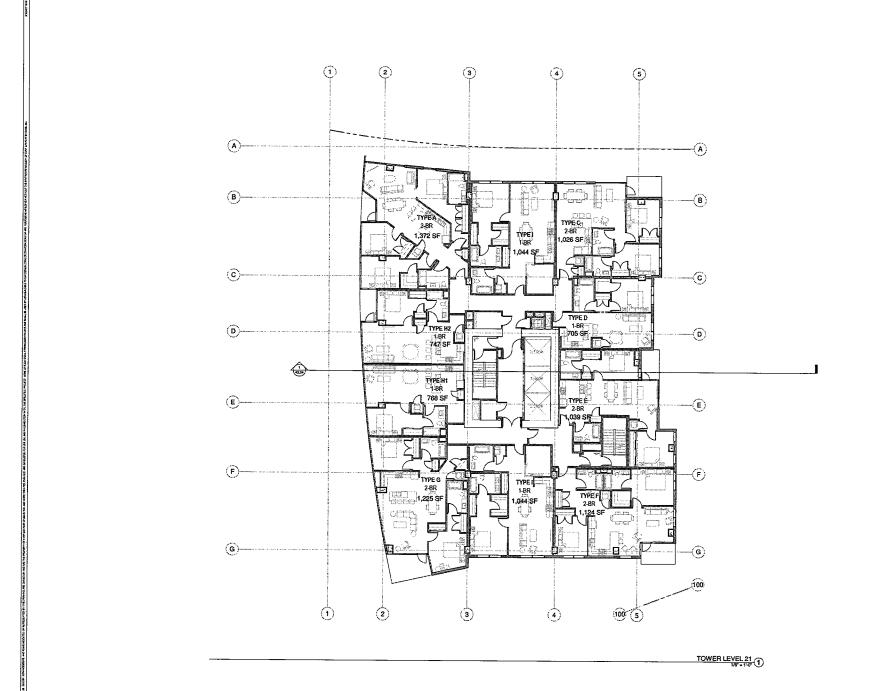
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ENLARGED BUILDING
PLAN - LEVEL 20 - NORTH

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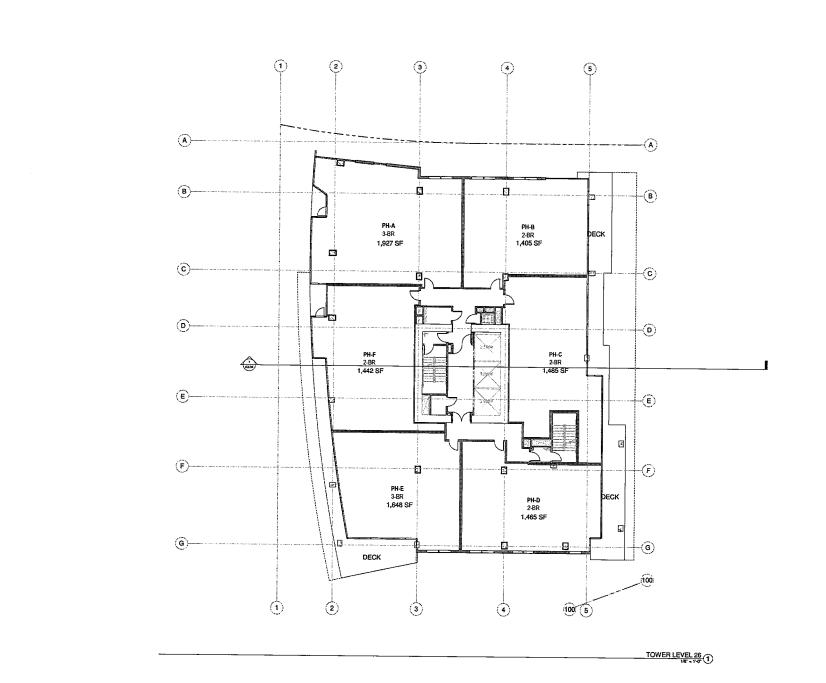
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PLAN - LEVELS 21-25 
NORTH

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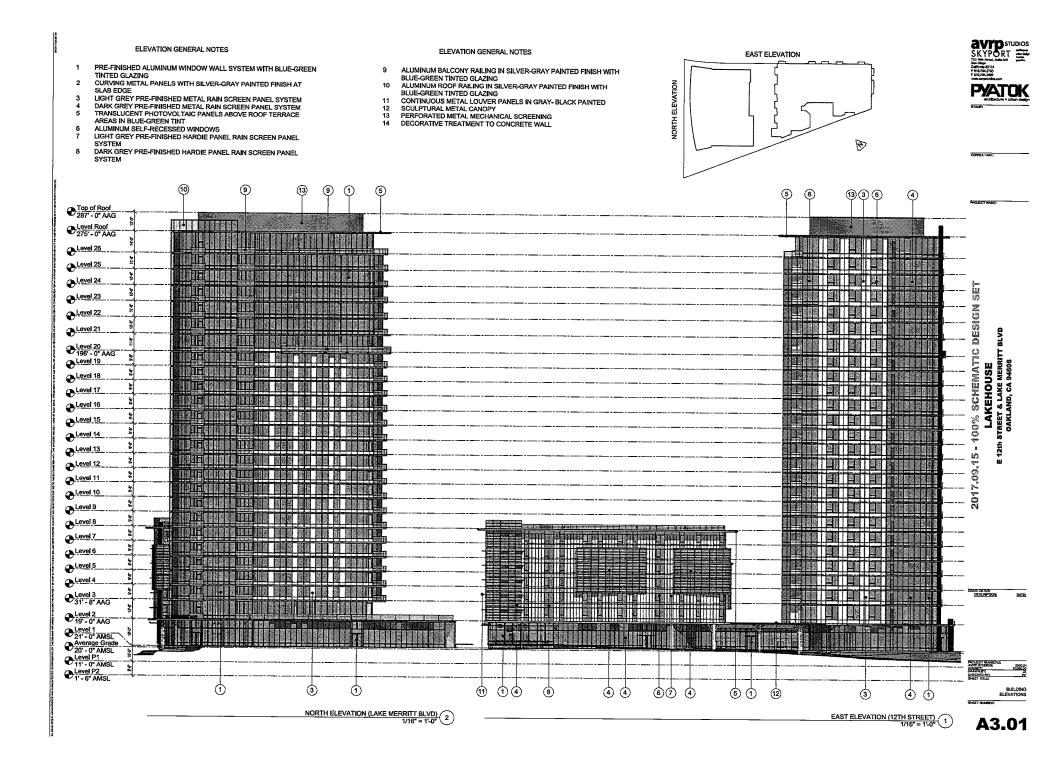
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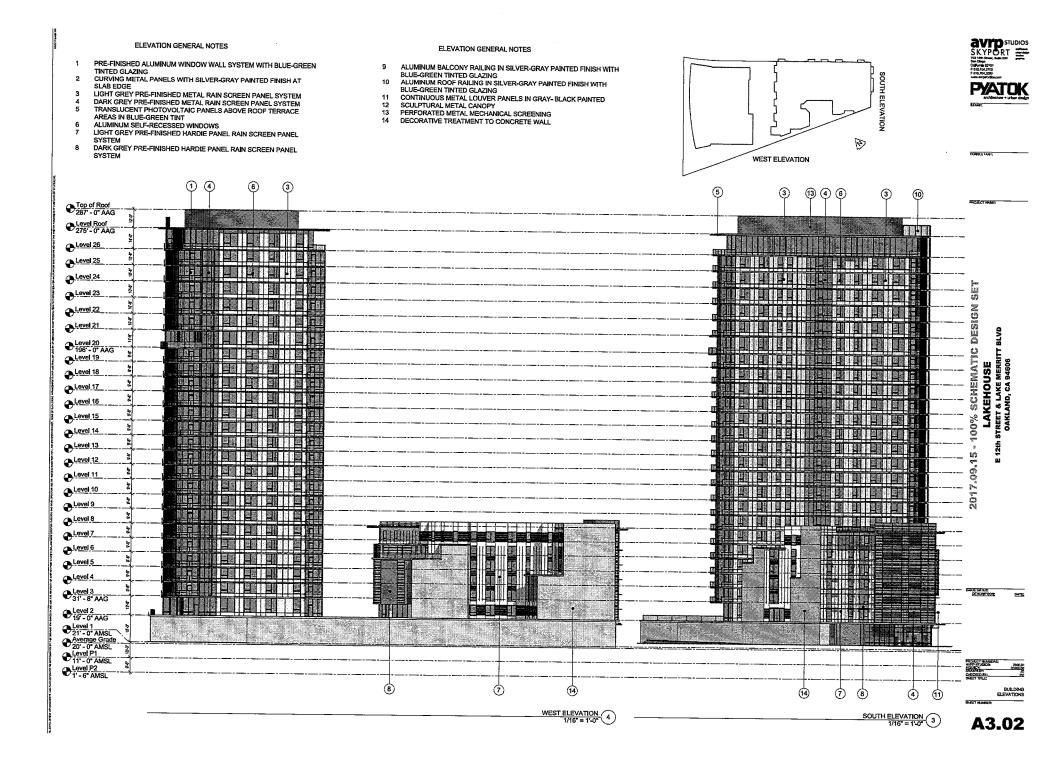
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E 12th STREET & LAKE MERRITT BLVD.
OAKLAND, CA 94806

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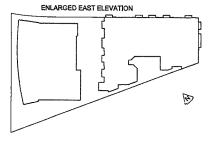


## ELEVATION GENERAL NOTES

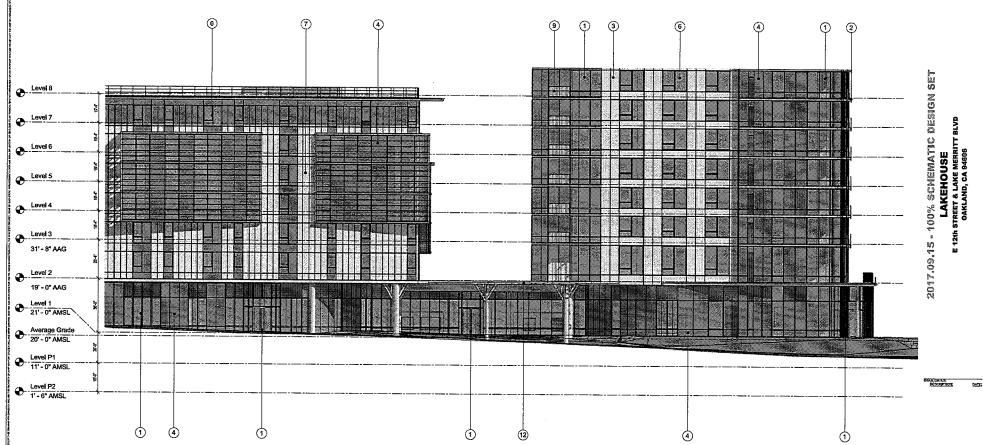
- PRE-FINISHED ALUMINUM WINDOW WALL SYSTEM WITH BLUE-GREEN TINTED GLAZING
- CURVING METAL PANELS WITH SILVER-GRAY PAINTED FINISH AT 2 SLAB EDGE
- LIGHT GREY PRE-FINISHED METAL RAIN SCREEN PANEL SYSTEM DARK GREY PRE-FINISHED METAL RAIN SCREEN PANEL SYSTEM
- TRANSLUCENT PHOTOVOLTAIC PANELS ABOVE ROOF TERRACE AREAS IN BLUE-GREEN TINT
- ALUMINUM SELF-RECESSED WINDOWS LIGHT GREY PRE-FINISHED HARDIE PANEL RAIN SCREEN PANEL
- DARK GREY PRE-FINISHED HARDIE PANEL RAIN SCREEN PANEL SYSTEM

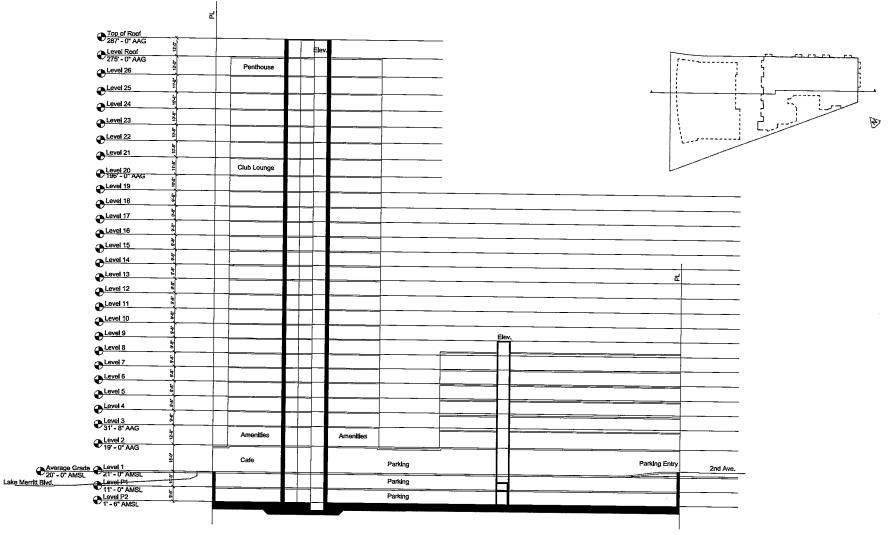
## **ELEVATION GENERAL NOTES**

- ALUMINUM BALCONY RAILING IN SILVER-GRAY PAINTED FINISH WITH BLUE-GREEN TINTED GLAZING ALUMINUM ROOF RAILING IN SILVER-GRAY PAINTED FINISH WITH
- BLUE-GREEN TINTED GLAZING
- CONTINUOUS METAL LOUVER PANELS IN GRAY-BLACK PAINTED
- SCULPTURAL METAL CANOPY
- PERFORATED METAL MECHANICAL SCREENING DECORATIVE TREATMENT TO CONCRETE WALL



SKYPORT





2017.09.15 - 100% SCHEMATIC DESIGN SET LAKEHOUSE
E 12th STREET & LAKE MERRITT BLVD
OAKLAND, CA 94606

DESCRIPTION:



A3.04

BUILDING SECTION 1/16" = 1'-0" 1



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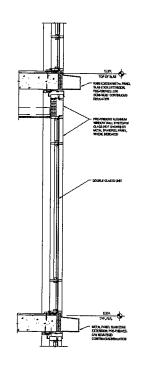
WINDOW WALL AT BALCONY SECTION

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E 12th STREET 8, LAKE MERRITT BLVD
OAKLAND, CA 94606

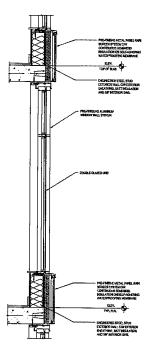




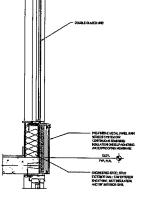




TYPICAL WINDOW WALL SECTION









2017.09.15 - 100% SCHEMATIC DESIGN SET LAKEHOUSE
E 12th STREET & LAKE MERRITT BLVD OAKLAND, CA 94808

DESCRIPTION DATE:



A4.02

